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## **LGA Consultation on Draft Model Member Code of Conduct**

Thank you for taking the time to complete this consultation. This Model Member Code of Conduct [[Model Member Code of Conduct.pdf](#)] aims to be concise, written in plain English and be understandable to members, officers and the public. The Model Member Code is designed to aid members in all tiers of local government model the behaviours and high standards that anyone would expect from a person holding public office. Equally, it articulates behaviour which falls below the standards that would be expected of council members. It is designed to help set a framework for public and councillor interaction, emphasising the importance of civility and that councillors should be protected from bullying, intimidation and abuse.

The LGA has reviewed the existing Model Member Code of Conduct and updated it here incorporating the recommendations from the Committee on Standard's in Public Life's recommendations on Local Government Ethical Standards and the representation from its membership. Part of the Committee's recommendations were the introduction of sanctions for breaches of the code, alongside an appeals process. This aspect is out of scope of this consultation, as it requires legislative changes by Government, but the LGA has sought to reflect some of the possible changes by using square brackets where legal changes would be necessary. The LGA is continuing to take soundings from the sector on the issue of sanctions in anticipation of a Government response to the Committee's recommendations.

This consultation addresses key areas that the LGA would like a view on to help finalise the Code. It is aimed at councillors and officers from all tiers of local government. If you would like a wider discussion about the code, please do sign up to one of the forthcoming Webinars the LGA are holding as part of this consultation. Details will be posted on our [LGA events website](#).

### **Instructions and privacy notice**

You can navigate through the questions using the buttons at the bottom of each page. Use the 'previous' button at the bottom of the page if you wish to amend your response to an earlier question.

All responses will be treated confidentially. Information will be aggregated, and no individual or authority will be identified in any publications without your consent. Identifiable information may be used internally within the LGA but will only be held and processed in accordance with our [privacy policy](#). We are undertaking this consultation to aid the legitimate interests of the LGA in supporting and representing authorities.

Please complete your response in one go - if you exit before submitting your response your answers may be lost. If you would like to see an overview of the questions before completing the consultation online, you can access a PDF [here](#).

## About you

Your name \_\_\_\_\_

### Are you...

- ☐ A councillor
- ☐ An officer
- ☐ Answering on behalf of a whole council (Please provide council name below)

☒ Other (please specify below)

Answering on behalf of Blackpool Borough Council Standards Committee and Fylde Borough Council Audit and Standards Committee and the shared Panel of Independent Persons.

### Please indicate your council type

- ☐ Community/Neighbourhood/Parish/Town
- ☒ District/Borough
- ☐ County
- ☒ Metropolitan/Unitary/London Borough
- ☐ Other (please specify below)

## Application of the Code

Under the Localism Act 2012, the Code of Conduct applies to councillors only when they are acting in their capacity as a member. The LGA believes that because councillors are elected by the public and widely recognised by the public, it makes sense for them to continue to model these behaviours when they are making public comment, are identifying as a councillor and when it would be reasonable for the public to identify them as acting or speaking as a councillor. The Committee on Standards in Public Life supported this approach in their report into Local Government Ethical Standards. Whilst the LGA is waiting for Government's response to these recommendations the option has been added in square brackets as it would need changes in legislation.

**Q1. To what extent do you support the proposal that councillors demonstrate the behaviours set out in the Code when they are publicly acting as, identifying as, and/or giving the impression that they are acting as a councillor, including when representing their council on official business and when using social media?**

- ☐ To a great extent
- ☒ To a moderate extent
- ☐ To a small extent
- ☐ Not at all
- ☐ Don't know/prefer not to say

**Q1a. If you would like to elaborate on your answer please do so here:**

The behaviours set out seem fine, but the current situation regarding social media and the legislative position makes this an issue of concern.

**Q2. Is it sufficiently clear which parts of the Model Code are legal requirements, which are obligations, and which are guidance?**

- ☐ Yes
- ☒ No
- ☐ Don't know

**Q3. Do you prefer the use of the personal tense, as used in the Code, or would you prefer the passive tense?**

- ☒ Personal tense ("I will")
- ☐ Passive tense ("Councillors should")
- ☐ No preference

### **Specific obligations**

The Code lists 12 specific obligations – these set out a minimum standard councillors are asked to adhere to.

Each obligation or group of obligations is put into a wider context to explain why that particular obligation is important.

**Q4. To what extent to you support the 12 specific obligations?**

	To a great extent	To a moderate extent	To a small extent	Not at all	Don't know / Prefer not to say
1. Treating other councillors and members of the public with civility.	X				
2. Treating council employees, employees and representatives of partner organisations and those volunteering for the councils with civility and respecting the role that they play.	X				
3. Not bullying or harassing any person.	X				
4. Not compromising, or attempting to compromise, the impartiality of anyone who works for, or on behalf of, the council.	X				
5. Not disclosing information given to me in confidence or disclosing information acquired by me which I believe is of a confidential nature, unless I have received the consent of a person authorised to give it or I am required by law to do so.	X				
6. Not preventing anyone getting information that they are entitled to by law.	X				
7. Not bringing my role or council into disrepute.	X				
8. Not using, or attempting to use, my position improperly to the advantage or disadvantage of myself or anyone else.	X				

9. Not misusing council resources.	X				
10. Registering and declaring my interests.	X				
11. Not accepting significant gifts or hospitality from persons seeking to acquire, develop or do business with the council or from persons who may apply to the council for any permission, licence or other significant advantage.	X				
12. Registering with the monitoring officer any gift or hospitality with an estimated value of at least £25 within 28 days of its receipt.	X				

**Q5. If you would like to propose additional or alternative obligations, or would like to provide more comment on a specific obligation, please do so here:**

**Obligation 1** - Support the word 'civility' being introduced as describes what is expected from public office. However, we believe this is different to respect and we would prefer this to be "...with civility and respect".

**Obligation 3** – we believe that some clarity could assist with the 2 definitions. The current way they are written could be interpreted as a joined up definition rather than 2 separate definitions. i.e currently implies that will only be a case of bullying in case of protected characteristics. Should be clear that no form of bullying is acceptable

**Obligation 11** – we support this objective but believe that the term 'significant' could be open to interpretation and would like to see clear guidance around this. Also add in 'not knowingly accept gifts.....'.

**Obligation 12** – being clear that this is in respect of role as a councillor.

For all obligations stressed as important that there is clarity about their interpretation as the test for these would be subject to any challenge through the courts.

**Q6. Would you prefer to see the obligations as a long list followed by the guidance, or as it is set out in the current draft, with the guidance after each obligation?**

☐ As a list

☒ Each specific obligation followed by its relevant guidance

☐ No preference

**Q7. To what extent to you think the concept of ‘acting with civility’ is sufficiently clear?**

- ☐ To a great extent
- ☐ To a moderate extent
- ☒ To a small extent
- ☐ Not at all
- ☐ Don't know/prefer not to say

**Q7a. If you would like to suggest an alternative phrase that captures the same meaning, or would like to provide a comment on this concept, please do so here:**

As per earlier comment, suggest that the phrase is “...acting with civility and respect”

**Q8. To what extent do you think the concept of ‘bringing the council into disrepute’ is sufficiently clear?**

- ☐ To a great extent
- ☒ To a moderate extent
- ☐ To a small extent
- ☐ Not at all
- ☐ Don't know/prefer not to say

**Q8a. If you would like to suggest an alternative phrase that captures the same meaning, or would like to provide a comment on this concept, please do so here:**

The definition has a narrow definition the way it is written. i.e. in particular it is not just limited to dishonest and deceitful. It should cover actions such as being abusive, swearing, bullying, intimidation etc. Suggest it is phrased more like “any behaviour that undermines the position/ role of councillors”.

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**Q9. To what extent do you support the definition of bullying and harassment used in the code in a local government context?**

- ☐ To a great extent
- ☐ To a moderate extent
- ☒ To a small extent
- ☐ Not at all
- ☐ Don't know/prefer not to say

**Q9a. If there are other definitions you would like to recommend, please provide them here.**

As per earlier comment. i.e. agree in general with the phrase but want the description strengthening as currently seems narrow

**Q10. Is there sufficient reference to the use of social media?**

- ☐ Yes
- ☒ No
- ☐ Don't know/prefer not to say

**Q10a. Should social media be covered in a separate code or integrated into the overall code of conduct?**

- ☐ Separate code
- ☒ Integrated into the code
- ☐ Don't know/prefer not to say

**Q10b. If you would like to make any comments or suggestions in relation to how the use of social media is covered in the code please do so here:**

General area surrounding social media too wide an issue to be captured in one paragraph and would benefit from legislation. To aid councilors some best practice and guidance on the use of social media in a councillor and private role should be provided with examples until legislation changes are made.

Standards for England/ Standards Board used to publish cases as examples and suggested LGA could look at bringing examples from across councils together. Need for everyone to interpret the code in the same way for consistency. Agreement that social media should be integrated into the code. Idea of guidance policy being separate.

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## Registration and declarations of interests

The law at present requires, as a minimum, registration and declaration of 'Disclosable Pecuniary Interests' - that is matters which directly relate to the councillor and their partner if applicable.

The LGA is proposing that all councillors are required to declare interests where matters also relate to or affect other family members or associates. The LGA has broadened the requirement to declare interests beyond this current statutory minimum in line with a recommendation from the Committee on Standards in Public Life. These specific provisions are set out in **Appendix B** of the Code.

**Q11. To what extent to you support the code going beyond the current requirement to declare interests of the councillor and their partner?**

- ☒ To a great extent
- ☐ To a moderate extent
- ☐ To a small extent
- ☐ Not at all
- ☐ Don't know/prefer not to say

**Q11a. If you would like to elaborate on your answer please do so here:**

[Already the practice in Blackpool Borough Council and Fylde Borough Council](#)

**Q12. Should the requirement to declare interests be in the main body of the code or in the appendix where the draft model code currently references it?**

- ☒ In the main body of the code
- ☐ In the appendix
- ☐ Other (please specify below)
- ☐ Don't know/prefer not to say



**Q12a.** If you would like to make any comments or suggestions in relation to how the requirement to declare interests is covered in the code please do so here:

Suggestion that Paragraphs 3 and 4 on page 9 of the draft needs to be reworded to make clearer (more self contained) rather than having to refer to tables etc. i.e DPIs and personal and prejudicial interests.

It is also suggested that more outside interests should be registered than is the current statutory minimum. These are set out in **Table 2 of the Appendix** and are designed to demonstrate to the community transparency about other bodies with which the councillor is engaged.

**Q13. To what extent do you support the inclusion of these additional categories for registration?**

	To a great extent	To a moderate extent	To a small extent	Not at all	Don't know / Prefer not to say
Any organisation, association, society or party of which you are a member or in a position of general control or management and to which you are appointed or nominated by the council	X				
Any organisation, association, society or party that exercises functions of a public nature of which you are a member or in a position of general control or management	X				
Any organisation, association, society or party directed to charitable purposes	X				
Any organisation, association, society or party of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union)	X				

**Q13a.** If you would like to propose additional or alternative **categories** for registration, please provide them here:

Both authorities already include the additional categories in their codes so happy for it to continue with the model code.

**Q14. To what extent to you support the proposed requirement that councillors do not accept significant gifts as set out in Obligation 11?**

- ☐ To a great extent
- ☒ To a moderate extent
- ☐ To a small extent
- ☐ Not at all
- ☐ Don't know/prefer not to say

Q14a. If you would like to elaborate on your answer please do so here:

Happy to include the additional obligation but would suggest that "significant" is replaced as mentioned earlier.

**Q15. The draft code proposes £25 as the threshold for registering gifts and hospitality. Is this an appropriate threshold?**

- ☒ Yes
- ☐ Yes, but the amount should be reviewed annually with the code's review
- ☐ No, it should be lower (please specify amount) \_\_\_\_\_
- ☐ No, it should be higher (please specify amount) \_\_\_\_\_
- ☐ Don't know/prefer not to say

**Q16. The LGA will be producing accompanying guidance to the code. Which of the following types of guidance would you find most useful? Please rank 1-5, with 1 being the most useful.**

- 3 Regularly updated examples of case law
- 5 Explanatory guidance on the code
- 1 Case studies and examples of good practice
- 2 Supplementary guidance that focuses on specific areas, e.g., social media
- 3 Improvement support materials, such as training and e-learning packages

**Q16a. If you would like to suggest any other accompanying guidance please do so here:**

Out of the above 5 areas, preference for 1 and 2.

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**Q17. If you would like to make any further comments about the code please do so here:**

**Internal Resolution procedure** – this looks to be contrary to the recommendation from the Committee on Standards in Public Life (CSPL) report, which stated “A formal appeal system would be disproportionate to the most commonly imposed sanctions, such as censure, training or apology.” It is believed this would be detrimental to the process and that this dispute process not best placed to be within the code at the current line until legislative changes are in place, in particular the recommended appeal process (as stated by the CSPL) to the Local Government Ombudsman.

A general view that training should be undertaken upon taking office and then every 2 years or halfway through term of office. In favor of some centralized online training module that would be compulsory and monitored. This would be used as additional evidence in cases of breaches of code. The relevant Standards committees could be responsible for reviewing and monitoring who has/has not completed training.

Would be beneficial if it was part of the code that councilors had to undertake training on taking office and then halfway through term of office. (Part of the “I will...” – signing of a contract approach).

It is also noted that the CSPL report recommended a number of legislative changes (e.g. capacity of a councillor and sanctions) to Central Government. As this was in 2019, it is asked that the LGA lobby government on behalf of the sector to seek feedback on these recommendations.

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