

Minutes COUNCIL

Date:	Thursday, 2 March 2017
Venue:	Lowther Pavilion, Lytham St Annes.
Members:	Mayor (Councillor Christine Akeroyd) Deputy Mayor (Councillor Angela Jacques) Councillors Ben Aiken, Frank Andrews, Jan Barker, Keith Beckett iso, Brenda Blackshaw, Julie Brickles, Karen Buckley, Maxine Chew, Alan Clayton, Delma Collins, Peter Collins, David Donaldson, Susan Fazackerley, Trevor Fiddler, Tony Ford, Richard Fradley, Gail Goodman, Shirley Green, Neil Harvey, Karen Henshaw JP, Paul Hodgson, Cheryl Little, Roger Lloyd, Barbara Nash, Edward Nash, Linda Nulty, Elizabeth Oades, Sandra Pitman, Albert Pounder, Richard Redcliffe, Louis Rigby, Vince Settle, Elaine Silverwood, John Singleton JP, Roger Small, Raymond Thomas, Vivienne Willder
Officers Present:	Allan Oldfield, Tracy Morrison, Paul Walker, Paul O'Donoghue, Ian Curtis, Paul Swindells, Simon Stott, Howie Dawson, Katharine McDonnell and Sharon Wadsworth.
Other Attendees:	Three members of the public were in attendance.

Prayers

Prayers were offered by Reverend Wells.

1. Declarations of interest

Members were reminded that any disclosable pecuniary interests should be declared as required by the Localism Act 2011 and any personal or prejudicial interests should be declared as required by the Council's Code of Conduct for Members. There were none on this occasion.

2. Budget Procedure Rules

The Mayor reminded members of the budget procedure rules, advising that the rules were reproduced in the agenda papers for their convenience.

3. Confirmation of minutes

RESOLVED: To approve the minutes of the Council meeting held on 6 February 2017 as a correct record for signature by the Mayor.

4. Mayor's Announcements

The Mayor reminded members of the Mayoral Ball on 17 March 2017 at Ribby Hall, all were invited and any contributions to the raffle and silent auction were also welcomed.

5. Chief Executive's Communications

There were no communications from the Chief Executive.

6. Questions from Members of the Council

There were no questions from members of the Council.

7. Questions from Members of the Public

There were no questions from members of the public.

Decisions Items:

8. Medium Term Financial Strategy Update, including General Fund, Capital Programme and Treasury Management for 2016/17 to 2020/21

Councillor Susan Fazackerley, Leader of the Council, introduced the budget for 2017/18. She expressed how proud she was that the Council had gone from strength to strength in challenging circumstances whilst continuing to deliver quality services. She thanked members and officers in their approach to dealing with cuts to the Council's funding, particularly the finance team.

She commented on the high quality core services, high levels of resident's satisfaction, a lean organisation with a highly motivated and passionate staff, highlighted by the recent Local Government Association Peer Review.

Councillor Karen Buckley, Chairman of Finance and Democracy committee, presented the Medium Term Financial Strategy, which included the policy on special expenses, treasury management strategy and the budget proposals.

She commented on the risks set out in the report, such as the reduced and further reducing New Homes Bonus; business rates retention; the decision to enter into the Lancashire Business Rate Pool and that it may not perform as expected and the Council may need to make up a shortfall.

Councillor Buckley advised that the approach for budget setting for 2017/18 was to recommend a modest Council Tax increase of 2.62% which equates to an average Band D rise of £4.99 from the 2016/17 average Band D charge. She reminded members that capital expenditure was focused on fulfilling the Town Hall Accommodation Project and the £1 million commitment to the M55 link road. Recommendations from committees had been considered and it was proposed to make a contribution to the Community Projects Fund and to continue to support the Lowther Trust for the next 5 years. Additionally the Council would be involved in the largest capital programme in its history, the Environment Agency's £20 million improvement programme for the Coastal Defences, with a £400k investment from Fylde Council.

Councillor Buckley provided an overview of the recommendations and the relevant related appendices which contained details of the budget proposals, fees and charges, the treasury management strategy, and council tax.

Councillor Buckley concluded her presentation by highlighting the Section 151 Officer's opinion that the Council's finances were in a robust position for a number of years. She also thanked the Section 151 Officer, the Finance team and all budget holders who carefully managed the council's finances.

The proposal was moved by Councillor Buckley and seconded by Councillor Fazackerley.

Following a debate on the budget, Councillor Oades, having indicated earlier, proposed an amendment which was seconded by Councillor Nulty. The amendment stated;

"That an interim charge of £10 be made for 2017/18 for the green waste service be implemented for the first 12 months and then reviewed, once the true cost of the service is known".

Following a debate, a request for a recorded vote was received and supported by five members, therefore a recorded vote was taken and the amendment was LOST.

Votes for the proposal (13) – Councillors Beckett, Brickles, Chew, Clayton, P Collins, Ford, Henshaw, Hodgson, Lloyd, Nulty, Oades, Rigby and Silverwood.

Votes against the proposal (25) – Councillors Aiken, Akeroyd, Andrews, Blackshaw, Buckley, D Collins, Donaldson, Fazackerley, Fiddler, Fradley, Goodman, Green, Harvey, Jacques, Little, B Nash, E Nash, Pitman, Pounder, Redcliffe, Settle, Singleton, Small, Thomas and Willder.

Abstentions (1) Councillors Barker

As the amendment was lost, a further amendment was moved by Councillor Oades;

“Accounting for income and expenditure on the Green Bin Service should be shown as a separate item in the budget book and published in the accounts to ensure that only the true cost of the service are charged to our residents.”

The amendment was seconded by Councillor Nulty.

A vote was taken by way of a show of hands. The amendment was lost.

A further amendment was moved by Councillor Oades;

“That ways of helping the disadvantaged, disabled and elderly in relation to payments should be explored along with options for payment.”

Allan Oldfield, Chief Executive asked if the amendment was in relation to the Green Waste Service. Councillor Oades confirmed that it was.

The amendment was seconded by Councillor Nulty.

Following a short debate, a request for a recorded vote was received and supported, therefore a recorded vote was taken;

Votes for the proposal (12) – Councillors Beckett, Brickles, Chew, Clayton, P Collins, Henshaw, Hodgson, Lloyd, Nulty, Oades, Rigby and Silverwood.

Votes against the proposal (26) – Councillors Aiken, Akeroyd, Andrews, Blackshaw, Buckley, D Collins, Donaldson, Fazackerley, Fiddler, Ford, Fradley, Goodman, Green, Harvey, Jacques, Little, B Nash, E Nash, Pitman, Pounder, Redcliffe, Settle, Singleton, Small, Thomas and Willder.

Abstentions (1) Councillors Barker

The amendment lost.

(Councillor Brickles left the meeting).

A further amendment was moved by Councillor Oades;

“That the position of Leader of the Council and Deputy Leader of the Council be removed thereby making an annual saving of £13,000.”

It was seconded by Councillor Silverwood.

Having sought advice from Tracy Morrison, Monitoring Officer, Councillors Fazackerley and Buckley chose to declare interests in the amendment and left the room.

Councillor Small, in accordance with the Council’s Constitution, proposed a closure motion that the council proceed to the next business. It was seconded by Councillor Ed Nash.

The closure motion was put to the vote and approved and the amendment was therefore deemed to have been lost.

(Councillors Fazackerley and Buckley returned to the room).

There were no further amendments and therefore a vote was taken on the substantive motion and as required by law, a recorded vote was held;

Votes for the proposal (26) – Councillors Aiken, Akeroyd, Andrews, Beckett, Blackshaw, Buckley, D Collins, Donaldson, Fazackerley, Fiddler, Fradley, Goodman, Green, Harvey, Hodgson, Jacques, Little, B Nash, E Nash, Pitman, Pounder, Redcliffe, Settle, Singleton, Small, Thomas and Willder.

Votes against the proposal (6) Councillors - Barker, P Collins, Nulty, Oades, Rigby and Silverwood

Abstentions (5) Councillor Chew, Clayton, Ford, Henshaw, Lloyd.

The proposal was carried and it was thereby RESOLVED:

1. To approve and adopt the recommendations of the Finance and Democracy Committee as follows:
 - (a) The revised estimates for 2016/17 and the revenue budget for 2017/18 as set out in Appendix E, which includes recommended transfers to the Capital Investment Reserve in 2017/18 and 2018/19 equivalent to the balance of the revenue surplus for those years after allowing for all approved transfers to other reserves, currently estimated at £441k in 2017/18 and £286k in 2018/19;
 - (b) The budget proposals and changes to Reserves and Balances as set out in Appendices F & H;
 - (c) The updated Five Year Capital Programme as set out in Appendix G;
 - (d) The updated Useable Reserves & Balances Policy as detailed in Appendix H;
 - (e) An average Band D Council Tax of £195.76 for 2017/18 (excluding Town and Parish precepts), which is a 2.62% increase from the 2016/17 average Band D charge;
 - (f) The Special Expenses policy as set out in Appendix I; which includes that:
 - for the purposes of charging special expenses, both the special expense costs and the tax bases relating to the areas of Lytham and St Annes will each be aggregated and the Council Tax charge per property at each band level will be the same across the whole area; and
 - the annual special expense charge per property will be set for 2017/18 at the 2016/17 level plus 2.76%, that being £71.77 per band D property; and
 - the annual borough wide charge per property will be set for 2017/18 at the 2016/17 level plus 2.76%, that being £152.98 per band D property; and
 - the budget resource to be allocated to delivering concurrent services and chargeable as special expenses for 2017/18 will be set at a sum equivalent to the annual special expense charge per property (band D equivalent) multiplied by the tax base for the special expense area;
 - (g) The schedule of fees and charges for 2017/18 as detailed in Appendix J;
 - (h) The Treasury Management Policy set out in Appendix K;
 - (i) The Treasury Management Strategy set out in Appendix L, which incorporates the Minimum Revenue Provision Statement, the Council's Borrowing Strategy, Investment Strategy, and Treasury Prudential Indicators and Limits.

Response to the Budget Consultation

- (j) To note the Budget Consultation response received at Appendix M.

Council Tax Resolution

The Council is recommended to resolve as follows:

2. It be noted that the Section 151 Officer, under delegated authority, has on 7th December 2016 calculated:

- (a) the Council Tax Base 2017/18 for the whole Council area as 29,284 [Item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")]; and

(b) a Council Tax Base, for dwellings in those parts of its area to which a Parish/Neighbourhood precept relates, as indicated below:

All Areas	29,284
Unparished Areas - Lytham	7,662
Bryning-with-Warton	1,304
Elswick	427
Freckleton	1,941
Greenhalgh-with-Thistleton	185
Kirkham	2,213
Little Eccleston-with-Larbreck	203
Medlar-with-Wesham	1,302
Newton-with-Clifton	986
Ribby-with Wrea	820
Singleton	427
Staining	836
St.Annes	9,794
Treales, Roseacre & Wharles	227
Weeton-with-Preese	294
Westby-with-Plumpton	663

3. That the Council Tax requirement for the Council's own purposes for 2017/18 (excluding Parish precepts) is £5,732,636.

4. That the following amounts be calculated for the year 2017/18 in accordance with Sections 31 to 36 of the Act:-

a. **£48,692,580** Being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.

b. **£42,050,084** Being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.

c. **£6,642,496** Being the amount by which the aggregate at 4(a) above exceeds the aggregate at 4(b) above, calculated by the Council, in accordance with Section 31A(4) of the Act, as its Council Tax requirement for the year. (Item R in the formula in Section 31B of the Act).

d. **£226.83** Being the amount at 4(c) above (Item R) all divided by Item T (Para 2(a) above), calculated by the Council, in accordance with Section 31B(1) of the Act, as the basic amount of its Council Tax for the year (including Parish precepts).

e. **£2,162,677** Being the aggregate amount of all special items (Special Expenses and Parish precepts) referred to in Section 34(1) of the Act and as shown below:

	Parish Amount £	Special Expenses £
Bryning-with-Warton	96,711	
Elswick	29,695	
Freckleton	102,795	
Greenhalgh-with-Thistleton	4,869	
Kirkham	189,531	
Little Eccleston-with-Larbreck	10,219	
Medlar-with-Wesham	60,426	
Newton-with-Clifton	52,525	
Ribby-with Wrea	51,201	
Singleton	18,652	
Staining	61,373	
St.Annes	195,358	702,915
Treales, Roseacre & Wharles	10,807	
Weeton-with-Preese	16,244	
Westby-with-Plumptions	9,454	
Unparished Areas - Lytham		549,902
Total	909,860	1,252,817

f. **£152.98** Being the amount at 4(d) above less the result given by dividing the amount at 4(e) above by the amount at Item T (Para 2(a) above) calculated by the Council in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no special items relate.

g. Part of the Council's area:

	£
Bryning-with-Warton	227.14
Elswick	222.52
Freckleton	205.94
Greenhalgh-with-Thistleton	179.30
Kirkham	238.62
Little Eccleston-with-Larbreck	203.32
Medlar-with-Wesham	199.39
Newton-with-Clifton	206.25
Ribby-with Wrea	215.42
Singleton	196.66
Staining	226.39
St.Annes	244.70
Treales, Roseacre & Wharles	200.59
Weeton-with-Preese	208.23
Westby-with-Plumpton	167.24
Unparished Areas - Lytham	224.75

Being the amounts given by adding to the amount of 4(f) above the amounts of the special item or items relating to dwellings in those parts of the Council's area 4(e) above divided in each case by the amount at 2(b) above, calculated by the Council in accordance with Section 34(3) of the Act, as the basic amounts of its Council Tax for the year for dwellings in those parts of its area to which one or more special items relate;

h. The amounts set out in the table below being the amounts given by multiplying the amounts at 4(g) above by the number which, in the proportion set out in Section 5(1) of the Act, is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in valuation band D, calculated by the Council, in accordance with Section 36(1) of the Act, as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands.

Council Tax for Each Part of the Council’s area (Fylde Borough Council and Special Items only):

Valuation Bands

	A £	B £	C £	D £	E £	F £	G £	H £
Bryning-with-Warton	151.43	176.66	201.90	227.14	277.62	328.09	378.57	454.28
Elswick	148.35	173.07	197.80	222.52	271.97	321.42	370.87	445.04
Freckleton	137.29	160.18	183.06	205.94	251.70	297.47	343.23	411.88
Greenhalgh-with-Thistleton	119.53	139.46	159.38	179.30	219.14	258.99	298.83	358.60
Kirkham	159.08	185.59	212.11	238.62	291.65	344.67	397.70	477.24
Little Eccleston-with-Larbreck	135.55	158.14	180.73	203.32	248.50	293.68	338.87	406.64
Medlar-with-Wesham	132.93	155.08	177.24	199.39	243.70	288.01	332.32	398.78
Newton-with-Clifton	137.50	160.42	183.33	206.25	252.08	297.92	343.75	412.50
Ribby-with Wrea	143.61	167.55	191.48	215.42	263.29	311.16	359.03	430.84
Singleton	131.11	152.96	174.81	196.66	240.36	284.06	327.77	393.32
Staining	150.93	176.08	201.24	226.39	276.70	327.01	377.32	452.78
St Annes including special expenses	163.13	190.32	217.51	244.70	299.08	353.46	407.83	489.40
Treales, Roseacre & Wharles	133.73	156.01	178.30	200.59	245.17	289.74	334.32	401.18
Weeton-with-Preese	138.82	161.96	185.09	208.23	254.50	300.78	347.05	416.46
Westby-with-Plumpton	111.49	130.08	148.66	167.24	204.40	241.57	278.73	334.48
Lytham	149.83	174.81	199.78	224.75	274.69	324.64	374.58	449.50

4.1 To note that the County Council, the Police and Crime Commissioner for Lancashire and Lancashire Combined Fire Authority have issued precepts for 2017/18 to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council’s area as indicated in the tables below.

Lancashire County Council

Band A £	Band B £	Band C £	Band D £	Band E £	Band F £	Band G £	Band H £
814.49	950.24	1,085.99	1,221.74	1,493.24	1,764.74	2,036.23	2,443.48

Police and Crime Commissioner for Lancashire

Band A £	Band B £	Band C £	Band D £	Band E £	Band F £	Band G £	Band H £
110.30	128.68	147.07	165.45	202.22	238.98	275.75	330.90

Lancashire Combined Fire Authority

Band A £	Band B £	Band C £	Band D £	Band E £	Band F £	Band G £	Band H £
43.67	50.94	58.22	65.50	80.06	94.61	109.17	131.00

5. That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2017/18 for each part of its area and for each of the categories of dwellings.

Total Council Tax for the each part of the Council's Area:

Valuation Bands

Council Tax Schedule	Band A £	Band B £	Band C £	Band D £	Band E £	Band F £	Band G £	Band H £
Fylde Borough Council	101.99	118.98	135.98	152.98	186.98	220.97	254.97	305.96
Lancashire County Council	814.49	950.24	1,085.99	1,221.74	1,493.24	1,764.74	2,036.23	2,443.48
Lancashire Police & Crime Commissioner	110.30	128.68	147.07	165.45	202.22	238.98	275.75	330.90
Lancashire Combined Fire Authority	43.67	50.94	58.22	65.50	80.06	94.61	109.17	131.00
Sub - Total	1,070.45	1,248.84	1,427.26	1,605.67	1,962.50	2,319.30	2,676.12	3,211.34
Parish/Town Councils & Special Expenses								
Bryning-with-Warton	1,119.89	1,306.52	1,493.18	1,679.83	2,053.14	2,426.42	2,799.72	3,359.66
Elswick	1,116.81	1,302.93	1,489.08	1,675.21	2,047.49	2,419.75	2,792.02	3,350.42
Freckleton	1,105.75	1,290.04	1,474.34	1,658.63	2,027.22	2,395.80	2,764.38	3,317.26
Greenhalgh-with-Thistleton	1,087.99	1,269.32	1,450.66	1,631.99	1,994.66	2,357.32	2,719.98	3,263.98
Kirkham	1,127.54	1,315.45	1,503.39	1,691.31	2,067.17	2,443.00	2,818.85	3,382.62
Little Eccleston-with-Larbreck	1,104.01	1,288.00	1,472.01	1,656.01	2,024.02	2,392.01	2,760.02	3,312.02
Medlar-with-Wesham	1,101.39	1,284.94	1,468.52	1,652.08	2,019.22	2,386.34	2,753.47	3,304.16
Newton-with-Clifton	1,105.96	1,290.28	1,474.61	1,658.94	2,027.60	2,396.25	2,764.90	3,317.88
Ribby-with Wrea	1,112.07	1,297.41	1,482.76	1,668.11	2,038.81	2,409.49	2,780.18	3,336.22
Singleton	1,099.57	1,282.82	1,466.09	1,649.35	2,015.88	2,382.39	2,748.92	3,298.70
Staining	1,119.39	1,305.94	1,492.52	1,679.08	2,052.22	2,425.34	2,798.47	3,358.16
St Annes including special expenses	1,131.59	1,320.18	1,508.79	1,697.39	2,074.60	2,451.79	2,828.98	3,394.78
Treales, Roseacre & Wharles	1,102.19	1,285.87	1,469.58	1,653.28	2,020.69	2,388.07	2,755.47	3,306.56
Weeton-with-Preese	1,107.28	1,291.82	1,476.37	1,660.92	2,030.02	2,399.11	2,768.20	3,321.84
Westby-with-Plumpton	1,079.95	1,259.94	1,439.94	1,619.93	1,979.92	2,339.90	2,699.88	3,239.86
Lytham	1,118.29	1,304.67	1,491.06	1,677.44	2,050.21	2,422.97	2,795.73	3,354.88

6. In accordance with Section 52ZB and the principles determined by the Secretary of State under section 52ZC of the Local Government Finance Act 1992, the Council determines that the basic amount of Council Tax for the financial year 2017/18 is not excessive.

As the billing authority, the Council has not been notified by a major precepting authority that its relevant basic amount of Council Tax for 2017/18 is excessive and that the billing authority is not required to hold a referendum in accordance with Section 52ZK Local Government Finance Act 1992.

9. Saint Annes on the Sea Neighbourhood Development Plan – Examiner's Report and Progression to Referendum

Councillor Trevor Fiddler proposed that council accept the St Annes Neighbourhood Development Plan, recommended by the Independent Examiner with the exception of the proposed boundary change. The Examiner had recommended that the settlement boundary of St. Annes be amended to incorporate land currently identified as countryside outside of the Green Belt, to the west of Heyhouses Lane, St Annes. Councillor Fiddler advised that as the land in question was a designated Biological Heritage Site, it was recommended that the land should not be amended and remain as currently designated, and therefore not be moved into the St Annes settlement boundary.

Councillor Richard Redcliffe seconded the recommendation.

It was RESOLVED to accept the modifications as set out in the draft Decision Statement (Appendix 3); publish the Decision Statement and proceed the Saint Anne's on The Sea Neighbourhood Development Plan to Referendum.

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