

Agenda

Licensing Hearing

Date:
Friday 7 March 2014 at 10:00 am

Town Hall, St Annes

Committee members:
Councillor Angela Jacques
Councillor Keith Beckett Iso
Councillor Alan Clayton

 Item
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 Declarations of Interest: Any member needing advice on Declarations of Interest should contact the Monitoring Officer before the meeting.

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 Procedure for the Conduct of Hearings
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 Application for a Grant of a Premises Licence : Tesco, Lytham Road, Warton
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Contact: Sharon Wadsworth - Telephone (01253) 658546 - Email: sharon.wadsworth@fylde.gov.uk

The code of conduct for members can be found in the council's constitution at www.fylde.gov.uk/council-and-democracy/constitution

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LICENSING ACT 2003

THE LICENSING ACT 2003 (HEARINGS) REGULATIONS 2005 PROCEDURE FOR THE CONDUCT OF HEARINGS

1. Preliminary

- 1.1. Under the regulations, the Licensing Authority is required to determine the procedure that it proposes to follow at any hearing under the Act. This document sets out the procedure that Fylde will normally follow.
- 1.2. A panel may decide to follow a different procedure at any hearing. If it does, it will specifically draw attention to any departures from the procedures set out in this document and the reasons for them.
- 1.3. Please refer to the regulations for other rules about procedure

2. Interpretation

In this procedure, the following words or phrases have the following meanings:

applicant	an applicant for a licence or any person who has a licence which may be reviewed or revoked as a result of the hearing
act	The Licensing Act 2003
licence	Includes any consent or permission under the act
panel	A sub-committee established by Fylde Borough Council under section 10 of the act
regulations	The Licensing Act 2003 (Hearings) Regulations 2003, and any reference to a numbered regulation is to the regulation so numbered in that statutory instrument
witness	A person given permission to appear at the hearing under regulation 8(2)

3. Before the hearing

- 3.1. At least ten days before the hearing, the panel will meet to consider:
 - 3.1.1. If the circumstances set out in regulation 9(1)apply, whether to dispense with holding a hearing;
 - 3.1.2. What, if any, particular points it considers it will want clarification on at the hearing from a party under regulation 7(1)(d), and
 - 3.1.3. What time limit to set under regulation 24.
- 3.2. If it is not practicable for the panel to meet to consider these matters, the convenor may ascertain the views of panel members separately and give effect to the majority view as if it had been reached in a meeting of the panel.

4. Opening the hearing

- 4.1. The convenor will identify all parties to the hearing who are present. The convenor will also identify any persons who are present who intend to assist or represent any party and any witnesses.
- 4.2. The convenor will then explain to the parties the procedure to be followed at the hearing, specifically drawing attention to any departures from the procedures set out in this document and the reasons for them. The convenor will also inform the parties that the proceedings will be recorded.
- 4.3. The panel will then consider any request by a party under regulation 8(2) for another person to appear at the hearing. The convenor will give any party who has made such a request (or their representative) which the panel proposes to deny an opportunity to address the panel about their request. The panel will then re-consider the request.
- 4.4. The convenor may invite any officer to carry out any functions under this paragraph.

5. Listening to the parties

- 5.1. Each of the parties will then be invited to:
 - 5.1.1. Open their case by addressing the panel;
 - 5.1.2. Give any further information requested by the panel under regulation 7(1)(d);
 - 5.1.3. Present the evidence of any witness; and
 - 5.1.4. Conclude their case by addressing the panel.
- 5.2. The order in which the parties will be invited to put their cases will be in the discretion of the panel, except that a party who is an applicant will be invited to put their case last.

6. Questioning the parties

- 6.1. Members of the panel may, following the conclusion of the case of each party, ask questions of that party or any witness appearing for them.
- 6.2. A party or their representative may only question another party if they have asked for permission from the panel after the panel members have finished questioning that party or their witness. The panel will only give permission if it is satisfied that the questioning will provide useful information about a matter relevant to their determination which is unlikely to be placed before the panel without such questioning

7. Time limits

Each party will be limited to the time set by the panel under regulation 24 in which to exercise their rights provided in paragraphs 5 and 6.2. The convenor will require the party or their representative to close their case or cease their questioning immediately this time limit is reached.

8. Considering the decision

- 8.1. The panel will consider their decision in private.
- 8.2. No officers will retire with the panel except for the committee administrator. The committee administrator may, if requested to do so, provide procedural, but not legal or technical, advice to the panel. The committee administrator will also assist the panel by drafting and finalising the wording of the panel's decision, if requested by the panel.
- 8.3. The panel may, while it is considering its decision, seek advice from legal or licensing officers. Officers will limit their advice to the specific issue identified by the panel and will leave the room where the panel is considering its decision as soon as that advice has been given and understood.

9. Announcing the decision

- 9.1. When the panel has made its decision, the public part of the meeting will resume.
- 9.2. The convenor will read out the decision of the panel, or may invite the committee administrator to do so. The meeting will then close or move on to the next business.





REPORT OF	MEETING	DATE
RESOURCES DIRECTORATE	LICENSING PANEL	7 March 2014

APPLICATION FOR GRANT OF A PREMISES LICENCE: TESCO, LYTHAM ROAD, WARTON

Summary

The Licensing Authority has received an application for the grant of a Premises Licence at Tesco, Lytham Road, Warton.

There has been a representation from the Police who are a responsible authority under the Act and this means that the Committee must consider the application.

Report

Application

- 1. The application is for the grant of a premises licence at Tesco, Lytham Road, Warton.
- 2. The matter has been referred to the panel because relevant representations have been received from a responsible authority.

Papers

- 3. The following papers are relevant and have been made available to panel members:
 - The application, including the plan and the operating schedule
 - The statutory guidance for licensing authorities issued by the secretary of state under section 182 of the Licensing Act 2003
 - The council's statement of licensing policy
 - Copies of relevant representations made by the following responsible authorities:

Police

Copies of relevant representations made by the following interested parties

Continued....

None Received

Consideration

- 4. The licensing objectives are:
 - The prevention of crime and disorder;
 - Public safety
 - The prevention of public nuisance; and
 - The protection of children from harm
- 5. As relevant representations have been made, it is the duty of the panel to take such of the steps set out below as it considers appropriate for the promotion of the licensing objectives. The steps are:
 - (a) grant the application subject to the conditions specified in the operating schedule
 modified to such extent as the panel considers necessary for the promotion of the
 licensing objectives, and any mandatory condition,
 - (b) modify the conditions of the licence,
 - (c) refuse to specify a person in the licence as premises supervisor
 - (d) reject the application.
- 6. The Guidance issued by the Secretary of State and the Council's Statement of Licensing Policy will be material in considering the application, but cannot override the licensing objectives.
- 7. The following parts of the secretary of state's guidance appear to be particularly relevant to the application and the relevant representations:

2.1	Crime and Disorder
2.25	Protection of Children from Harm
9.12	Representations from the Police
9.27 – 40	Hearings
9.38	Determining actions that are appropriate for the promotion of the licensing objectives.
10.10	Proportionality

However, the parties appearing in the hearing may wish to draw the panel's attention to other parts of the guidance.

8. The following parts of the council's statement of licensing policy appear to be particularly relevant to the application and the relevant representations:

12	General Approach to Licensing
17	Licence Conditions
19	Prevention of Crime and Disorder
22	Protection of Children from Harm
24	Representations
27	Hearings

However, the parties appearing in the hearing may wish to draw the panel's attention to other parts of the policy.

Procedure

- 9. The applicant and the makers of the relevant representations have been invited to attend or be represented at the hearing.
- 10. The panel is asked to use the attached procedure in the hearing.

REPORT AUTHOR	TEL	DATE	DOC ID
Chris Hambly	(01253) 648422	19 th February 2014	

Attached documents

- a) Application for Grant of a Premises Licence
- b) Representations

Application for a premises licence to be granted under the Licensing Act 2003

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

Y	ou ma	y wis	th to keep a copy of the complete	ed form for yo	our reco	rds.	
ap Pa au	(In oply fo ort 1 b thorit	sert in	Stores Ltd name(s) of applicant) remises licence under section I (the premises) and I/we are m accordance with section 12 of t nises Details				remises described in levant licensing
Ly	tham i	Road		e survey map	referer	ace or description	
Pos	t town		Lancashire			Postcode	PR4 1AD
Tele	phone	num	ber at premises (if any)				
			ateable value of premises	Not Yet As	sessed,	£315.00 to be paid	by card to cover
Part	2 - Ap	plica	nt Details				
Pleas	se state	e who	ther you are applying for a prem			k as appropriate	
a)	an i	ndivi	dual or individuals *			piease complete	section (A)
b)	a pe	rson	other than an individual *			prozes complete	scouon (A)
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c)	а гес	ognis	sed club			please complete s	ection (B)
d)	a cha	_				please complete s	ection (B)
e)	the p	ropri	etor of an educational establishm	ent		please complete s	ection (B)

g) a person who is registered under Part 2 of the Care Standards Act 2000 (c14) in respect of an independent hospital in Wales ga) a person who is registered under Chapter 2 of Part 1 of the Health and Social Care Act 2008 (within the meaning of that Part) in an independent hospital in England h) the chief officer of police of a police force in England please complete section (B) and Wales 4 If you are applying as a person described in (a) or (b) please confirm: Please tick yes I am carrying on or proposing to carry on a business which involves the use of the premises for licensable activities; or I am making the application pursuant to a statutory function or a function discharged by virtue of Her Majesty's prerogative (A) INDIVIDUAL APPLICANTS (fill in as applicable) Mr	f)	a health	service	body						please co	mplete sectio	m (B)
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Mr		_										
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SECOND INDIVIDUAL APPLICANT (if applicable)

	Мг		Mrs		Miss			Ms		Other Title (for example, Rev)	
	Surn	ame						Fi	rst nar	nes	<u> </u>
	I am 1	8 year	s old or o)Ver						☐ Plea	se tick yes
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Tel	ephon	e numl	ber (if an	y) 01	707 63483	7					
E-10	nail ad	ldress (optional) licen	sing.team@	uk.tes	ico.con	n			

Part 3 Operating Schedule When do you want the premises licence to start? As soon as possible If you wish the licence to be valid only for a limited period, when do you want it to end? 1111111111 Please give a general description of the premises (please read guidance note 1) Retail premises (supermarket) selling a range of goods and services. This includes the sale of alcohol for consumption off the premises. Sales of alcohol for consumption off the premises are made from the supermarket sales floor as shown on the enclosed plan If 5,000 or more people are expected to attend the premises at any one time, please state the number expected to attend. What licensable activities do you intend to carry on from the premises? (Please see sections 1 and 14 of the Licensing Act 2003 and Schedules 1 and 2 to the Licensing Act 2003) Provision of regulated entertainment Please tick any that apply a) plays (if ticking yes, fill in box A) **b**) films (if ticking yes, fill in box B) indoor sporting events (if ticking yes, fill in box C) c) boxing or wrestling entertainment (if ticking yes, fill in box D) d) live music (if ticking yes, fill in box E) e) f) recorded music (if ticking yes, fill in box F) g) performances of dance (if ticking yes, fill in box G) anything of a similar description to that falling within (e), (f) or (g) h)

(if ticking yes, fill in box H)

Provi	sion of lat	e night re	freshment (if ticking yes, fill in box I)		
			ng yes, fill in box J)		x
In all	cases com	plete boxe	es K, L and M		Ĺ
A					
Plays Standar (please 6)	d days an read guid	d timings ance note	Will the performance of a play take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
	T			Outdoors	
Day Mon	Start	Finish		Both	
Tue			Please give further details here (please read guidance		
Wed			State any seasonal variations for performing plays (plays 4)	ease read guidar	ice
Thur					
Fri			Non standard timings. Where you intend to use the properformance of plays at different times to those listed the left, please list (please read guidance note 5)	remises for the	
Sat			Grand Paris Hote 3)		
lun					

Pages 6-13 withheld by the Licensing Team as these licensable activities have not been applied for.

Sup	ply of alec	hol	Will the supply of alcohol be for consumption -	1	
Stand (plea	dard days	and timings idance note	Dicage tick (please read syldence 2)	On the premises	
6)	10			Off the premises	х
Day	Start	Finish		Both	
Mon	0600	2300	State any seasonal variations for the supply of alcohologuidance note 4)	ol (please read	
Tue	0600	2300			
Wed	0600	2300			
Thur	0600	2300	Non standard timings. Where you intend to use the p supply of alcohol at different times to those listed in the	remises for the	e
Fri	0600	2300	left, please list (please read guidance note 5)		
Sat	0600	2300			
Sun	0600	2300			

State the name and details of the individual whom you wish to specify on the licence as designated premises supervisor:

Name Greg Bartley	
Address 39 Offley Roo Hitchin Herts	ad
Postcode	SG5 2BB
Personal licent	e number (if known) Harlow/pers/0094
Issuing licensing	ng authority (if known) Harlow District Council

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 8).

L

to the	: public ard days a	es are open and timings idance note	State any seasonal variations (please read guidance note 4)
Day	Start	Finish	7
Mon	0600	2300	
Tue	0600	2300	<u>*</u>
Wed	0600	2300	
Thur	0600	2300	Non standard timings. Where you intend the premises to be open public at different times from those listed in the column on the lease list (please read guidance note 5)
Fri	0600	2300	
Sat	0600	2300	
Sun	0600	2300	

M Describe the steps you intend to take to promote the four licensing objectives:

a) General - all four licensing objectives (b, c, d and e) (please read guidance note 9)

We are a national retailer that sells alcohol as part of a broad offering of goods and services. We have held off-licences in our stores for many years and are an approved British Institute of Inn-keeping examination centre. We have written training policies and formal training programmes are in place, which ensure our people are equipped to meet all licensing objectives. All training and revision/refresher materials are reviewed regularly. All stores currently comply with our 'Think 25' policy, this is brought to customer's attention through point of sale material within the store. We take legal compliance very seriously and in addition to local training we employ a central alcohol licensing compliance manager and have a compliance committee.

b) The prevention of crime and disorder

The premises will have digital CCTV system that covers many areas of the shop floor, including the proposed area which will be used for beer and wine, should we be successful with our application. Images will be retained for a minimum of 21 days and made available on enforcement request. Ordinarily, a member of the Management team will be on the premises all the time the store is open. A person will have responsibility for the premises whilst the premises are open.

c) Public safety

A person will have responsibility for the premises whilst the premises are open.

Management will be trained to support the running of the premises including looking after our customers and staff. The store will adhere to all rules and regulations relating to public safety.

d) The prevention of public nuisance

We intend to be an active member of the community.

We welcome the opportunity to liaise with Police and enforcement authorities should the need arise.

e) The protection of children from harm

All staff will be trained and regularly refreshed in the corporate 'Think 25' Policy. Staff will be trained to look at the customer and 'Think 25' when selling alcohol.

A till prompt will appear on the initial sale of alcohol that will remind the seller of their responsibilities including not to sell alcohol to anyone under the age of 18.

The store will display signage around the premises informing both staff and customers of our 'Think 25' policy on alcohol.

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	7.1	Please tick to indicate	agreen	
	I have ma	de or enclosed payment of the fee.		
	I have enc	losed the plan of the premises.		
•	I have sent copies of this application and the plan to responsible authorities and others who applicable.			
•	I have enci	losed the consent form completed by the individual I wish to be designated prem , if applicable.	ises	
•	I understan	d that I must now advertise my application.		
•	I understan rejected.	d that if I do not comply with the above requirements my application will be		
TOM	TAKE A FA	NCE, LIABLE ON SUMMARY CONVICTION TO A FINE NOT EXCEE HE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING A LLSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION	DING CT 200 DN.	
Part 4	4 – Signatu	res (please read guidance note 10)		
Signa If sign	ture of app	licant or applicant's solicitor or other duly authorised agent (see guidance no alf of the applicant, please state in what capacity.	ote 11).	
Signat	ure	a		
Date		14 th January 2014		
Capaci		Greg Bartley - Licence Manager		
For joi agent (capacit	nt applicati please read	Greg Bartley - Licence Manager ions, signature of 2 nd applicant or 2 nd applicant's solicitor or other authorise guidance note 12). If signing on behalf of the applicant, please state in what	d	
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For joi agent (capacit Signatur Date Capacity Contact : pplicati Freg Banicensing Cirrus	name (when on (please retley g Departmentaliding C ik	ions, signature of 2 nd applicant or 2 nd applicant's solicitor or other authorise guidance note 12). If signing on behalf of the applicant, please state in what end previously given) and postal address for correspondence associated with the end guidance note 13) Int, Tesco Stores Ltd Typa Garden City Fany) O1707 634837 Sto correspond with you have recited to the applicant's solicitor or other authorise state in what what is solicitor or other authorise state in what is		

Notes for Guidance

- 1. Describe the premises, for example the type of premises, its general situation and layout and any other information which could be relevant to the licensing objectives. Where your application includes off-supplies of alcohol and you intend to provide a place for consumption of these offsupplies, you must include a description of where the place will be and its proximity to the
- 2. Where taking place in a building or other structure please tick as appropriate (indoors may include
- 3. For example the type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.
- 4. For example (but not exclusively), where the activity will occur on additional days during the summer months.
- 5. For example (but not exclusively), where you wish the activity to go on longer on a particular day
- 6. Please give timings in 24 hour clock (e.g. 16:00) and only give details for the days of the week when you intend the premises to be used for the activity.
- 7. If you wish people to be able to consume alcohol on the premises, please tick 'on the premises'. If you wish people to be able to purchase alcohol to consume away from the premises, please tick 'off the premises'. If you wish people to be able to do both, please tick 'both'.
- 8. Please give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children, regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or seminudity, films for restricted age groups or the presence of gaming machines.
- Please list here steps you will take to promote all four licensing objectives together.
- 10. The application form must be signed.
- 11. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
- 12. Where there is more than one applicant, each of the applicant or their respective agent must sign
- 13. This is the address which we shall use to correspond with you about this application.

Fylde Council Licensing Service

Representation made by a Responsible Authority to an application for the grant / variation of a Premises Licence / Club Premises Certificate

Responsible Au	ıthority							
Name of Responsible Authority		LANCASHIRE CONSTABULARY						
Name of Officer print)	PC 4107 Emma Pritchard							
Signature of Officer		Ettitchard						
Contact telephone number		01253 604079						
Date representation made		11	02	13	E 10	146		
Do you consider mediation to		be appr	opriate		YES	х]	
Premises Details	8		- 134					
Premises Name	Tesco							
Address	Lytham Ro	ad						
12	Warton							
		_						
Post Code	PR4 1AD							
Reasons for mal	king represe	entation	R	4				

We are in receipt of a new premises licence application for a new Tesco off-licence on Lytham Road, Warton.

In its current format, if granted, we would not be happy with the conditions currently offered under the operating schedule and therefore would not be satisfied regarding the promotion of the Licensing Objectives, specifically the prevention of crime and disorder and the protection of children from harm.

Due to this on 29th January we have sent the agent acting on behalf of the applicant a list of conditions we would prefer to be seen added to the operating schedule of the licence, during the representation period.

Greg Bartley (a Licensing Manager from Tesco) sent an email to Blackpool Council agreeing to some suggested conditions but not all (the incorrect Licensing Authority). I have tried to recontact Greg Bartley in order to mediate and he has contacted me today. At this time Greg Bartley is refusing to mediate and I am concerned that the protection of children from harm objective in particular would not be upheld. In addition to this the conditions sent to Blackpool Council have not been sent to Fylde Council. Therefore the Police object to this application in it's current format.

RA Representation Form LS/F/005/27/1

If the below conditions were added to the operating schedule, or other conditions to our satisfaction, then we would reserve our right to withdraw this representation.

It is recommended that the licence should only be granted if the application is amended, or if conditions are applied, as detailed below.

The following conditions to be added to the operating schedule:

1. The Licence holder is to support and rigorously enforce the Challenge 25 proof of age policy.

Any person who looks or appears to be under the age of 25 shall be asked to provide identification that they are over the age of 18. The following are the only forms of identification acceptable:

- i. UK photo driving licence
- ii. Passport
- iii. Proof of Age Standards Scheme Card
- All staff to have received suitable training in relation to the proof of age scheme to be applied upon the premises. Records to evidence this will be made available to an authorised officer upon request. Refresher training shall be conducted every 6 months as a minimum.
- 3. Ordinarily a member of management team will be on the premises at all times the premises are open to the public. In exceptional circumstances where this is not the case another member of staff will be given responsibility of the premises and all staff will have knowledge of who this person in responsibility is.
- 4. CCTV will be installed internally and externally at the premises and will comply with the following:

The CCTV system shall be installed, maintained and operated to the reasonable satisfaction of Lancashire Constabulary. All public areas of the premises are to be covered by the system. The system will incorporate a camera covering each of the entrance doors and will be capable of providing an image which is regarded as identification standard.

The system will display on any recording the correct time and date of the recording.

The system will make recordings during all hours the premises are open to the public.

VCR tapes or digital recording shall be held for a minimum of 21 days after the recording is made and will be made available to the Police or any authorised persons acting for a Responsible Authority for inspection upon request. The system will, as a minimum, record images of the head and shoulders of all persons entering the premises.

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- 5. A staff member who is conversant with the operation of the CCTV system will be on the premises at all times the premises are open to the public. This staff member will be able to show recent data or footage with the absolute minimum of delay when requested to a Police Officer or to a Local Authority Enforcement Officer.
- 6. The Licence Holder or Designated Premises Supervisor shall notify the Police Licensing Unit on any occasion when the CCTV is to be inoperative for a period in excess of one working day and shall provide a certificate from a competent person stating the reason for the system being inoperative and the measures which have been taken to satisfy the licence conditions.
- 7. Appropriate signage alerting customers to CCTV recording shall be displayed in conspicuous positions on the premises.
- 8. An authorisation of sales, signed and dated by the DPS, shall be kept at the premises showing all persons authorised by them to make sales of alcohol at the premises.
- 9. An incident book will be maintained, in which shall be recorded:
 - (i) All incidents of crime and disorder
 - (ii) Refused sales to suspected under age/ drunken persons
 - (iii) A record of any person refused admission or asked to leave the premises
 - (iv) Details of occasions upon which the Police are called to the premises
 - (v) The use or discovery of drugs

That book shall be available for inspection by a Police Officer or authorised person

The following conditions to be removed from the operating schedule:

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