



Agenda

Environment, Health and Housing Committee

Date:	Tuesday, 1 September 2020 at 6:30 pm
Venue:	Town Hall, St Annes, FY8 1LW
Committee members:	<p>Councillor Tommy Threlfall (Chairman) Councillor Jayne Nixon (Vice-Chairman)</p> <p>Councillors Ben Aitken, Frank Andrews, Paula Brearley, Noreen Griffiths, Peter Hardy, Will Harris, Karen Henshaw JP, Roger Lloyd, Michelle Morris, Bobby Rigby.</p>

Please Note: This meeting is being held remotely via Zoom. To access the meeting please click on the link below.

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Meeting ID: 847 1272 0467

Passcode: 977564

Public Platform

To hear representations from members of the public in accordance with Article 15 of the Constitution.

To register to speak under Public Platform: see [Public Speaking at Council Meetings](#).

	PROCEDURAL ITEMS:	PAGE
1	Declarations of Interest: Declarations of interest, and the responsibility for declaring the same, are matters for elected members. Members are able to obtain advice, in writing, in advance of meetings. This should only be sought via the Council's Monitoring Officer. However, it should be noted that no advice on interests sought less than one working day prior to any meeting will be provided.	1
2	Confirmation of Minutes: To confirm the minutes, as previously circulated, of the meeting held on 2 June 2020 as a correct record.	1
3	Substitute Members: Details of any substitute members notified in accordance with council procedure rule 23(c).	1
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Contact: Katharine McDonnell - Telephone: (01253) 658423 – Email: democracy@fylde.gov.uk

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DECISION ITEM

REPORT OF	MEETING	DATE	ITEM NO
DEVELOPMENT SERVICES DIRECTORATE	ENVIRONMENT, HEALTH AND HOUSING COMMITTEE	1 SEPTEMBER 2020	4
EXPRESSIONS OF INTEREST AND REQUEST FOR SECTION 106 FUNDING FOR LYTHAM ROAD, WARTON FROM JIGSAW HOMES GROUP			

PUBLIC ITEM

This item is for consideration in the public part of the meeting.

SUMMARY

In June 2019 Fylde Council developed a strategic approach to the targeting on S106 funding from developer contributions towards affordable housing delivery within Fylde. Future S106 funds are be targeted on marginal brown-field sites that will provide local regeneration, whilst at the same time providing much needed affordable homes, on a small scale, in areas of priority need. Registered Providers are required to submit an Expressions of Interest (EOI) for consideration for S106 funding, prior to submitting a full detailed funding application that could be unsuccessful.

In June 2019, Adactus (Jigsaw Homes Group) submitted an EOI for the development of 26 affordable homes at Lytham Road, Warton. At that time the EOI was unsuccessful. The scheme included shared ownership units which cannot be funded with S106 funds and Adactus (Jigsaw Homes Group) did not have sufficient stock in the area. In addition, Adactus (Jigsaw Homes Group) did not have local management arrangements to be able to allocate the units via MyHomeChoice Fylde Coast.

The scheme has now been revised and will deliver 26 units of 100% affordable rented accommodation. Adactus (Jigsaw Homes Group) have formally become members of Fylde Coast Housing providers Group and have full access to MyHomeChoice Fylde Coast for the allocation of accommodation. They currently have 44 units of affordable accommodation within Fylde, 15 are general needs for affordable rent and the remainder are shared ownership. They have a forward development programme of 90 units to be delivered by November 2022, and by that time will have stock of 134 units of affordable accommodation within Fylde.

The purpose of this report is to request committee re-consider and approve an EOI from Adactus (Jigsaw Housing Group) for a revised scheme delivering 26 affordable homes, a mixture of one and two bedroom apartments, two and three bedroom houses and two bedroom bungalows, all for affordable rent.

This report also recommends approval for this scheme for S106 funding and inclusion to the Capital Programme phased equally over two financial years (2020/21 and 2021/22) for £260,000 to be fully funded from a portion of the balance of S106 developer contributions for affordable housing currently held by the Council for this purpose (from Agreement ref: 12/0717 - Moss Farm, Cropper Road, Westby).

RECOMMENDATIONS

Committee is requested to consider and:

1. Approve the Expression of Interest by Adactus (Jigsaw Homes Group) for the use of Section 106 funds for the delivery of 26 affordable homes at Lytham Road, Warton.
2. Recommend to full Council approval of a fully funded addition to the Capital Programme – “Affordable Housing Scheme at Lytham Road, Warton” phased over two financial years (2020/21 and 2021/22) for

£260,000 to be met from a portion of S106 developer contributions for affordable housing currently held by the Council for this purpose (from Agreement Ref: 12/0717 - Moss Farm, Cropper Road, Westby); and

3. To authorise drawdown of the expenditure (subject to approval by Council to the addition to the Capital Programme) phased equally over two financial years (2020/21 and 2021/22) for £260,000 to Adactus (Jigsaw Homes Group) after regard and consideration of the compliance with the financial regulations covered within the body of the report.

SUMMARY OF PREVIOUS DECISIONS

Cabinet 26th November 2014

It was RESOLVED:

1. To approve the use of S106 monies to facilitate the appointment of the temporary project officer/consultant on the terms outlined in the report;
2. To approve the appointment of a temporary project officer/consultant for a maximum period of 6 months to produce a deliverable S106 funded Affordable Housing Programme for the Borough; and
3. To approve a fully- funded revenue budget increase for the total sum of £25,000 (£16,000 in 2014/15 and £9,000 in 2015/16) to fund the costs of the temporary project officer/consultant for a maximum period of 6 months to be met from the S106 Affordable Housing receipts in respect of the agreements as identified at Appendix 2 of the report.

Environment, Health and Housing Committee 7th June 2016

Information Item - Outcome From Section 106 Affordable Housing Project

The purpose of the information report was to update members on progress regarding the use of existing and future Affordable Housing commuted sum reserves. Attached as an appendix to the report was the outcomes from the Section 106 Affordable Housing Project which had been delivered by way of a 6 month temporary appointment of an external housing consultant with a particular background in the development and delivery of Affordable Housing. The objectives of the contract were set out in the report together with details of the background to the project, the changing national situation and the positive outcomes of the S106 project.

Environment, Health and Housing Committee, 11th June 2019

Decision Item - It was RESOLVED

1. To note the contents of the report; and
2. To approve the adoption of a strategic approach to the allocation of future S106 funds by requesting Registered Providers of Affordable Housing submit Expressions of Interest prior to full funding submissions being made.

Following approval of the previous item, Kirstine Riding, Housing Manager presented two expressions of interest for two proposed developments. The first was from Adactus (Jigsaw Homes) for 26 units of housing on Lytham Road, Warton. There were concerns regarding the number of units proposed. Additionally the proposed shared ownership did not meet the criteria for S106 funding. Miss Riding reported that Adactus were new to the area and currently did not have any housing stock in Fylde, or any management arrangements in place. Furthermore the proposal was only allocating £10k per unit of internal funding to the scheme.

The second scheme was from City West Housing Trust (For Viva Housing) for 41 affordable units at Phase 3 of the Sunnybank Mill redevelopment. Pre application planning advice had concerns regarding the high density of units, however the scheme was from an active Registered Provider, it met the criteria for redevelopment of a brownfield site, regeneration, a demonstrated housing need, affordable rent and value for money, as the provider had committed to £86,500 funding per unit.

It was RESOLVED

1. To decline the Expression of Interest in S106 funds from Adactus (Jigsaw Homes) for the scheme at Lytham Road, Warton; and
2. To approve the Expression of Interest in Section 106 funds from City West Housing Trust (For Viva Housing Association) and consent to a full application request for S106 funds to be made once planning permission has been applied for.

CORPORATE PRIORITIES

Spending your money in the most efficient way to achieve excellent services (Value for Money)	✓
Delivering the services that customers expect of an excellent council (Clean and Green)	✓
Working with all partners (Vibrant Economy)	✓
To make sure Fylde continues to be one of the most desirable places to live (A Great Place to Live)	✓
Promoting Fylde as a great destination to visit (A Great Place to Visit)	

REPORT

Expression of interest and request for S106 funding fro Lytham Road, Warton from Adactus (Jigsaw Homes Group)

Expression of Interest S106 funding, Lytham Road, Warton

1. In June 2019, Adactus (Jigsaw Homes Group) submitted an EOI for the development of 26 affordable homes at Lytham Road, Warton. At that time the EOI was unsuccessful. The scheme included shared ownership units which cannot be funded with S106 funds and Adactus (Jigsaw Homes Group) did not have sufficient stock in the area. In addition Adactus (Jigsaw Homes Group) did not have local management arrangements to be able to allocate the units via MyHomeChoice Fylde Coast.
2. The scheme has now been revised and will deliver 26 units of 100% affordable rented accommodation. Adactus (Jigsaw Homes Group) have formally become members of Fylde Coast Housing providers Group and have full access to MyHomeChoice Fylde Coast for the allocation of accommodation.
3. Adactus (Jigsaw Homes Group) currently have 44 units of affordable accommodation within Fylde, 15 are general needs for affordable rent and the remainder are shared ownership. They have a forward development programme of 90 units to be delivered by November 2022, and by that time will have stock of 134 units of affordable accommodation within Fylde.

EOI S106 funding proposed Scheme

Site location	Lytham Road, Warton
Allocation of properties via MyHomeChoice Fylde Coast	Members of Fylde Coast Housing providers Group and have full access to MyHomeChoice Fylde Coast for the allocation of accommodation
Planning Reference (if applicable)	19/0541 Approved at Planning Committee 24/06/2021
Current delivery in Fylde	Adactus (Jigsaw Homes Group) has stock of 44 units in Fylde at present; of these 15 units are affordable rented with the remainder shared ownership. They are also in legals' with a number of developers regarding acquired s106 plots across Fylde new build developments. There are 90 properties in the pipeline for Fylde which will be delivered by November 22.
Brownfield site	Yes
Number of units, size and tenure	100% Affordable Rent 10 no. 1 bed apartments 4 no. 2 bed apartments 2 no. 2 bed houses 2 no. 2 bed bungalows 8 no. 3 bed houses

Local regeneration outcomes	The development site is a housing allocated site in the Local Plan to 2032
S106 Funds required	£260,000 (£10,000 per unit)
Internal funding	£780,000 (£30,000 per unit)
Homes England funding	£1,027,000 (bid submitted) (£39,500 per unit)
Stage the proposal is at	Adactus (Jigsaw Homes Group) are working in collaboration with Casey (principal contractor), Brewster Bye (architect), Carley Daines (structural engineer) and Poole Dick (employers agent). Contracts have been exchanged contracts to purchase the site and planning approved on the 24 th June 2021, 19/0541 pending s106 agreement. Acquisition will take place following the end of the judicial review period. Bid submitted for grant funding from Homes England as well as request for s106 funding from Fylde. Following confirmation JCT Design and Build Contract will be entered to construct 26 affordable homes.

4. Proposed scheme would meet the needs of households registered for re-housing across Fylde with a mixture of 1 bed, 2 bed and 3 bed properties made up of apartments, houses and bungalows. The scheme will deliver 100% affordable rented accommodation. The site is on a brownfield site and allocated as development land within the local plan. Planning has been approved on the 24th June 2020.
5. The request for S106 funding is £10,000 per unit. Internal funding is being provided at £30,000 per unit and a funding bid has been submitted to Homes England for £39,500 per unit. Therefore the scheme provided value for money in regard to the use of S106 funding.
6. Officer recommendation is to approve the EOI for Section 106 funds for Lytham Road, Warton from Adactus (Jigsaw Homes Group).

Request for Section 106 funding

7. S106 funds arise where developers may be required to make 'off site' affordable housing provision in lieu of provision 'on site'. This is normally achieved by S106 fund contributions towards the provision of affordable homes in areas of higher need. S106 funds may be used to meet all the Affordable housing required or part of the total required with some being delivered on site. Additionally, in the early stages of a large scale development, S106 funds may be taken in lieu of on site provision, until infrastructure is put in place as the development progresses e.g. schools, roads, shops and transport links.
8. In June 2019 Fylde Council developed a strategic approach to the targeting on S106 funding from developer contributions towards affordable housing delivery within Fylde. Future S106 funds are be targeted on marginal brown-field sites that will provide local regeneration, whilst at the same time providing much needed affordable homes, on a small scale, in areas of priority need. Registered Providers are required to submit an Expressions of Interest (EOI) for consideration for S106 funding, prior to submitting a full detailed funding application that could be unsuccessful.
9. Fylde Council currently have £2,296,630 Section 106 funding available as of 31/03/2020. The majority of which there is no payback date if the funds have not fully spent within a certain period.
10. The proposed scheme at Lytham Road, Warton 19/0541 received planning approval on the 24/06/2021 for the erection of 26 affordable dwelling with new access from Lytham Road. Appendix 1 contains the proposed site layout for the scheme.
11. A S106 planning obligation is pending that will restrict the units to households with a local connection to Fylde, as defined under the consistent assessment policy of MyHomeChoice Fylde Coast.

The method and cost of financing the scheme

12. The request is for Fylde BC S106 funds to contribute to the 26 unit scheme which equates to a capital contribution rate of £10,000 per unit totalling £260,000.

13. Adactus (Jigsaw Homes Group) have arranged additional borrowing on the site totalling £1,807,000. Total scheme costs are £2,067,000.

The future revenue budget impact

14. There are no additional revenue or capital implications to this proposal as the scheme on completion will be owned and managed by Adactus (Jigsaw Homes Group). A S106 planning obligation will be in place, as a requirement of any planning permission that is granted, to ensure the affordable housing will be available in perpetuity, subject to a Mortgagee in Possession exemption clause.

Relevant value for money issues

15. Off-site S106 funding for affordable housing are usually in the region of £50,000 per unit, and this amount is then re-cycled into affordable housing projects at a capital contribution rate of up to £50,000 per unit or 50% of the total scheme costs. The capital contribution requested for total scheme costs of 26 units is £260,000. Unit funding requested is £10,000 per unit, which equates to 12.5% of unit costs. Therefore the schemes provided value for money for S106 funding.

Risk Assessment

16. Grant funding will be paid in two stages; 50% when the scheme is on site and 50% on completion. The risks associated with letting and managing the properties will be Adactus (Jigsaw Homes Group) responsibility.
17. An agreement for the payment of grant will be entered into to protect Fylde BC investment and ensure the properties remain as Affordable Housing in perpetuity.
18. The proposal is on a brownfield site and would locally regenerate this part of Warton. The scheme is ideally located close to all local facilities and served by excellent public transport links.

Viable alternatives

19. Adactus (Jigsaw Homes Group) have identified the site and taken the scheme forward.

Objectives, outputs and outcomes

20. The strategic approach to the targeting on S106 funding from developer contributions towards affordable housing delivery within Fylde prioritises marginal brown-field sites that will provide local regeneration, whilst at the same time providing much needed affordable homes, on a small scale, in areas of priority need. Registered Providers are required to submit an Expressions of Interest (EOI) for consideration for S106 funding, prior to submitting a full detailed funding application that could be unsuccessful.
21. This scheme provides 26 units of affordable rented accommodation within Fylde on a brownfield site, identified for housing development within the Fylde Local Plan to 2032.

Conclusion

22. Approve the Expression of Interest by Adactus (Jigsaw Homes Group) for the use of Section 106 funds for the delivery of 26 affordable homes at Lytham Road, Warton.
23. Recommend to full Council approval of a fully funded addition to the Capital Programme – “Affordable Housing Scheme at Lytham Road, Warton” phased over two financial years (2020/21 and 2021/22) for £260,000 to be met from a portion of S106 developer contributions for affordable housing currently held by the Council for this purpose (from Agreement Ref: 12/0717 - Moss Farm, Cropper Road, Westby); and
24. To authorise drawdown of the expenditure (subject to approval by Council to the addition to the Capital Programme) phased equally over two financial years (2020/21 and 2021/22) for £260,000 to Adactus (Jigsaw Homes Group) after regard and consideration of the compliance with the financial regulations covered within the body of the report.

IMPLICATIONS

Finance	Recommend to full Council approval of a fully funded addition to the Capital Programme – “Affordable Housing Scheme at Lytham Road, Warton” phased over two financial years (2020/21 and 2021/22) for £260,000 to be met from a portion of S106 developer contributions for affordable housing currently held by the Council for this purpose (from Agreement Ref: 12/0717 - Moss Farm, Cropper Road, Westby); and To authorise drawdown of the expenditure (subject to approval by Council to the addition to the Capital Programme) phased equally over two financial years (2020/21 and 2021/22) for £260,000 to Adactus (Jigsaw Homes Group) after regard and consideration of the compliance with the financial regulations covered within the body of the report.
Legal	S106 planning obligation when planning is sought that ensures properties remain as affordable housing in perpetuity. Agreement for the payment of grant.
Community Safety	None arising directly from this report
Human Rights and Equalities	None arising directly from this report
Sustainability and Environmental Impact	None arising directly from this report
Health & Safety and Risk Management	None arising directly from this report

LEAD AUTHOR	CONTACT DETAILS	DATE
Kirstine Riding	Kirstine.riding@fylde.gov.uk & Tel 01253 658569	14/08/2020

BACKGROUND PAPERS

Name of document	Date	Where available for inspection
Planning Application 19/0541	24/06/2020	Planning Committee 24/06/2020
MyHomeChoice Fylde Coast Consistent Assessment Policy	2021	MyHomeChoice Fylde Coast

Attached Documents

Appendix 1 – Proposed Site Plan Lytham Road, Warton

A584



SCHEDULE OF ACCOMMODATION

7NO.	TYPE A	3B / 5P HOUSE	84.6m ²
1NO.	TYPE A1	3B / 5P HOUSE	87.2m ²
1NO.	TYPE B	2B / 4P HOUSE	68.6m ²
1NO.	TYPE B1	2B / 4P HOUSE	80.6m ²
1NO.	TYPE C	2B / 3P BUNG	59.8m ²
1NO.	TYPE C1	2B / 3P BUNG	59.8m ²
2NO.	TYPE D	2B / 3P APART	57.0m ²
2NO.	TYPE D1	2B / 4P APART	59.9m ²
10NO.	TYPE E	1B / 2P APART	49.6m ²

26 NO. TOTAL UNITS
41 DWELLINGS PER HECTARE

PARKING
200% 3 BEDS
200% 1 AND 2 BEDS

Key:

- Application Site Boundary
- Easement
- Existing Physical Boundary
- House Type A
- House Type A1
- House Type B
- House Type B1
- House Type C
- House Type C1
- Flat Type D / D1
- Flat Type H
- 2m Footpath (tarmac)
- 5.5m Highway (tarmac)
- Block Pavior
- Concrete Flag Rear Footpath / Patio
- Pelican Crossing Controlled Zone
- Pelican Pedestrian Crossing
- Soft Landscaping
- Proposed Trees
- Fence (refer to boundary treatments)
- 1.2m high hoop top rail
- Refuse Bin Locaton
- Gravel Strip
- Flood Zone 3

PLANNING DRAWING

STAGE 2 Planning Submission



REV: K | DATE: 23/04/2020 | DRAWN: TC | CHECKED: MH
Site layout amended to reflect highways comments

REV: J | DATE: 05/03/2020 | DRAWN: TC | CHECKED: MH
Site layout amended to reflect Engineers compensatory areas.

REV: H | DATE: 30/01/2020 | DRAWN: TC | CHECKED: MH
Site layout amended to allow for flood compensation areas as to Engineers comments. Removal of 1no plot house type B. Amendment to plot 3 house mirrored as per elevations. plot 1 parking amended

REV: G | DATE: 20/09/19 | DRAWN: AG | CHECKED: MH
Hoop top rail removed from grassed area to front of site and replaced with low level shrubbery / hedge as per planner's request. Stage 1 - Information / Comments.

REV: F | DATE: 20/09/19 | DRAWN: AG | CHECKED: MH
Layout amended based on Planner's feedback in email dated 13/09/19. Additional 1 Bed Flat due to stacking of two-storey block in lieu of the unacceptable 3-storey block. Pelican Crossing and Controlled Zone shown as per Highway officer's comments in email dated 23/09/19. All flats and bungalows moved out of FZ3 (shown for clarity) as per EA's request.

REV: E | DATE: 28/03/19 | DRAWN: AG | CHECKED: MH
Minor amendments made across the site. Visitor spaces re-introduced to location shown during pre-application discussions.

REV: D | DATE: 13/03/19 | DRAWN: AG | CHECKED: MH
Block of 1 Bed Flats set back 1m to allow sufficient space for footpath users in the event of an open ground floor window. Additional hoop top railing to area where septic tank will be located.

REV: C | DATE: 13/03/19 | DRAWN: AG | CHECKED: MH
Colour added. Scale changed to 1:500 @ A3. 1 Bed Apartments renamed. Footpath to block of 1 Bed Apartments widened and parking re-configured to allow for bin store. Minor tweaks throughout and soft landscaping added.

REV: B | DATE: 12/03/19 | DRAWN: AG | CHECKED: MH
Highway layout amended in-line with comments from Sanderson's Transport Assessment.

REVISIONS

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PROPOSED RESIDENTIAL DEVELOPMENT

LYTHAM ROAD, WARTON

PROPOSED SITE PLAN

Drawn: AG Scale: 1:500 @ A3
Date: FEB 2019 Checked: MH

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Dwg No: 512/05(02)002 K

DECISION ITEM

REPORT OF	MEETING	DATE	ITEM NO
RESOURCES DIRECTORATE	ENVIRONMENT, HEALTH AND HOUSING COMMITTEE	1 SEPTEMBER 2020	5
PUBLIC SPACE PROTECTION ORDERS: ALCOHOL CONSUMPTION			

PUBLIC ITEM

This item is for consideration in the public part of the meeting.

SUMMARY

Several parts of the borough are presently covered by public spaces protection orders which allow a constable to require a person to stop drinking alcohol and surrender the alcohol to the constable. Those orders are due to lapse during October 2020. They can be extended, but only if they remain necessary to prevent nuisance or annoyance to the public, or disorder, associated with the consumption of alcohol in the area they cover.

The report asks members to consider whether they are minded to extend the orders and proposes delegating the authority to do so to the Director of Resources following the mandatory processes of consultation, publicity and notification, with the matter being referred back to the committee for further consideration if consultation or publicity responses suggest it appropriate.

RECOMMENDATIONS

1. Committee considers whether it is minded to extend any of the public spaces protection orders described in the report for a further three years
2. In relation to each order that the committee is minded to extend, delegate authority to the Director of Resources to carry out the necessary consultation, publicity and notification and then to extend the order, unless the director considers that the order ought not to be extended until a response to the consultation or publicity has been considered by the committee at a special meeting.

SUMMARY OF PREVIOUS DECISIONS

Each of the orders will have been considered by the appropriate committee at the time it was decided to make the order, and the committee must have decided that the statutory criteria for making the order, set out in paragraph 2 of the report, were fulfilled.

CORPORATE PRIORITIES	
Spending your money in the most efficient way to achieve excellent services (Value for Money)	
Delivering the services that customers expect of an excellent council (Clean and Green)	
Working with all partners (Vibrant Economy)	
To make sure Fylde continues to be one of the most desirable places to live (A Great Place to Live)	√
Promoting Fylde as a great destination to visit (A Great Place to Visit)	√

REPORT

THE TEN EXISTING ORDERS

1. Ten public spaces protection orders (PSPOs) are in force in different parts of the borough restricting the consumption of alcohol. The effect of each order is that an individual, when required by a constable, must not consume alcohol, and must surrender any alcohol to the constable. Individuals can be prosecuted or given a fixed penalty of up to £100 if they do not comply.
2. The ten orders cover the following areas of the borough:

Kirkham	Warton
Wesham	Inner Promenade and Fairhaven Lake
Freckleton	St Annes
Wrea Green	Kilnhouse
Lytham (town)	Lytham Green & Triangle

The precise coverage of each order is set out in the appendix to this report. In originally deciding to designate the above places for the purposes of DPPOs, council members at the time must have been satisfied that *“nuisance or annoyance to members of the public or a section of the public...or disorder had been associated with the consumption of alcohol in that place”*.

CRITERIA FOR EXTENSION

3. The ten PSPOs were originally made as designated public places orders (DPPOs) under the Policing and Crime Act 2001. That act was repealed by the Anti-social Behaviour, Crime and Policing Act 2014. DPPOs were automatically converted to PSPOs three years after the commencement of the 2014 act and, according to [statutory guidance](#), remain in force as PSPOs until October 14 2020. They will then lapse unless extended as described below.
4. PSPOs are not intended to remain in force indefinitely, but an order can be extended in duration for a further period of three years if it has not lapsed. A PSPO can be only extended if the authority is *“satisfied on reasonable grounds that doing so is necessary to prevent...occurrence or recurrence after that time of the activities identified in the order, or...an increase in the frequency or seriousness of those activities after that time”*. The activities identified in the ten orders must be taken to be nuisance or annoyance to members of the public, or a section of the public, or disorder, associated with the consumption of alcohol. Each extension can only be for three years. To extend each PSPO, the council must therefore be satisfied that allowing the order to lapse would lead, in the area covered by that order, to nuisance or annoyance to the public, or disorder, caused by the consumption of alcohol.
5. In deciding whether to extend a PSPO, the council is required to *“have particular regard to the rights of freedom of expression and freedom of assembly set out in articles 10 and 11 of the [European] Convention [on Human Rights]”*. Those rights are:

ARTICLE 10 Freedom of expression

1. Everyone has the right to freedom of expression. This right shall include freedom to hold opinions and to receive and impart information and ideas without interference by public authority and regardless of frontiers. This Article shall not prevent States from requiring the licensing of broadcasting, television or cinema enterprises.

2. The exercise of these freedoms, since it carries with it duties and responsibilities, may be subject to such formalities, conditions, restrictions or penalties as are prescribed by law and are necessary in a democratic society, in the interests of national security, territorial integrity or public safety, for the prevention of disorder or crime, for the protection of health or morals, for the protection of the reputation or rights of others, for preventing the disclosure of information received in confidence, or for maintaining the authority and impartiality of the judiciary.

ARTICLE 11 Freedom of assembly and association

1. Everyone has the right to freedom of peaceful assembly and to freedom of association with others, including the right to form and to join trade unions for the protection of his interests.

2. No restrictions shall be placed on the exercise of these rights other than such as are prescribed by law and are necessary in a democratic society in the interests of national security or public safety, for the prevention of disorder or crime, for the protection of health or morals or for the protection of the rights and freedoms of others. This Article shall not prevent the imposition of lawful restrictions on the exercise of these rights by members of the armed forces, of the police or of the administration of the State.

Officers don't consider that anything in the present orders engages any of the rights guaranteed by articles 10 or 11.

PROCEDURE

6. Before extending a PSPO, the authority must carry out *"the necessary consultation the necessary publicity, and the necessary notification"*. The *"necessary consultation"* means consulting with the police, the Police and Crime Commissioner, any community representatives that the council considers it appropriate to consult and (unless it is not reasonably practicable to do so) the owner of the affected land. The *"necessary publicity"* means publicising the proposal. The *"necessary notification"* means notifying the county council and any relevant parish council.
7. A decision to extend any of the PSPOs can't be taken until any representations made as a result of the consultation and publicity have been considered.
8. If members consider that the criteria for extension set out in paragraph 4 are met and are minded to extend any of the ten PSPOs, it is recommended that authority be given to the Director of Resources to carry out the processes of consultation, publicity and notification, and extend the orders, if she considers it appropriate to do so after considering any responses received. If the consultation and publicity resulted in any matters being raised that the director feels should be referred to the committee, a special meeting would be arranged for the committee to consider them and decide whether to go ahead with the relevant extension.

NUISANCE, ANNOYANCE OR DISORDER

9. The existence of the DPPOs and subsequent PSPOs have proved a successful deterrent against alcohol-related crime and disorder often associated with street drinkers who tend to drink in public places. While prohibiting the consumption of alcohol has an associated impact on reducing anti-social behaviour, allowing drinking in public can lead to an increase in public disorder.
10. This has been demonstrated during the recent Covid crisis once lockdown was eased and prior to the reopening of the hospitality sector. The warm weather and newfound freedom encourage many visitors and residents to congregate in popular tourist locations, parks and open spaces, consuming vast quantities of refreshments, including alcohol, in these public places. This was accompanied by an increased level of anti-social behaviour, often overwhelming available police resources and culminating in an 'illegal rave' on Lytham Green.
11. There has been an increase in rough sleepers and street beggars in the urban areas of the borough in recent years as this cohort of individuals move out of Blackpool and Preston. This is often associated with a greater prevalence of street drinking and anti-social behaviours such as urinating and spitting in public. Several Community Protection Notices have been issued, imposing conditions which deter such behaviours. This is quite time-consuming requiring resource intensive officer investigations and a robust evidence base to substantiate.
12. These recent examples support local concerns that failing to extend the historical orders will result in public nuisance, annoyance or disorder in each of the areas covered by an existing order.

IMPLICATIONS	
Finance	There are no financial implications arising directly from this report.
Legal	The powers to extend the orders, and the considerations members need to take into account, are set out in the report.
Community Safety	The orders are intended to enhance community safety by making it possible for a police officer to prevent or control drunken behaviour by stopping drinking in public places.
Human Rights and Equalities	Members should consider carefully the continuing need for the powers in each area. If they are not satisfied that problems of nuisance, annoyance or disorder associated with drinking of alcohol would recur or intensify if a particular order were to lapse, they should not extend that order.
Sustainability and Environmental Impact	No material impact
Health & Safety and Risk Management	No material impact

LEAD AUTHOR	CONTACT DETAILS	DATE
Ian Curtis	ian.curtis@fylde.gov.uk & Tel 01253 658506	14 August 2020

BACKGROUND PAPERS		
Name of document	Date	Where available for inspection
Designated Public Places Protection orders referred to in paragraph 2 of the report	Various	Town Hall, Lytham St Annes

Attached documents

Appendix 1 - Schedule of areas covered by each PSPO

Kirkham
Street Listing - Drinking Restrictions

STREETNAME
ABBOTS CLOSE
AIKEN COURT
AMBERWOOD
ANCENIS COURT
ASH AVENUE
BARNFIELD
BEECH AVENUE
BENTLEY DRIVE
BERKLEY CLOSE
BEST STREET
BIRLEY STREET
BLEASDALE AVENUE
BLenheim AVENUE
BROOK STREET
BROOKLANDS AVENUE
BROOKSIDE
BRYNING FERN LANE
BRYNING FERN LANE
CALDER CLOSE
CARR LANE
CARR ROAD
CARRWOOD DRIVE
CEDAR CRESCENT
CHAPEL LANE
CHAPEL WALKS
CHERRY CLOSE
CHURCH STREET
CLEGG STREET
CORONATION ROAD
CRANWELL COURT
CROFTS CLOSE
DANES CLOSE
DARTMOUTH CLOSE
DOWBRIDGE
DOWBRIDGE WAY
DYER STREET
EATON PLACE
FIRFIELD CLOSE
FLAXFIELD WAY
FOXWOOD DRIVE
FRECKLETON STREET
FRIARY CLOSE
FYLDE STREET
GARDEN STREET
GILLOW ROAD
GLEBE LANE
GLENEAGLES COURT
GREENMOUNT AVENUE
HILLSIDE AVENUE
HOLMESWOOD
HORNBY COURT
KIRKGATE
LANGTON ROAD
LIME AVENUE

Kirkham
Street Listing - Drinking Restrictions

STREETNAME
LONG MEADOW
LUNE CLOSE
LUNESDALE ROAD
MANOR DRIVE
MARKET SQUARE
MARQUIS STREET
MARSDEN STREET
MAYFIELD AVENUE
MELLOR ROAD
MILBANKE AVENUE
MILL STREET
MILTON CRESCENT
MOOR STREET
MYRTLE DRIVE
NELSON STREET
NORTH VIEW
OAK AVENUE
OLD ROW
ORDERS LANE
OXFORD DRIVE
OXLEY CLOSE
PARK ROAD
PENNINE VIEW
PHILIP AVENUE
POPLAR AVENUE
POULTON STREET
PRESTON STREET
QUEEN'S CRESCENT
REGENCY CLOSE
RIBBLE CRESCENT
RIBBLESDALE CLOSE
RIBBY AVENUE
RIBBY ROAD
RICHARD'S STREET
ROMAN WAY
ROYAL AVENUE
ROYAL TROON COURT
SANDHURST CLOSE
SANDOWN CLOSE
SCHOOL LANE
SELBY ROAD
SHERBURNE AVENUE
SHREWSBURY CLOSE
SMITH STREET
SOUTH VIEW
SOUTHLANDS
SPRINGFIELD AVENUE
ST ANTHONYS PLACE
ST JOHNS AVENUE
ST MICHAELS ROAD
ST STEPHENS ROAD
ST THOMAS ROAD
STANLEY COURT
STANLEY STREET

Kirkham
Street Listing - Drinking Restrictions

STREETNAME
STATION ROAD
SUNNINGDALE CLOSE
SUNNY BANK
SWARBRICK STREET
TEBAY AVENUE
THE CHIMES
THE CLOSE
THE CONIFERS
THE COPPICE
TURNBERRY CLOSE
UNION PASSAGE
VALE ROYAL
VICTORIA ROAD
WARD STREET
WELLINGTON STREET
WHITWORTH COURT
WILLOWS LANE
WINDMILL AVENUE
WOODLANDS AVENUE
WYRE AVENUE

Wesham
Street Listing - Drinking Restrictions

WESHAM

STREETNAME
ALBERT STREET
ALEXANDRA ROAD
BAMBER'S WALK
BELGRAVE AVENUE
BILLINGTON STREET
BILLINGTON STREET EAST
BRAMBLE CLOSE
BUTTERWORTH CLOSE
CARR DRIVE
CATHERINE CLOSE
CATHERINE STREET
CENTRAL AVENUE
CHAPEL CLOSE
CHARNOCK STREET
CHURCH ROAD
CHURCH WALK
COUNTESS CLOSE
DERBY ROAD
ESKDALE DRIVE
ESKHAM CLOSE
FALLOWFIELD CLOSE
FLEETWOOD ROAD
GARSTANG ROAD NORTH
GARSTANG ROAD SOUTH
GREENFIELDS CRESCENT
GREENHILL AVENUE
HAWTHORN CLOSE
HILLVIEW ROAD
KENT'S CLOSE
KNIGHTSBRIDGE CLOSE
LANSDOWN ROAD
MARKET STREET
MEADOW PARK
MEDLAR CLOSE
MEDLAR COURT
MEDLAR GATE
MORLAND AVENUE
MOWBRECK COURT
MOWBRECK LANE
NORTH DRIVE
PARK LANE
PENDLE COURT
PORTER STREET EAST
PRINCESS AVENUE
QUEENS PLACE
RAILWAY TERRACE
RAVENGLASS CLOSE
RAWLINSON STREET
SANTON CLOSE
SEGAR STREET
STABLE CLOSE

Wesham
Street Listing - Drinking Restrictions

STANLEY ROAD
STATION ROAD
THOMPSON STREET
WEETON ROAD
WESHAM HALL CLOSE
WESHAM HALL ROAD
WEST DRIVE
WEST VIEW
WHITWORTH STREET
WINDMILL VIEW
WRIGHT STREET
WYRE STREET

Freckleton
Street Listing - Drinking Restrictions

STREETNAME
ANSBRO AVENUE
ANSON ROAD
ASH DRIVE
ASTLEY CRESCENT
AUSTER CRESCENT
AVALON DRIVE
BALDERSTONE ROAD
BEECH DRIVE
BLACKFIELD ROAD
BRACKEN DRIVE
BRADES LANE
BRAMWELL ROAD
BRIARWOOD
BUNKER STREET
BUSH LANE
CALDER AVENUE
CAMBORNE PLACE
CHERRY LANE
CHURCH CLOSE
CLIFTON PLACE
CLITHEROES LANE
CLOVER DRIVE
COOKSON CLOSE
CROFT BUTTS LANE
DELANY DRIVE
DERWENT CLOSE
DIBBS POCKET
DOUGLAS DRIVE
EASTWAY
FERNDALE CLOSE
FOLD SIDE
FOXGLOVE WAY
FURTHER ENDS ROAD
GOE LANE
GREEN ACRES
GREEN LANE
GREEN LANE WEST
HASTINGS ROAD
HERON WAY
HERON WAY
HILL TOP CLOSE
HILLOCK LANE
HODGSON AVENUE
HUNTER ROAD
JUBILEE TERRACE
KIMBERLY CLOSE
KIRBY DRIVE
KIRKHAM ROAD
LAMALEACH DRIVE
LANDCREST CLOSE
LANGDALE CLOSE
LARCH CLOSE
LODGE CLOSE
LOWER LANE

Freckleton
Street Listing - Drinking Restrictions

STREETNAME
LYTHAM ROAD
LYTHAM ROAD
MARQUIS DRIVE
MARSH DRIVE
MARSH GATES
MASON CLOSE
MEMORY CLOSE
MILL VIEW
NAZE LANE
NAZE LANE EAST
NEWTON CLOSE
OAK DRIVE
ORCHARD CLOSE
POLPERRO DRIVE
POOL LANE
POPLAR DRIVE
PRESTON NEW ROAD
PRESTON OLD ROAD
RAWSTORNE CLOSE
RIBBLE AVENUE
RIBBLE CLOSE
RICHARDSON CLOSE
RIGBY CLOSE
RUSKIN ROAD
RUTLAND AVENUE
RYDAL AVENUE
SAGAR DRIVE
SCHOOL LANE
SEDGELEY MEWS
SEDGLEY AVENUE
SHACKLETON ROAD
SPRING GARDENS
SPRING HILL
ST IVES AVENUE
STONEY LANE
STRIKE LANE
SUMMIT DRIVE
SUNNYSIDE CLOSE
TARNBRICK AVENUE
THE MEDE
TRINITY CLOSE
TUDOR DRIVE
VULCAN ROAD
WADES CROFT
WAXY LANE
WESTWAY
WILLOW CLOSE
WILLOW DRIVE
WYNDENE GROVE
YORK DRIVE

Wrea Green
Street Listing - Drinking Restrictions

WREA GREEN

STREETNAME
RIBBY ROAD
BRYNING LANE
MOSS SIDE LANE
THE GREEN

SCHEDULE OF STREETS - LYTHAM TOWN

AGNEW STREET	WESTBY STREET
CHURCH ROAD	BEACH STREET
HENRY STREET	QUEEN STREET
MARKET SQUARE	GREEN STREET
CLIFTON SQUARE	DICCONSON TERRACE
HASTINGS PLACE	CHAPEL STREET
STATION SQUARE	PARK STREET
BALLAM ROAD	PLEASANT STREET
SOUTH WESTBY STREET	NORTH CLIFTON STREET
BATH ROAD	SOUTH CLIFTON STREET
BATH STREET	SHEPHERD STREET
BANNISTER STREET	STATION ROAD
PARK VIEW ROAD	GEORGE STREET
CLEVELAND ROAD	TALBOT TERRACE
CLIFTON STREET	EAST BEACH
CENTRAL BEACH	WEST BEACH

SCHEDULE OF STREETS - WARTON

ALDERVILLE CLOSE	ASH DRIVE
BANK LANE	BEECH AVENUE
BLENHEIM DRIVE	BRYNING
BRYNING HALL LANE	BRYNING LANE
BUTLER MEADOW	BYRON AVENUE
CANBERRAWAY	CARDWELL CLOSE
CARRLANE	CARTMELL LANE
CEDAR AVENUE	CHATSOWRTH AVENUE
CHURCH GARDENS	CHURCH ROAD
CLIFTON AVENUE	DOVER CLOSE
ELDER CLOSE	ELM AVENUE
FERRIER BANK	FIR GROVE
FLORENCE AVENUE	FOLKESTONE CLOSE
GRACAMY AVENUE	HARBOUR AVENUE
HASTINGS AVENUE	HILLOCK LANE
INGLEWOOD CLOSE	KEATS AVENUE
LILAC CLOSE	LODGE LANE
LYTHAM ROAD	MAPLE GROVE
MARLBOROUGH AVENUE	MEADOW DRIVE
MILL LANE	MILLFIELD CLOSE
MOORHEAD GARDENS	OLIVE GROVE
THE ORCHARD	PEG WAY
POPLAR AVENUE	POST LANE
QUEENSWAY	RAKE LANE
RAMSGATE CLOSE	RIBBLE VIEW CLOSE
SUNNYSIDE AVENUE	TENNYSON AVENUE
VERNON AVENUE	WEST END LANE
WESTFIELD DRIVE	WOODLANDS DRIVE
WORDSWORTH AVENUE	

SCHEDULE OF STREETS – FAIRHAVEN LAKE AND INNER PROMENADE

INNER PROMENADE

FAIRHAVEN LAKE

SCHEDULE OF STREET – ST ANNES

NORTH PROMENADE	SOUTH PROMENADE
BEACH ROAD	SYDNEY STREET
ST GEORGE'S SQUARE	ST ANDREWS ROAD NORTH
LINKS ROAD	ST THOMAS'S ROAD
ORCHARD ROAD	ST GEORGE'S ROAD
GARDEN STREET	ST GEORGE'S LANE
RIBBLE STREET	NORTHGATE
DOVE STREET	ST ANNE'S ROAD WEST
ASTLAND STREET	ROYD STREET
EAST BANK ROAD	HONRBY ROAD
KINGS ROAD	BACK ST ANNES ROAD WEST
PARK ROAD	RICHMOND ROAD
WOOD STREET	BROMLEY ROAD
ALL SAINTS ROAD	ST ANDREWS ROAD SOUTH
AVON STREET	DEE STREET
ST DAVID'S ROAD SOUTH	SPRINGFIELD ROAD
ST ALBANS ROAD	HOVE ROAD
ALEXANDRA ROAD	WARWICK ROAD
KENILWORTH ROAD	ALBERT ROAD
LEAMINGTON ROAD	BANBURY ROAD
BERWICK ROAD	EDWARD STREET
BRIGHTON AVENUE	TRAFALGAR STREET
HOLMEFIELD ROAD	SEFTON ROAD
CARLTON ROAD	GROVE STREET
KIRKDALE AVNEUE	CHURCH ROAD
CURZON ROAD	CLARENDON ROAD
ROSSENDALE ROAD	WYRE STREET
HOPE STREET	PARKSIDE ROAD
FAIRVIEW AVENEUE	MOORLAND ROAD
SHEPHERD ROAD	BACK NORTH CRESCENT
BACK WEST CRESCENT	DON STREET
ST GEORGE'S AVENUE	DOUGLAS STREET
TWEED STREET	ST ANNES ROAD EAST
GOYT STREET	ST PATRICKS ROAD SOUTH
THE CRESCENT (NORTH CRESCENT/WEST CRESCENT	

KILNHOUSE

The area of St Annes between the Queensway (B5261), the airport land boundary, Kilnhouse Lane and Leech Lane/Blackpool Road North and the public utility land located at the junction of Blackpool Road North and Kilnhouse Lane

LYTHAM GREEN AND TRIANGLE

That area of land commonly known as Lytham Green and Triangle situated to the south of the A584, to the west of the Government offices located on Preston Road, Lytham to extend to the mean low water mark, beyond Fairhaven Lake, Fairhaven including Lancashire Coastal Way and Inner Promenade between Ansdell Road South and Marine Drive, Fairhaven

DECISION ITEM

REPORT OF	MEETING	DATE	ITEM NO
RESOURCES DIRECTORATE	ENVIRONMENT, HEALTH AND HOUSING COMMITTEE	1 SEPTEMBER 2020	6
APPOINTMENT TO OUTSIDE BODIES/WORKING GROUPS			

PUBLIC ITEM

This item is for consideration in the public part of the meeting.

SUMMARY

Appointments to Outside Bodies are made at Council following recommendations from the programme committees for nominations from within their respective memberships.

Nominations and appointments for the 2020/2021 municipal year have been delayed due to the Coronavirus outbreak. The Coronavirus (Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020) allowed local authorities to extend current appointments for an additional year until 2021, therefore all appointments made in 2019/20 remain in place throughout 2020/21 unless the council decides to change them.

Following changes to committee membership at Council on 20th July 2020 it is timely for the programme committees to review the current Outside Body appointments and put forward any recommend changes to membership to the next Council meeting scheduled for 19 October 2020.

In line with the Protocol for Members on Outside Bodies (Part 5f of the Council's Constitution), every member serving on an outside body is required to complete a reporting form every six months, which is submitted to the relevant programme committee to which the external partnership relates. Members last reported in June 2020.

This report covers those nominations that relate to the Environment, Health and Housing Committee.

At the same time it seems prudent for the programme committees to review the current appointments to any working groups that relate to the terms of reference of the Environment, Health and Housing Committee that are currently established. The establishment of working groups is within the responsibility of the individual programme committees and does not need the approval of Council.

RECOMMENDATIONS

The committee is invited to:

1. recommend any nominations to the outside bodies within the remit of the Environment, Health & Housing Committee for consideration by council,
2. recommend two nominations to the Police Crime Commissioners Panel outside body for consideration by council,
3. confirm the membership to any working groups that relate to the terms of reference of the committee.

SUMMARY OF PREVIOUS DECISIONS

20th May 2015 - Council sought recommendations from individual programme committees as to nominations

for representation.

6 July 2015 – Council confirmed the nominations from the programme committees.

11 April 2016 – Council confirmed the nominations from the programme committees.

3 April 2017 - Council confirmed the nominations from the programme committees.

16 April 2018 – Council confirmed the nominations from the programme committees

22 May 2019 – Council sought the recommendations from individual programme committees for nominations

20 July 2020 – Council noted and endorsed the list of current working groups.

CORPORATE PRIORITIES	
Spending your money in the most efficient way to achieve excellent services (Value for Money)	√
Delivering the services that customers expect of an excellent council (Clean and Green)	
Working with all partners (Vibrant Economy)	√
To make sure Fylde continues to be one of the most desirable places to live (A Great Place to Live)	
Promoting Fylde as a great destination to visit (A Great Place to Visit)	√

REPORT

1. The Council makes a number of appointments to outside bodies in each municipal year. In an election year these appointments are made at the AGM. In non-election years, these appointments are made at the last Council meeting of the municipal year.
2. Nominations and appointments for the 2020/2021 municipal year have been delayed due to the Coronavirus outbreak. The Coronavirus (Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020) allowed local authorities to extend current appointments for an additional year until 2021, therefore all appointments made in 2019/20 remain in place throughout 2020/21 unless the council decides to change them.
3. Changes to were made at Council on 20 July 2020 to committee memberships and it now seems prudent for the programme committee to review the current appointments to the Outside Bodies within the remit of their committee.
4. Any changes will be put forward to the next scheduled Council meeting for confirmation.
5. This report deals with the outside bodies that relate to the terms of reference for the Environment, Health and Housing Committee. The first table below includes the name of the body/group, the role/purpose and which elected member is the current appointee. The committee is invited to recommend nominations for consideration by Full Council.
6. The Police Crime Commissioners Panel Outside Body is administered by Blackburn with Darwen Borough Council and they have confirmed, following a PCP meeting in July 2020 that Fylde could have a second nominated Member, who would need to be Conservative.
7. The committee is requested to nominate two conservative members to sit on the PCCP outside body.
8. Programme committees may wish to establish their own subject specific working groups to be set up when required in order to advise the parent programme committee on a particular topic/issue.
9. The second table below lists those working groups that relate to the terms of reference of the Environment, Health and Housing Committee that are currently established.
10. The establishment of working groups is within the responsibility of the individual programme committees and does not need the approval of Council.

11. It is important that the members nominated to represent the Council on outside bodies/working groups have an appropriate interest in the body/partnership/subject, can commit to positively represent the Council and be available to commit the time to attend the majority of the meetings involved.
12. The members nominated should ideally be a member of the programme committee to which the matter relates to.
13. The current protocol is that members are required to produce regular reports about the outside bodies on which they serve, currently every six months. It is the intention that this information will be made available to the programme committee members to which the external partnership relates.
14. The conclusion of any working group would be brought to committee in a formal report.

Table 1 - Environment, Health and Housing Committee- Outside bodies/partnerships

Outside body / partnerships	Role/Purpose	Frequency of meetings	Current representation
Children's Partnership Board (formally the Children's Trust)	Sub regional partnership that ensures all child related initiatives are delivered efficiently and properly in particular services for vulnerable children	Quarterly	Councillor Will Harris
Community Safety Partnership	Working with partners and statutory agencies to reduce crime and disorder across the borough	3 times a year	Councillor Ben Aitken
Council for Voluntary Services, BWF	Observation role to a registered charity that works with groups and organisations in the Voluntary, Community and Faith sectors in the Blackpool, Wyre and Fylde.	Periodically	Councillor Gavin Harrison
East Lytham Working Group	Set up by the Environment Agency, to address flood risk and land drainage concerns relating to land east of Lytham.	Periodically	Councilor Roger Lloyd
YMCA Housing (Face to Face)	YMCA Housing works in collaboration with young people and families that are in crisis by enabling them to secure and maintain a safe place to stay. Positive emotional and mental health and wellbeing is fundamental to the growth and development of an individual, as such YMCA Housing offers an holistic approach, supporting young people and families with dependent children to better manage and improve their situation and develop the confidence and skills to maintain independent living.	Quarterly	Councillor Viv Willder
Fylde & Wyre Health & Wellbeing Partnership	Partnership that links the activities of the CCG, local authorities and health providers to ensure they are all working to address the priority health needs of the community preventing waste and duplication e.g. Better Care Fund delivery	Monthly (12x p/a)	Councillor Viv Willder
Fylde Citizens Advice Bureau	Fylde CAB offer free independent impartial advice to residents on their rights, responsibilities and services available to them.	Quarterly	Councillors Linda Nulty, John Singleton and Noreen Griffiths
Fylde Coast LGBT Strategic Partnership	Raising awareness of LGBT issues at a strategic level and working to ensure the local LGBT community has a voice in local decisions. (formerly Blackpool, Fylde and Wyre LGBT Forum)	Currently not meeting	Councillor Shirley Green

Fylde Coast Women's Aid	FCWA are one of three Domestic Abuse service providers. Domestic Abuse is a priority for both the CSP and PCC	Periodically	Councillor Viv Willder
Fylde Peninsular Water Management Group	Partnership between the Environment Agency, United Utilities, Blackpool, Fylde and Wyre Councils, LCC and Keep Britain Tidy and looks all aspects of water management including bathing water quality. Cabinet resolution 18/09/2013	Monthly (12x p/a)	Councillor Ben Aitken
Just Good Friends	Just Good Friends have the strapline 'Combatting Loneliness and Isolation' The group are based in St Anne's but work across the borough and the Fylde coast providing support most days of the week to vulnerable people who are isolated or lonely.		Councillor Viv Willder
Lancashire Health and Wellbeing Board	Oversee delivery and performance of the public health responsibility passed to County and Districts	Bi-monthly (6x p/a)	Councillor Viv Willder
LCC Health Scrutiny Committee	Non-voting Co-opted district member. To review and scrutinise issues around public health and health inequalities. The Committee will review and scrutinise the work and performance of any relevant part of the County Council and its partners and the functions of the relevant Cabinet Members. To discharge the statutory health overview and scrutiny functions under the provisions of the Health and Social Care Act 2012.	6 weekly	Councillor Viv Willder
Local Liaison Committee Springfield Works	To act as a channel of communication between local community, Westinghouse, Springfield Fuels Ltd, the Nuclear Decommissioning Authority (NDA) and Regulatory Authorities. To scrutinize Springfields emergency and environmental plans.	Minimum 2 meetings per year	Councillor Ben Aitken and Roger Lloyd
MATAC (Multi Agency Tasking and Coordinating)	Councillor representation on the monthly CSP 'delivery' meeting, chaired by Police & addressing local priorities	Monthly	Councillor Roger Lloyd
One Fylde (formerly Ormerod Trust)	Trustee of the organization. The trust works with and supports people with learning disabilities.	At least Bi-monthly (6x p/a)	Councillor Angela Jacques
Police Crime Commissioner Panel	The Panel is a joint committee made up of representatives from the 15 local authorities in the Lancashire Police Force area, together with two independent co-opted members.	When required	Councillors Ben Aitken plus 1 vacancy
Registered Providers Partnership	Forum to ensure engagement with the borough's RSL's over development strategies	Bi-monthly (6x p/a)	Councillor Ben Aitken

Table 2 - Environment, Health and Housing Committee– Working groups

Working group	Role/purpose	Notes	Current representation
Crematorium	Look at long term issues regarding the crematorium including, but not limited to, capacity in light of housing developments in the borough.	Current	Councillors Ben Aitken, Viv Willder, Noreen Griffiths & Gavin Harrison

Carbon Neutral Working Group	To investigate and consider the options to minimize the reliance on single use plastic items across the borough to become a 'plastics conscious' borough. To develop a Carbon Reduction Action Plan with a view to the Council becoming net-zero carbon by 2050	Current	Councillors Ben Aitken, Viv Willder & Karen Henshaw (plus 2 reps from OpMgmt and 2 reps from Planning)
Arboriculture & Landscape Strategy working group (Lead committee Planning)	This working Group comes under the remit of the planning committee and input and representatives from the EH&H committee were invited from Jan 2020.	Current	Councillors Ben Aitken, Viv Willder & Noreen Griffiths (plus 3 reps from Planning)

IMPLICATIONS	
Finance	No implications arising from this report
Legal	No implications arising from this report
Community Safety	No implications arising from this report
Human Rights and Equalities	No implications arising from this report
Sustainability and Environmental Impact	No implications arising from this report
Health & Safety and Risk Management	No implications arising from this report

LEAD AUTHOR	CONTACT DETAILS	DATE
Democratic Services	democracy@fylde.gov.uk	30/7/20

BACKGROUND PAPERS		
Name of document	Date	Where available for inspection
None		

INFORMATION ITEM

REPORT OF	MEETING	DATE	ITEM NO
RESOURCES DIRECTORATE	ENVIRONMENT, HEALTH AND HOUSING COMMITTEE	1 SEPTEMBER 2020	7
ANNUAL OVERVIEW - FYLDE COMMUNITY SAFETY PARTNERSHIP 2019-20			

PUBLIC ITEM

This item is for consideration in the public part of the meeting.

SUMMARY OF INFORMATION

This report provides information on the performance of the Fylde Community Safety Partnership. This is a statutory requirement under the Crime and Disorder (Overview and Scrutiny) Regulations and Sections 19 and 20 of the Police and Justice Act 2005 as amended by Section 125 of the Local Government and Public Involvement in Health Act 2007, the Police and Crime Act 2009 and the Police Reform and Social Responsibility Act 2011.

SOURCE OF INFORMATION

Tracy Manning, Director of Resource; Lancashire County Council Multi Agency Data Exchange; Lancashire Insight; Responsible Authorities of the Community Safety Partnership.

WHY IS THIS INFORMATION BEING GIVEN TO THE COMMITTEE?

This is a statutory requirement under the Crime and Disorder (Overview and Scrutiny) Regulations and Sections 19 and 20 of the Police and Justice Act 2005 as amended by Section 125 of the Local Government and Public Involvement in Health Act 2007, the Police and Crime Act 2009 and the Police Reform and Social Responsibility Act 2011.

FURTHER INFORMATION

Contact Tracy Manning, Director of Resources, 01253 658521 or Tracy.manning@fylde.gov.uk



INFORMATION NOTE

FYLDE COMMUNITY SAFETY PARTNERSHIP

1. The Partnership, its priorities and funding position

1.1 Statutory Partners in Fylde CSP comprise:

Fylde Council

Lancashire County Council

Lancashire Constabulary

Lancashire Fire and Rescue Service

Public Health including Fylde and Wyre Clinical Commissioning Groups

Cumbria and Lancashire Community Rehabilitation Company and the National Probation Service

The above-named partners are also referred to as responsible authorities.

There are additional partners who participate but are not statutorily obligated to do so, such as representatives from the Police and Crime Commissioner's Office and the voluntary sector.

The Fylde Community Safety Partnership's overarching aim is:

"To promote community safety, reduce levels of crime, disorder and road casualties, as well as improving the quality of life for all those who live, work and visit the Borough of Fylde."

The Partnership is statutory in nature and its partners are obligated to participate. Fylde Council is the lead partner in terms of the administration within the Fylde Community Safety Partnership together with budget coordination.

1.2. Strategic Assessment

It is a statutory requirement for the Community Safety Partnership partners to identify key issues facing the Partnership based on an evidence base. The issues facing the Fylde CSP for 2019/20 were domestic abuse; improving road safety; reducing reoffending; countering substance misuse and countering anti-social behaviour. So, some extent these mirror the issues identified in the 2019-2022 Lancashire Community Safety Agreement of violence against the person, domestic abuse, sexual offences, exploitation and road safety.

A local priority reassessment exercise took place in 2017 which was used to determine the Fylde CSP priorities until 2019. A reassessment exercise was organised to take place with several CSP partners in March 2020 to review issues facing the Partnership and re-set its priorities as necessary considering this. However, with the advent of the pandemic this has been postponed and it is hoped it can be re-scheduled for the latter end of 2020. Considering this, the existing priorities of the Partnership have remained unchanged.

1.3 Partnership Financial Position

Income

Funding available to the Partnership is limited. It holds residual funding passed to it by the former Local Strategic Partnership which currently stands at £13k. In 2019/20, the Partnership was also awarded £10,000 from the Police and Crime Commissioner's Community Safety grant. Bids from partners were invited to expend this grant and awards passported on as follows:

Fylde Refuge Refurbishment

Fylde Outreach Activities

FCWA - Covert Equipment

Fylde Mentoring and Integration Project

Additionally, Fylde Council provide a budget for a monitored town centre CCTV system which operates in Kirkham, Lytham and St. Annes. Wyre Council monitors the cameras on behalf of Fylde Council through its CCTV suite located at the Civic Offices in Poulton. The system has the ability to capture crime taking place and acting in response to suspicious behaviour.

Funding was also sought for a graffiti action day during the year, and although not forthcoming in 2019/20, it is proposed to put this forward for reconsideration in 2020/21. Working with the Probation Service through its community payback programme has allowed some support with graffiti removal. There is currently a local agreement to provide two full days unpaid work per month on a programme of nominated projects, although the pandemic has put a stop to this for the time being.

Major expenditure: -

- CCTV monitored town centre systems in Kirkham, Lytham and St Annes
- Fylde Coast Women's Aid – Refuge Refurbishment costs contribution
- Fylde Outreach activities coordinated by Fylde Council's Sports Development Officer
- Covert equipment – Fylde Coast Women's Aid
- Fylde Mentoring and Integration Project

During 2019/20 Fylde Community Safety Partnership, at the latter end of the year, was affected by the onset of COVID-19 and the measures which were introduced to curb its spread. Whilst the partners have not come together formally in partnership meetings, there has been strong partnership working to respond to the challenges faced by the pandemic.

2. Crime Statistics

	2018/19	2019/20	Numerical change	Percentage change
All crime	5555	4659	-896	-16%
Violence against the person	2134	1846	-288	-13%
Assaults	1741	1560	-181	-10%
Sexual offences	205	158	-47	-23%
Rape	56	44	-12	-21%
Vehicle offences	257	240	-17	-7%
Theft from vehicle	174	185	+11	+6%
Vehicle taking	45	4	-41	-91%
All robbery	15	24	+9	+60%
All Burglary	444	381	-63	-14%
Burglary (residential)	277	261	-16	-6%
Burglary (business & community)	167	120	-47	-28%
Shoplifting	266	301	+35	+13%
Criminal damage & arson	657	541	-116	-18%
Domestic abuse	718	642	-76	-11%
Victim based crime	4840	4129	-711	-15%
Anti-Social Behaviour	1735	1930	+195	+11%

3. Areas of focus and the work of the Community Safety Partnership

3.1 Anti-Social Behaviour

The reduction of anti-social behaviour (ASB) in our communities continues to be a priority for the Partnership. Each month several partners come together to consider the reported ASB issues arising across a range of areas, including personal, nuisance, street beggars and environmental issues. Discussions within this group also focus on individuals who are high risk victims of anti-social behaviour and actions can be taken by agencies to reduce or eliminate this risk.

The Anti-Social Behaviour Crime and Policing Act in 2014 has provided the victims of Anti-social behaviour with several measures which can be implemented by the Council, Police and Housing Providers to address the behaviour of perpetrators. It also provides the victims with the opportunity to invoke a Community Trigger where they feel that agencies are not dealing with their complaints of ASB. During the year, one such trigger was invoked by a member of the public who was not satisfied in the way that the respective partners had responded to a given issue. The review upheld that the partners had acted appropriately.

The Council issued Community Protection Warnings and Notices throughout the year covering a range of anti-social activities including street begging.

3.2 Substance Misuse

Drugs

The misuse of drugs remains a relatively low threat in Fylde compared to most other parts of Lancashire. There continues to be a change in the substance of choice – from Class A drugs to cannabis and psychoactive substances (legal highs) The use of ‘Spice’ has been highlighted as a potential risk due to its availability and low cost.

Alcohol

Fylde CSP has alcohol misuse as a local priority area. However, Public Health have a strategy which will subsequently address most of the concerns especially amongst young people who tend to ‘experiment’ with alcohol.

Licensing conditions stipulate that pub landlords attend a regular ‘Pubwatch’ meeting which provides a wealth of information to them. A monthly report highlights which licensed premises have recorded crimes on or adjacent to their premises and any significant incidents are brought to the attention of the Partnership.

3.3 Fire Safety

Lancashire Fire and Rescue Service (LFRS) report that Fylde remains an area which is not a cause for concern but remains an area of review for the partnership.

Community Fire Safety Practitioners provide a programme of education and awareness to the community and there continue to be fire awareness sessions such as the ESCAYPS course which accepts young person referrals who receive a 5-week structured programme of fire awareness education.

The Fire service continue to provide Home Fire Safety Checks for the vulnerable and community work has become a vital part of the service provided by LFRS.

BBQ’s in public open spaces have raised several concerns from members of the public and there is now a BBQ ban across the coastal strip. Lancashire Fire and Rescue has supported Fylde Council in raising awareness of the ban and providing information to the public.

3.4 Domestic abuse

The definition of domestic abuse is ‘any incident of threatening behaviour, violence or abuse (psychological, physical, sexual, financial or emotional) between adults 16 years or over who are or have been intimate partners or family members, regardless of gender or sexuality’.

Overall, high risk victims of domestic abuse have remained reasonably stable in Fylde in terms of the numbers of offences recorded and as a proportion of the total crime in Fylde, however these numbers are relatively low in comparison. It is believed that this is as a result of a continued drive to encourage victims to report abuse

recognising that there has previously been an under-reporting of domestic related crime.

In common with other Council's, a 'MARAC' exists to consider domestic abuse. This as a monthly 'multi-agency risk assessment conference' and it meets to discuss the victims of domestic abuse deemed to be at a high risk of harm with an aim to reduce the risk to the victims or their immediate families. Part of the work involves specialist workers having close links with victims of domestic violence and protective interventions as necessary. The number of cases referred in averages less than ten per month. Specialist domestic violence courts located within Blackpool deal with the more extreme cases.

Following the service re-commissioning undertaken in early 2017, the service provision across Lancashire and in Fylde falls under Lancashire Victims Services and Fylde Council make an annual contribution towards the Domestic Abuse service.

The voluntary sector through Fylde Coast Women's Aid also continues to provide an excellent service and delivers a range of services to advise, educate and support families. The Group does much work within schools. A funding contribution made by the CSP to enable FCWA to work with the Police on a project over the Christmas period provided reassurance to all victims of sexual abuse.

It is a mandatory responsibility placed on the Community Safety Partnership to conduct a 'Domestic Homicide Review' (DHR) where a fatality occurs when there are two or more people aged 16 years or older and living together in a close relationship. To date there has been no such fatalities within the Fylde area.

3.5 Police and Crime Commissioner and knife crime

The office of the PCC is a non-statutory partner in the CSP, but the PCC has been keen to continue involvement with the CSP's and sends a representative to CSP meetings. Knife crime has become a key priority for the PCC as Lancashire was in the top five areas in the UK for knife crime. Regular updates are provided to the CSP on this initiative.

The PCC also holds regular meetings with Council representatives on the Police and Crime Panel whose role it is to hold the Commissioner to account for his actions.

The PCC has responsibility for:

- Appointing the Chief Constable and holding them to account for the running of their force
- Setting out a 5-year Police and Crime Plan (in consultation with the Chief Constable)
- Determining local policing priorities.
- Setting the annual local precept and annual force precept and annual force budget
- Providing community safety grants

The PCC has a budget which currently includes the policing grant from the Home Office, various other grants include the Drugs Interventions Programme funding and funds raised through the local authority precepts in the Lancashire force area.

PCCs are not a 'responsible authority' on Community Safety Partnerships, however, they are an influential and valued partner. There is a reciprocal duty for the Office of the Police and Crime Commissioner (OPCC) and responsible authorities to cooperate with each other and have regard to each other's priorities for the purposes of reducing crime and disorder, including ASB, reducing reoffending and reducing substance misuse along with helping the most vulnerable members of our communities. PCCs are also able to request a report from a CSP where they believe that a CSP is failing to carry out their duties effectively and efficiently. The CSP has had a very productive relationship with the Office of the PCC throughout the year with several projects within Fylde successfully funded via the PCC.

4. Emerging Issues

During 2019/20, counter terrorism staff visited the council with a view to refreshing prevent training for the council and its CSP partners. The area hosts several large-scale events which present potential threats.

The COVID-19 pandemic has placed on unprecedented demand on the partners which comprise the CSP, which will continue to have to significant impact in 2020/21.

ASB also has a detrimental effect on the street-scene of the Borough with on-going issues with grattifti and street begging as examples.

5. Conclusion

Despite increases in crime and a reduction in anti-social behaviour, Fylde Community Safety Partnership can still claim to be a successful and strong partnership which supports partnership working in minimising how crime and disorder impacts on our communities. With one of the lowest crime rates in Lancashire, Fylde remains a safe place in which to live, work and visit.

FURTHER INFORMATION AVAILABLE FROM

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