

## **MINUTES**

## Council

Date: Thursday, 3 March 2022

**Venue:** Town Hall, St Annes.

Committee Members Present:

Mayor (Elaine Silverwood) Deputy Mayor (Cheryl Little)

Councillors Frank Andrews, Peter Anthony, Tim Armit, Brenda Blackshaw, Karen Buckley, Alan Clayton, Delma Collins, Chris Dixon, Sue Fazackerley MBE, Trevor Fiddler, Ellie Gaunt, Brian Gill, Shirley Green, Noreen Griffiths, Will Harris, Gavin Harrison, Paul Hayhurst, Karen Henshaw JP, Angela Jacques, John Kirkham, Matthew Lee, Cheryl Little, Roger Lloyd, Michelle Morris, , Ed Nash, Sally Nash-Walker, Jayne Nixon, Linda Nulty, Liz Oades, David O'Rourke, Richard Redcliffe, Michael Sayward, Vince Settle, Elaine Silverwood, John Singleton JP, Roger Small, Ray Thomas, Stan Trudgill, Viv Willder, Michael Withers.

Councillor Mark Bamforth (via remote access)

Allan Oldfield, Tracy Manning, Ian Curtis, Paul O'Donoghue, Paul Harrison, Stephen Reed, Alastair Woodhouse, Sharon Wadsworth, Hannah Kirk, Howie Dawson and

Kassie Navarasi.

**Other Attendees:** Two members of the public were in attendance

#### **Prayers**

Prayers were offered by Ian Curtis, Head of Governance.

Councillors remained standing for a minute's silence in memory of former Councillor Len Davies who had sadly passed away on Wednesday, 2<sup>nd</sup> March 2022.

### 1. Declarations of Interest

Members were reminded that any disclosable pecuniary interests should be declared as required by the Localism Act 2011 and any personal or prejudicial interests should be declared as required by the Council's Code of Conduct for Members. There were no declarations on this occasion.

#### 2. Budget Procedure Rules

The Mayor reminded members that the procedure rules for budget council differed to those of ordinary meetings. As such she referred them to the procedure rules contained within their agenda papers

## 3. Confirmation of Minutes

RESOLVED: To approve the minutes of the Council meeting held on 7 February 2022 as a correct record for signature by the Mayor.

#### 4. Mayor's Announcements

The Mayor had the pleasure of meeting Katrina during her 222 exercise challenge raising money for Wesley's Community Kitchen and the Connect Community Choir and praised her achievements. The Mayor had the opportunity to speak with members from both organisations at the challenge event and thanked the incredible volunteers helping out within the community. The Mayoral Ball would be held on 26 March 2022 and thanks were given to those supporting the event. Finally, congratulations to Councillor Kirkham on becoming a dad to a beautiful daughter.

#### 5. Chief Executive's Communications

The Chief Executive had no announcements on this occasion.

#### 6. Questions from Members of the Council

The following question had been received from Councillor Bamforth:

"In this modern age we are hearing more and more about equality, diversity and inclusion, so why is it at Fylde council we fall short of the mark?

I relate to the policy document, "Working With Councillors With Disabilities" and the Local Government Association Councillors workbook, entitled, Equality, Diversity and Inclusion is NOT reflected in the constitution under para 2.1 arrangements for remote attendance.

https://www.local.gov.uk/publications/councillor-workbook-equality-diversity-and-inclusion"

Councillor Ellie Gaunt responded that the constitution was scheduled for review by a working group, made up of members from the leading group and the opposition, and would include consideration on issues such as remote attendance and, in light of the Boundary Commission changes, and the new committee structure which would come into effect from May 2023.

The constitution was last reviewed in 2019 when changes were brought in allowing remote participation for two councillors that go further than most councils currently provide.

In asking a supplementary question, Councillor Bamforth asked for confirmation that the Council would be more inclusive and diverse moving forward.

Councillor Gaunt responded that this would be the case and would welcome suggestions that could be looked at by the Constitutional review working group.

#### 7. Questions from Members of the Public

There were no questions from members of the public on this occasion.

#### **Decision Items**

# 8. Medium Term Financial Strategy Update, Including General Fund, Capital Programme and Treasury Management for 2021/22 to 2025/26

Councillor Karen Buckley, Leader of the Council, introduced the budget for 2022/23. She started her presentation with her thanks to all the staff for their resilience and focus on delivering public services of the highest quality during in the past year which had seen not a single bin round cancelled because of COVID, the administration and distribution of the various government grants and the testing and contract tracing work done to ensure the public were kept as safe as possible.

She referred to the Council Tax resolution which set out the budget requirements and the council tax precepts at borough, parish and county level. It also detailed the precepts for the police and fire authority.

Councillor Buckley referred to the great deal of work that was underway to revive the borough including the Kirkham Future Scheme, St Annes Sea Defense scheme, consideration to flood risks in Fylde, development of water sports at Fairhaven Lake and the investment in the M55 Link Road which was now under construction.

The statue at Lowther Gardens for the late Bobby Ball would also be unveiled later this year.

Councillor Buckley referred to the difficult financial backdrop to this year's budget with the rising cost of living, in particular energy. Due to the increasing pressures it was proposed not to raise the Council Tax to the maximum permitted but instead an average rise of 1.99% equivalent £4.28 per year on a Band D property.

The proposed Revenue and Capital schemes for 2022/23 were set out in appendix F, with capital schemes totalling £619,000 in the coming financial year and £27,000 for the following year. An increase to the revenue budget was proposed to invest in staffing resources to tackle flood risk and the Environmental Enforcement team.

Before proposing the recommendation, Councillor Buckley spoke to support the government's stance on sanctions as a result of the Russian invasion of Ukraine and had asked for a check on all services, investments, goods and supplies to ensure that there were no connections to Russia. The Council had linked with local charities to assist and support the humanitarian relief to Ukraine and the neighbouring countries receiving refugees fleeing from Ukraine.

The proposal was moved by Councillor Buckley and seconded by Councillor Roger Small.

Councillors Small, Redcliffe, Sayward, Dixon, O'Rourke spoke in support of the proposed budget with Councillors Gill and Lloyd voicing a number of concerns regarding the budget including the Fairhaven Kiosk and price increases to green waste collections and public conveniences.

A number of councillors echoed the Leader's comments, thanking the Finance Team for its preparation of the budget and thanked the wider council team for their continued delivery of high-quality service to residents during these continues difficult times.

Councillor Buckley briefly summed up.

Councillor Liz Oades proposed an amendment;

"I wish to move an amendment to Item 8, in accordance with Page 8, Recommendation C in relation to the Capital Strategy 2022-26, including Prudential Indicators and Limits, set out in Appendix G, which incorporates the Treasury Management Strategy, the Capital Programme, the Treasury Strategy, the Investment Strategy and the Minimum Revenue Provision Statement. The Amendment is 'to exclude the £360,000 from the Capital Programme, set aside for the Fairhaven Kiosk/Ice Cream Bar Project, this exclusion is of paramount importance.' I am unhappy with the way in which these proposals have been dealt by the Council and do not consider that we have achieved the best outcome and value for all residents of the Borough, or indeed other Tenants of the Council, if this is not done I cannot, and will not, support the Budget in its present form."

It was seconded by Councillor Brian Gill.

Following a debate, Councillor Buckley summed up and a recorded vote was taken where the amendment was LOST.

Votes for the proposal (10) – Councillors Armit, Blackshaw, Clayton, Gill, Griffiths, Lee, Lloyd, Nulty, Oades and Silverwood.

Votes against the proposal (28) – Councillors Andrews, Anthony, Buckley, D Collins, Dixon, Fazackerley, Fiddler, Gaunt, Green, Harris, Harrison, Jacques, Kirkham, Little, Morris, Nash, Nash-Walker, Nixon, O'Rourke, Redcliffe, Sayward, Settle, Singleton, Small, Thomas, Trudgill, Willder and Withers.

Abstentions (0)

Councillor Hayhurst had left the meeting prior to the voting taking place.

There were no further amendments and therefore a vote was taken on the substantive motion and as required by law, a recorded vote was held;

Votes for the proposal (31) – Councillors Andrews, Anthony, Armit, Buckley, Clayton, D Collins, Dixon, Fazackerley, Fiddler, Gaunt, Green, Harris, Harrison, Jacques, Kirkham, Little, Morris, Nash, Nash-Walker, Nixon, Nulty, O'Rourke, Redcliffe, Sayward, Settle, Singleton, Small, Thomas, Trudgill, Willder and Wither

Votes against the proposal (2) – Councillors Blackshaw and Lloyd.

Abstentions (5) – Councillors Gill, Griffiths, Lee, Oades and Silverwood.

The proposal was carried, and it was therefore RESOLVED:

That the Council note the recommendations of the Finance and Democracy Committee meeting of 8<sup>th</sup> February 2022 and the decisions approved at the Council meeting of 7<sup>th</sup> February 2022, and approves as follows:

- (a) The revised estimates for 2021/22 and the revenue budget for 2022/23 as set out in Appendix E, which includes recommended transfers to the Capital Investment Reserve in 2021/22 and 2022/23 equivalent to the balance of the revenue surplus for those years, currently estimated at £1.486m in 2021/22 and £0.428m in 2022/23;
- (b) The budget proposals and changes to Reserves and Balances as set out in Appendix F & H, to include approval that the Council will act as the accountable body for any of the new capital schemes (as indicated) in Appendix F;
- (c) The Capital Strategy 2022-2026, including Prudential Indicators and Limits, set out in Appendix G; which incorporates the Treasury Management Policy, the Capital Programme, the Treasury Management Strategy, the Investment Strategy and the Minimum Revenue Provision Statement;
- (d) The updated Useable Reserves & Balances Policy as detailed in Appendix H;
- (e) An average Band D Council Tax of £219.19 for 2022/23 (excluding Town and Parish precepts), which is a 1.99% increase from the 2021/22 average band D charge;
- (f) The Special Expenses policy as set out in Appendix I; which includes that:
  - for the purposes of charging special expenses, both the special expense costs and the tax bases relating to the areas of Lytham and St Annes will each be aggregated and the Council Tax charge per property at each band level will be the same across the whole area; and
  - the annual special expense charge per property will be set for 2022/23 at the 2021/22 level plus 2.154%, that being £80.92 per band D property; and
  - the annual borough wide charge per property will be set for 2022/23 at the 2021/22 level plus 2.154%, that being £172.47 per band D property; and
  - the budget resource to be allocated to delivering concurrent services and chargeable as special expenses for 2022/23 will be set at a sum equivalent to the annual special expense charge per property (band D equivalent) multiplied by the tax base for the special expense area; and
- (g) The schedule of fees and charges for 2022/23 as detailed in Appendix J.

#### **Council Tax Resolution**

(h) The Council is recommended to approve the Council Tax Resolution as follows:

#### **Council Tax Resolution**

It be noted that the Section 151 Officer, under delegated authority, has on 13th December 2021 calculated:

- (a) the Council Tax Base 2022/23 for the whole Council area as 31,392 [Item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")]; and
- (b) a Council Tax Base, for dwellings in those parts of its area to which a Parish/Neighbourhood precept r elates, as indicated below:

	Number of Band D
Non-Parished Areas:	
- Lytham	7,663
Parished Areas:	
- Bryning-with-Warton	1,603
- Elswick	433
- Freckleton	2,015
- Greenhalgh-with-Thistleton	203
- Kirkham	2,431
- Little Eccleston-with-Larbreck	255
- Medlar-with-Wesham	1,441
- Newton-with-Clifton	1,145
- Ribby-with Wrea	998
- Singleton	464
- Staining	894
- St. Annes	10,461
- Treales, Roseacre & Wharles	229
- Weeton-with-Preese	304
- Westby-with-Plumptons	853
All Areas:	31,392

- 3. That the Council Tax requirement for the Council's own purposes for 2022/23 (excluding Parish precepts) is £6,880,812.
- 4. That the following amounts be calculated for the year 2022/23 in accordance with Sections 31 to 36 of the Act:-
- a. £47,007,364 Being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
- b. £38,978,352 Being the aggregate of the amounts which the Council estimates for the item s set out in Section 31A(3) of the Act.
- c. **£8,029,012** Being the amount by which the aggregate at 4(a) above exceeds the aggregate at 4(b) above, calculated by the Council, in accordance with Section 31A(4) of the Act, as its Council Tax requirement for the year. (Item R in the formula in Section 31B of the Act).
- d. £255.77 Being the amount at 4(c) above (Item R) all divided by Item T (Para 2(a) above), calculated by the Council, in accordance with Section 31B(1) of the Act, as the b asic amount of its Council Tax for the year (including Parish precepts).
- **e. £2,614,794** Being the aggregate amount of all special items (Special Expenses and Parish prec epts) referred to in Section 34(1) of the Act and as shown below:

		Special
	Parish Amount	Expenses
	£	£
Bryning-with-Warton	138,910	
Elswick	31,081	
Freckleton	106,714	
Greenhalgh-with-Thistleton	9,000	
Kirkham	232,502	
Little Eccleston-with-Larbreck	15,233	
Medlar-with-Wesham Newto	71,310	
n-with-Clifton	75,146	
Ribby-with Wrea	67,500	
Singleton Stainin	23,485	
g	75,603	
St.Annes	246,678	846,504
Treales, Roseacre & Wharles	12,000	
Weeton-with-Preese West	25,441	
by-with-Plumpton Unparish	17,597	
ed Areas - Lytham		620,090
Total	1,148,200	1,466,594

#### f. £172.47

Being the amount at 4(d) above less the result given by dividing the amount at 4(e) above by the amount at Item T (Para 2(a) above) calculated by the Council in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no special items relate.

## **g.** Part of the Council's area:

	£
Bryning-with-Warton	259.13
Elswick	244.25
Freckleton	225.43
Greenhalgh-with-Thistleton	216.80
Kirkham	268.11
Little Eccleston-with-Larbreck	232.21
Medlar-with-Wesham Newto	221.96
n-with-Clifton	238.10
Ribby-with Wrea	240.11
Singleton	223.08
Staining S	257.04
t.Annes	276.97
Treales, Roseacre & Wharles	224.87
Weeton-with-Preese West	256.16
by-with-Plumpton Unparish	193.10
ed Areas - Lytham	253.39

Being the amounts given by adding to the amount of 4(f) above the amounts of the special item or items relating to dwellings in those parts of the Council's area 4(e) above divided in each case by the amount at 2(b) above, calculated by the Council in accordance with Section 34(3) of the Act, as the basic amounts of its Council Tax for the year for dwellings in those parts of its area to which one or more special items relate;

h.

The amounts set out in the table below being the amounts given by multip lying the amounts at 4(g) above by the number which, in the proportion set out in Section 5(1) of the Act, is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in valuation band D, calculated by the Council, in accordance with Section 36(1) of the Act, as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands.

Council Tax for Each Part of the Council's area (Fylde Borough Council and Special Items only):

#### **Valuation Bands**

	Α	В	С	D	E	F	G	Н
	£	£	£	£	£	£	£	£
Bryning-with-Warton	172.75	201.55	230.34	259.13	316.71	374.30	431.88	518.26
Elswick	162.83	189.97	217.11	244.25	298.53	352.81	407.08	488.50
Freckleton	150.29	175.33	200.38	225.43	275.53	325.62	375.72	450.86
Greenhalgh-with-Thistleton	144.53	168.62	192.71	216.80	264.98	313.16	361.33	433.60
Kirkham	178.74	208.53	238.32	268.11	327.69	387.27	446.85	536.22
Little Eccleston-with-Larbreck	154.81	180.61	206.41	232.21	283.81	335.41	387.02	464.42
Medlar-with-Wesham Newto	147.97	172.64	197.30	221.96	271.28	320.61	369.93	443.92
n-with-Clifton	158.73	185.19	211.64	238.10	291.01	343.92	396.83	476.20
Ribby-with Wrea	160.07	186.75	213.43	240.11	293.47	346.83	400.18	480.22
Singleton Stainin	148.72	173.51	198.29	223.08	272.65	322.23	371.80	446.16
g	171.36	199.92	228.48	257.04	314.16	371.28	428.40	514.08
St Annes including special expenses	184.65	215.42	246.20	276.97	338.52	400.07	461.62	553.94
Treales, Roseacre & Wharles Weeto	149.91	174.90	199.88	224.87	274.84	324.81	374.78	449.74
n-with-Preese	170.77	199.24	227.70	256.16	313.08	370.01	426.93	512.32
Westby-with-Plumpton	128.73	150.19	171.64	193.10	236.01	278.92	321.83	386.20
Lytham	168.93	197.08	225.24	253.39	309.70	366.01	422.32	506.78

4.1 To note that the County Council, the Police and Crime Commissioner for Lancashire and Lancashire Combin ed Fire Authority have issued precepts for 2022/23 to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the tables below.

**Lancashire County Council** 

| Band     |
|----------|----------|----------|----------|----------|----------|----------|----------|
| Α        | В        | С        | D        | E        | F        | G        | н        |
| £        | £        | £        | £        | £        | £        | £        | £        |
| 1,009.53 | 1,177.78 | 1,346.04 | 1,514.29 | 1,850.80 | 2,187.31 | 2,523.82 | 3,028.58 |

## **Police and Crime Commissioner for Lancashire**

	Band							
ı	Α	В	С	D	Е	F	G	н
	£	£	£	£	£	£	£	£
	157.63	183.91	210.18	236.45	288.99	341.54	394.08	472.90

Band	Band	Band	Band	Band	Band	Band	Band
Α	В	С	D	Е	F	G	н
£	£	£	£	£	£	£	£
51.51	60.10	68.68	77.27	94.44	111.61	128.78	154.54

5. That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2022/23 for each part of its area and for each of the categories of dwellings.

Total Council Tax for each part of the Council's Area:

#### **Valuation Bands**

Council Tax Schedule	Band							
	A	В	С	D	E	F	G	Н
	£	£	£	£	£	£	£	£
Fylde Borough Council	114.98	134.14	153.31	172.47	210.80	249.12	287.45	344.94
Lancashire County Council	1,009.53	1,177.78	1,346.04	1,514.29	1,850.80	2,187.31	2,523.82	3,028.58
Lancashire Police & Crime Commissioner	157.63	183.91	210.18	236.45	288.99	341.54	394.08	472.90
Lancashire Combined Fire Authority	51.51	60.10	68.68	77.27	94.44	111.61	128.78	154.54
Sub - Total	1,333.65	1,555.93	1,778.21	2,000.48	2,445.03	2,889.58	3,334.13	4,000.96
Parish/Town Councils & Special Expenses								
Bryning-with-Warton	1,391.42	1,623.34	1,855.24	2,087.14	2,550.94	3,014.76	3,478.56	4,174.28
Elswick	1,381.50	1,611.76	1,842.01	2,072.26	2,532.76	2,993.27	3,453.76	4,144.52
Freckleton	1,368.96	1,597.12	1,825.28	2,053.44	2,509.76	2,966.08	3,422.40	4,106.88
Greenhalgh-with-Thistleton	1,363.20	1,590.41	1,817.61	2,044.81	2,499.21	2,953.62	3,408.01	4,089.62
Kirkham	1,397.41	1,630.32	1,863.22	2,096.12	2,561.92	3,027.73	3,493.53	4,192.24
Little Eccleston-with-Larbreck	1,373.48	1,602.40	1,831.31	2,060.22	2,518.04	2,975.87	3,433.70	4,120.44
Medlar-with-Wesham Newto	1,366.64	1,594.43	1,822.20	2,049.97	2,505.51	2,961.07	3,416.61	4,099.94
n-with-Clifton	1,377.40	1,606.98	1,836.54	2,066.11	2,525.24	2,984.38	3,443.51	4,132.22
Ribby-with Wrea	1,378.74	1,608.54	1,838.33	2,068.12	2,527.70	2,987.29	3,446.86	4,136.24
Singleton Stainin	1,367.39	1,595.30	1,823.19	2,051.09	2,506.88	2,962.69	3,418.48	4,102.18
g	1,390.03	1,621.71	1,853.38	2,085.05	2,548.39	3,011.74	3,475.08	4,170.10
St Annes including special expenses	1,403.32	1,637.21	1,871.10	2,104.98	2,572.75	3,040.53	3,508.30	4,209.96
Treales, Roseacre & Wharles	1,368.58	1,596.69	1,824.78	2,052.88	2,509.07	2,965.27	3,421.46	4,105.76
Weeton-with-Preese W	1,389.44	1,621.03	1,852.60	2,084.17	2,547.31	3,010.47	3,473.61	4,168.34
estby-with-Plumpton Ly	1,347.40	1,571.98	1,796.54	2,021.11	2,470.24	2,919.38	3,368.51	4,042.22
	1,387.60	1,618.87	1,850.14	2,081.40	2,543.93	3,006.47	3,469.00	4,162.80

6. In accordance with Section 52ZB and the principles determined by the Secretary of State under section 52ZC of the Local Government Finance Act 1992, the Council determines that the basic amount of Council Tax for the financial year 2022/23 is **not** excessive.

As the billing authority, the Council has **not** been notified by a major precepting authority that its relevant basic amo unt of Council Tax for 2022/23 is excessive and consequently the billing authority is **not** required to hold a ref erendum in accordance with Section 52ZK Local Government Finance Act 1992.

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