



Blackpool, Fylde and Wyre Gypsy and Traveller Accommodation Assessment Update



Final Report
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1. Introduction

- ^{1.1} A GTAA for Blackpool, Fylde and Wyre was published in September 2014. The primary reason for completing this Update was the publication of a revised version of Planning Policy for Traveller Sites (PPTS) in August 2015. This included a change to the definition of Travellers for planning purposes which necessitated an update (not a full) study to be undertaken.
- ^{1.2} The revised version of PPTS now requires a GTAA to determine whether households living on sites, yards, encampments and in bricks and mortar fall within the new ‘planning’ definition of a Gypsy, Traveller or Travelling Showperson. Only if households fall within the new definition will their housing requirements need to be assessed separately from the wider population in the GTAA. The new definition now excludes those who have ceased to travel *permanently*.
- ^{1.3} The primary objective of the Blackpool, Fylde and Wyre Gypsy and Traveller Accommodation Assessment (GTAA) Update is to provide a robust assessment of current and future need for Gypsy, Traveller and Travelling Showpeople accommodation in the three Fylde Coast local authorities of Blackpool, Fylde and Wyre (the Fylde Coast sub-region) by updating the planning status of households living on sites and yards and in bricks and mortar in the respective local authorities.
- ^{1.4} The GTAA Update provides an evidence base which can be used to aid the implementation of development plan policies and the provision of new Gypsy and Traveller pitches and Travelling Showpeople plots for the period 2016-2031. Whilst the assessment of need in this Update supersedes the outcomes relating to the Fylde Coast Authorities GTAA that was published in September 2014 and covered the period 2014-2031, many of the other issues included in the previous GTAA should still be considered.
- ^{1.5} The previous GTAA identified a need for 38 additional Gypsy and Traveller pitches in Blackpool, 26 additional pitches in Fylde, and 17 additional pitches in Wyre.

Figure 1 – 2014 GTAA Additional Gypsy and Traveller Pitches Needed in the Fylde Coast Authorities from 2014-2031

Local Authority	2014-2019	2019-2024	2024-2029	2029-2031	Total
Blackpool	21	7	7	3	38
Fylde	17	3	4	2	26
Wyre	12	2	2	1	17
Total	50	12	13	6	81

- ^{1.6} In addition the previous GTAA identified a need for 2 additional plots for Travelling Showpeople in Blackpool, no additional plots in Fylde and 12 additional plots in Wyre.

Figure 2 – 2014 GTAA Travelling Showpeople Plots Needed in the Fylde Coast Authorities from 2014-2031

Local Authority	2014-2019	2019-2024	2024-2029	2029-2031	Total
Blackpool	2	0	0	0	2
Fylde	0	0	0	0	0
Wyre	10	1	1	0	12
Total	12	1	1	0	14

2. Methodology

- ^{2.1} Over the past 10 years, ORS has continually refined a methodology for undertaking robust and defensible GTAAs. This has been updated recently in light of changes to PPTS in August 2015, the introduction of the new Housing and Planning Act 2016, as well as responding to changes set out by Planning Ministers, with particular reference to new household formation rates. This is an evolving methodology that has been adaptive to changes in planning policy as well as the outcomes of Local Plan Examinations and Planning Appeals.
- ^{2.2} The revised PPTS that was published in August 2015 contains a number of requirements for local authorities which must be addressed in any methodology. This includes the need to pay particular attention to early and effective community engagement with both settled and traveller communities (including discussing travellers' accommodation needs with travellers themselves); identification of permanent and transit site accommodation needs separately; working collaboratively with neighbouring local planning authorities; and establishing whether households fall within the new 'planning' definition for Gypsies, Travellers and Travelling Showpeople.

Survey of Travelling Communities

- ^{2.3} As with the 2014 Assessment, ORS worked with the three local authorities to identify all authorised and unauthorised sites and encampments in the study area and worked closely with the Councils to ensure that the Site Record Form that was used to record the outcomes from the site interviews would collect all the necessary information to support the study. This form has been updated to take account of recent changes to PPTS to collect the information necessary to apply the new household definition.
- ^{2.4} ORS sought to undertake a full demographic study of all occupied pitches as our experience suggests that a sample based approach very often leads to an under-estimate of current and future needs which can be the subject of challenge at subsequent appeals and examinations.
- ^{2.5} Prior to completing the interviews a letter was sent to the residents on the public site and to the larger private sites notifying them that the study was due to commence. Both Gypsy Councils were also informed about the study.
- ^{2.6} All occupied pitches were visited by experienced ORS researchers who conducted interviews with as many residents as possible to determine their current demographic characteristics, whether they have any current or likely future accommodation needs and how these may be addressed, whether there are any concealed households or doubling-up, and their travelling characteristics (to meet the new requirements in PPTS). Staff also sought to identify contacts living in bricks and mortar to interview (see below). The Site Record Form can be found in **Appendix A**.
- ^{2.7} To maximise response rates, where necessary researchers sought to visit sites/yards a minimum of three times at different times of the day and on different days of the week. Where it was not possible to undertake an interview over the course of several visits – either due to a refusal or where

households known to reside on the site were not available - the researchers captured as much information as possible about each pitch/plot including whether they were occupied by Travellers, the number of caravans and a physical assessment of the pitch.

- 2.8 Fieldwork was undertaken during February and March 2016 and a total of 38 on-site interviews were completed with Gypsy and Traveller households living on 6 public/private sites, and unauthorised sites. In addition a total of 21 on-site interviews were completed with households living on 4 private and unauthorised Travelling Showpeople yards.
- 2.9 The majority of the interviews with Gypsies and Travellers were completed with households living in Blackpool (35), alongside 3 in Fylde. There were no on-site interviews in Wyre which does not have a Gypsy and Traveller site. It is worth noting that the number of interviews in Fylde is less than in the 2014 study due to a combination of refusals and residents moving off the Hardhorn/Angel Lane site.
- 2.10 The majority of the interviews with Travelling Showpeople were completed in Wyre (19), along with 2 in Blackpool and none in Fylde.
- 2.11 The tables below set out the number of interviews that were completed at each site and yard, and also reasons why it was not possible to interview households on some of the sites and yards.

Figure 3 – Interview Status of Gypsy and Traveller Sites in Fylde Coast Authorities

Site	Status	Pitches	Interviews	Reasons for not completing interviews
BLACKPOOL				
Chapel Road	Public	26	22	4 x no contact possible ¹
Parkway Stables	Private	2	0	2 x refusal
Kinross	Private	11	11	-
8a Fishers Lane	Private	1	0	Unimplemented pitch
Applewood	Private	2	1	1 x refusal
Holmefield	Private	2	0	2 x refusal
School Road	Private	1	1	-
FYLDE				
The Conifers	Private	6	1	5 x no contact possible ¹
The Stackyard	Private	2	0	Unimplemented pitches
Old Builders Yard	Private	3	0	Unimplemented pitches
Angel Lane	Private	6	2	4 x no contact possible ¹
WYRE				
Blueberry Park*	Unauthorised	8	0	Unoccupied
TOTAL		70	38	

*The Council have an injunction to prevent occupation of this land.

¹ Pitches were occupied but households were absent when interviewers visited.

Figure 4 – Interview Status of Showpeople Households in Fylde Coast Authorities

Yard	Status	Plots	Interviews	Reasons for not completing interviews
BLACKPOOL				
Rear of Roseway	Unauthorised	1	1	-
Midland Park site	Unauthorised	1	1	-
FYLDE				
Chain Lane	Private	2	0	2 x no contact possible
WYRE				
Utopia	Unauthorised	19	19	-
TOTAL		23	21	

Engagement with Bricks and Mortar Households

- 2.12 In our experience many Planning Inspectors and Appellants question the accuracy of GTAA assessments in relation to those Gypsies and Travellers living in bricks and mortar accommodation who may wish to move on to a site. ORS feel that the only practical approach is to take all possible measures to identify as many households in bricks and mortar who may want to take part in an interview to determine their travelling status and any future accommodation needs.
- 2.13 Contacts in bricks and mortar were sought through a wide range of sources including speaking with people living on existing sites to identify any friends or family living in bricks and mortar who may wish to move to a site and intelligence from the Council, sending out a letter to all households on the waiting list for the public site in Blackpool, and placing adverts in printed media and on social networking sites (see example below from Travellers Times in February 2016). As with the 2014 Assessment, ORS worked closely with officers from Lancashire County Council with detailed knowledge of the Gypsy and Traveller to identify Gypsy and Traveller households to interview. This resulted in a total of 18 completed interviews – all with households living in Blackpool.

Figure 5 – Bricks and Mortar Advert



Opinion Research Services

Excellent research for the public, voluntary and private sectors

Gypsy, Traveller & Travelling Showpeople Accommodation Assessments

Opinion Research Services (ORS) is an independent research company who carry out Gypsy, Traveller and Travelling Showpeople Accommodation Assessments across the country. These assessments must be carried out by every council to inform them how many new pitches and plots will need to be provided in the future.

ORS would like to speak to Gypsies, Travellers and Travelling Showpeople who are looking to develop a site or yard or who live in bricks and mortar and would prefer to live on a site or yard in any of the following areas:

Aylesbury Vale, Basildon, Blackpool, Braintree, Brentwood, Bristol, Cambridge, Castle Point, Central Bedfordshire, Chelmsford, Cheltenham, Chiltern, Colchester, Cotswold, Daventry, East Cambridgeshire, Eastleigh, Elmbridge, Forest Heath, Forest of Dean, Fylde, Gloucester, Hambleton, Harlow, Huntingdonshire, King's Lynn and West Norfolk, Lambeth, Lewisham, Maldon, Northampton, Peterborough, Plymouth, Reigate and Banstead, Rochford, Selby, South Bucks, South Cambridgeshire, South Gloucestershire, South Hams, South Northamptonshire, Southend-on-Sea, St Edmundsbury, Stroud, Tandridge, Tendring, Tewksbury, Thurrock, Tower Hamlets, Uttlesford, Vale of Glamorgan, West Devon, Wycombe, Wyre and York

Your views are very important to us.

If you would like to speak to ORS about your accommodation needs please contact **Claire Thomas** on **01792 535337** or email claire.thomas@ors.org.uk

- 2.14 Through this approach we endeavoured to do everything within our means to publicise that a local study was being undertaken in order to give all households living in bricks and mortar who may wish

to move on to a site the opportunity to make their views known to us. As a rule we do not extrapolate the findings from our fieldwork with Gypsies and Travellers living in bricks and mortar households up to the estimated Gypsy and Traveller bricks and mortar population as a whole, and work on the assumption that those wishing to move will make their views known to us based on the wide range of publicity that we put in place.

3. Current and Future Need

Introduction

- 3.1 The primary change to the 2015 PPTS in relation to the assessment of need is the change in the definition of a Gypsy, Traveller or Travelling Showperson for planning purposes. Through the interview process ORS sought to collect the information necessary to assess each household against the new definition. As the new PPTS has only relatively recently been issued only a small number of appeal decisions have been issued by the Planning Inspectorate on how the new definition should be applied – these support ORS’s view that households need to be able to demonstrate that they travel for work purposes to meet the new definition, and stay away from their usual place of residence when doing so (or have stopped travelling temporarily due to education, ill health or old age). It is also understood that there may be future legal challenges made to the change in definition following the outcomes of planning and appeal decisions.
- 3.2 To identify need in accordance with the new definition, PPTS requires an assessment for current and future pitch requirements, but does not provide a methodology for this. However, as with any housing assessment, the underlying calculation can be broken down into a relatively small number of factors. In this case, the key issue is to compare the supply of pitches available for occupation with the current and future needs of the population, using the new definition as the basis. The key factors in each of these elements are set out below.

Households Not Meeting New Definition

- 3.3 Whilst households who do not travel fall outside the new definition of a Traveller; Romany Gypsies and Irish and Scottish Travellers may be able to demonstrate a need for culturally appropriate accommodation under the Equalities Act 2010. In addition provisions set out in the new Housing and Planning Act (2016) now include a duty (under Section 8 of the 1985 Housing Act that covers the requirement for a periodical review of housing needs) for local housing authorities to consider the needs of people residing in or resorting to their district with respect to the provision of sites on which caravans can be stationed, or places on inland waterways where houseboats can be moored. Draft Guidance related to this section of the Housing and Planning Act has been published setting out how the government would want local housing authorities to undertake this assessment and it is the same as the GTAA assessment process. The implication is therefore, whilst the 2016 Act has removed the statutory duty for local authorities to complete a specific assessment of need for Gypsies and Travellers, that the housing needs of any Gypsy and Traveller households who do not meet the new ‘planning’ definition of a Traveller will need to be assessed as part of the wider housing needs of the area, and will form a subset of the wider need arising from households residing in caravans.
- 3.4 To inform any future assessment of need undertaken under the 1985 Housing Act as described above, the needs of those households that do not meet the new definition have also been estimated (**Appendix C**).

Unknown Households

- ^{3.5} As well as calculating need for households that meet the new PPTS 'planning' definition, the needs of the households where an interview was not completed (either due to refusal to be interviewed or households that were not present during the fieldwork period) need to be considered as part of the assessment process if they are believed to be ethnic Gypsies and Travellers who *may* meet the new definition and who *may* be able to provide information that they travel for work purposes at a later date. Whilst there is no legislation or guidance that sets out how the needs of these households should be addressed, an approach has been taken that seeks an *estimate* of potential need from these households.
- ^{3.6} The estimate identifies potential current and future need from any temporary or unauthorised pitches and through new household formation. For the latter the national rate of 1.50% has been used as the demographics of residents are unknown and assumptions cannot be made that the demographics will be the same as households that have been interviewed. This approach is consistent with the outcomes of a recent Planning Appeal where access to a site was not possible but basic information from welfare assessments was identified about the number of households residing there. (Planning Inspectorate Ref: APP/Z6950/A/14/2212012).
- ^{3.7} Should further information be made available to the Council that will allow for the new definition to be applied, these households could form a confirmed component of need.
- ^{3.8} ORS are of the opinion that it would not be appropriate when producing a robust assessment of need to make any firm assumptions about whether or not households where an interview was not completed meet the new definition based on the outcomes of households where an interview was completed.
- ^{3.9} However data that has been collected from over 1,500 household interviews that have been completed by ORS since the changes to PPTS in 2015 suggests that overall approximately 10% of households who have been interviewed meet the new definition. However, in some local authorities, particularly London Boroughs, 100% of households do not meet the new definition.
- ^{3.10} This would suggest that it is likely that only a small proportion of unknown households will be able to provide information that they meet the new definition and will need new Gypsy and Traveller pitches. The needs of the majority of unknown households will need to be addressed through other means.
- ^{3.11} Councils will need to carefully consider how to address the needs associated with 'unknown' Travellers. In terms of Local Plan policies the Councils could consider the use of a criteria-based policy (as suggested in PPTS) for any unknown households that do provide evidence that they meet the definition.

Applying the New Definition

- ^{3.12} When the household survey was completed the outcomes from the questions on travelling were used to determine the status of each household against the new definition in PPTS. The same definition issue applies to Travelling Showpeople as to Gypsies and Travellers.

- ^{3.13} As this point ORS think that households that need to be considered in the GTAA fall under one of 3 classifications that will determine whether or not their housing needs will need to be assessed in the GTAA².
- » Households that travel under the new definition.
 - » Households that have ceased to travel temporarily under the new definition.
 - » Households where an interview was not possible who may fall under the new definition.

Gypsies and Travellers

- ^{3.14} Information that was collected during the household interviews allowed each household to be assessed against the new definition of a Traveller. This included information on whether households have ever travelled; why they have stopped travelling; the reasons that they travel; and whether they plan to travel again in the future. The table below sets out the travelling status of households that were interviewed in the three Fylde Coast Authorities. This shows that for Gypsies and Travellers only 4 households meet the new definition of a Traveller in that they were able to provide information demonstrating that they travel for work purposes and stay away from their usual place of residence. These households stated during the interviews that family members travel for work to a variety of places all over the country either all year round, or during the summer months, and that they stay at a variety of places including transit sites, on the roadside and with friends and family. Information on the type of work was not collected during the interviews.
- ^{3.15} The remaining 34 households that were interviewed did not demonstrate that they travel away from their usual place of residence for the purpose of work, or have ceased to travel *temporarily* due to children in education, ill health or old age. Some did travel for cultural reasons to visit fairs, relatives or friends, and others had ceased to travel permanently. In addition the travelling status of 18 households living on the remaining pitches was unable to be determined – there were 13 households that were not present during the fieldwork period and there were 5 households that refused to be interviewed.

Travelling Showpeople

- ^{3.16} For Travelling Showpeople a total of 19 households met the new definition, 2 did not meet the new definition and it was not possible to determine the status of the other 2 households as they were not present during the fieldwork period. For the majority of the Showpeople households who meet the new definition the whole family travel either all year round or during the summer months. They travel mainly to work at fairs and showgrounds all over the country including Birkenhead, Bridlington, Carlisle, Coventry, Hull, Isle of Wight, Kirkham, Lancashire, Leeds, Milton Keynes, Morecombe, Newcastle, Nottingham and York.

Bricks and Mortar Interviews

- ^{3.17} Information that was collected during the 18 interviews with households living in bricks and mortar in Blackpool shows that only 2 households meet the new definition of a Traveller. The remaining 16

² It is assumed that future households from 'travelling' households will also travel.

households that were interviewed did not demonstrate that they travel away from their usual place of residence for the purpose of work, or have ceased to travel temporarily due to children in education, ill health or old age.

Figure 6 – Travelling Status of Gypsy and Traveller Households Interviewed in Fylde Coast Authorities (Excluding unimplemented pitches)

Site Status	Meets New Definition	Doesn't Meet Definition	Unknown	Total
BLACKPOOL				
Public	1	21	4	26
Private	0	13	5	18 ³
FYLDE				
Private	3	0	9 ⁴	12
WYRE				
Unauthorised ⁵	0	0	0	0
TOTAL	4	34	18	56

Figure 7 – Travelling Status of Showpeople Households Interviewed in Fylde Coast Authorities

Site Status	Meets New Definition	Doesn't Meet Definition	Unknown	Total
BLACKPOOL				
Unauthorised	2	0	0	2
FYLDE				
Private	0	0	2	2
WYRE				
Unauthorised	17	2	0	19
TOTAL	19	2	2	23

Figure 8 – Travelling Status of Bricks and Mortar Households Interviewed in Fylde Coast Authorities

	Meets New Definition	Doesn't Meet Definition	Unknown	Total
BLACKPOOL				
Bricks and Mortar	2	16	0	18
TOTAL	2	16	0	18

Key Demographic Findings – Households Meeting New Definition

- ^{3.18} Ethnicity data that was captured from the 4 on-site Gypsy and Traveller households that meet the new definition indicated that they are a mixture of Romany Gypsies, Irish Travellers and Scottish Travellers.

³ Excluding 1 unimplemented pitch

⁴ Excluding 5 unimplemented pitches

⁵ The Council have an injunction to prevent occupation of this land

- 3.19 The households that meet the new definition comprised 15 residents – 11 adults and 4 children and teenagers aged under 18. This equates to 73% adults and 27% children and teenagers.
- 3.20 The 19 Travelling Showpeople households that meet the new definition comprised 33 residents – 28 adults and 5 children and teenagers. This equates to 85% adults and 15% children and teenagers.
- 3.21 The 2 households living in bricks and mortar who expressed a wish to move to a site and who meet the new definition comprised 11 residents – 8 adults and 3 children and teenagers aged under 18.
- 3.22 Data from the 2011 Census for the 3 local authorities as a whole (the settled community and the Gypsy or Irish Traveller community) has been compared to the demographics recorded in the household interviews. The results from the household interviews shows a higher proportion of those aged under 18 living on sites than for the population as a whole as set out in the Census. As such the demographic data collected from the site interviews will be used to determine the % new household formation rates for this GTAA.

Pitch Needs – ‘Travelling’ Gypsies and Travellers

- 3.23 Information that was collected during the household interviews allowed each household to be assessed against the new definition of a Traveller. This included information on whether households have ever travelled; why they have stopped travelling; the reasons that they travel; and whether they plan to travel again in the future. Based on the oral responses given to interviewers 4 Gypsy and Traveller households met the new planning definition of a Traveller by demonstrating that they travel for work purposes and stay away from their usual place of residence. In addition the 2 households living in bricks and mortar that meet the new definition would both like to move to a pitch in Blackpool. In summary the 6 households who meet the new definition were found on 1 public site (1 out of 26 households) in Blackpool, on 2 private sites (3 of 12 households) in Fylde, and 2 households living in bricks and mortar in Blackpool.

Blackpool

- 3.24 The one on-site household in Blackpool that was interviewed and met the new definition indicated that there is no current or future need for additional pitches as a result of concealed households, children in need of a pitch of their own in the next 5 years, or new household formation. The household did indicate that they are seeking to move away from site-based living into bricks and mortar, and therefore a potential supply of 1 pitch has been taken into consideration.
- 3.25 There is a need for 8 additional pitches to meet the needs of the households living in bricks and mortar – this includes the 2 current households, current need from 4 adult children who need a pitch of their own now and need from 2 other adult and older teenage children who will need a pitch of their own in the next 5 years⁶. There is no additional household formation from within these households as the only other children are aged 1 and 2.
- 3.26 There is potential supply of 2 pitches from the public site due to one household indicating they are planning to move off the site into bricks and mortar, and one household indicating they are planning to move to a site in another local authority. Whilst the household planning to move do not meet the

⁶ This refers to teenage children currently aged between 13 and 17

new planning definition, the supply has been considered for those households that do meet the new definition.

- 3.27 There is also potential supply from 1 unimplemented pitch at Fishers Lane. Whilst this will also be included in the GTAA it is recommended that the Council closely monitor the development and occupancy of this site and if it is believed that it is a private family pitch and will not be available for general occupation the supply will need to be discounted.
- 3.28 Therefore the overall level of additional need for those households who meet the new definition of a Gypsy or Traveller in Blackpool is for **5 pitches over the 15 year GTAA period**

Figure 9 – Need for additional pitches in Blackpool for households that meet the new definition – 2016-31

Gypsies and Travellers - Meeting New Definition	Pitches
Supply of Pitches	
Additional supply from vacant public and private pitches	0
Additional supply from pitches on new sites	1
Pitches vacated by households moving to bricks and mortar	1
Pitches vacated by households moving away from the study area	1
Total Supply	3
Current Need	
Households on unauthorised developments	0
Households on unauthorised encampments	0
Concealed households/Doubling-up/Over-crowding	0
Movement from bricks and mortar	8
Households on waiting lists for public sites	0
Total Current Need	8
Future Need	
5 year need from older teenage children	0
Households on sites with temporary planning permission	0
In-migration	0
New household formation	0
<i>(No new household formation)</i>	
Total Future Needs	0
Net Pitch Need = (Current and Future Need – Total Supply)	5

Figure 10 – Additional need in Blackpool for households that meet the new definition by 5 Year Periods

	2016-21	2021-26	2026-31	Total
	5	0	0	5

Fylde

- 3.29 Analysis of the 2 household interviews indicated that there is need for 2 additional pitches as a result of older unmarried adult children in need of a pitch of their own. In addition the household demographics suggest a need 1 additional pitch as a result of new household formation based on the demographics of the children living on the pitches.

- 3.30 There is also potential supply from 2 unimplemented pitches at The Stackyard and 3 unimplemented pitches at the Old Builders Yard. Whilst this will be included in the GTAA it is recommended that the Council closely monitor the development and occupancy of these sites and if it is believed that these are private family pitches and will not be available for general occupation the supply will need to be discounted.
- 3.31 Therefore the overall level of additional need for those households who meet the new definition of a Gypsy or Traveller in Fylde is for **-2 pitches** over the 15 year GTAA period.

Figure 11 – Need for additional pitches in Fylde for households that meet the new definition – 2016-31

Gypsies and Travellers - Meeting New Definition	Pitches
Supply of Pitches	
Additional supply from vacant public and private pitches	0
Additional supply from pitches on new sites	5
Pitches vacated by households moving to bricks and mortar	0
Pitches vacated by households moving away from the study area	0
Total Supply	5
Current Need	
Households on unauthorised developments	0
Households on unauthorised encampments	0
Concealed households/Doubling-up/Over-crowding	2
Movement from bricks and mortar	0
Households on waiting lists for public sites	0
Total Current Need	2
Future Need	
5 year need from older teenage children	0
Households on sites with temporary planning permission	0
In-migration	0
New household formation	1
<i>(Formation based on site demographics)</i>	
Total Future Needs	1
Net Pitch Need = (Current and Future Need – Total Supply)	-2

Figure 12 – Additional need in Fylde for households that meet the new definition by 5 Year Periods

	2016-21	2021-26	2026-31	Total
	-1	-1	0	-2

Wyre

- 3.32 No interviews were completed with on-site Gypsies or Travellers living in Wyre as there are no occupied sites in the borough.

Summary of need for ‘Travelling’ Gypsies and Travellers

Figure 13 – Additional Need for ‘Travelling’ Households 2016-31

Local Authority	2016-21	2021-26	2026-31	Total
Blackpool	5	0	0	5
Fylde	-1	-1	0	-2
Wyre	0	0	0	0
TOTAL	4	-1	0	3

Pitch Needs – ‘Unknown’ Gypsies and Travellers

- 3.33 It was not possible to determine the travelling status of a total of 9 households in Blackpool and 9 households in Fylde. In Blackpool there were 4 households not present during the fieldwork period and 5 households that refused to be interviewed. In Fylde there were 9 households that were not present during the fieldwork period.
- 3.34 The needs of these households still need to be considered as part of the assessment of need as, based on the fieldwork, they are believed to be occupied by Gypsies and Travellers and **may** meet the new definition as defined in PPTS. This opinion has been arrived at through analysis of the findings from the previous GTAA, discussions with other residents on the sites, and discussions with the officers from the local authorities.
- 3.35 Based on national evidence from over 1,500 household interviews that have been completed by ORS with Gypsies and Travellers since the changes to PPTS in 2015 it has been assumed that only 10% of the unknown households will subsequently meet the new definition.
- 3.36 In Blackpool should further information be made available to the Council that will allow for the new definition to be applied to the ‘unknown’ households, the overall level of need could rise by up to 2 additional pitches from new household formation (this uses a base of the 9 households and a net growth rate of 1.50%⁷). However, as an illustration, if the national average of 10% were to be applied this could be as few as no additional pitches. Tables setting out the components of need for unknown households can be found in **Appendix B**.
- 3.37 In Fylde should further information be made available to the Council that will allow for the new definition to be applied to the ‘unknown’ households, the overall level of need could rise by up to 2 additional pitches from new household formation (this uses a base of the 9 households and a net growth rate of 1.50%²). However, as an illustration, if the national average of 10% were to be applied this could be as few as no additional pitches. Tables setting out the components of need for unknown households can be found in **Appendix B**.

Pitch Needs – ‘Non-Travelling’ Gypsies and Travellers

- 3.38 Tables setting out the pitch needs for ‘non-Travelling’ Gypsies and Travellers can be found in **Appendix C**.

⁷ The ORS Technical Note on Population and Household Growth has identified a national growth rate of 1.50% for Gypsies and Travellers which has been applied in the absence of further demographic information about these households.

Waiting Lists

- 3.39 There is 1 public site in Blackpool. Blackpool Council through Blackpool Coastal Housing contacted all the households on the waiting list (and followed up with a reminder) with a view to identifying any who wished to be interviewed for the study. A total of three responses were received, all of whom were living in bricks and mortar in Blackpool and have been considered as components of need alongside the other bricks and mortar interviews.

Plot Needs – ‘Travelling’ Showpeople

- 3.40 The assessment identified a total of 4 Travelling Showpeople yards – 2 in Blackpool, 1 in Fylde and 1 in Wyre. Interviews were completed with a total of 21 households – 2 in Blackpool and 19 in Wyre. When compared against the new definition a total of 19 households meet the definition (2 in Blackpool and 17 in Wyre), 2 households in Wyre do not meet the definition and it was not possible to determine the status of the 2 households in Fylde as it was not possible to conduct interviews with the residents as they were not present during the fieldwork period.

Blackpool

- 3.41 Analysis of the 2 household interviews in Blackpool who meet the new definition indicated that there is a need for **5 additional plots** over the 15 year GTAA period. This is made up of 2 adult children in need of a plot of their own, 2 from the unauthorised plots and 1 from new household formation based on the demographics of the residents. This is an increase of 3 from the previous GTAA due to a change in circumstances concerning the children living on one of the yards.

Figure 14 – Need for additional pitches in Blackpool for Travelling Showpeople that meet the new definition – 2016-31

Travelling Showpeople - Meeting New Definition	Pitches
Supply of Pitches	
Additional supply from vacant public and private pitches	0
Additional supply from pitches on new sites	0
Pitches vacated by households moving to bricks and mortar	0
Pitches vacated by households moving away from the study area	0
Total Supply	0
Current Need	
Households on unauthorised developments	2
Households on unauthorised encampments	0
Concealed households/Doubling-up/Over-crowding	2
Movement from bricks and mortar	0
Households on waiting lists for public sites	0
Total Current Need	4
Future Need	
5 year need from older teenage children	0
Households on sites with temporary planning permission	0
In-migration	0
New household formation	1
<i>(Formation based on site demographics)</i>	

Total Future Needs	1
Net Pitch Need = (Current and Future Need – Total Supply)	5

Figure 15 – Additional need in Blackpool for Travelling Showpeople that meet the new definition by 5 Year Periods

2016-21	2021-26	2026-31	Total
4	1	0	5

Fylde

- 3.42 No households were interviewed in Fylde so it was not possible to determine whether they meet the new definition.

Wyre

- 3.43 There is one large Showpersons yard in Wyre called Utopia which is unauthorised by virtue of a lapsed planning permission. A combination of formal and informal interviews were completed with households living at the yard, both face-to-face and by telephone. This resulted in a total of 19 households being identified – 17 that meet the new definition and 2 that do not meet the new definition.
- 3.44 Analysis of the need from the 17 households who meet the new definition indicates that there is a need for **19 additional plots** over the 15 year GTAA period. This is made up of the 17 unauthorised plots and an additional 2 between 2016 and 2031 from new household formation based on the demographics of the residents (there are 4 children aged under 10 living in households that meet the new definition and, based on evidence from other GTAA studies that ORS have undertaken, 50% of these would be expected to form a new household by 2031 and wish to remain living in the local area).
- 3.45 During the course of the interviews with households living at Utopia it was suggested that the residents are seeking to have their needs met through identifying land to develop 2 new yards in the local area.

Figure 16 – Need for additional pitches in Wyre for Travelling Showpeople that meet the new definition – 2016-31

Travelling Showpeople - Meeting New Definition	Plots
Supply of Plots	
Additional supply from vacant public and private plots	0
Additional supply from plots on new yards	0
Plots vacated by households moving to bricks and mortar	0
Plots vacated by households moving away from the study area	0
Total Supply	0
Current Need	
Households on unauthorised developments	17
Households on unauthorised encampments	0
Concealed households/Doubling-up/Over-crowding	0
Movement from bricks and mortar	0
Households on waiting lists for public yards	0

Total Current Need	17
Future Need	
5 year need from older teenage children	0
Households on yards with temporary planning permission	0
In-migration	0
New household formation	2
<i>(Formation based on site demographics)</i>	
Total Future Needs	2
Net Plot Need = (Current and Future Need – Total Supply)	19

Figure 17 – Additional need in Wyre for Travelling Showpeople that meet the new definition by 5 Year Periods

2016-21	2021-26	2026-31	Total
17	1	1	19

Summary of need for ‘Travelling’ Showpeople

Figure 18 – Additional Need for ‘Travelling’ Showpeople Households

Local Authority	2016-21	2021-26	2026-31	Total
Blackpool	4	1	0	5
Fylde	0	0	0	0
Wyre	17	1	1	19
TOTAL	21	2	1	24

Plot Needs – ‘Unknown’ Showpeople

- 3.46 There is no additional need arising from ‘unknown’ Travelling Showpeople. There are no ‘unknown’ households in Blackpool or Wyre, and only 2 plots on a small private yard in Fylde where it was not possible to conduct interviews. Applying the national formation rate for Travelling Showpeople of 1.00% gives no addition plots to form.

Plot Needs – ‘Non-Travelling’ Showpeople

- 3.47 These can be found in **Appendix C**.

Transit Sites / Temporary Stopping Places

- 3.48 There are 3 public transit pitches at the public site in Blackpool that meet the needs of transient Gypsy and Traveller households. There is no other transit provision in Blackpool, Fylde or Wyre.
- 3.49 The previous GTAA concluded that evidence from the caravan count and from Lancashire County Council indicated that there were a significant number of encampments each year in Lancashire which a transit site may help to address. It also considered that whilst households visiting Wyre and Fylde do need access to a transit site, this would not necessarily have to be located in these authorities, and that therefore Lancashire County Council should consider providing at least 1 transit site.

- ^{3.50} It is therefore recommended that in the absence of a new site provided by Lancashire County Council, the Councils should continue to monitor the number of unauthorised encampments and consider the use of short-term toleration or Negotiated Stopping Arrangements to deal with short-term transient stops.
- ^{3.51} There is also the possibility that changes to PPTS could result in increased levels of travelling but it is not recommended that there is a need for the Councils to consider any additional transit provision at this time and that again the situation should be closely monitored.
- ^{3.52} Discussions with the showpeople at Garstang in Wyre also suggests there is a need for transit provision for Showpeople within the area, ideally close to main routes such as the A6.

Appendix A – Site Record Form

GTAA Questionnaire 2016



INTERVIEWER: Good Morning/afternoon/evening. My name is < > from Opinion Research Services, working on behalf of Blackpool/Fylde/Wyre Council.

The Council are undertaking a study of Gypsy, Traveller and Travelling Showpeople accommodation needs assessment in this area. This is needed to make sure that accommodation needs are properly assessed and to get a better understanding of the needs of the Travelling Community.

The Council need to try and speak with every Gypsy, Traveller and Travelling Showpeople household in the area to make sure that the assessment of need is accurate.

Your household will not be identified and all the information collected will be anonymous and will only be used to help understand the needs of Gypsy, Traveller and Travelling Showpeople households.

You do not have to answer all the questions but the more information you can provide the better the survey will be. The survey will take around 10-15 minutes to complete.

For each question, put a cross in the appropriate box like this ☒. Mark only one box for each question unless otherwise instructed. If you mark the wrong box, fill in the box ☐ and cross ☒ the correct one.

A**General Information**

A1 Name of planning authority:

INTERVIEWER please write in

A2 Date/time of site visit(s):

INTERVIEWER please write in

DD/MM/YY

TIME

A3 Name of interviewer:

INTERVIEWER please write in

A4 Address and plot/pitch

number: INTERVIEWER please

write in

A5 Type of accommodation:

INTERVIEWER please cross one box only

Council

☐

Private

☐

Unauthorised

☐

Bricks and Mortar

☐

A6 Name of Family:

INTERVIEWER please write in

A7 Ethnicity of Family:

INTERVIEWER please cross one box only

Romany Gypsy

☐

Irish Traveller

☐

Scots Gypsy or
Traveller

☐

Show Person

☐

New Traveller

☐

English Traveller

☐

Welsh Gypsy

☐

Non-Traveller

☐

Other (please specify)

A8 Number of units on the plot/pitch:

INTERVIEWER please write in

Mobile homes

Touring Caravans

Day Rooms

Other (please specify)

--	--	--	--

A9 How long have you lived here? If you have moved in the past 5 years, where did you move from? *INTERVIEWER: Please write in below*

Years	Months	If you have moved in the past 5 years, where did you move from?
-------	--------	---

A10 Did you live here out of your own choice or because there was no other option? If there was no other option, why? *INTERVIEWER: Please cross one box only*

Choice ☐ No option ☐ If no option, why?

A11 Is this site suitable for your household? If so why and if not why not? (For example close to schools, work, healthcare, family and friends etc.) *INTERVIEWER: Please cross one box only*

Yes ☐ No ☐ Reasons (please specify)

A12 How many separate families or unmarried adults live on this plot/pitch? *INTERVIEWER: Please cross one box only*

1	2	3	4	5	6	7	8	9	10
☐	☐	☐	☐	☐	☐	☐	☐	☐	☐

B Demographics

B1 Demographics — Household 1 *INTERVIEWER: Please write-in*

Person 1		Person 2		Person 3	
Sex	Age	Sex	Age	Sex	Age

Complete additional forms for each household on plot/pitch *INTERVIEWER: Write in*

Person 4		Person 5		Person 6		Person 7		Person 8	
Sex	Age	Sex	Age	Sex	Age	Sex	Age	Sex	Age

C Accommodation Needs

C1 How many families or unmarried adults living on this pitch are in need of a plot/pitch of their own in the next 5 years? *INTERVIEWER: Please cross one box only*

1	2	3	4	5	6	7	8	9	10
☐	☐	☐	☐	☐	☐	☐	☐	☐	☐

Other Please specify

C2 How many of your children will need a home of their own in the next 5 years as a result of getting married or leaving home? If they live here now, will they want to stay on this site? If not, where would they wish to move? (e.g. other site, in bricks and mortar etc.) If they do not live on this site, would they want to move on this site or another local site if they could get a plot/pitch? *INTERVIEWER: Please cross one box only*

1	2	3	4	5	6	7	8	9	10
☐	☐	☐	☐	☐	☐	☐	☐	☐	☐

Other Please specify

Details (Please specify)

D		Waiting List	
D1	Is anyone living here on the waiting list for a plot/pitch in this area? <i>INTERVIEWER: Please cross one box only</i> Yes ☐ → Continue to D2 No ☐ → Go to D4		
D2	How many people living here are on the waiting list for a plot/pitch in this area? <i>INTERVIEWER: Please cross one box only</i> 1 ☐ 2 ☐ 3 ☐ 4 ☐ 5 ☐ 6 ☐ 7 ☐ 8 ☐ 9 ☐ 10 ☐ Other (Please specify) Details (Please specify)		
D3	How long have they been on the waiting list? <i>INTERVIEWER: Please cross one box only</i> 0-3 months ☐ 3-6 months ☐ 6-12 months ☐ 1-2 years ☐ 2+ years ☐ Other (Please specify) Details (Please specify)		
D4	If they are not on the waiting list, do any of the people living here want to be on the waiting list? <i>INTERVIEWER: Please cross one box only</i> 1 ☐ 2 ☐ 3 ☐ 4 ☐ 5 ☐ 6 ☐ 7 ☐ 8 ☐ 9 ☐ 10 ☐ No ☐ Other (Please specify) Details (Please specify)		
E		Future Accommodation Needs	
E1	Do you plan to move from this site in the next 5 years? If so, why? <i>INTERVIEWER: Please cross one box only</i> Yes ☐ If yes → Continue to E2 No ☐ If no → Go to F1 If so, why? (please specify)		
E2	Where would you move to? <i>INTERVIEWER: Please cross one box only</i> Another site in this area ☐ A site in another council ☐ Bricks and mortar in this area ☐ Bricks and mortar in another council ☐ Other (Please specify) ☐ Please specify		
E3	If you want to move would you prefer to buy a private plot/pitch or site, or rent a pitch on a public or private site? <i>INTERVIEWER: Please cross one box only</i> Public plot/pitch ☐ Private plot/pitch ☐		
E4	Can you afford to buy a private plot/pitch or site? <i>INTERVIEWER: Please cross one box only</i> Yes ☐ No ☐		

F Travelling	
F1	How many trips, living in a caravan or trailer, have you or members of your family made away from your permanent base in the last 12 months? <i>INTERVIEWER: Please cross one box only</i> 0 1 2 3 4 5+ ☐ ☐ ☐ ☐ ☐ ☐ ↓ ↗ Go to F6 Continue to F2
F2	If you or members of your family have travelled in the last 12 months, which family members travelled? <i>INTERVIEWER: Please cross one box only</i> All the family Adult males Other If other, please specify ☐ ☐ ☐
F3a	What was the <u>main</u> reason for travelling? <i>INTERVIEWER: Please cross one box only</i> Work Holidays Visiting family Fairs Other ☐ ☐ ☐ ☐ ☐ Details / specify if necessary
F3b	Where did you travel to ? <i>INTERVIEWER: Please write in</i> Details
F4	At what time of year do you or family members usually travel? And for how long? <i>INTERVIEWER: Please cross one box only</i> All year Summer Winter ☐ ☐ ☐ And for how long?
F5	Where do you or family members usually stay when they are travelling? <i>INTERVIEWER: Please cross all boxes that apply</i> Transit sites Roadside Friends/family Other If other, please specify ☐ ☐ ☐ ☐
F6	INTERVIEWER: Ask F6 — F8 <u>ONLY</u> if F1 = 0. Otherwise, go to F9 Have you or family members ever travelled? <i>INTERVIEWER: Please cross one box only</i> Yes ☐ → Continue to F7 No ☐ → Go to F9
F7	When did you or family members stop travelling? <i>INTERVIEWER: Please write in</i> Details
F8	Why do you not travel anymore? <i>INTERVIEWER: Cross all boxes that apply & probe for details</i> Children in school Ill health Old age Settled now Nowhere to stop No work opportunities Other ☐ ☐ ☐ ☐ ☐ ☐ ☐ If other, please specify Details about children in school, types of ill health, or looking after relative with poor health, and specific problems/issues relating to old age

F9 Do family members plan to travel in the future?
INTERVIEWER: Please cross one box only

Yes	☐	→	Continue to F10
No	☐	→	Go to G1

F10 When, and for what purpose do they plan to travel?
INTERVIEWER: Probe for which members are and which are not likely to travel as this may involve different households within an extended family

Details

G Bricks & Mortar Contacts

G1 Contacts for Bricks and Mortar interviews? *INTERVIEWER: Please write in*

Details

G2 Any other information about this site or your accommodation needs?
INTERVIEWER: Please write in

Details (e.g. can current and future needs be met
 by expanding or intensifying the existing site?

G3 Site/Plot/Pitch plan? Any concerns? *INTERVIEWER: Please sketch & write in*

Sketch of Site/Pitch — any concerns?

INTERVIEWER: May I also take your name, telephone number and address? ORS may wish to contact you to confirm that this interview took place. These details will only be used for this purpose and will not be passed onto anyone else.

Respondent's Name.....

Respondent's Telephone.....

Respondent's Email.....

INTERVIEWER: Thank you for your time and help completing this questionnaire

INTERVIEWERS DECLARATION:

I certify that I have conducted this interview personally with the person named above in accordance with the Market Research Society Code of Conduct

Interviewers Signature:

Appendix B - Unknown Need

Blackpool

Figure 19 – Potential Need for Additional Pitches in Blackpool Arising From ‘Unknown’ Gypsies and Travellers – 2016-31

Gypsies and Travellers - Unknown	Pitches
Supply of Pitches	
Additional supply from vacant public and private pitches	0
Additional supply from pitches on new sites	0
Pitches vacated by households moving to bricks and mortar	0
Pitches vacated by households moving away from the study area	0
Total Supply	0
Current Need	
Households on unauthorised developments	0
Households on unauthorised encampments	0
Concealed households/Doubling-up/Over-crowding	0
Movement from bricks and mortar	0
Households on waiting lists for public sites	0
Total Current Need	0
Future Need	
5 year need from older teenage children	0
Households on sites with temporary planning permission	0
In-migration	0
New household formation	2
<i>(Household base 9 households and national 1.50% rate used)</i>	
Total Future Needs	2
Net Pitch Need = (Current and Future Need – Total Supply)	2

Figure 20 – Potential Additional Need in Blackpool Arising From ‘Unknown’ Gypsies and Travellers by 5 Year Periods

2016-21	2021-26	2026-31	Total
0	1	1	2

Fylde

Figure 21 – Potential Need for Pitches in Fylde Arising From ‘Unknown’ Gypsies and Travellers– 2016-31

Gypsies and Travellers - Unknown	Pitches
Supply of Pitches	
Additional supply from vacant public and private pitches	0
Additional supply from pitches on new sites	0
Pitches vacated by households moving to bricks and mortar	0
Pitches vacated by households moving away from the study area	0
Total Supply	0
Current Need	
Households on unauthorised developments	0

Households on unauthorised encampments	0
Concealed households/Doubling-up/Over-crowding	0
Movement from bricks and mortar	0
Households on waiting lists for public sites	0
Total Current Need	0
Future Need	
5 year need from older teenage children	0
Households on sites with temporary planning permission	0
In-migration	0
New household formation	2
<i>(Household base 9 households and national 1.50% rate used)</i>	
Total Future Needs	2
Net Pitch Need = (Current and Future Need – Total Supply)	2

Figure 22 – Potential Additional Need in Fylde Arising From Unknown Gypsies and Travellers by 5 Year Periods

2016-21	2021-26	2026-31	Total
0	1	1	2

Wyre

No interviews were completed with Gypsies or Travellers living in Wyre as there is no occupied site within the borough.

Summary of 'Unknown' Need

Figure 23 Potential Additional Need Arising From 'Unknown' Households - All

Local Authority	2016-21	2021-26	2026-31	Total
Blackpool	0	1	1	2
Fylde	0	1	1	2
Wyre	0	0	0	0
TOTAL	0	2	2	4

Appendix C - Non-Travelling Need

It is not a requirement to include details of need from Non-Travelling Gypsies and Travellers in the GTAA. However, an assessment of this need has been made to support the Council with any future assessment.

A total of 34 Gypsy and Traveller households living on sites that were interviewed did not meet the new definition. All were living on sites in Blackpool. In addition 16 households living in bricks and mortar that were interviewed did not meet the new definition. Of these a total of 8 wanted to move back to a site and only these are included in the analysis below.

Pitch Needs – ‘Non-Travelling’ Gypsies and Travellers

Blackpool

Ethnicity data that was captured from these households indicated that the vast majority were Romany Gypsies, with a small number of English and Scottish Traveller households.

The households that do not meet the new definition (including 8 currently living in bricks and mortar) comprised 113 residents – 74 adults and 39 children and teenagers aged under 18 (1 respondent didn't provide their age). This equates to 65% adults and 35% children and teenagers. This suggests a new household formation rate of 1.50% should be used as the proportion of those aged under 18 in Blackpool is the same as the proportion aged under 18 in the national model.

Analysis of the 34 site interviews for those who do not meet the new definition indicated that there is a need for 2 additional pitches as a result of concealed households or adults, and a need for 4 additional pitches to meet the needs of older teenage children.

Overall there is a need for 10 additional pitches from new household formation arising from households living on sites (using a formation rate of 1.50% derived from demographics of the site residents).

Analysis of the 8 bricks and mortar interviews for those who do not meet the new definition, where households are seeking to move to a pitch, indicated there is a need from the 8 households, and an additional 8 pitches as a result of concealed households or adults, and a need for 3 additional pitches for older teenage children. There is no additional need from new household formation arising from households living in bricks and mortar as the remaining children are too young.

Therefore the total need for non-Travelling Gypsies and Travellers in Blackpool is for **35 additional pitches** for the period 2016-31.

Figure 24 – Need for pitches in Blackpool for Gypsies and Travellers not meeting new definition – 2016-31

Gypsies and Travellers – Not Meeting New Definition	Pitches
Supply of Pitches	
Additional supply from vacant public and private pitches	0
Additional supply from pitches on new sites	0
Pitches vacated by households moving to bricks and mortar	0
Pitches vacated by households moving away from the study area	0
Total Supply	0
Current Need	
Households on unauthorised developments	0
Households on unauthorised encampments	0
Concealed households/Doubling-up/Over-crowding (on sites)	2
Concealed households/Doubling-up/Over-crowding (from bricks and mortar)	8
Movement from bricks and mortar	8
Households on waiting lists for public sites	0
Total Current Need	18
Future Need	
5 year need from older teenage children (on sites)	4
5 year need from older teenage children (from bricks and mortar)	3
Households on sites with temporary planning permission	0
In-migration	0
New household formation	10
<i>(Household base 42 households and 1.50% rate used)</i>	
Total Future Needs	17
Net Pitch Need = (Current and Future Need – Total Supply)	35

Figure 25 – Additional need in Blackpool for Gypsies and Travellers that do not meet the new definition by 5 Year Periods

2016-21	2021-26	2026-31	Total
28	3	4	35

Fylde

No interviews were undertaken with households that did not meet the new definition.

Wyre

There are no occupied Gypsy and Traveller sites in Wyre, hence no interviews undertaken.

Summary of need from ‘non-Travelling’ households

Figure 26 - Additional Need for ‘Non-Travelling’ Households

Local Authority	2016-21	2021-26	2026-31	Total
Blackpool	27	4	4	35
Fylde	0	0	0	0

Wyre	0	0	0	0
TOTAL	27	4	4	35

Plot Needs – ‘Non-Travelling’ Showpeople

- ^{3.53} Need from the 2 households in Wyre who do not meet the new definition is for 3 additional plots. This is made up of the 2 unauthorised plots and 1 from new household formation based on the demographics of the residents (there was 1 child under the age of 10 that would be expected to form their own household and wish to remain on the yard).