



Agenda

Council

Date:	Monday, 25 March 2019 at 7:00 pm
Venue:	Town Hall, St Annes, FY8 1LW
	<p>Mayor : Councillor Peter Collins Deputy Mayor : Councillor Jan Barker</p> <p>Leader : Councillor Sue Fazackerley MBE Deputy Leader : Councillor Karen Buckley</p> <p>Councillors Ben Aitken, Frank Andrews, Peter Anthony, Tim Ashton, Mark Bamforth, Keith Beckett ISO, Brenda Blackshaw, Julie Brickles, Maxine Chew, Alan Clayton, Delma Collins, Michael Cornah, Chris Dixon, David Donaldson, Trevor Fiddler, Tony Ford JP, Richard Fradley, Gail Goodman JP, Shirley Green, Peter Hardy, Neil Harvey, Paul Hayhurst, Karen Henshaw JP, Paul Hodgson, Angela Jacques, John Kirkham, Cheryl Little, Roger Lloyd, Kiran Mulholland, Edward Nash, Sally Nash, Graeme Neale, Jayne Nixon, Linda Nulty, Liz Oades, Sandra Pitman, Richard Redcliffe, Louis Rigby, Vince Settle, Elaine Silverwood, John Singleton JP, Roger Small, Heather Speak, Ray Thomas, Thomas Threlfall, Viv Willder.</p>

	PROCEDURAL ITEMS:	PAGE
1	Declarations of Interest: Declarations of interest, and the responsibility for declaring the same, are matters for elected members. Members are able to obtain advice, in writing, in advance of meetings. This should only be sought via the Council's Monitoring Officer. However, it should be noted that no advice on interests sought less than one working day prior to any meeting will be provided.	1
2	Confirmation of Minutes: To confirm the minutes, as previously circulated, of the Meeting held on 5 March 2019 as a correct record.	1
	ANNOUNCEMENTS:	
3	Mayor's Announcements	1
4	Chief Executive's Communications	1
	REPRESENTATIONS:	
5	Questions from Members of the Council	3
6	Questions from Members of the Public For procedure to ask a question at a Council meeting see Public Speaking at Council Meetings.	4

	DECISION ITEMS:	
7	Notice of Motion – Gratitude for Service	5 - 6
8	Notice of Motion – Lytham Institute	7 - 8
9	M55 Link Road	9 - 15
10	Community Housing Fund	16 - 21
11	Fairhaven Heritage Lottery Project	22 - 26
12	Fairhaven Adventure Golf - Capital Bid 2019/20	27 - 29
13	Proposals for the Control of Barbecues and other Outdoor Cooking on Council Owned Land	To Follow

Contact: Sharon Wadsworth - Telephone: (01253) 658546 – Email: democracy@fylde.gov.uk

The code of conduct for members can be found in the council's constitution at

<http://fylde.cmis.uk.com/fylde/DocumentsandInformation/PublicDocumentsandInformation.aspx>

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REPRESENTATIONS

REPORT OF	MEETING	DATE	ITEM NO
RESOURCES DIRECTORATE	COUNCIL	25 MARCH 2019	5
QUESTIONS FROM MEMBERS OF THE COUNCIL			

PUBLIC ITEM

This item is for consideration in the public part of the meeting.

SUMMARY

One question was received from Members of the Council before the requisite deadline, as outlined in Procedural Standing Orders for Council and Committees of Part 4 of the Council's Constitution, and before the statutory deadline for publication of the agenda, and is detailed below

If any further questions are received before the constitutional deadline, as outlined above, they will be circulated prior to the meeting for members' information, under separate cover.

Any question(s) will be heard during the Council meeting on 25 March 2019 and a response will be given by the Leader of the Council or any other member nominated by her.

Question received from Councillor Tim Ashton;

'Does Councillor Oades receive a Special Responsibility Allowance and if so how much is it?'

REPRESENTATIONS

REPORT OF	MEETING	DATE	ITEM NO
RESOURCES DIRECTORATE	COUNCIL	25 MARCH 2019	6
QUESTIONS FROM MEMBERS OF THE PUBLIC			

PUBLIC ITEM

This item is for consideration in the public part of the meeting.

SUMMARY

As outlined in Article 15 – Public Speaking at meetings of the Council and its Committees any resident of the Councils district may, subject to various provisions of the article, ask a question at an ordinary meeting of the council.

If any questions are received before the constitutional deadline, as outlined above, they will be circulated prior to the meeting for members' information, under separate cover. No questions have been received under these procedures to date.

Any question(s) will be heard during the Council meeting on 25 March 2019 and a response will be given by the Leader of the Council or any other member nominated by her.

DECISION ITEM

REPORT OF	MEETING	DATE	ITEM NO
RESOURCES DIRECTORATE	COUNCIL	25 MARCH 2019	7
NOTICE OF MOTION – GRATITUDE FOR SERVICE			

PUBLIC ITEM

This item is for consideration in the public part of the meeting.

SUMMARY

Notice of motion is a procedure that allows members of the council to ask the council to discuss any matter for which the Council has a responsibility or which affects the Fylde area. Any member of the council can give written notice to the Director of Resources of a motion that they wish to move. The Director will publish the motion on the council's website and arrange for it to be placed on the agenda of the next available ordinary council meeting. The motion will be debated at council subject to it being moved and seconded.

RECOMMENDATION

To consider the Notice of Motion received on 11 March 2019.

SUMMARY OF PREVIOUS DECISIONS

There have been no previous decisions on this item.

CORPORATE PRIORITIES

Spending your money in the most efficient way to achieve excellent services (Value for Money)	✓
Delivering the services that customers expect of an excellent council (Clean and Green)	✓
Working with all partners (Vibrant Economy)	✓
To make sure Fylde continues to be one of the most desirable places to live (A Great Place to Live)	✓
Promoting Fylde as a great destination to visit (A Great Place to Visit)	✓

The Motion

1. The following Notice of Motion has been received:

“As this is the last Council meeting before the election, I would like to place on record our gratitude for the service, commitment and dedication of members who are not seeking re-election. I would particularly like to mention those whose many years on Fylde Council will be recognised by the title of Honorary Alderman – Cllr Louis Rigby, Cllr Tim Ashton and Cllr Keith Beckett. They will all be missed by those who they have faithfully represented and by their colleagues in the Chamber.”

The Notice of Motion has been received from Councillor Susan Fazackerley.

Standing Orders

2. Part 4 (Rules of Procedure), Standing Order 11 (Motions) of the council Constitution details the procedural requirements of handling a Notice of Motion.

IMPLICATIONS	
Finance	None arising directly from this report.
Legal	None arising directly from this report.
Community Safety	None arising directly from this report.
Human Rights and Equalities	None arising directly from this report.
Sustainability and Environmental Impact	None arising directly from this report.
Health & Safety and Risk Management	None arising directly from this report.

LEAD AUTHOR	CONTACT DETAILS	DATE
Tracy Morrison	tracy.morrison@fylde.gov.uk Tel 01253 658521	11/3/19

BACKGROUND PAPERS		
Name of document	Date	Where available for inspection
Notification from Leader of the Council	11/3/19	https://fylde.cmis.uk.com/fylde/DocumentsandInformation.aspx
Council Constitution	2018	https://fylde.cmis.uk.com/fylde/DocumentsandInformation.aspx

DECISION ITEM

REPORT OF	MEETING	DATE	ITEM NO
RESOURCES DIRECTORATE	COUNCIL	25 MARCH 2019	8
NOTICE OF MOTION – LYTHAM INSTITUTE			

PUBLIC ITEM

This item is for consideration in the public part of the meeting.

SUMMARY

Notice of motion is a procedure that allows members of the council to ask the council to discuss any matter for which the Council has a responsibility or which affects the Fylde area. Any member of the council can give written notice to the Director of Resources of a motion that they wish to move. The Director will publish the motion on the council's website and arrange for it to be placed on the agenda of the next available ordinary council meeting. The motion will be debated at council subject to it being moved and seconded.

RECOMMENDATION

To consider the Notice of Motion received on 11 March 2019.

SUMMARY OF PREVIOUS DECISIONS

There have been no previous decisions on this item.

CORPORATE PRIORITIES

Spending your money in the most efficient way to achieve excellent services (Value for Money)	✓
Delivering the services that customers expect of an excellent council (Clean and Green)	✓
Working with all partners (Vibrant Economy)	✓
To make sure Fylde continues to be one of the most desirable places to live (A Great Place to Live)	✓
Promoting Fylde as a great destination to visit (A Great Place to Visit)	✓

The Motion

1. The following Notice of Motion has been received:

“Following legal advice obtained by the Lytham St Annes Civic Society regarding the charitable status of the Lytham Institute stating that Counsel’s opinion is that the building is still subject to the charitable trusts created by the 1917 deed of assignment.

The Council are to work with partners including local groups, businesses and other interested parties to ensure that community use is retained within the building.”

The Notice of Motion has been received from Councillor Tim Ashton.

Standing Orders

2. Part 4 (Rules of Procedure), Standing Order 11 (Motions) of the council Constitution details the procedural requirements of handling a Notice of Motion.

IMPLICATIONS	
Finance	None arising directly from this report.
Legal	None arising directly from this report.
Community Safety	None arising directly from this report.
Human Rights and Equalities	None arising directly from this report.
Sustainability and Environmental Impact	None arising directly from this report.
Health & Safety and Risk Management	None arising directly from this report.

LEAD AUTHOR	CONTACT DETAILS	DATE
Tracy Morrison	tracy.morrison@fylde.gov.uk Tel 01253 658521	12/3/19

BACKGROUND PAPERS		
Name of document	Date	Where available for inspection
Notification from Leader of the Council	12/3/19	https://fylde.cmis.uk.com/fylde/DocumentsandInformation.aspx
Council Constitution	2018	https://fylde.cmis.uk.com/fylde/DocumentsandInformation.aspx

DECISION ITEM

REPORT OF	MEETING	DATE	ITEM NO
DEVELOPMENT SERVICES DIRECTORATE	COUNCIL	25 MARCH 2019	9
M55 LINK ROAD			

PUBLIC ITEM

This item is for consideration in the public part of the meeting.

SUMMARY

The construction of a new purpose built link road from Lytham St Anne's to the M55 (junction 4) has been a transport priority for Fylde Council and Lancashire County Council since the 1990's and has been included in a number of corporate plans and strategic transport plans. It is a key infrastructure project in the recently adopted [Fylde Local Plan](#) and is seen as essential to the delivery of planned sustainable growth for the borough. The report requests draw down of a previously agreed financial contribution to assist with funding of the scheme in order to accelerate construction of the link road in advance of the delivery timetable required under the existing planning obligation.

RECOMMENDATIONS

1. To approve a fully funded addition to the capital programme in 2019/20 of £1,000,000 fully funded from the M55 Link Road Reserve that was created in 2016/17 and to authorise the payment of £1,000,000 to Lancashire County Council towards the construction of the accelerated M55 link road based on Heads of Terms as detailed in the report.

SUMMARY OF PREVIOUS DECISIONS

Council – 16 April 2018

1. To approve a funded budget increase in the sum of £250,000 for 2018/19 to the M55 Link Road (design works) scheme that is within the current approved Capital Programme, to be met in full from S106 developer contributions for delivery of the link road currently held by the Council for this purpose in the same sum; and
2. To note that the developer contribution is intended to provide funding for the design of the link road and consequently that payment of the total sum of £250,000 will be made to the appointed consultant engineering company and to Lancashire County Council in accordance with their respective costs.

Council - 4 December 2017

1. To approve a funded budget increase in the sum of £250,000 to the M55 Link Road (design works) scheme that is within the current approved Capital Programme for 2017/18, to be met in full from S106 developer contributions for delivery of the link road currently held by the Council for this purpose in the same sum; and
2. To note that the developer contribution is intended to provide funding for the design of the link road and consequently that the total sum of £250,000 will be made to the appointed consultant engineering company and to Lancashire County Council in accordance with their respective costs.

Council – 4 July 2016

1. Approve the establishment of a specific 'M55 Link-road Reserve' to meet the cost of any financial

contribution from the Council towards the cost of construction;

2. Approve the transfer of £196k from the Capital Investment Reserve into the M55 Link-road Reserve;
3. Request that officers investigate further funding opportunities, including the achievement of additional income/savings from budget right-sizing exercises which could be considered for potential transfer into the M55 Link-road Reserve;
4. Approve an 'in principle' contribution of up to £1m towards the cost of construction of the M55 link road up to 2019, with a further report detailing how the remainder of the required contribution may be identified;
5. Agree the Heads of Terms to establish the conditions that should be attached to the approval of the above financial contribution and that these conditions form the basis of a detailed agreement between all parties;
6. That the Councils programme committees be instructed to consider new capital schemes only where they are urgently required for health and safety reasons or where there is strong business case to protect/enhance existing revenue or create a revenue income stream in order that priority is given to accumulating a sufficient contribution towards delivery of the M55 link road scheme;
7. Approve the attendance and involvement of the Leader and Deputy Leader of the Council, along with relevant officers as appropriate, to continue discussions and meetings with the different parties with the aim to reach a solution to funding the accelerated construction of the M55 link road;
8. Agree that a further report be prepared for Council when the outcome of the discussions above are finalised in order that Members may consider the final details of the agreement, together with any associated specialist legal or other advice implications and how the contribution from the Council would be funded; and
9. Approve an addition to the capital programme for 2016/17 in the sum of £424,765.02, which has been met in full from the balance of S106 developer contributions for construction of the link road currently held by the Council for this purpose in the same sum. The developer contribution is intended to provide funding for the design and the contractual management of the link-road scheme by Lancashire County Council, and Members are requested to note that this payment has been made in accordance with the terms of the planning obligation.

Other decisions

The council has previously on many occasions agreed the priority to achieve the construction of the M55 link-road. These are contained in a series of strategic plans and policies which are highlighted in sections 1 to 4 of the report.

CORPORATE PRIORITIES

Spending your money in the most efficient way to achieve excellent services (Value for Money)	✓
Delivering the services that customers expect of an excellent council (Clean and Green)	
Working with all partners (Vibrant Economy)	✓
To make sure Fylde continues to be one of the most desirable places to live (A Great Place to Live)	✓
Promoting Fylde as a great destination to visit (A Great Place to Visit)	✓

REPORT

BACKGROUND

1. The construction of a new purpose built link road from Lytham St Anne's to the M55 (junction 4) has been a transport priority for Fylde Council and the County Council since the 1990's and has been included in a number of corporate plans and strategic transport plans. It is a key infrastructure project in the recently adopted [Fylde Local Plan](#) and is seen as essential to the delivery of planned sustainable growth for the borough.
2. Council considered a report in July 2016 which set out the case for Fylde Council to pledge financial support towards the accelerated construction of the M55 link road (from School Lane to North Houses Lane near

Cypress Point). After a full discussion, Council resolved to approve an 'in principle' contribution of up to £1m towards the cost of accelerated construction of the M55 link road.

3. The planning history of the road, its links to the Queensway development and the benefits of accelerated construction were covered in the previous report considered by Council.

PROGRESS SINCE JULY 2016

4. Since council agreed to the principle of making a contribution towards accelerated construction of the road in July 2016, there have been two further decisions to approve the use of developer contributions to provide funding for the design of the link road ([July 2016](#), [December 2017](#) and [April 2018](#)).
5. A project board meets regularly to review progress which is attended by LCC officers and Portfolio Holder, FBC officers and Leader/Deputy Leader, The MP, The LEP and Kensington Development Ltd.
6. During this time progress has been made in completing the design of the link road and planning applications are currently under consideration by LCC's Planning Service to incorporate changes to the approved scheme that have been made in developing the detailed scheme.
7. A contract/s for pre commencement works has been let by LCC to redirect utilities affected by the construction of the new link road.

THE PROJECT

8. The project is defined as a 2.5km high quality road link allowing significantly improved access to proposed new development (residential and commercial), as well as improving access between Junction 4 of the M55 and Lytham St Annes. The scheme will crucially provide additional highway capacity and unlock access to significant development sites identified in the Lancashire LEP's Strategic Economic Plan and Fylde Council's Local Plan to 2032, located to the north of Lytham St Annes.
9. The previous report in 2016 estimated the cost of the link road at £16.8m. This was based on an earlier estimate provided at the time the Queensway development was determined at appeal in 2012. As the design has progressed the cost estimate for construction of the link road has been reviewed.
10. The detailed design of the link road has progressed with two alternative options for the delivery of the southernmost section of the scheme.
 - a. The Constrained option – Estimate £26.2m (includes £5.6m Risk, Optimism bias £530k). This option would see the construction of the link road in line with the scheme that was originally granted planning permission. This includes building part of the southern section of the road within the confines of the existing highway boundary which would result in a scheme that would have a slightly narrower carriageway with narrowed footpath/cycleway provision, both when compared to the remainder of the link road. Working within the constraints of the existing highway would mean that the road would be constructed atop a vertical retaining structure.
 - b. The Unconstrained option – Estimate £27.2m (includes £5.6m risk and £580k optimism bias). This proposal would require the acquisition of additional land in order to deliver a consistent width of carriageway and segregated cycleway/footway along the whole length of the route and would allow the construction of a sloped embankment rather than the retaining structure proposed in the constrained scheme.
11. Negotiations have been underway for several months with the owner of the land which the constrained highway runs through. So far negotiations have been unsuccessful in securing agreement to acquire additional land to allow the unconstrained road to be built. If agreement cannot be reached then the constrained option would be built. This would mean that for approx. 230m the carriageway would reduce from 9.3 m to 6.5m in width. Whilst the construction of the constrained section is more technically complex and is not the preferred option it would be to a standard acceptable for use as an 'A' road and that has been accepted by Highways England who have provided funding towards delivery of the road as well as having the benefit of full planning permission.
12. Other land required to construct the link road which is in the ownership of Kensington Development Ltd is in the process of being transferred to Lancashire County Council.

FUNDING

13. The developer (Kensington Developments Ltd) is required, through a planning obligation under s.106 of The Town and Country Planning Act 1990, to fund the construction of the new link road in three phases linked to construction, sales and occupancy of dwellings at 150, 300 and 425 dwelling trigger points, though such numbers are likely to take several years to be achieved which would influence when funds would be available to commission the whole project.
14. Accelerated construction of the link road involves ensuring the road is commissioned as soon as possible as a single contract using funding from several sources. Private sector funding from Kensington Development Ltd (KDL), the developer of Queensway is proposed at £7m. Unlike the original scheme, the accelerated scheme requires KDL to provide a single upfront payment instead of meeting the full cost of the road over three separate trigger points based on build out of the overall scheme which would take several years to be achieved.
15. Local authority contributions from both LCC and FBC totals £2.7m whilst third party contributions totalling £15.57m have been secured from regional and national growth and investment funds. These latter grants are aimed at boosting house building and infrastructure works. The current list of sums is shown below in table 1.

Table 1 – List of funding sources for construction of M55 Link Road

Funding source	£m	Funding status
Private sector contributions		
Developer (Kensington)	£7.00	Letter of commitment provided. Confirmation of final agreement and legal agreement to be in place before award of contract.
Local authorities		
Lancashire County Council	£1.70	LCC Cabinet approved funding in principle on 10 August 2017 Report to be considered by LCC Cabinet in May 2019 on outcome of the tenders submitted, confirmation of total funding in place, approval of any further underwriting of costs and award of contract.
Fylde Borough Council	£1.00	FBC Council approved principle of contribution on 4 July 2016 Report to 25 March 2019 Council to seek approval for draw down of £1m from earmarked reserve
Third party contributions		
Lancashire Enterprise Partnership Local Growth Fund	£1.98	Funding agreed subject to a Business Case which demonstrates that the scheme will deliver high value for money. Report to be considered by LEP Board in late April 2019. Accountable body - LCC
Growth and Housing Fund (Highways England)	£4.78	Scheme has progressed to second stage Investment decision expected before the end of the year. A decision on this is linked to the HCA loan to KDL. Accountable body - LCC
National Productivity Investment Fund (Department for Transport)	£5.00	Funding approved and available from April 2018. Accountable body - LCC
Housing Investment Fund (Homes and Communities Agency)	£3.81	Funding approved and available subject to the completion of a Grant Determination Agreement. Accountable body – FBC This funding element will be the subject of a further report in due course in order that as accountable body the Council's Capital Programme can be updated to reflect receipt of the grant and pass- porting of the funding to LCC to deliver the scheme.
TOTAL AVAILABLE FUNDING	£25.27	

PROCUREMENT

16. The commissioning of the overall project is being undertaken by Lancashire County Council as the local highway authority. The completed link road will be adopted as a highway by LCC.
17. Lancashire County Council have commenced procurement of the contract to construct the link road with a shortlist of suitable contractors being selected. The tender return date is currently 3rd May 2019. The evaluation of returned tenders is 7th May to 24th May 2019. Award of contract is anticipated on 30th May 2019 with contract commencement date of 15th July 2019. The latest Contract award date possible is 1st Oct 2019. Any delays after this date will require the whole procurement exercise to be discarded and rerun.
18. The competitive procurement exercise will cover relevant value for money considerations, along with ensuring relevant outputs and outcomes are achieved in line with LCC's requirements as the highways authority. A detailed cost breakdown of the scheme will only be available once the procurement exercise is completed by LCC.

TIMETABLE

19. If there are no delays and the contract is awarded as proposed above it is likely that the selected contractor would be mobilising the works during August with construction commencing in September 2019.
20. The construction of the road across the unstable ground of the moss requires the technique known as surcharging where the ground is preloaded with aggregate in order to compress and stabilise the ground. Each section of preloading takes several months before main construction can take place. Overall it is estimated that the link road construction contract will take around 30 months with an estimated completion date of March 2022.

FINANCIAL CONSIDERATIONS

21. Before this council's capital contribution to the project can be made, it will be necessary to agree Heads of Terms to establish the conditions that should be attached to the approval of the above financial contribution and that these conditions form the basis of a detailed agreement between all funding parties. Likely matters for inclusion in the Heads of Terms include:
 - a. The grant made by Fylde Council is to achieve an accelerated construction and delivery of the M55 Link Road significantly in advance of that linked to the delivery of the Queensway housing development.
 - b. The council's contribution of £1m would not be paid unless all other funding bodies have agreed their contributions and that the overall project is fully funded at the point of awarding the contract to construct the link road.
 - c. The council's contribution of £1m would be payable to LCC in stages when certain milestone payment stages (to be agreed) have been reached.
 - d. The council's contribution must be acknowledged where appropriate in all publicity that refers to how the funding of the M55 Link Road is made up.

IMPLICATIONS	
Finance	The Council's contribution of £1m towards the capital scheme is fully funded from the M55 Link Road earmarked reserve which was established for this purpose. There are no ongoing revenue financial implications for Fylde Council arising from this scheme.
Legal	The contribution would be made under the council's power of general competence under section 1 of the Localism Act 2011, and in pursuance of the council's powers to promote the economic development of its area.
Community Safety	None
Human Rights and Equalities	None
Sustainability and Environmental Impact	None

Health & Safety and Risk Management	None
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LEAD AUTHOR	CONTACT DETAILS	DATE
Paul Walker/Mark Evans	Paul.walker@fylde.gov.uk and mark.evans@fylde.gov.uk Tel 01253 658431/460	March 2019

BACKGROUND PAPERS		
Name of document	Date	Where available for inspection
Fylde Coast Highways and Transport Masterplan	July 2015	http://www.lancashire.gov.uk/council/strategies-policies-plans/roads-parking-and-travel/highways-and-transport-masterplans/fylde-coast-highways-and-transport-masterplan.aspx

Attached documents

Appendix A – Plan of M55 Link Road (constrained scheme)



Appendix A



No.	DATE	AMENDMENT DETAILS	CHECKED BY	DRAWN BY
REVISIONS				
<div>Lancashire County Council</div> 		Design and Construction		
PROJECT TITLE				
APPENDIX A M55 TO HEYHOUSES LINK ROAD				
DRAWING TITLE				
GENERAL ARRANGEMENT PLAN				
DRAWN BY PF		PROJECT No.		
CHECKED BY NS		DRAWING No.		
DATE JULY 2017		SHEET No.		
SCALE @ A3 1:5000		1 OF 1		
CLIENT No.				

DECISION ITEM

REPORT OF	MEETING	DATE	ITEM NO
DEVELOPMENT SERVICES DIRECTORATE	COUNCIL	25 MARCH 2019	10
COMMUNITY HOUSING FUND			

PUBLIC ITEM

This item is for consideration in the public part of the meeting.

SUMMARY

On 4 March 2019, the Environment, Health and Housing Committee received an update report regarding the Community Housing Fund. The report also requested approval for extension of the CHF Development Officer post for a further period of 2 years to continue to promote community-led development within Fylde and to support the residents at Lindsay Court to take forward options for the site following the engagement of Regenda Regeneration Services. These two aspects of the work will require a funded budget increase for this purpose in the total sum of £75,000 across years 2018/19 to 2020/21 to be met from the Community Housing Fund grant received by Fylde Council in December 2016.

The Committee considered the request and now recommend to Council that the fully-funded revenue budget increase be made as detailed below.

RECOMMENDATION

Council is requested to:

Approve of a fully-funded revenue budget increase in the sum of £75,000 to provide sufficient resource for the continued delivery of the Community Housing Fund project as detailed within this report. The funding is required in the financial years 2018/19 to 2020/21 (£4,500 in 2018/19, £54,000 in 2019/20 and, £16,500 in 2020/21) to be met in full from the Community Housing Fund grant that the Council received in December 2016.

SUMMARY OF PREVIOUS DECISIONS

Minutes of Environment, Health and Housing Committee – 4 March 2019

1. Note the contents of the report and the progress made to date in delivery of the Community Housing Fund project;
2. Note the contents of the related Information Item: Qualified Informal Procedure – Lindsay Court Resident Options Testing; and
3. Recommend to Council approval of a fully-funded revenue budget increase in the sum of £75,000 to provide sufficient resource for the continued delivery of the Community Housing Fund project as detailed within this report. The funding is required in the financial years 2018/19 to 2020/21 (£4,500 in 2018/19, £54,000 in 2019/20 and, £16,500 in 2020/21) to be met in full from the Community Housing Fund grant that the Council received in December 2016.

Minutes of Environmental, Health and Housing Committee 13th March 2018

It was RESOLVED to;

1. To note the contents of the report and the proposal to introduce a Community Housing Grant Policy;
2. Approve the adoption of the Community Housing Fund Grant Policy as attached at Appendix 1 to the report; and
3. Approve expenditure to a total sum of £60,000 in respect of the provision of grants in accordance with the Community Housing Fund Grant Policy.

Minutes of Council 17th July 2017

It was RESOLVED to;

1. Approve a fully-funded revenue budget increase in the sum of £440,381, funded by the Community Housing Fund grant in the same sum, as recommended by the Environment, Health and Housing Committee at the meeting of 20th June 2017; and
2. To note that Subject to 1 above, part of the funding in the sum of £100,000 will be used to provide support for the Church Road Methodist Church Project, (Committee 17th October 2016) which would in turn allow the S106 funds previously ear-marked for this project to be re-directed to support other affordable housing developments elsewhere in the Borough.

Minutes of Environmental, Health and Housing Committee 20th June 2017

It was RESOLVED;

1. To note the contents of the report and the proposals to take forward the Community Housing Fund in Fylde, noting that the funds in Year 1 should be used to develop an approach that fits within the current situation within the borough and a need to raise awareness of the Community Led Housing;
2. To recommend to Council approval of a fully-funded revenue budget increase for the total sum of £440,381 funded by the Community Housing Fund grant in the same sum;
3. Subject to 2 above, approve the engagement of a shared Community Housing Fund Development Officer (with Lancaster City Council) initially for a 12-month period to identify and build capacity within local groups by mapping existing interest and developing supporting information for groups to enable the local authority to draw down subsequent years funding to deliver housing on the ground for local people; and
4. Subject to 2 above, approve that part of the funding in the sum of £100,000 be used to provide support for the Church Road Methodist Church Project, (Committee 17th October 2016) which would in turn allow the S106 funds previously ear-marked for this project to be re-directed to support other affordable housing developments elsewhere in the Borough.

Minutes of Council 17th October 2016

It was RESOLVED to:

1. Approve a fully funded addition to the Capital Programme in the sum of £550,00 –
“Affordable Housing Scheme at Church Road Methodist Church” – for 2017/18 to be fully funded from part of the balance of S106 developer contributions for affordable housing currently held by the Council for this purpose (from Agreement Ref: 03/0157 – Queen Mary School Development: a total capital contribution of £550,000 to deliver 10 units for affordable rent at Church Road Methodist Church, St Anne’s to Great Places Housing Association); and
2. Authorise expenditure in the sum of £550,000 to Great Places Housing Association in relation to the scheme after regard and consideration of the compliance with the financial regulations covered within the body of the report.

CORPORATE PRIORITIES

Spending your money in the most efficient way to achieve excellent services (Value for Money)	✓
Delivering the services that customers expect of an excellent council (Clean and Green)	✓
Working with all partners (Vibrant Economy)	✓
To make sure Fylde continues to be one of the most desirable places to live (A Great Place to Live)	✓
Promoting Fylde as a great destination to visit (A Great Place to Visit)	✓

REPORT

COMMUNITY HOUSING FUND DEVELOPMENT AT FYLDE

1. The Community Housing Fund was announced in December 2016. In year 1 Fylde BC were awarded £440,381 to establish community led housing within the borough. The fund provides revenue and capital funding as an alternative to, or to augment and bridge gaps in existing funding to increase genuinely community led housing in areas with high levels of second home ownership.
2. The first year's funding did not have to generate quick delivery of units on the ground. There was flexibility for local authorities to develop an approach that fits within the current approaches that exist within their boroughs. Subsequent years funding will be managed by Homes England.
3. Within Fylde opportunities for new build community led housing approaches is limited and resources were required to establish what exists on the ground and options for the fund that would meet the priorities in the borough. The initial grant allocation was to be used to build capacity within local groups such as improving technical skills, setting up support hubs to offer advice, business planning and providing staff to review local housing needs.
4. In January 2018 a part-time Community Housing Fund (CHF) Development Officer was appointed to progress community-led development within the borough. The post was initially shared with Lancaster City Council to create a full time post and from June 2018, it reverted back to a part time post within Fylde at 18.5 hours per week from 11th June 2018. The role of the post is to promote community led development within Fylde, map existing interest from communities and develop supporting information for groups. Table 1 details tasks undertaken in the first 12 months of the project.
5. Environment Health and Housing Committee 13th March 2018 approved expenditure to a total sum of £60,000 in respect of the Community Housing Fund Grant Policy. To date no communities have made applications to the grant fund, however it is anticipated Lindsay Court Community Group will be submitting application to both Stage 1 and Stage 2 costs. The fund can be used by communities for:

Stage 1 costs (not exceeding £5k)

- Community development work – support community engagement work with local communities to set up and develop a community organisation.
- Community development/set up fund – to support the development of a specific group to ensure they fulfil the council's requirements and are a legal entity.

Stage 2 costs (not exceeding £15k)

- Feasibility Fund - support initial feasibility work for a potential community led housing scheme.

Table 1 – Community Housing Fund Project January to 2018 to January 2019

Project Description	Outcomes
1. Develop Affordable Housing Policy that encompasses all options for affordable housing including community led development	Completed and agreed by Registered Provider Partnership. Informed development of Affordable Housing Supplementary Planning Document.
2. Engage with Registered Providers of Affordable Housing to promote community led development on new build schemes	On-going and supporting delivery of affordable housing within the borough.
3. Develop a Community Housing Grant Policy and application	Approved by Environmental Health and Housing Committee on the 13 th March 2018 with approved

process to enable funding to be made available	expenditure up to £60,000. Is available on the new council website.
4. Producing awareness raising material to promote community led development in Fylde.	Leaflet available on new council website. Grant policy and leaflet sent to all parish and town councils in Fylde in April 2018. Show and Tell event with wider housing team for staff, Councillors and partner agencies in May 2018.
5. Engage with and support existing community groups to provide to provide information on options for project development and delivery.	Approached by Lindsay Court residents following concerns from several residents on costs to refurbish the site. Ongoing project supporting community to form into a legal status to take forward viable options for regeneration. Regeneration Services at Regenda engaged to provide specialist support to the community on viable options for the scheme.
6. Undertake Housing Need Surveys in agreement with planning and housing priorities	Lindsay Court Sept 2019 to support private sector team. Elswick parish council approached to inform development of two sites. The parish council chose not to go ahead with the survey.
7. Produce exemplar material on Church Road Methodist funded from Community Housing Fund to illustrate concept	On-going. Scheme to be handed over in July 2019.

LINDSAY COURT, NEW ROAD, ST ANNES

6. The housing need survey at Lindsay Court was completed in the Autumn of 2018. A return rate of 36.5% for the resident survey and 30% from the landlords/leaseholders, gave us a valuable and robust insight into the housing and building issues at Lindsay Court. The summary of the survey can be found in Appendix 2.
7. Lindsay Court was built in the 1960s and is a development of 96, 2 bed flats, spanning 16 blocks. With lack of investment into the repairs and maintenance on site the buildings have become dilapidated and repair work is required. The land is in private ownership with one third of the flats are owner occupied, the remainder are let out privately. The current proposal for the site is a full fabric scheme requiring a £30,000 contribution from each owner.
8. Fylde Council have an enforcement role under the Housing Act 2004 to ensure that private sector homes are safe for residents and neighbourhoods and to ensure that private sector homes are of a reasonable standard. In 2018 the private sector team received 5 complaints and in 2019 3, complaints have been received so far this year and it is possible the number of complaints will increase as the structural condition of the properties deteriorates.
9. The opportunity presented under the Community Housing Fund has enable Fylde Council to take a proactive approach in trying to facilitate an inclusive process that will link the community, local Councillors, the managing agent Homestead, Homes England and the MP Mark Menzies into an emerging partnership to establish options for the regeneration and refurbishment of the site.
10. Regeneration Services at Regenda were approached to establish if they would be interested in working with Fylde Council to work up options for the site. They are working within Fleetwood to regenerate an area within and around their housing stock and this work informed how they would approach working with residents of Lindsay Court. The project is not simply about the fabric of the buildings, it is about bringing the community together to plan how they will take forward and commit to the regeneration of their homes. As in

Fleetwood there are mixed tenures within the properties and therefore mixed views within the community on the best end result.

11. A Qualified Informal procedure for Lindsay Court resident options testing has been submitted to this Committee to advise on the engagement of Regenda Regeneration Services and their proposal for the co-design a deliverable regeneration solution for Lindsay Court can be found in Appendix 3. They will work with the community from a social housing investment perspective. They have engaged as part of the project CASS associates who will bring on board private sector investment expertise. Together they will test options that include part social/part private sector investment options for the entire site. The total costs for this work is £35,000.

THE COMMUNITY HOUSING FUND ADMINISTERED BY HOMES ENGLAND

12. Homes England have been supportive of the project and have engaged with Fylde Council to work up a scheme that could be submitted to the Community Housing Fund. The funding is split into two phases. Phase One is making grants to organisations for revenue funding for capacity building, including revenue grants to local authorities to support community groups. Phase Two is for capital costs for associated infrastructure costs which will support community housing development.
13. Although Fylde Council have not had a formal response from Homes England regarding the outcome of the Phase One funding bid, which covers employing an Officer to work specifically with Lindsay Court residents and engaging Regenda Regeneration Services, officers have been advised that HE require match funding for Phase One, which cannot be from projects that have already been funded by the Community Housing Fund announced in December 2016 (see paragraph 1).
14. Officers have sought clarification of this position as ultimately the bid is based on the work arising from the project established under that initial funding stream in December 2016, and therefore it is logical to match fund from this initial tranche of monies. Monies which allowed flexibility for local authorities to develop an approach towards community led development that fits within the current approaches that exist within the boroughs.
15. In addition the council has been advised that local authorities need to have spent all their funding from the Community Housing Fund received in December 2016. With commitments already made from this funding and the extension of the Project Officer role for a further two years and the engagement of Regenda Regeneration Services, there will be remaining £189,000 from this funding source.
16. Regardless of the outcome from the revenue funding bid to Homes England for the Community Housing Fund, officers are still hopeful the residents at Lindsay Court will be in a position to apply for the Capital funding Phase 2 from the Community Housing Fund in the Autumn of 2019. There will be a requirement for social housing to be delivered as part of the overall project.

IMPLICATIONS	
Finance	This report requests that the committee recommend to Council approval of a fully-funded revenue budget increase in the sum of £75,000 to provide sufficient resource for the continued delivery of the Community Housing Fund project (as detailed within this report) to be met in full from the Community Housing Fund grant that the Council received in December 2016.
Legal	None
Community Safety	None
Human Rights and Equalities	None
Sustainability and Environmental Impact	None
Health & Safety and Risk Management	None

LEAD AUTHOR	CONTACT DETAILS	DATE
Kirstine Riding	Kirstine.riding@fylde.gov.uk & Tel 01253 658569	11 th February 2019

BACKGROUND PAPERS		
Name of document	Date	
Community Housing Fund Grant Policy	Sept 2018	Community Housing Fund
Affordable Housing Policy	Sept 2018	Affordable Housing Policy
Homes England Community Housing Fund	Sept 2018	https://www.gov.uk/government/collections/community-housing-fund

DECISION ITEM

REPORT OF	MEETING	DATE	ITEM NO
DEVELOPMENT SERVICES DIRECTORATE	COUNCIL	25 MARCH 2019	11
FAIRHAVEN HERITAGE LOTTERY PROJECT			

PUBLIC ITEM

This item is for consideration in the public part of the meeting.

SUMMARY

At its meeting on 14 March 2019, Tourism and Leisure Committee recommended to Council to approve a fully-funded budget increase of £2,317,497 for the Fairhaven Lottery Project, and to authorise proposed expenditure as detailed below.

RECOMMENDATIONS

Council are recommended:

1. Accept the recommendations of Tourism and Leisure Committee and approve of a fully-funded increase in the total scheme value within the Capital Programme of £2,317,497 (£33,342 in 2018/2019, £1,401,500 in 2019/2020, £713,943 in 2020/2021 and £168,712 in 2021/2022) in respect of the Fairhaven Lake & Gardens Restoration Project, to be met in full as detailed in the report;
2. Subject to the approval at 1 above, to authorise the proposed expenditure in respect of Professional fees in the sum of £170,653 and activity costs in the sum of £276,125 as detailed in section 9 in order to progress the scheme; and
3. To note that further draw down reports will be presented to the Tourism and Leisure committee as the scheme progresses.

SUMMARY OF PREVIOUS DECISIONS

Tourism and Leisure Committee – 14 March 2019 RESOLVED:

1. To recommend to Council approval of a fully-funded increase in the total scheme value within the Capital Programme of £2,317,497 (£33,342 in 2018/2019, £1,401,500 in 2019/2020, £713,943 in 2020/2021 and £168,712 in 2021/2022) in respect of the Fairhaven Lake & Gardens Restoration Project, to be met in full as detailed in the report;
2. Subject to the approval at 1 above, to authorise the proposed expenditure in respect of Professional fees in the sum of £170,653 and activity costs in the sum of £276,125 as detailed in section 9 in order to progress the scheme; and
3. To note that further draw down reports will be presented to the Tourism and Leisure committee as the scheme progresses.

Council Meeting - 2nd March 2016 RESOLVED:

To approve the Medium Term Financial Strategy (MTFS) for the five years 2015/16 to 2019/20, including an

updated Useable Reserves & Balances policy. This revised policy included the transfer of a sum of £3m from General Fund balances to the Funding Volatility Reserve in 2015/16 with the first call on this reserve being as match funding for the Fairhaven lottery bid should this be successful in the maximum sum of £400k.

Council meeting - 4th December 2017 RESOLVED:

To approve a funded budget increase for 2019/20 in the sum of £120k in respect of the Fairhaven Lake & Gardens Restoration Project scheme, that was within the approved Capital Programme, to provide public realm enhancements to the scheme to be met from the Capital Investment Reserve.

Council meeting - Monday 16th July 2018 RESOLVED:

To approve the detail and submission of the Fairhaven Lake and Gardens final capital cost plan to the Heritage Lottery Fund and agreed to underwrite the as yet unsecured external funding in the sum of £343K, to be met from the Capital Investment Reserve.

Tourism & Leisure Committee – Thursday 26th June 2018:

1. To note the approval by the Council at the meeting of 16th July 2018 of an addition to the Capital Programme for 2018/19, should it become necessary, in relation to the underwriting of the Fairhaven Lake and Gardens Heritage Lottery Fund Round 2 submission in a maximum sum of £343,000;
2. To approve the detail and submission of the Fairhaven Lake and Gardens final masterplan included in the report, which forms part of the Round 2 submission to the Heritage Lottery Fund; and
3. To approve the detail and submission of the Fairhaven Lake and Gardens final capital cost plan included in the report, which forms part of the Round 2 submission to the Heritage Lottery Fund, which included the underwriting of £343,000 as agreed by Council at the meeting of 16th July 2018.

CORPORATE PRIORITIES	
Spending your money in the most efficient way to achieve excellent services (Value for Money)	√
Delivering the services that customers expect of an excellent council (Clean and Green)	√
Working with all partners (Vibrant Economy)	√
To make sure Fylde continues to be one of the most desirable places to live (A Great Place to Live)	√
Promoting Fylde as a great destination to visit (A Great Place to Visit)	√

BACKGROUND

1. The Council have supported a grant application to the Heritage Lottery Fund (HLF) for the restoration of Fairhaven Lake & Gardens since 2011 and have committed capital funding to the project as detailed in this report. Two previous unsuccessful bids were made to the HLF in 2011 and 2014.
2. The Council submitted a third and final funding application to the HLF in August 2016 for a development grant to restore Fairhaven Lake & Gardens. The bid was prepared under the 'Parks for People' strand of the Heritage Lottery which is specific to the restoration of historic parks and gardens.
3. In January 2017 the Council was informed that the bid had been successful and a development grant of £165,500 was awarded for the project, on the condition that match funding of £54,866 was provided by Fylde through internal or external financial contributions, providing a total capital budget of £220,366, to provide Fylde Council with the opportunity to prepare a second round capital bid to the HLF.
4. Two project officers were recruited in August 2018, alongside a multi-disciplinary team of consultants to develop a capital grant (second round) application to the HLF. The second round application to the HLF was made in August 2018 for £1,476,600, on the condition that partnership funding of £960,897 was secured to make an overall total project budget of £2,437,497.

5. In December 2018, the Council was notified that it had been successful in securing the second round capital grant from the Heritage Lottery Fund of £1,476,600 for the restoration of Fairhaven Lake & Gardens. The grant has been awarded on the condition that match funding of a further £960,897 is provided by Fylde Council, through internal and external financial contributions, providing a total capital budget of £2,437,497.
6. On the award of a second round grant, the HLF specified a list of 'approved purposes' that must be achieved in order to deliver the key aspects of the project that were specified within the application. The approved purposes must be achieved and are conditional to claiming the grant.
7. The capital works will be delivered between September 2019 and August 2020, with the Activity and Events programme running concurrently for 3 years from February 2019 to January 2022.

COST BREAKDOWN OF THE SCHEME

8. The following cost breakdown was submitted at second round and forms the basis of the HLF project deliverables, in conjunction with the approved purposes of the grant award.

Activity/Work Element	Description	Cost
Capital Costs		
Repair and conservation work	Pagoda (£138k); Pavilion Café (£444k); Boathouse (£292k)	£874,483
Other capital work	Lake works (£400k); Landscape fabric works (£400k)	£802,599
Other costs (capital)	Interpretation, incl. digital outputs	£110,000
Professional fees relating to any of the above	Project Leader (£8k); Conservation Architect (£44k); Landscape Architect (£35k); Civil Engineer (£7k); QS (£28k); M&E (£7k); Structural Engineer (£6k); Principal Designer/H&S Consultant (£4k); Hydrologist (£5k); Interpretation Designer (£18k)	£161,653
Sub-Total		£1,948,735
Activity Costs		
Staff costs	1 x FTE Park Development Officer, 1 x 0.6 FTE Activity Development Officer, both 3 years	£168,375
Training for Volunteers	Development (£3k) and training plan (£6k)	£9,000
Travel and Expenses for Volunteers	Food and Travel subsidies for volunteers at all events and activities - see activity cost schedule	£7,300
Other (Activity)	Heritage events (£2k); Art/Culture events and exhibitions (£17k); Education (£5k); Sports, Health and Well-Being sessions (£18k)	£42,940
Equipment and Materials	For: Activities (£33k); Community Plant Nursery (£4.5k);	£37,910
Professional fees relating to the above	Archaeology Consultant for community archaeology event (£6k); UR Potential (Youth Participation Project (£4.6k)	£10,600
Sub-Total		£276,125

Other Costs		
Evaluation	Professional Fees	£9,000
Contingency	10% of lake and landscape items, 10 % interpretation and activity costs, 7.5% buildings, plus 5% on professional fees, including Evaluation Consultant	£183,408
Inflation	Pre Construction 2% up to Q2 2019 on all capital items except for buildings	£20,229
Sub-Total		£212,637
Total Project Cost		£2,437,497

9. The HLF Grant of £1,476,600 equates to 60.6% of the overall project cost. The remaining £960,897 of partnership funding is broken down as follows:

Funding Source	Description	Secured	Amount
Council Capital Contribution	It was agreed that £400k would be drawdown from the Funding Volatility Reserve should the second round application be successful	Yes	£400,000
Council Capital Contribution	For public realm improvements at the south east of the lake	Yes	£120,000
Sport England Community Asset Fund	Match funding for works to the Watersports Centre	Yes	£100,000 ***
United Utilities	Contribution to restoration project	Yes	£60,000
Lytham Schools Foundation	Contribution to Island works	Yes	£15,000
RSPB	Partnership contribution to restoration project	Yes	£8,000
Coastal Communities Fund	Partnership funding for Lake Dredging	No	£130,000
Lawn Tennis Association	Partnership funding for Tennis Development	No	£51,106
Lancashire Environmental Fund	Partnership funding for the Adventure Play Area	No	£30,000
Café Tenant Contribution	Contribution to fit-out works	No	£15,000
Sport England Shortfall financed through Council Underwriting	***Sport England application was for £131,791 however the award has been capped at £100,000.	Yes	£31,791
Sub Total			£960,897
Heritage Lottery Fund	Second Round Application Award total	Yes	£1,476,600
Total			£2,437,497

UNDERWRITING UPDATE

10. In July 2018 the Council agreed to underwrite a maximum sum of £343,000 in respect of the unsecured partnership funding to be included within the HLF second round application total, to ensure the strongest possible bid to the HLF. The underwriting was necessary to give the required funding certainty to the HLF as a number of partnership funding application decisions would not be known before the second round application to the HLF.
11. The amount of underwriting required by the Council has now been reduced by £100,000 following confirmation of the Sport England successful grant award of the same amount. The initial Sport England application was for £131,791, however changes to the award criteria has introduced a cap at £100,000, therefore the Council will be required to fund the remaining £31,791 shortfall.
12. Therefore, the remaining unsecured match funding at the time of writing this report is £242,897 which includes; Coastal Communities Fund (£130,000), Lawn Tennis Association (£51,106), Lancashire Environmental Fund (£30,000) and the shortfall generated from the reduced Sport England grant award (£31,791). Decisions will be made by the respective funding bodies during 2019.

IMPLICATIONS	
Finance	Tourism and Leisure Committee are asked to authorise the proposed expenditure as detailed in the report in the total sum of £2,437,497 for the Fairhaven Heritage Lottery Fund project, subject to the prior approval by Council of a fully-funded increase in the total scheme value within the Capital Programme of £2,317,497 to be met as detailed within the report.
Legal	None arising from this report
Community Safety	Provision of modern recreational facilities is important in terms of providing diversionary activities
Human Rights and Equalities	None arising from this report
Sustainability and Environmental Impact	The new management and maintenance plan for the restored site will cover any potential changes to site management & maintenance and will ensure minimal environmental impact
Health & Safety and Risk Management	The main contract tender will contain detailed Health and Safety information prepared by the Principal Designer in accordance with the CDM Regulations 2015. This will be developed by the successful Contractor under their role as Principal Contractor prior to starting on site to safeguard the public and contractor personnel.

LEAD AUTHOR	CONTACT DETAILS	DATE
Charlie Richards	charlie.richards@fylde.gov.uk – 01253 658472	February 2019

BACKGROUND PAPERS		
Name of document	Date	Where available for inspection
Budget Council Minutes	2 March 2016	Budget Council Minutes
Full Council Minutes	4 December 2017	Council Minutes
Full Council Minutes	16 July 2018	Council Minutes
Tourism and Leisure Committee	14 March 2019	Tourism and Leisure Committee Report

DECISION ITEM

REPORT OF	MEETING	DATE	ITEM NO
DEVELOPMENT SERVICES DIRECTORATE	COUNCIL	25 MARCH 2019	12
FAIRHAVEN ADVENTURE GOLF - CAPITAL BID 2019/20			

PUBLIC ITEM

SUMMARY

The Tourism and Leisure Committee, having considered a capital bid proposal for an 18 hole Adventure Golf course at Fairhaven Lake, recommends to Council that it should be accepted for inclusion in the Fairhaven Lake Heritage project.

RECOMMENDATION

Council is requested:

To accept the recommendation of the Tourism and Leisure Committee and determine that the bid for the proposed commercial adventure golf investment be progressed in conjunction with the Fairhaven Lake Heritage project.

SUMMARY OF PREVIOUS DECISIONS

Tourism and Leisure Committee – 14 March 2019 - RESOLVED

1. To support the proposed commercial adventure golf investment as outlined at Appendix A and that the bid should be progressed in conjunction with the Fairhaven Lake Heritage project.
2. To recommend to Full Council for consideration that the proposed capital bid is supported for inclusion in the Fairhaven Lake Heritage project.

Finance and Democracy Committee – 24 September 2018

The committee AGREED to approve the proposed Commercial Strategy included as Appendix 1 to this report to be used as a framework to assess commercial investment and income generating opportunities that will be part of the arrangements for a self-sufficient council.

Tourism & Leisure Committee – 26 July 2018

1. To note the approval by the Council at the meeting of 16th July 2018 of an addition to the Capital Programme for 2018/19, should it become necessary, in relation to the underwriting of the Fairhaven Lake and Gardens Heritage Lottery Fund Round 2 submission in a maximum sum of £343,000;
2. To approve the detail and submission of the Fairhaven Lake and Gardens final masterplan included in the report, which forms part of the Round 2 submission to the Heritage Lottery Fund; and
3. To approve the detail and submission of the Fairhaven Lake and Gardens final capital cost plan included in the report, which forms part of the Round 2 submission to the Heritage Lottery Fund, which included the underwriting of £343,000 as agreed by Council at the meeting of 16th July 2018.

CORPORATE PRIORITIES	
Spending your money in the most efficient way to achieve excellent services (Value for Money)	✓
Delivering the services that customers expect of an excellent council (Clean and Green)	✓
Working with all partners (Vibrant Economy)	✓
To make sure Fylde continues to be one of the most desirable places to live (A Great Place to Live)	✓
Promoting Fylde as a great destination to visit (A Great Place to Visit)	✓

REPORT

1. Every effort is made for capital bids to follow the timetable as part of the budget setting process for the coming financial year but the requirement to follow the approved process for approval of capital bids can be applied at any time. It was not possible to align the timing of this capital bid with the budget setting timetable because of the need to wait for the announcement in December 2018 on whether the Heritage Lottery Bid was successful. The two are linked because the proposed bid for a modern high quality adventure golf facility would be delivered in conjunction with the Fairhaven Lake Heritage project, if approved. It was only prudent to dedicate resources to develop a detailed scheme and a viability assessment after the announcement from the Heritage Lottery Fund.
2. In July 2018 the Tourism and Leisure Committee approved the overall masterplan for Fairhaven Lake and Gardens. The masterplan included the adventure golf proposal on the site of some of the existing tennis courts, although at this stage the concept and the viability assessments had not been developed in detail, it was included as part of the wider heritage bid to be determined by the lottery fund in December 2018.
3. In September 2018 the Finance and Democracy Committee approved the Commercial Strategy to be used as a framework to assess commercial investment and income generating opportunities that will be part of the arrangements for a self-sufficient council. This includes actions to:
 - a. review and challenge all income streams to ensure maximum returns / best price is achieved, and
 - b. investigate the option / opportunity of investing in strategic assets that would act as a stimuli to the local economy.
4. The proposal for the adventure golf course at Fairhaven Lake as part of the Heritage Lottery Fund project is a commercial opportunity with a good return and low risk consistent with the strategy approved in September 2018. The capital bid included as part of the committee report, and [found here](#) provides detailed information on the initial capital costs and future revenue implications for the adventure golf proposal.
5. Following the recommendation of the Tourism and Leisure Committee, Council are requested to consider the relative merits of the capital bid and support progressing the project as part of the Fairhaven Lake Heritage project.

IMPLICATIONS	
Finance	The consideration of capital bids for inclusion or otherwise within the Council's approved Capital Programme is a key component of the proper financial management of the Council's resources. This report requests that Members provide that consideration in respect of a capital bid for 2019/20 which falls within the remit of this Committee.
Legal	No implications arising from this report.
Community Safety	No implications arising from this report.
Human Rights and Equalities	No implications arising from this report.
Sustainability and Environmental Impact	No implications arising from this report.

Health & Safety and Risk Management		No implications arising from this report.
LEAD AUTHOR	CONTACT DETAILS	DATE
CHARLIE RICHARDS / MARK WILDE	Charlie.richards@fylde.gov.uk Mark.wilde@fylde.gov.uk	February 2019

BACKGROUND PAPERS		
Name of document	Date	Where available for inspection
Council Report - Approved Capital Strategy	11 th April 2016	www.Fylde.gov.uk
Finance and Democracy Committee - Timetable for Developing Budget Proposals 2019/2020	24 th September 2018	www.Fylde.gov.uk
Tourism and Leisure Committee	14 March 2019	Committee report Capital bid

DECISION ITEM

REPORT OF	MEETING	DATE	ITEM NO
DEVELOPMENT SERVICES DIRECTORATE	COUNCIL	25 MARCH 2019	13
PROPOSALS FOR THE CONTROL OF BARBECUES AND OTHER OUTDOOR COOKING ON COUNCIL OWNED LAND			

PUBLIC ITEM

This item is for consideration in the public part of the meeting.

SUMMARY

Report to follow.