



Meeting Agenda

**Policy Development Scrutiny Committee,
Town Hall, Lytham St. Annes
Thursday 24 March 2011, 6:15pm**

The main doors to the Town Hall will be open to the public at 6:00pm
The maximum capacity for this meeting room is 60 persons –
once this limit is reached no other person can be admitted.

POLICY DEVELOPMENT SCRUTINY COMMITTEE MEMBERSHIP

CHAIRMAN	Fabian Craig-Wilson
VICE-CHAIRMAN	Kiran Mulholland

Councillors

Brenda Ackers	Ben Aitken
George Caldwell	Frank Andrews
Patricia Fieldhouse	Richard Fulford-Brown
Craig Halewood	Leonard Davies
John Davies	Karen Henshaw JP
David Chedd	Elizabeth Oades
Elaine Silverwood	Heather Speak

Contact: Annie Womack, St. Annes (01253) 658423
Email: anniew@fylde.gov.uk



Our Vision

Fylde Borough Council will work with partners to provide and maintain a welcoming, inclusive place with flourishing communities.

Our Corporate Objectives

- To Promote the Enhancement of the Natural & Built Environment
 - To Promote Cohesive Communities
 - To Promote a Thriving Economy
- To meet the Expectations of our Customers

The Principles we will adopt in delivering our objectives are:

- To ensure our services provide value for money
- To work in partnership and develop joint working



A G E N D A

PUBLIC PLATFORM

*To hear representations from members of the public in accordance with
Committee procedure rules*

ITEM	PAGE
1. DECLARATIONS OF INTEREST: <i>If a member requires advice on Declarations of Interest he/she is advised to contact the Monitoring Officer in advance of the meeting. (For the assistance of Members an extract from the Councils Code of Conduct is attached).</i>	4
2. CONFIRMATION OF MINUTES: <i>To confirm as a correct record the minutes of the Policy Development Scrutiny Committee held on 3rd and 21st February 2011. As attached at the end of the agenda.</i>	4
3. SUBSTITUTE MEMBERS: <i>Details of any substitute members notified in accordance with council procedure rule 26.3</i>	4
4. CALL-IN REQUEST – CLIFTON (LYTHAM) HOUSING ASSOCIATION LTD	7 – 15
5. COMMUNITY SAFETY PARTNERSHIP	16 – 67
6. REVIEW OF ASSETS	68 - 77

Personal interests

8.—(1) You have a personal interest in any business of your authority where either—

(a) it relates to or is likely to affect—

- (i) any body of which you are a member or in a position of general control or management and to which you are appointed or nominated by your authority;
- (ii) any body—
 - (aa) exercising functions of a public nature;
 - (bb) directed to charitable purposes; or
 - (cc) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union),

of which you are a member or in a position of general control or management;

- (i) any employment or business carried on by you;
 - (ii) any person or body who employs or has appointed you;
 - (iii) any person or body, other than a relevant authority, who has made a payment to you in respect of your election or any expenses incurred by you in carrying out your duties;
 - (iv) any person or body who has a place of business or land in your authority's area, and in whom you have a beneficial interest in a class of securities of that person or body that exceeds the nominal value of £25,000 or one hundredth of the total issued share capital (whichever is the lower);
 - (v) any contract for goods, services or works made between your authority and you or a firm in which you are a partner, a company of which you are a remunerated director, or a person or body of the description specified in paragraph (vi);
 - (vi) the interests of any person from whom you have received a gift or hospitality with an estimated value of at least £25;
 - (vii) any land in your authority's area in which you have a beneficial interest;
 - (viii) any land where the landlord is your authority and you are, or a firm in which you are a partner, a company of which you are a remunerated director, or a person or body of the description specified in paragraph (vi) is, the tenant;
 - (xi) any land in the authority's area for which you have a licence (alone or jointly with others) to occupy for 28 days or longer; or
- (b) a decision in relation to that business might reasonably be regarded as affecting your well-being or financial position or the well-being or financial position of a relevant person to a greater extent than the majority of other council tax payers, ratepayers or inhabitants of the ward, as the case may be, affected by the decision;

(2) In sub-paragraph (1)(b), a relevant person is—

- (a) a member of your family or any person with whom you have a close association; or
- (b) any person or body who employs or has appointed such persons, any firm in which they are a partner, or any company of which they are directors;
- (c) any person or body in whom such persons have a beneficial interest in a class of securities exceeding the nominal value of £25,000; or
- (d) any body of a type described in sub-paragraph (1)(a)(i) or (ii).

Disclosure of personal interests

- 9.—(1)** Subject to sub-paragraphs (2) to (7), where you have a personal interest in any business of your authority and you attend a meeting of your authority at which the business is considered, you must disclose to that meeting the existence and nature of that interest at the commencement of that consideration, or when the interest becomes apparent.
- (2) Where you have a personal interest in any business of your authority which relates to or is likely to affect a person described in paragraph 8(1)(a)(i) or 8(1)(a)(ii)(aa), you need only disclose to the meeting the existence and nature of that interest when you address the meeting on that business.
 - (3) Where you have a personal interest in any business of the authority of the type mentioned in paragraph 8(1)(a)(viii), you need not disclose the nature or existence of that interest to the meeting if the interest was registered more than three years before the date of the meeting.
 - (4) Sub-paragraph (1) only applies where you are aware or ought reasonably to be aware of the existence of the personal interest.

- (5) Where you have a personal interest but, by virtue of paragraph 14, sensitive information relating to it is not registered in your authority's register of members' interests, you must indicate to the meeting that you have a personal interest, but need not disclose the sensitive information to the meeting.
- (6) Subject to paragraph 12(1)(b), where you have a personal interest in any business of your authority and you have made an executive decision in relation to that business, you must ensure that any written statement of that decision records the existence and nature of that interest.
- (7) In this paragraph, "executive decision" is to be construed in accordance with any regulations made by the Secretary of State under section 22 of the Local Government Act 2000(d).

Prejudicial interest generally

- 10.—**(1) Subject to sub-paragraph (2), where you have a personal interest in any business of your authority you also have a prejudicial interest in that business where the interest is one which a member of the public with knowledge of the relevant facts would reasonably regard as so significant that it is likely to prejudice your judgement of the public interest.
- (2) You do not have a prejudicial interest in any business of the authority where that business—
- (a) does not affect your financial position or the financial position of a person or body described in paragraph 8;
 - (b) does not relate to the determining of any approval, consent, licence, permission or registration in relation to you or any person or body described in paragraph 8; or
 - (c) relates to the functions of your authority in respect of—
 - (i) housing, where you are a tenant of your authority provided that those functions do not relate particularly to your tenancy or lease;
 - (ii) school meals or school transport and travelling expenses, where you are a parent or guardian of a child in full time education, or are a parent governor of a school, unless it relates particularly to the school which the child attends;
 - (iii) statutory sick pay under Part XI of the Social Security Contributions and Benefits Act 1992, where you are in receipt of, or are entitled to the receipt of, such pay;
 - (iv) an allowance, payment or indemnity given to members;
 - (v) any ceremonial honour given to members; and
 - (vi) setting council tax or a precept under the Local Government Finance Act 1992.

Prejudicial interests arising in relation to overview and scrutiny committees

- 11.—** You also have a prejudicial interest in any business before an overview and scrutiny committee of your authority (or of a sub-committee of such a committee) where—
- (a) that business relates to a decision made (whether implemented or not) or action taken by your authority's executive or another of your authority's committees, sub-committees, joint committees or joint sub-committees; and
 - (b) at the time the decision was made or action was taken, you were a member of the executive, committee, sub-committee, joint committee or joint sub-committee mentioned in paragraph (a) and you were present when that decision was made or action was taken.

Effect of prejudicial interests on participation

- 12.—**(1) Subject to sub-paragraph (2), where you have a prejudicial interest in any business of your authority—
- (a) you must withdraw from the room or chamber where a meeting considering the business is being held—
 - (i) in a case where sub-paragraph (2) applies, immediately after making representations, answering questions or giving evidence;
 - (ii) in any other case, whenever it becomes apparent that the business is being considered at that meeting;
 unless you have obtained a dispensation from your authority's standards committee;
 - (b) you must not exercise executive functions in relation to that business; and
 - (c) you must not seek improperly to influence a decision about that business.
- (2) Where you have a prejudicial interest in any business of your authority, you may attend a meeting (including a meeting of the overview and scrutiny committee of your authority or of a sub-committee of such a committee) but only for the purpose of making representations, answering questions or giving evidence relating to the business, provided that the public are also allowed to attend the meeting for the same purpose, whether under a statutory right or otherwise.

REPORT



REPORT OF	MEETING	DATE	ITEM NO
GOVERNANCE AND PARTNERSHIPS	POLICY DEVELOPMENT SCRUTINY COMMITTEE	24 MARCH 2011	4

CALL-IN REQUEST – CLIFTON (LYTHAM) HOUSING ASSOCIATION LTD

Public Item

This item is for consideration in the public part of the meeting.

Summary

Ten members of the council have invoked the recovery and call-in procedure to question an individual cabinet member decision made on 3 March 2011 relating to the transfer of shares of the Clifton (Lytham) Housing Association Ltd.

Members of the committee must therefore consider whether the decision made is not in the interests of the inhabitants of the borough and ought to be reconsidered. If they believe that the decision made is not in the interests of residents, they may refer it back to the decision-maker or to the full council for further consideration.

Recommendations

Members are invited to discuss whether the information provided illustrates that the decision taken by the cabinet member on 3 March 2011 was not made in the interests of the inhabitants of the borough.

Cabinet Portfolio

The item falls within the following Cabinet Portfolio:

Planning and Development – Councillor Dr Trevor Fiddler

Report

1. If ten councillors feel that a decision taken by or on behalf of the Cabinet is not in accordance with the interests of the inhabitants of the Borough, they can ask for it to be 'recovered'. A recovered decision cannot be implemented until the Policy Development Scrutiny Committee has decided whether to call it in or not. Ten councillors have made such a request relating to the decision made by the Portfolio Holder for Planning and Development (Councillor Trevor Fiddler) on 3 March 2011 relating to the transfer of shares of the Clifton (Lytham) Housing Association. Therefore at this stage the decision in relation to this issue is termed as being recovered; that is, that it cannot be implemented.
2. The recovery request from the Councillors, the relevant decision notice and related report are attached as appendices.
3. The Policy Development Scrutiny Committee has three options.
4. The first is to call-in the decision by asking the decision-maker to reconsider it. The second is to call-in the decision by asking the full council to look at it. Full council could then decide to ask the decision-maker to reconsider the decision if it feels it appropriate. The committee could take either of these two options if it felt that the decision being questioned is not in the interests of the inhabitants of the Borough and ought to be reconsidered. The third option is for the committee to take no further action, in which case the decision can be implemented.
5. It is suggested that the meeting is conducted in the following order:
 - Councillor Elizabeth Oades is invited to outline why she and her fellow councillors feel that the decision of Councillor Fiddler taken on 03 March 2011 was not made in the interests of the inhabitants of the borough
 - A representative of the Cabinet is invited to respond (usually the Portfolio Holder) in this case Councillor Trevor Fiddler
 - Policy Development Scrutiny Committee members to question both members and officers, and any other witnesses which they may call to aid them in their judgement
 - Conclusion reached on whether to call-in the decision or otherwise
 - If it is decided not to call-in the decision the committee is requested to state its reasoning in reaching this decision
 - If it is decided to call-in the decision the committee should decide where the matter should be referred and set out its concerns, which the decision-maker or council should have regard to. An alternative recommendation can form part of the committee's deliberations.
6. Under the council's code of conduct, a member must regard himself as having a personal and prejudicial interest in the consideration by a scrutiny committee of a decision made by a council body of which he is a member. However, as the decision in question was taken by Councillor Fiddler as portfolio holder, rather than the Cabinet collectively, members of the Cabinet other than Councillor Fiddler do not have a personal or prejudicial interest in the consideration of the call-in request and so may

IMPLICATIONS	
Finance	NA
Legal	NA
Community Safety	NA
Human Rights and Equalities	NA
Sustainability	NA
Health & Safety and Risk Management	NA

Report Author	Tel	Date	Doc ID
Lyndsey Lacey	(01253) 658504	March 2011	Call in report

List of Background Papers		
Name of document	Date	Where available for inspection

Attached documents

1. Call in request
2. Relevant report
3. Relevant individual cabinet member decision

RECOVERY and CALL-IN REQUEST

I wish to register a request for the following decision to be called in for reconsideration prior to implementation. My objection to the decision and alternative decision/proposal are set out below.

Decision title: Clifton (Lytham) Housing Association Ltd

Decision reference 2011/001

and date of
decision:

03	03	2011
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Lead Councillor Personal Details

Name (Please print)	Councillor Elizabeth Oades
Address	54 Ribby Road, Kirkham
Daytime contact number	01772 671343
Signature	Elizabeth Oades (by email)

Nine other Fylde Borough Councillors who are named below and have signed this form support me in my call-in request

NAME	SIGNATURE
Councillor Maxine Chew	By email
Councillor Heather Speak	By email
Councillor Barbara Pagett	By email
Councillor David Chedd	By email
Councillor John Davies	By email
Councillor Elaine Silverwood	By email
Councillor Keith Beckett	By email
Councillor Ken Hopwood	By email
Councillor Louis Rigby	By email

The Objection and Alternative Decision/Proposal

Please complete the boxes overleaf and continue on a separate sheet if necessary - 500 words maximum.

(Remember: The objection needs to state how you believe the decision wasn't taken in accordance with the interests of the residents of Fylde Borough.)

The Objection is:

"Whist noting that the Portfolio Holder for Planning and Development has approved the receiving and transferring of the shares in the Clifton (Lytham) Housing Association Ltd, we note that he has committed to a full debate on the issue. We believe that this should have been taken place before the decision was made to ensure that any decision taken is in the interest of the residents of the borough particularly those living in Melton Grove. We therefore wish to call-in the decision to enable a full and frank debate to take place on all aspects of the receipt and transfer".

The alternative decision/proposal is (optional):

NA

Call-in Checklist

Please ensure you can tick every box below before handing in the request

Have you.....	Please Tick
read the guidance notes on the call-in procedure?	√
clearly stated the decision title the call-in refers to?	√
stated the date the decision was made on?	√
obtained the signatures from nine other Councillors to support the call-in?	√
stated in the objection box how this decision is not in the interests of the residents of the Borough?	√

What happens next with your request? In the first instance it will be forwarded to the Head of Governance who will acknowledge its receipt and ascertain that the request for recovery is valid (e.g. received on time, completed correctly and correct number of signatories). He, or his representative, will also advise the relevant Portfolio Holder and Director, and the Chairman of the Policy Development Scrutiny Committee that the request has been received. Within 10 working days from receipt of your request (or as soon as is reasonably practicable) a date will be arranged for the Policy Development Scrutiny Committee to hear the request. You and your co-signatories will be advised of the date at the earliest opportunity, as will the decision-maker and Director. At the meeting itself you will be given the opportunity to make representations to the committee, as will the decision-maker, and you may be questioned by them. You will find out at the meeting whether the decision is to be called in or not.

On completion, this form should be sent to:

Head of Governance,
Town Hall, Lytham St.Annes, Lancashire FY8 1LW

To be received by no later than 6 working days from the date when the minutes were published

REPORT



REPORT OF	MEETING	DATE	ITEM NO
GOVERNANCE AND PARTNERSHIPS	PORTFOLIO HOLDER FOR PLANNING & DEVELOPMENT	3 MARCH 2011	2011/001

CLIFTON (LYTHAM) HOUSING ASSOCIATION LTD

This item is for consideration by the Portfolio Holder for Planning and Development.

Summary

Clifton (Lytham) Housing Association Ltd is technically owned by its six directors, who are council members, but is effectively controlled by the council. The directors have agreed to sell the company to Windmill Oaks Ltd. The most effective means of achieving the sale is to transfer the shares in the Company to the buyer via the council. This requires the approval of the cabinet, through the portfolio holder.

Recommendation/s

1. For the Council to receive the transfer, at a nil or nominal consideration, of all issued shares in the Clifton (Lytham) Housing Association Ltd.
2. Following the transfer of the shares under recommendation 1, to transfer the shares to Windmill Oaks Ltd at the consideration and on the terms negotiated with that company by and on behalf of the directors of Clifton (Lytham) Housing Association Ltd.

Cabinet portfolio

The item falls within the following cabinet portfolio: Planning & Development: (Councillor Trevor Fiddler).

Report

1. Clifton (Lytham) Housing Association Ltd (referred to as "Clifton Housing" or "the company" in this report) is the landlord of twenty dwellings at Melton Grove, Lytham. Each of the properties is a one or two-bedroom bungalow. They were constructed in or around 1954, and are presently let by the Company at subsidised rents on assured tenancies.

Continued....

2. Under the Company's allocations policy, the company's waiting list is open to people whose present accommodation is unsuitable due to age or disability, who have not the means to obtain suitable accommodation, and who have a local connection with Lytham or St Annes. When a vacancy occurs, a person is selected from the short list on the basis of a series of specific criteria including tenure of present accommodation, age and time on the waiting list.
3. Apart from the allocation of tenancies, the Melton Grove properties are managed under an agency agreement by New Fylde Housing Ltd. Clifton Housing also draws upon the services of a number of Fylde Borough Council officers for financial, administrative, technical and company secretarial support.
4. Clifton Housing is a company limited by shares. It has an issued share capital of six shares with a nominal value of one pound each. The existing directors of the company, who are serving councillors, hold the six shares. They effectively hold them on trust for the council.
5. Because of these close connections between the council and the Company, the Company is considered a company controlled by the council for the purposes of the Local Government and Housing Act 1989 and the regulations made under it.

Sale of the Company

6. The Board of the Company has assessed its future purpose and direction and has resolved to realise the asset value of Melton Grove on behalf of the Council, whilst seeking to protect the ongoing interests of the residents. In doing so, this addresses the anomalous situation whereby housing, estate management, committee and legal staff administer a housing association.
7. Following a marketing exercise, the directors have agreed to sell the company to Windmill Oaks Ltd. Based on external advice provided to the Board by Price Waterhouse Coopers (PwC), selling the shares in the company is more tax-efficient than the company selling the land. The proposed structure of the transaction is that the directors will each transfer their individual share to the council, who effectively already own the beneficial interest in the shares, for a nil or nominal consideration. The council could then sell the shares to Windmill Oaks and receive the consideration for the sale. The buyer prefers this structure because the council rather than the individual directors would give any covenants involved in the sale. The directors are likely to prefer it for the same reason.
8. Since the individual directors presently own the shares, the consent of the council would not be needed if the sale of the shares were direct from the directors to the buyer. However, given the proposed structure of the transaction, the council needs to give consent to receive the shares from the directors and dispose as outlined above.

IMPLICATIONS	
Finance	Delay in this decision may delay the timing of the Council receiving the capital receipt
Legal	Covered in the report.
Community Safety	No direct implications

Human Rights and Equalities	No direct implications
Sustainability	
Health & Safety and Risk Management	

REPORT AUTHOR	TEL	DATE	DOC ID
Ian Curtis	(01253) 658506	10 February 2011	

LIST OF BACKGROUND PAPERS		
NAME OF DOCUMENT	DATE	WHERE AVAILABLE FOR INSPECTION
None		



PORTFOLIO HOLDER FOR PLANNING & DEVELOPMENT (COUNCILLOR TREVOR FIDDLER)

INDIVIDUAL CABINET MEMBER DECISION

DECISION DATE: 3 MARCH 2011

NOTICE OF DECISION

1. CLIFTON (LYTHAM) HOUSING ASSOCIATION LTD

The Portfolio Holder for Planning and Development considered a report by the Head of Governance (Reference 2011/001).

Response from Portfolio holder(s)	Approval.
DECISION	<p>That the portfolio holder approved the following with a commitment to a full detailed debate:</p> <ol style="list-style-type: none">1. For the Council to receive the transfer, at a nil or nominal consideration, of all issued shares in the Clifton (Lytham) Housing Association Ltd.2. Following the transfer of the shares under recommendation 1, to transfer the shares to Windmill Oaks Ltd at the consideration and on the terms negotiated with that company by and on behalf of the directors of Clifton (Lytham) Housing Association Ltd.

In accordance with the call-in procedure the decision will come into force, and may then be implemented, on the expiry of six working days after the publication of the decision, (the date of this notification).

Issue Date – 3 March 2011

REPORT



REPORT OF	MEETING	DATE	ITEM NO
GOVERNANCE AND PARTNERSHIPS DIRECTORATE PARTNERSHIPS TEAM	POLICY DEVELOPMENT SCRUTINY COMMITTEE	24 TH MARCH 2011	5

COMMUNITY SAFETY PARTNERSHIP

Public Item

This item is for consideration in the public part of the meeting.

Summary

Members are advised that it is now an annual statutory responsibility to scrutinise the performance of the Fylde Community Safety Partnership (CSP) and to take the opportunity to offer advice.

The purpose of this report is to inform the Community Focus Scrutiny Committee of the work of the CSP to allow an informed scrutiny of the Partnership under the requirements of the Crime and Disorder (Overview & Scrutiny) Regulations, 2009 and Sections 19 and 20 of the Police and Justice Act 2006 as amended by section 126 of the Local Government and Public Involvement in Health Act 2007. There are also regulations under section 20 of the Police and Justice Act which provide that there should be an on-going relationship developed between scrutiny and the CSP's.

Recommendation-That members of the Scrutiny Committee ask any questions on the work of the Partnership and consider how they might wish to engage with the Partnership in the future, for example following the last scrutiny, the Chairman of the Committee now sits on the Partnership and representatives of the Committee could be invited to participate in future strategic assessment activity regarding the setting of the Partnership priorities.

Alternative options considered and rejected

The submission of half yearly reports from each of the responsible authorities for Community Safety has been considered to be less a efficient option than that being recommended

Cabinet Portfolio

The item falls within the following Cabinet portfolio:

Social Wellbeing

Councillor Cheryl Little

Report

- 1 Fylde Community Safety Partnership has continued as a good example of true partnership working, producing excellent results and with some fine examples of excellent partnership working and value for money.

Fylde has demonstrated partnerships with Blackpool with the introduction of monitored CCTV and the Domestic Violence MARAC which is administered by Blackpool Domestic Violence Unit. There have been numerous crime prevention initiatives held jointly between Blackpool and Fylde across Western Division and also across the North Locality of Wyre, Fylde and Lancaster.

Fylde also has regular attendance and participation with the North Locality Joint Commissioning Group of LDAAT, the Lancashire Drug and Alcohol Action Team where Fylde, Wyre and Lancaster are represented. Fylde participate in a Blackpool and Fylde PPO-prolific and Priority Offender Scheme which is now referred to as the Integrated Offender Management Unit. Fylde is represented at the pan-Lancashire Anti Social Behaviour Strategic Group and the County Domestic Violence Groups and communications group.

2 Statutory Partners in Fylde CSP comprise:

- Fylde Borough Council
- Lancashire County Council
- Lancashire Constabulary
- Lancashire Police Authority
- Lancashire Fire and Rescue Service
- North Lancashire Primary Care Trust
- Lancashire Probation Trust

3 Crime Statistics

All Crime

Between April 2008 and March 2009 there were a total of 3715 crimes recorded in Fylde. In the year April 2009 to March 2010 this figure had reduced to 3584 crimes representing a 3.5% reduction. Crime has continued to reduce in Fylde with 2184 offences being recorded

between April and November 2010 which compares with 2598 offences recorded during the same period in 2009 which represents a 15.9% reduction.

Violent Crime

Violent crime has been and continues to remain a priority. As with "All Crime" over the last year there has been a fall in recorded offences of violent crime set against rising detection rate trend.

Offences of serious violent crime remain low in number across Fylde. In the period April to November 2010 there were 20 offences of violence falling into the "serious" class (16 Acts endangering life and 4 GBH) out of a total of 495 offences of violence.

Offences of Assault with Less Serious Injury, Assault without Injury and Harassment and Public Order account for the vast majority of violent crime in Fylde (84% in the period April-Nov 2010). Numbers of offences in all of these classes have shown reductions in 2010, compared with 2009 with commendable increases in detection rates also being achieved.

Further analysis of the violent crime recorded in Fylde shows that at least 35% is alcohol related with the town centre wards of Central, Clifton and Kirkham South being the top three in terms of numbers of offences. Further analysis of the violent crime recorded in Fylde shows that at least 35% is alcohol related with the town centre wards of Central, Clifton and Kirkham South being the top three in terms of numbers of offences recorded (Apr-Nov 2010). The St Annes Town Centre ward (Central) is by far the most problematic with about 27% of the alcohol related violent crime occurring in just this ward.

Serious Acquisitive Crime

Serious Acquisitive Crime (SAC) includes all offences of dwelling burglaries, theft of vehicles and theft from vehicles and all robbery offences. In the year April 2008 to March 2009 425 SAC offences were recorded in Fylde with 21.6% of those offences being detected. In the year April 2009 to March 2010 the number of SAC offences had fallen by 5.9% to 400 offences with an increased detection rate of 22.5%. The period of April to December 2010 has seen a dramatic 31.9% reduction in SAC across Fylde when compared to the same period in 2009 (239 offences being recorded in 2010 compared to 351 in 2009). During the same periods detection rates have shown a distinct improvement from 22.2% in 2009 to 28% in 2010.

The reduction achieved in SAC offences now means that in the period April to December 2010 Fylde has the lowest SAC rate (number of offences per 1000 population) in Lancashire, and one of the lowest rates of all the North West districts.

SAC offending occurs across the whole district in Fylde and not disproportionately in any area. It has been recognised that the area suffers from offenders travelling in for "easy pickings" with a very high proportion of offences occurring as a result of property being left unsecured.

Restorative Justice continues to be a successful alternative to resolving certain crimes and ASB.

Assault with less serious injury is 4 up on the year; up 19 crimes in April. The detection rate 47.8%.

Common assault is up 35 offences on the year, 149 in 2009 compared to 114 in 2008.

The majority of violent crime has not been in licensed premises and the Nightsafe Operation has helped to keep this particular crime to 19 offences year to date compared to 17 last year.

Burglary in dwellings has a detection rate of 33.6% in April 2010/Jan 2011 compared to 32.2% in the same period in 2009/10.

Criminal damage is down 24.9% (April 2010 to January 2011) compared to the same period last year. There have been 554 crimes recorded compared to 738 the previous year.

The Neighbourhood Policing Team was increased in St Annes town centre as this attributes to 30% of the crimes in Fylde. Work has been undertaken to work alongside the Children's Homes throughout Fylde. The Nightsafe and Alleyway Operations will continue. Funding was provided from the CSP for a Christmas and New Year Operation to tackle violent crime. A bin labelling initiative was launched and a joint Police and Fylde Borough Council initiative to target Trade Waste Carriers believed to be involved in theft and fly tipping has been very successful.

ASBOs/ABCs are continuing to be implemented and the new Drinking Ban Orders (DBOs) can be used where necessary. There are also two newly established Designated Public Place Order areas which have been established on Lytham Green and Kilnhouse Ward where the orders allow the Police to confiscate Alcohol from adults when deemed necessary. The monitored CCTV system in St Annes and Kirkham is continuing to be a very effective tool in both crime prevention and crime detection.

ANPR (Automatic Number Plate Recognition) is being extended throughout Lancashire following successful funding bids by Lancashire Constabulary and this year the system is being installed in Fylde along Clifton Drive North.

Road Casualties are collated on a County basis and fall into the categories of Killed or Seriously Injured (KSI) and the figure in Fylde for April to October 2008 of 20 increased to 21 in 2009, a 5.0% increase.

This past year there have been seven fatalities on the roads of Fylde to date which is above the County average. This concern is to be addressed by the Lancashire Road Safety Partnership and has been highlighted as a priority in the District and Lancashire Strategic Assessments where a decisive action plan is being formulated.

4 Domestic Abuse

The term domestic violence has been replaced by the term 'domestic abuse'. The term 'violence' was criticised, as it may appear to refer to isolated acts and crimes only. In fact, it is common for domestic abuse to comprise a series of offences that occur over a period of many years. Domestic abuse is now used to refer to this pattern of behaviour, where 'abuse' includes criminal and non-criminal behaviour and behaviour patterns.

The preferred Home Office Definition of Domestic Abuse: *Any incident of threatening behaviour, violence or abuse (psychological, physical, sexual, financial or emotional) between adults who are or have been intimate partners or family members, regardless of gender or sexuality. This includes issues of concern to black and minority ethnic (BME) communities such as so called 'honour based violence', female genital mutilation (FGM) and forced marriage.*

Lancashire Constabulary definition: *Any incident of threatening behaviour, violence or abuse (psychological, physical, sexual, financial or emotional) between adults 18 yrs or over who are or have been intimate partners or family members, regardless of gender or sexuality.*

Any incident reported to the constabulary is flagged with a “DV” marker if it meets the criteria of this definition. A “DV” incident may have one or more crimes associated with it recorded and these will also have “DV” markers. The majority of DV crimes fall in the violent crime categories but other classes of crime e.g. damage may also carry a “DV” marker.

DV related crime has increased both in terms of the numbers of offences recorded and as a proportion of the total crime recorded. This increase is very much welcomed as there has been a drive to encourage reporting recognising that there has always been an under-reporting of domestic related crime.

Of the DV related crime, in excess of 80% relates to offences of violence. Offences of Domestic ‘Violent Crime’ have increased both in terms of the number of offences recorded and as a proportion of the Violent Crime total.

In common with other Districts Fylde has developed a MARAC. This as a multi-agency risk assessment conference which meets on a regular basis to discuss the victims of domestic abuse deemed to be at a high risk of harm with an aim to reduce the risk to victims and the offending behaviours of the perpetrators. A recent independent evaluation of the way in which the Fylde MARAC is operating has been carried out and a favourable report received, highlighting areas of strength with some recommendations for further development.

The link between alcohol and violent crime is well recognised. Reviewing the assaults occurring in 2010 the link to alcohol is clearly evident and it appears that alcohol as a contributory factor occurs to a greater extent in the domestic related assaults however this may be simply attributable to the fact that by definition the domestic assaults will exclude persons under 18 where consumption of alcohol is less likely.

A County MARAC Steering Group acts as performance management group with representation from the Fylde MARAC.

Over the last year there has been an increase in the level of joint working between police and the local Independent Domestic Violence Advocates (IDVA’s) with regular joint visits being carried out to repeat victims of domestic violence. This work which has led to the identification of further high risk cases allowing appropriate protective interventions is seen as being of great value and will be further developed.

The voluntary sector (Fylde Coast Women’s Aid) provide an excellent service and are relied upon to provide a range of services in supporting women and children within their limited resources. Ideally, Domestic abuse would clearly benefit from specific sustainable funding as opposed to bidding for grants.

5 Anti Social Behaviour

Anti-social behaviour (ASB) is reported to a number of partners e.g. police, local council, housing associations. The police tend to record more incidents of ASB than any other partner and record ASB under 14 different classes.

- Police ASB classifications:
- Rowdy or inconsiderate behaviour
- Neighbours
- Malicious Communication
- Vehicle Nuisance and Inappropriate Vehicle Use
- Animal Related Problems (involving ASB)
- Noise

- Abandoned vehicles (not stolen/not causing obstruction)
- Environmental Damage or littering
- Hoax calls to the emergency services
- Street Drinking
- Inappropriate use / sale / possession of fireworks
- Begging / Vagrancy
- Prostitution Related Activity
- Solvent Misuse

The council use the same 14 classes of ASB but in addition record graffiti/criminal damage in their ASB figures.

The numbers of ASB incidents recorded by the police have been consistently reducing in recent years to the extent that in the year April 2009 to March 2010 there were in excess of 40% fewer ASB incidents recorded when compared with the year April 2005 to March 2006. Council recorded ASB has not shown a similar fall but the overall numbers of incidents reported to the council are lower than those reported to the police.

It is recognised that the types of ASB reported to the various authorities does vary as the public recognise the responsibilities each has in responding e.g. the council tend to deal with noise, littering etc. however the figures cannot be simply added together to give an overall total as there is often duplication in the reporting of incidents.

Looking at all the districts across Lancashire the number of ASB incidents reported to the police in Fylde is lower than the County average and indeed only Ribbles Valley has fewer incidents reported. Despite this ASB remains a concern to the residents of Fylde often featuring in the PACT priorities and with much of the concern around young people and a perceived lack of facilities etc.

Analysing the police ASB figures in the current year the overall downward trend has been maintained in Fylde. The year on year downward trend is being mirrored in most of the wards across the district.

There are government plans to change the way ASB is recorded in the future with a move away from the fourteen classes to just three based around the type of harm caused : personal threat, public nuisance and environmental ASB.

In line with all Districts in Lancashire, Fylde have established a monthly ASBRAC (Anti Social Behaviour Risk Assessment Conferencing) Meeting, which brings together several agencies chaired by a Fylde Borough Council Director. These meetings discuss the 'High Risk' victims of anti social behaviour and find solutions to deal with the issues affecting the victims.

6 CCTV

The CSP have agreed a substantial financial commitment to the monitored CCTV system and there are 6 cameras in St Annes and 2 in Kirkham. These are monitored by the Blackpool CCTV room at peak time monitoring on Thursday, Friday and Saturday. The system is currently undergoing a review by the Community Focus Scrutiny Committee and a report has been submitted. Members of the committee have visited the CCTV Studio at Blackpool.

7 Fire Safety

While there is a large proportion of older people residing in the Fylde District there will continue to be a high risk of fire.

(23.9% of the Fylde population are 65+ compared to an England and Wales average of 16.4%).

County and National statistics relating to fire deaths identify that persons in this age group are at a higher risk. St Annes Station Plan clearly states its intentions in targeting high risk groups, over the 1700 Home Fire Safety Checks completed 62% were targeted at residents in the 65+ age group.

Reducing the risk of fire within this group is a priority for LFRS and recognises the importance of partnership work and the benefits that early intervention can deliver. LFRS utilises its Older Persons Advocates to engage with its higher risk residents liaising with care agencies that come into regular contact with the elderly and so improving their quality of life.

8 Strategic Assessment

A further successful away day was held in October with participation from all partners on the CSP to assess the current priorities in Fylde and to provide a delivery focus for the future.

Regular PACT meetings are held in all Neighborhood Policing Areas with good levels of public consultation regarding local problems. All data will be analysed to ensure it feeds the Strategic Assessment and informs all the partners.

9 Lancashire Drug and Alcohol Team Update

A report has been presented to the Community Focus Scrutiny Committee on the Overview of Substance Misuse in Fylde and the approach the CSP is taking to address these issues.

NI40, Substance misusers in effective treatment (target was achieved for 2009 and is anticipated to reach target for 2010).

Alcohol referrals are higher than expected under the new provider and there will need to be fresh look at how this is dealt with.

Alcohol

Fylde CSP has produced an Alcohol Strategy which forms part of the North Locality Alcohol Harm Reduction Group.

The Action Plan for Fylde is constantly reviewed and updated to address the issues which directly concern the people of Fylde. Resources will be aimed at the Health, Wellbeing and Safety of all age groups.

The four thematic groups within the local group are attended by Fylde Borough Council Community Safety, FBC Licensing, Lancashire Constabulary, Lancashire Fire and Rescue, North Lancs Primary Care Trust, Lancashire Drug and Alcohol Action Team and Lancashire Young People's Services.

10 Lancashire Probation Trust Update

Fylde have a joint PPO Scheme with Blackpool which sits under the 'Revolution' Strategy and the handling of Prolific and Priority Offenders is managed by the Integrated Offender Management Unit

Community Payback have continued to report several projects of work under the aims of the probation trust providing 40-300 hours of unpaid work. They are supervised by the Project Supervisor who is a skilled person. They cannot work on any profit making projects or work that would be undertaken by someone else and projects are voted by the public and a form will be rolled out for future work through PACT meetings. Community Payback will become a strategic partner in April 2010. Funding bids will be submitted for tools and equipment to Community Safety. Examples include, ground clearance, painting benches, environmental cleanups etc.

11 Partnership Financial Position

Income

In addition to income received via the Lancashire Community Safety Area Based Grant and the Police Authority Second Homes Money, additional income has been provided by the Lancashire Drug and Alcohol Action Team (LDAAT) to provide funding for a campaign against Domestic Abuse during the World Cup and for Diversionary Activities for Young People to offset the removal of PAYP monies which would have been spent in Fylde by Lancashire Young Peoples Services.

Information about funding arrangements for 2011/2012 is currently being planned

Expenditure

Major expenditure:-

- CCTV contribution – As agreed by the Partnership, there will be 'Revenue' contributions to the new managed CCTV system over the next three years.
- FCWA Outreach Worker – An ongoing contribution which provides an essential service to DV victims in Fylde
- Fire awareness Courses- Organised jointly between LFRS and the Police this is a very worthwhile multi agency initiative which has seen a reduction in ASB and first time entry into the criminal justice system in the Kirkham and Wesham area. This is also another POP shortlisted entry
- Community Development Diversionary Activity Initiatives – these have included sports initiatives and a planned programme of events throughout school holidays
- An arrest referral worker contribution to LDAAT for persons held in custody who present with drug or alcohol problems.

Recent Successful and Forthcoming Initiatives and Activities:

- Continued Funding for a Domestic Violence Outreach Worker
- A contribution to the Tower Programme (Substance Misuse) Arrest referral worker
- Policing and Partner Operations to address Violent Crime, Domestic Violence Criminal Damage and Acquisitive Crime and joint alcohol proxy sales operations with Trading Standards
- Social Marketing Alcohol Advice advertisements on Blackpool Victoria Hospital A and E Department and Local Health Centre Display Screens
- Funding of Speed Indication Devices to supplement existing ones in Fylde
- Purse Bells re pick pocketing offences
- Joint Police and Trading Standards Licensing Operations
- Ice Scrapers re cold weather Road Safety issues
- Cycle locks and cycle coding
- Locally distributed advertising literature
- Funding activities for young people by FBC Sports Development during the summer holidays.
- Provision of signage in connection with a newly imposed Designated Public Place Order on Lytham Green.

- Crime Prevention Leaflets
- Alcohol Test Strips
- Staining ' Gating' Project
- Alcohol Signage
- Property Marking Kits
- Graffiti Removal
- Two Clean sweep Operations
- Body Cameras for use by the Police at crime scenes
- Hotel Watch Posters distributed to all hotels in Fylde

All the agreed projects and initiatives have continued to play a significant part in reducing crime and anti social behaviour across Fylde. Priority targets continue to be met and exceeded within the Fylde CSP despite reducing financial resources and ever emerging challenges.

Success can only continue with the commitment of partners and the most significant challenge to the partnership is how to address the public concerns and perceptions on crime and anti social behaviour which seem at odds with the evidence on recent trends in crime, policing and justice.

Despite the removal of the single 'Confidence' target for the Police, reducing the fear of crime and ensuring that the Police and Local Authority work together to reduce crime and anti social behaviour remains a priority for the Fylde Community Safety Partnership. Strong neighbourhood involvement is required to identify and assist the victims of crime and ASB, particularly amongst the most vulnerable sections of the community. Neighbourhood Policing Teams and their neighbourhood Key Individual Network (KIN) should serve to reinforce the overall aim to build safer, stronger and confident communities.

Diversionary Activities

Three Fun Days were provided by Fylde Borough Council and a Police lead 'Confidence' initiative included a series of days where 'inflatable' activities and entertainment were provided as a means of diversionary activity for young people. Fylde currently have a cycling officer and a cricket coach who make a significant contribution to engagement with young people.

Information about a host of activities arranged and organised by several approved youth activities and organisations can be accessed on Fylde Borough Council's Website. It is supplemented by the LCC Positive Activities for Young People Website - Go4 It.

A working group coordinated by YPS and involving the CSP to discuss providing positive activities and youth provision was made difficult when essential Positive Activity Funding was suspended during the summer months and subsequently a locality bid to supplement this has been successfully made to LDAAT who can support diversionary activities which will address substance misuse amongst young people. The Police and Fire Awareness Initiative at Wesham Fire Station continue as a worthwhile initiative.

In November, 2010 an agency alcohol awareness event took place in St Annes and Kirkham which was marketed as a 'Mocktail' evening where young people were given the opportunity to sample non alcoholic drinks. This formed part of a national alcohol awareness week.

Carr Hill High School were successful in coming second in the ' Northern Beat' finals which involved the production of a short theatre presentation on the subject of alcohol/drugs and teenage pregnancy.

Partners were all involved in the Police lead summer confidence campaign which identified specific themed weeks, one of which concentrated on anti social behaviour where the

public were given the opportunity to speak personally with all agencies. Queries were answered or taken away in order to address concerns.

Two successful multi agency 'clean sweep' operations were also conducted where local ward councillors were on hand to answer questions from residents.

Risk Assessment

This item is for information only and makes no recommendations. Therefore, there are no risks to address.

Conclusion

Fylde Community Safety Partnership is strong partnership which produces some good examples of excellent partnership working and value for money.

The Scrutiny Committee members are invited and ask questions on any aspect of the work of the Partnership and offer any advice on how the work of the Partnership could be developed further.

Report Author	Tel	Date	Doc ID
Bryan Ward	(01253) 658467	15 th February 2011	

List of Background Papers		
Name of document	Date	Where available for inspection
Document name		Council office or website address

Attached documents

1. Statutory guidance of the scrutiny of CSPs.
2. Fylde CSP Strategic Assessment 2010/11
3. Crime and Anti Social Behaviour Statistics (To provide with most recent update)

IMPLICATIONS	
Finance	None arising
Legal	None arising
Community Safety	No implications arising directly
Human Rights and Equalities	None arising
Sustainability and Environmental Impact	None arising
Health & Safety and Risk Management	None arising



Home Office

Crime and Policing Group

Scrutiny of Crime and Disorder Reduction Partnerships (CDRPs)/Community Safety Partnerships (CSPs)

Varsha Ratna, Partnership Development Unit

LGA & CfPS - 30 October 2009

A brief history of CDRPs/CSPs

The Crime and Disorder Act 1998 put partnership working on a statutory footing for the first time – amended by the Police Reform Act (2002), the Clean Neighbourhoods and Environment Act (2005) and the Police and Justice Act (2006)

Responsible authorities have statutory duty to work together to formulate and implement a strategy for reducing crime and disorder

Responsible authorities are local authority, police force, police authority, fire services and primary care trust (or local health board in Wales)

Probation to be added in April 2010 and CDRP/CSP duties expanded to include reducing re-offending

Key duties

Crime and Disorder Act Review – 2004-5 proposed a number of changes to the partnership provisions

Framework of partnership working based on six Hallmarks of Effective Partnerships established in 2007. CDRPs have duty to:

- **Produce Annual Strategic Assessment – identify local priorities**
- **Partnership Plan – how to address priorities**
- **Consult the community**
- **Share depersonalised information**

HALLMARKS

Hallmarks of Effective Partnerships:

- Empowered and Effective Leadership
- Intelligence Led Business Processes
- Visible and Constructive Accountability +
- Effective and Responsive Delivery Structure
- Community Engagement
- Appropriate Skills and Knowledge

“Putting
the public
in the
driving
seat”

Legislation

Police and Justice Act 2006 – Sections 19-21 & Local Government and Public Involvement in Health Act 2007

Section 19:

- Extends remit of local authorities to scrutinise the functioning of local CDRP/CSP**
- Every local authority must have crime and disorder committee with power to review and scrutinise and make reports and recommendation on functioning of local CDRP/CSP**

Legislation

Sections 20-21:

Power to make regulations covering:

- co-opting additional members**
- information requests**
- attendance and**
- reports and recommendations**

The Crime and Disorder (Overview and Scrutiny) Regulations 2009 (SI 2009 No.942)

Power to make an order for appointing joint committees – applies where CDRP/CSP mergers have taken place

Regulations

- **Co-option**
 - **Police Authority and local authority relationship – expectation that PA will be involved in committees**
 - **Any of responsible authorities or cooperating bodies**
- **Frequency: at least once a year**
- **Information: depersonalised, in writing**
- **Attendance: requires attendance**
- **Reports and recommendations: responses required in writing**
- **within 28 days**

Local Government and Public involvement in Health Act 2007

Section 126:

Councillor Call for Action

- **Raise matter of local concern with local overview and scrutiny committee**
- **Equipping councillors with tools to act as advocates for communities**
- **Scrutiny committee has power to make report or recommendations to local authority**

Scope of committee

- To scrutinise work of the partnership as a whole ie. the Partnership Plan priorities – collective accountability
- CCFA – to look at matters concerning the public

Different approaches to scrutiny:

- Policy development
- Development of strategies
- Holding to account at formal hearing
- Performance management

Challenges

- **Making it work in practice – agree protocols**
- **Relationship with CAA**
- **Supporting existing governance – avoiding duplication**
- **Police Authority links with local authority**

How can we help you?

- **Sharing case studies**
- **Live on-line forums to discuss key issues**
- **Virtual body of scrutiny officers**
- **Implementation check-list on statutory requirements**
- **Simplified guidance for members**
- **More guidance on two-tier working**
- **Share examples of protocols**

Anything else?

Contacts & Information

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Centre for Public Scrutiny

www.cfps.org.uk

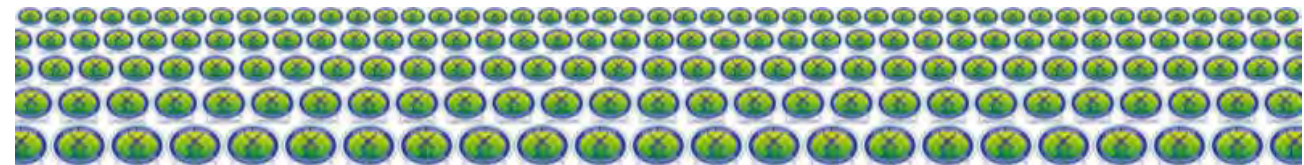
Scrutiny guidance

<http://www.crimereduction.homeoffice.gov.uk/regions/regions022.htm>

Partnership mini-site

<http://www.crimereduction.homeoffice.gov.uk/regions/regions00.htm>

2010/11



FYLDE
COMMUNITY
SAFETY
PARTNERSHIP

Fylde District Strategic Assessment



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Alex Scrivens | Performance & Analysis Officer

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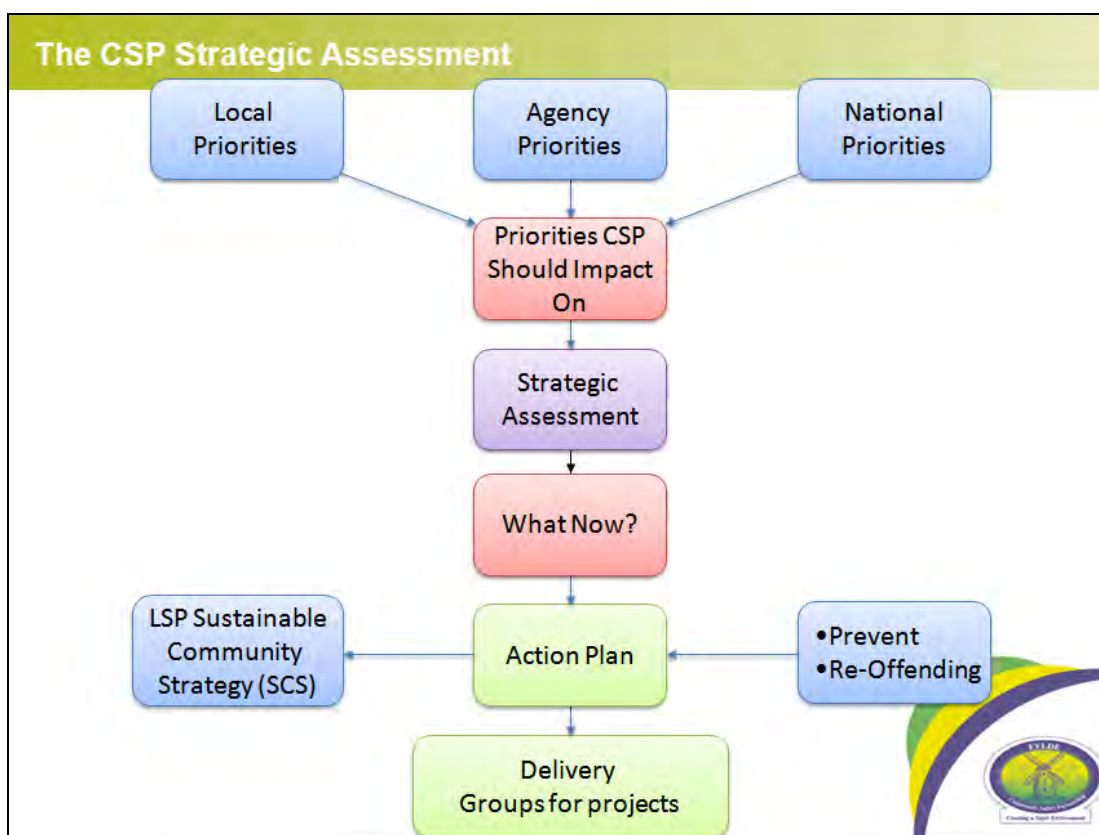
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INTRODUCTION

Each year the Fylde Community Safety team carry out a strategic assessment to reflect on the past 18 months activities undertaken to identify the big successes and major pitfalls with the aim for continuous improvement for the partnership. The purpose of a Strategic Assessment is to move all partners to a more intelligence led approach to business planning. To do this we need to work with a range of data sources, develop expert opinion and underpin analysis with a clear understanding of community needs. Data and expert opinion have been interpreted with a clear focus on how this can help to improve the understanding of crime and disorder and substance misuse in our District and to become more responsive to identified needs.

In addition to the use of traditional data sources, the strategic assessment plays a key role in providing a platform for local community concerns and has been incorporated into the Partnership's priorities.

The strategic assessment provides a summary of the analysis of the collected data and ultimately serves to assist the strategic group in developing its partnership plan. Below are the steps the Fylde Community Safety team will take by revisiting the current priorities and identifying further strategic priorities.



Within the Detailed Priorities Matrix for Fylde we included in the away day a brain storming session to capture ideas that could be delivered over the next 12 months, the top five priorities that will fall into a 2011 CSP action plan will use the ideas raised as milestones to address and improve the issues.

The principle of the 20010/11 Strategic Assessment is to present and interpret the summary findings of an intelligence analysis and provide knowledge and understanding of community safety problems that will inform and enable the partners to:

- Understand the patterns, trend and shifts relating to crime and disorder and substance misuse.
- Set clear and robust priorities for the partnership.
- Develop activity that is driven by reliable intelligence and meets the needs of the local community.

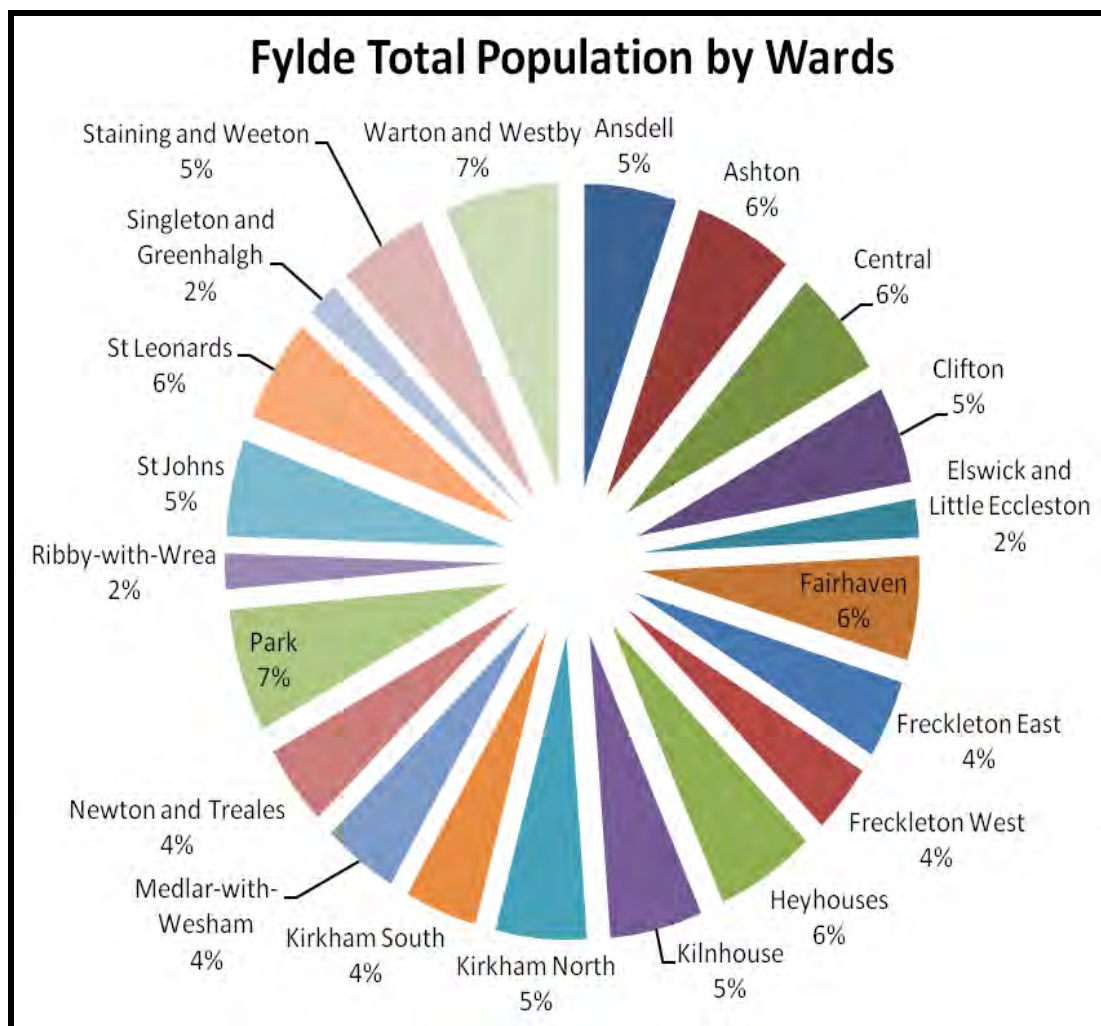
- Deploy resources effectively and present value for money and undertake annual reviews and plan activities, based on a clear understanding of the issues and priorities.

This strategy outlines the overarching strategic framework for crime and community safety and will continue to support the Fylde Community Safety Plan developed following the Government Strategy and the introduction of the new statutory requirements. As an effective partnership we are committed to further reductions in crime, disorder and substance misuse, working in partnership to reassure the public with continued best practice, innovation and use of intelligence.

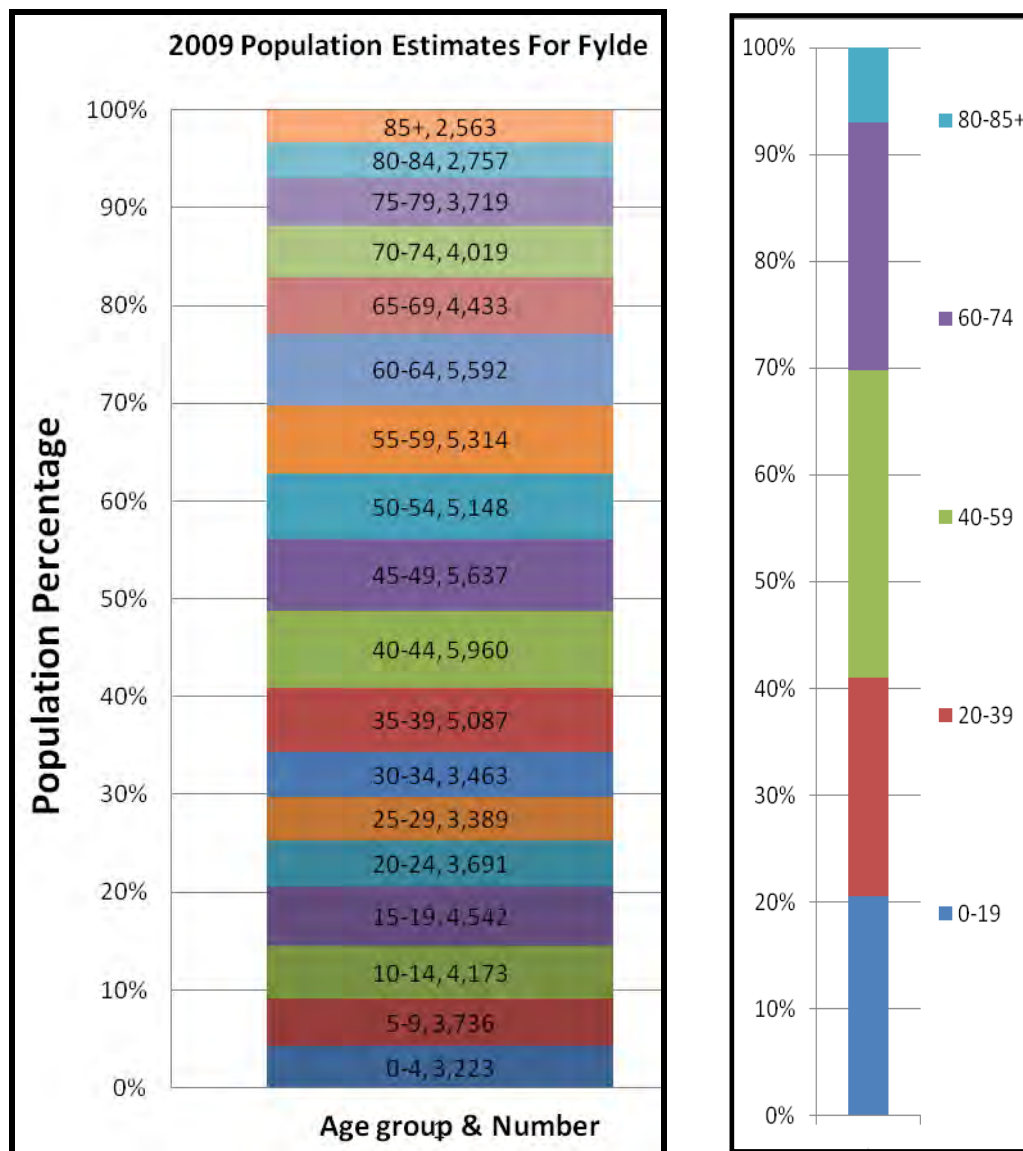
FYLDE DISTRICT PROFILE

Fylde is one of twelve districts in Lancashire, covered by the central authority of Lancashire County Council, the Lancashire Police Authority, Lancashire Fire and Rescue Authority, the North Lancashire Primary Care Trust and the Lancashire Probation Trust. It has a geographical area of 166 square kilometres with a population of 76,300 and over 35,000 households. The main towns within the borough are the towns of Lytham, St Annes and Kirkham. The borough also contains the smaller urban areas of Freckleton, Bryning with Warton and Singleton and many smaller parishes.

Using experimental statistics the table below is based on 2009 ward population estimates for the population of Fylde broken down by ward level.



The two tables below show the difference of age ranges throughout the whole of Fylde.



Fylde is one of the safest areas of the country when compared with the most similar groups based on population and demographics. The authority's coastline is popular with the older generation. The holiday resort of St. Annes-on-Sea is also popular with families and appears to have avoided many of the problems associated with the changing fortunes of many seaside towns.

The neighbouring town of Lytham contains an interesting mix of shops, bars and restaurants. In 2007, two iconic Lancashire businesses decided to enhance the retail landscape of the town. Stringers Department Store opened an edge-of-town Homelife store to supplement its main outlet, whilst a new supermarket for Booths was built next door.

The Royal Lytham Golf Club course is one of the premier links courses in the world. It will be the venue for the 2012 Open and is also one of the four in the authority that form part of England's golf coast. Lytham Hall is an important local cultural asset that is now open to the public and is being restored to its former glory.

OVERVIEW PESTELO

The PESTELO analysis shows that one of the biggest challenges for the partnership over the next three years will be financial. The partnerships are seeing a gradual reduction in their grant from the government but costs are rising due to the effect of interest rate changes and increased demand on local services, such as children's care and waste management. Initiatives, such as Total Place, may impact our partnerships by encouraging a reorganisation of service delivery and resource allocation to meet this financial challenge.

(See Appendix 5)

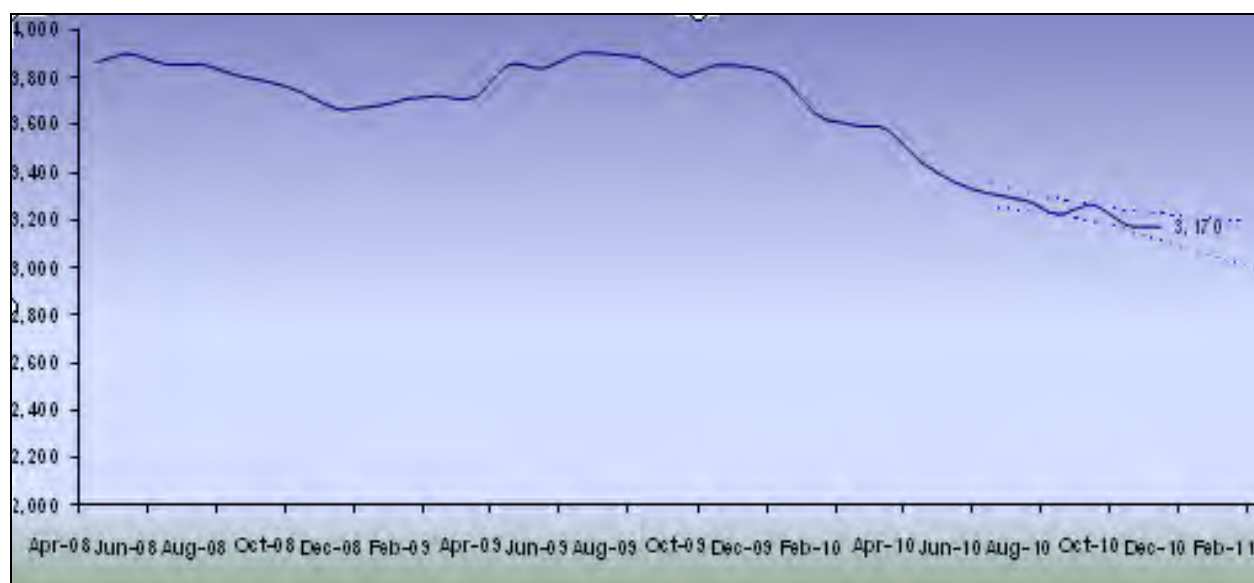
REVIEW OF PRIORITIES

Crime and Disorder

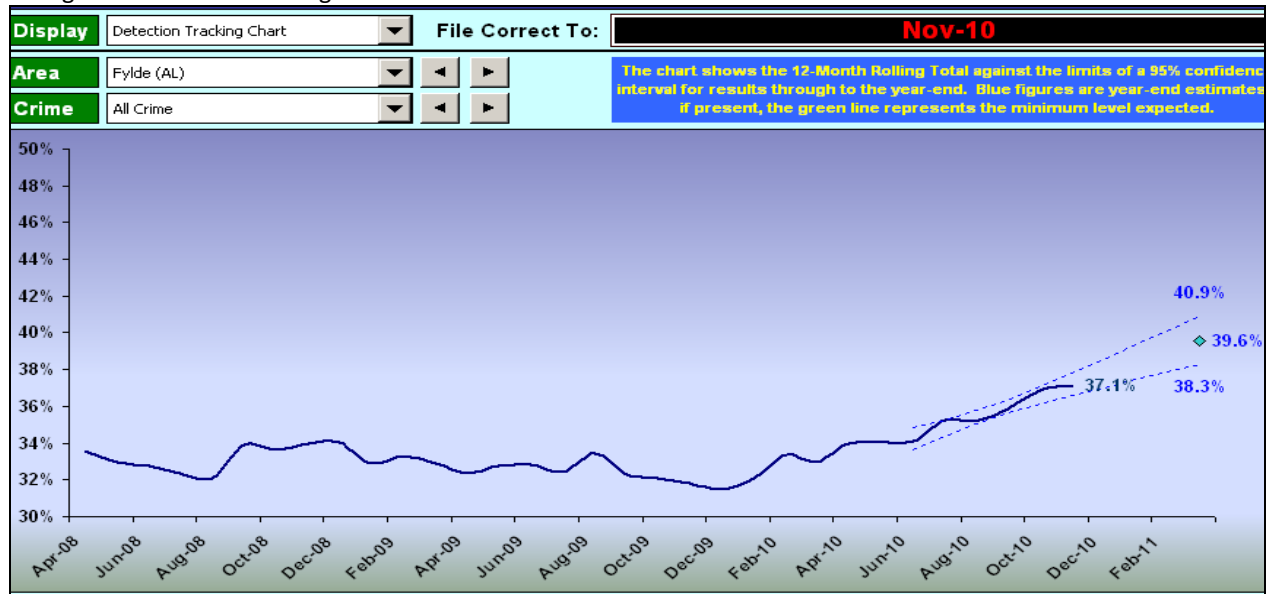
All Crime

Between April 2008 and March 2009 there were a total of 3715 crimes recorded in Fylde. In the year April 2009 to March 2010 this figure had reduced to 3584 crimes representing a 3.5% reduction. Crime has continued to reduce in Fylde with 2184 offences being recorded between April and November 2010 which compares with 2598 offences recorded during the same period in 2009 which represents a 15.9% reduction.

The chart below shows how recorded crime has fallen in Fylde since April 2008.



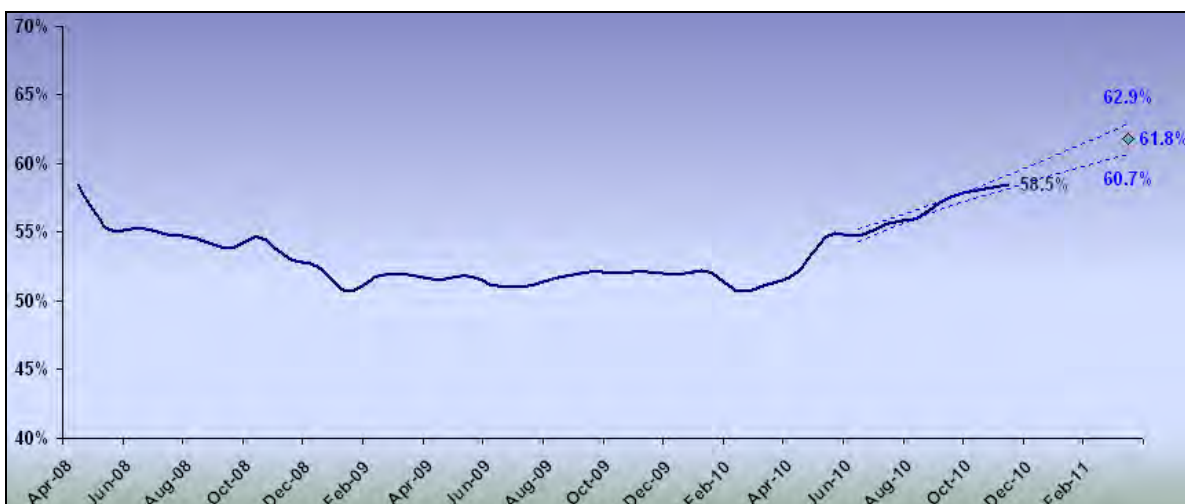
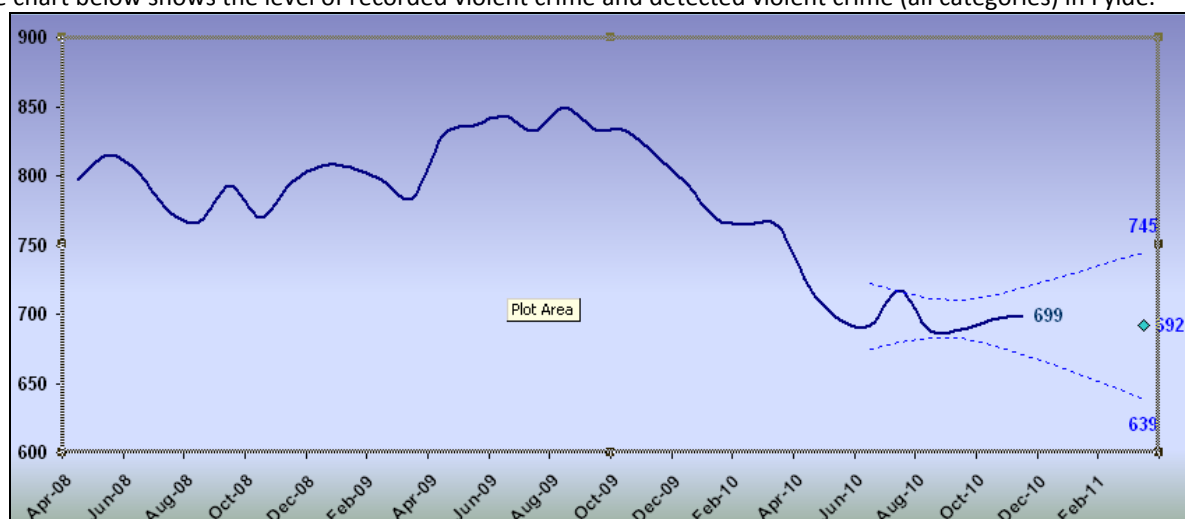
Set against the chart of falling crime there has been an increase in the detection rate.



Violent Crime

Violent crime has been and continues to remain a priority. As with "All Crime" over the last year there has been a fall in recorded offences set against rising detection rate trend.

The chart below shows the level of recorded violent crime and detected violent crime (all categories) in Fylde.



Offences of serious violent crime remain low in number across Fylde. In the period April to November 2010 there were 20 offences of violence falling into the “serious” class (16 Acts endangering life and 4 GBH) out of a total of 495 offences of violence.

Offences of Assault with Less Serious Injury, Assault without Injury and Harassment and Public Order account for the vast majority of violent crime in Fylde (84% in the period April-Nov 2010). Numbers of offences in all of these classes have shown reductions in 2010 compared with 2009 with commendable increases in detection rates also being achieved.

The table below shows the number of violent offences in the main classes recorded in Fylde between April and November. (Detection rates in brackets).

	2009	2010
All Violent Crime	560 (49.5%)	495 (59.6%)
Assault with less serious injury	220 (47.7%)	204 (65.7%)
Assault without injury	172 (47.7%)	153 (47.1%)
Harassment and Public Order	76 (60.5%)	58 (79.3%)

Further analysis of the violent crime recorded in Fylde shows that at least 35% is alcohol related with the town centre wards of Central, Clifton and Kirkham South being the top three in terms of numbers of offences recorded (Apr-Nov 2010). The St Annes Town Centre ward (Central) is by far the most problematic with about 27% of the alcohol related violent crime occurring in just this ward.

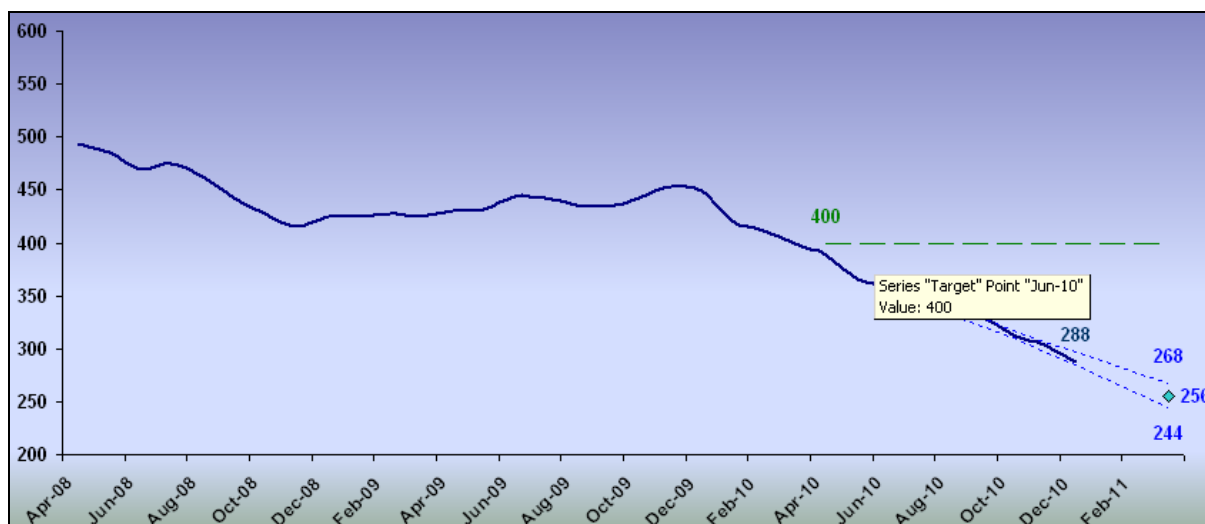
Recommendations:

- Working with the local pubs regarding opening times to educate the impacts of these crimes to the community.
- Research around threat levels of violent crime to the community would allow a better understanding of exactly what the impacts potentially are.

Serious Acquisitive Crime

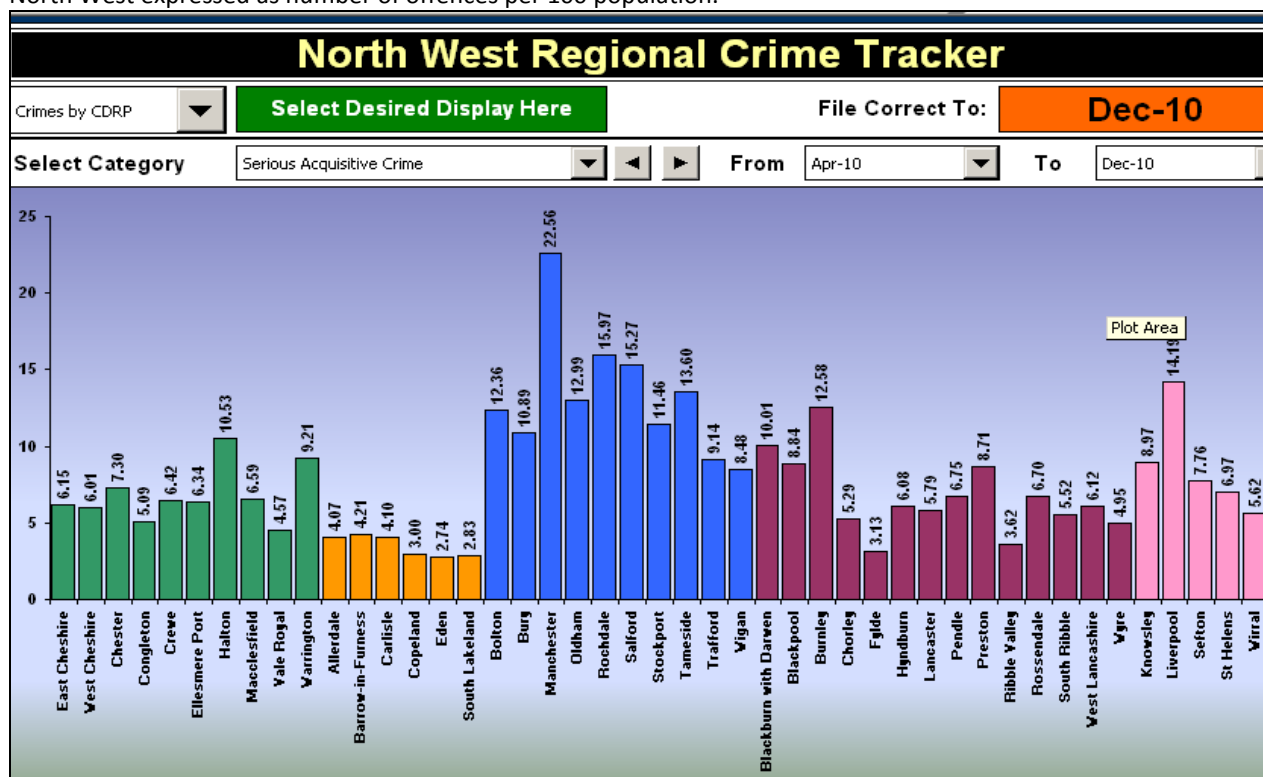
Serious Acquisitive Crime (SAC) includes all offences of dwelling burglaries, theft of vehicles and theft from vehicles and all robbery offences. In the year April 2008 to March 2009 425 SAC offences were recorded in Fylde with 21.6% of those offences being detected. In the year April 2009 to March 2010 the number of SAC offences had fallen by 5.9% to 400 offences with an increased detection rate of 22.5%. The period of April to December 2010 has seen a dramatic 31.9% reduction in SAC across Fylde when compared to the same period in 2009 (239 offences being recorded in 2010 compared to 351 in 2009). During the same periods detection rates have shown a distinct improvement from 22.2% in 2009 to 28% in 2010.

The chart below shows how SAC has fallen in Fylde since April 2008 with the dramatic reduction since December 2009 being very obvious.



The reduction achieved in SAC offences now means that in the period April to December 2010 Fylde has the lowest SAC rate (number of offences per 1000 population) in Lancashire and one of the lowest rates of all the North West districts.

The chart below highlights the SAC rates during the period April to December 2010 in all the district throughout the North West expressed as number of offences per 100 population.



SAC offending occurs across the district in Fylde and not disproportionately in any area. It has been recognised that the area suffers from offenders travelling in for “easy pickings” with a very high proportion of offences occurring as a result of property being left insecure.

Recommendations:

- Operation Hunter – ANPR (Automatic number plate recognition) will help reduce this problem.
- Police targeting of offenders. IOMU - operation Revolution.
- Further campaigns to reinforce the “lock it or lose it” message.

Domestic Abuse

The term domestic violence has been replaced by the term ‘domestic abuse’.

The term ‘violence’ was criticised, as it may appear to refer to isolated acts and crimes only. In fact, it is common for domestic abuse to comprise a series of offences that occur over a period of many years. Domestic abuse is now used to refer to this pattern of behaviour, where ‘abuse’ includes criminal and non-criminal behaviour and behaviour patterns.

The preferred Home Office Definition of Domestic Abuse:- *Any incident of threatening behaviour, violence or abuse (psychological, physical, sexual, financial or emotional) between adults who are or have been intimate partners or family members, regardless of gender or sexuality. This includes issues of concern to black and minority ethnic (BME) communities such as so called 'honour based violence', female genital mutilation (FGM) and forced marriage.*

Lancashire Constabulary definition :- *Any incident of threatening behaviour, violence or abuse (psychological, physical, sexual, financial or emotional) between adults 18 yrs or over who are or have been intimate partners or family members, regardless of gender or sexuality.*

Any incident reported to the constabulary is flagged with a “DV” marker if it meets the criteria of this definition. A “DV” incident may have one or more crimes associated with it recorded and these will also have “DV” markers. The majority of DV crimes fall in the violent crime categories but other classes of crime eg damage may also carry a “DV” marker.

DV related crime has increased both in terms of the numbers of offences recorded and as a proportion of the total crime recorded. This increase is very much welcomed as there has been a drive to encourage reporting recognising that there has always been an under-reporting of domestic related crime.

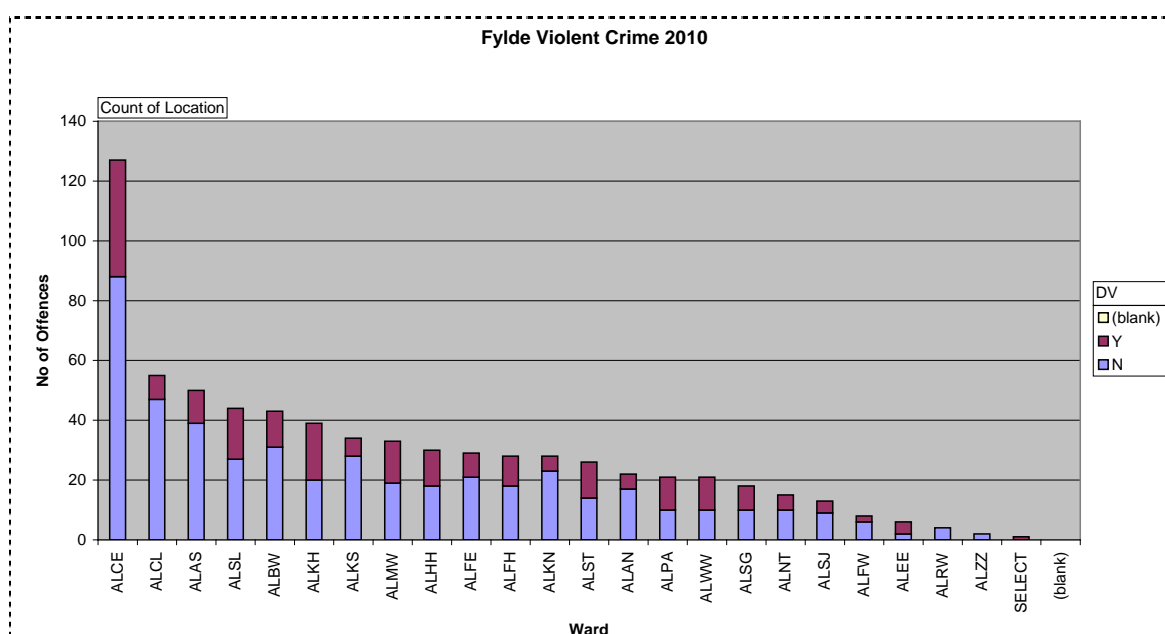
Fylde Recorded Crime					
	2006	2007	2008	2009	2010
Total	4390	4065	3678	3814	3084
DV related	109	194	277	251	272
%	2.5	4.8	7.5	6.6	8.8

Of the DV related crime, in excess of 80% relates to offences of violence. Offences of Domestic ‘Violent Crime’ have increased both in terms of the number of offences recorded and as a proportion of the Violent Crime total.

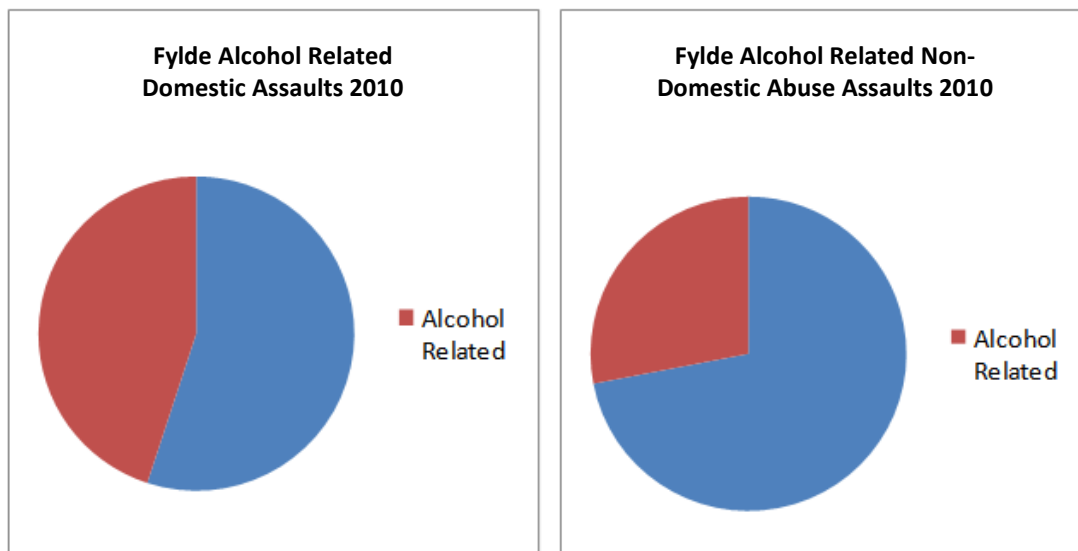
Fylde Violent Crime					
	2006	2007	2008	2009	2010
Violent Crime Total	818	814	806	796	697
Domestic Crime	97	156	221	207	224
%	11.9	19.2	27.4	26.0	32.1

As with other classes of crime there has been an improvement in detection rates over recent years. In 2006 the detection rate for Domestic Violent crime was 52.6% and this had increased to 66.5% in 2010. In the majority of cases the victim of a DV related crime is female but over recent years there have been an increasing proportion of male victims. In 2006 82.8% of victims were female and 17.2% male. In 2010 the proportions had changed, with 77.3% of victims being female and 22.7% male.

The chart below shows the distribution of violent crime across Fylde in 2010. The upper section of each bar represents those offences that were classed as “domestic”. As can be seen the majority of violent crimes occur in the Central ward whether those offences are domestic in nature or not however it is also clear that the domestic violence offences are then more evenly spread across the other ward areas.



The link between alcohol and violent crime is well recognised. Reviewing the assaults occurring in 2010 the link to alcohol is clearly evident (the red coloured portion of the pie charts below) and on initial inspection it appears that alcohol as a contributory factor occurs to a greater extent in the domestic related assaults however this may be simply attributable to the fact that by definition the domestic assaults will exclude persons under 18 where consumption of alcohol is less likely.



In common with other Districts Fylde has developed a MARAC. This as a multi-agency risk assessment conference which meets on a regular basis to discuss the victims of domestic abuse deemed to be at a high risk of harm with an aim to reduce the risk to victims and the offending behaviours of the perpetrators. A recent independent evaluation of the way in which the Fylde MARAC is operating has been carried out and a favourable report received, highlighting areas of strength with some recommendations for further development.

A County MARAC Steering Group acts as performance management group with representation from the Fylde MARAC.

Over the last year there has been an increase in the level of joint working between police and the local Independent Domestic Violence Advocates (IDVA's) with regular joint visits being carried out to repeat victims of domestic violence. This work which has led to the identification of further high risk cases allowing appropriate protective interventions is seen as being of great value and will be further developed.

The voluntary sector (Fylde Coast Womens Aid) provide an excellent service and are relied upon to provide a range of services in supporting women and children within their limited resources. Ideally, Domestic abuse would clearly benefit from specific sustainable funding.

Recommendations:

- *Wider range of services for level of risk offered.*
- *Joint Police/IDVA visits.*
- *Joint Police visits for standard & medium risk (i.e. outreach provision) children and young people (schools programme).*
- *Promotion of the work by Police and by the IDVA helpline.*
- *Addaction / J2R to work together to deliver specific programmes. Other community organisations to refer in to treatment services and support after. A programme of 12 monthly rolling events is suggested. Try to get perpetrators to engage before being included in criminal cases; encourage lawyers and solicitors to refer.*
- *Domestic abuse, alcohol related violent crime - engage with people via Alcohol Treatment Requirements. Probation, Specialist Domestic Violence Courts (SDVC) plus front line Police.*
- *All agencies to have procedures for identifying High Risk Victims using a common risk identification checklist. (CAADA-DASH RIC)*
- *Public Support - protecting the Paterson Centre in terms of providing a public service.*
- *Positive press - joint working, councillor involvement.*

Alcohol Harm

The Local Area Profiles for England (LAPE) illustrate the general alcohol harm experienced by Fylde. This profile illustrates that in many areas Fylde measures above the England average and there are no areas where Fylde measures significantly worse than the England average. Over the past 6 years, there has been an upward trend in alcohol attributable and alcohol specific hospital admissions, as there has been nationally. Over recent years there has also been an increase in alcohol specific mortality for males, possibly from chronic liver disease.

There has been concern regarding alcohol specific mortality for females living in the Fylde area, which was significantly worse than the England average. This has been on a downward trend and is now comparable to the England average.

Recommendations:

- Target local licensees to ensure that they are involved in alcohol harm reduction activity taking place across Fylde.
- Advertise brief intervention training to all sectors of the community, including employers, to increase the profile of J2R, ADDACTION and Young ADDACTION.
- Work with parents to highlight the Chief Medical Officer's recommendations for alcohol and young people and advertise access to services. Support local employers to develop Workplace Alcohol Policies

Alcohol usage by Youths

There is concern in Fylde regarding the use of alcohol by young people. LAPE illustrates that the hospital admissions for young people aged 18 and under are comparable to those of the England average. However, with rates of chronic liver disease increasing and the age of onset reducing, it is essential that appropriate harm reduction opportunities are utilised to encourage young people to drink responsibly and the Chief Medical Officer's Guidance on the consumption of alcohol by children and young people (DH, 2009) are shared in all advice and information resources provided to families and relevant organisations.

Recommendations:

- Deliver and promote diversionary activities for young people.
- Advertise brief intervention training to organisations working with young people and raise the profile of local services.
- Advertise local services through various media including the council website.
- Support and contribute to the development of the early/intensive intervention programme by Lancashire County Council.
- Review levels of participation in the extended schools programme and explore options for the development of mentoring roles

Home Drinking

Home drinking is an increasing area of concern. This is as a result of the high availability and affordability of alcohol via the off license trade. People may choose to drink solely at home or pre-load their drinks prior to going out to save money. It is difficult to compile data regarding this issue in Fylde due its hidden nature. Work is ongoing in Fylde to explore this issue further.

Recommendations:

- Education at workplaces to address attendance / sickness days.
- J2R to target home drinkers.
- Further Brief Intervention training to increase the number of agencies able to identify and refer.

Drugs and emerging trends

Problematic drug use in Fylde appears stable and it is thought that significant numbers of problematic drug users are in treatment; the in treatment numbers across services remaining reasonably stable.

In a recent study into hidden populations commissioned by the North Lancashire Joint Commissioning Group 'Breaking Through', 20 individuals from Fylde took part (out of 150 in total), all within St Annes, of which 16 were in treatment and 4 were not. Of this group heroin was by far the most significantly reported drug currently used, followed by prescribed methadone, Crack cocaine, cannabis/skunk and alcohol, heroin and crack together (known as speedballing) then benzodiazepines.

An issue that has come to prominence over the last 12 months is the emergence of 'legal highs'. These substances are relatively new to the UK drug scene and the turnover of new substances is remarkably quick. In 2010 the drug mephedrone was banned and other substances have followed. This rapidly changing scene represents a significant challenge to all those working with people affected by substance misuse. Although anecdotal evidence suggests more young people locally use legal highs, research has shown that experienced adult users have also been using them. In order to understand this emerging trend Lancashire Drug and Alcohol Action Team (LDAAT) has commissioned work by Lancaster University to explore the emerging trends to find out what people are using (including alcohol in conjunction with other drugs and issues such as pre loading), how they use and identify the risks. As part of this LDAAT will be kept informed of new substances entering the market and will pass on such information to local partnerships.

Recommendations:

- Brief interventions on alcohol and drugs - J2R delivering training. LDAAT to cascade new information to partnership via CSP.

Substance Misuse (Drug and Alcohol) Treatment Providers in Fylde

The following organisations are responsible for delivering treatment interventions in the Fylde area:

Young Peoples substance misuse service (drugs and alcohol) – Young ADDACTION

Adult Substance misuse treatment service (drugs and alcohol) – Journey to Recovery

Drug Intervention Programme (treatment accessed via the criminal justice system) - ADDACTION

All services will offer advice to individuals, carers and family and friends and confidential treatment interventions based on individual need.

Anti-Social Behaviour

Anti-social behaviour (ASB) is reported to a number of partners e.g. police, local council, housing associations. The police tend to record more incidents of ASB than any other partner and record ASB under 14 different classes.

Police ASB classifications:

- Rowdy or inconsiderate behaviour
- Neighbours
- Malicious Communication
- Vehicle Nuisance and Inappropriate Vehicle Use
- Animal Related Problems (involving ASB)
- Noise
- Abandoned vehicles (not stolen/not causing obstruction)
- Environmental Damage or littering
- Hoax calls to the emergency services
- Street Drinking
- Inappropriate use / sale / possession of fireworks
- Begging / Vagrancy
- Prostitution Related Activity
- Solvent Misuse

The council use the same 14 classes of ASB but in addition record graffiti/criminal damage in their ASB figures.

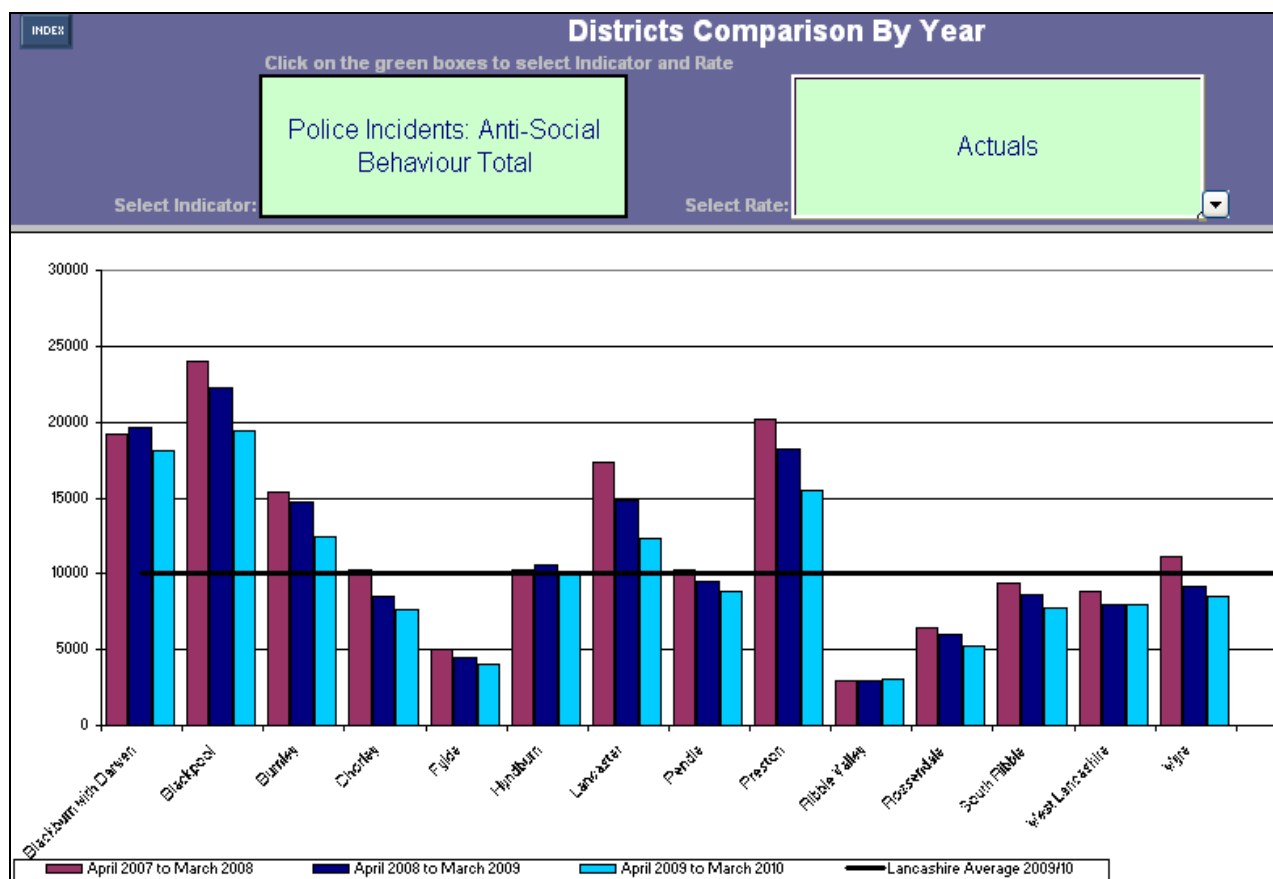
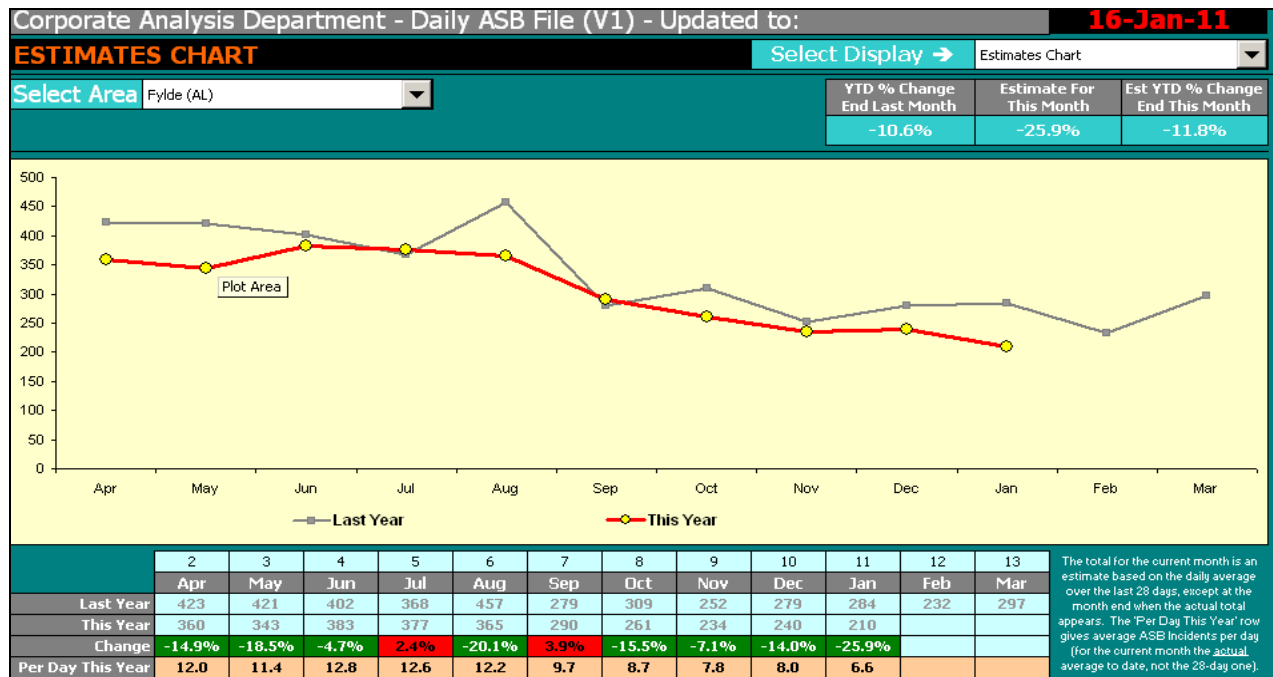
The numbers of ASB incidents recorded by the police have been consistently reducing in recent years to the extent that in the year April 2009 to March 2010 there were in excess of 40% fewer ASB incidents recorded when compared with the year April 2005 to March 2006. Council recorded ASB has not shown a similar fall but as can be seen the numbers of incidents reported to the council are lower than those reported to the police.

Total Police ASB incidents (Fylde)				
Apr05-Mar06	Apr06-Mar07	Apr07-Mar08	Apr08-Mar09	Apr09-Mar10
6820	5813	5054	4432	4048
Total Fylde Borough Council ASB incidents				
	1234	1876	1540	1664

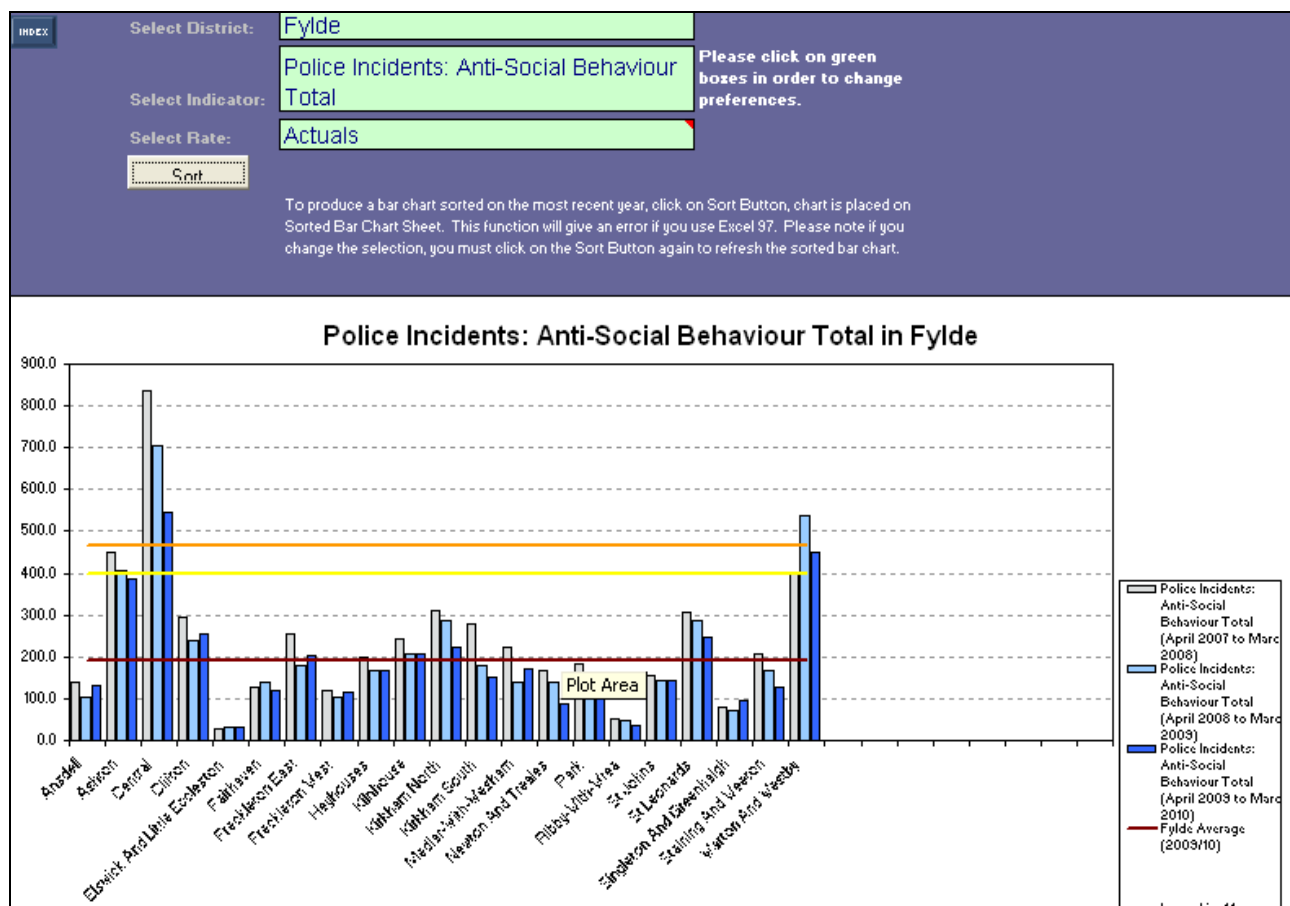
It is recognised that the types of ASB reported to the various authorities does vary as the public recognise the responsibilities each has in responding e.g. the council tend to deal with noise, littering etc. however the figures cannot be simply added to give an overall total as there is duplication in the reporting of incidents.

Looking at all the districts across Lancashire the number of ASB incidents reported to the police in Fylde is lower than the County average and indeed only Ribbles Valley has fewer incidents reported. Despite this ASB remains a concern to the residents of Fylde often featuring in the PACT priorities and with much of the concern around young people and a perceived lack of facilities etc.

Looking at the police ASB figures in the current year the downward trend has been maintained in Fylde.



With the year on year downward trend being mirrored in most of the wards across the district.



As can be seen from the chart above ASB incidents are not evenly spread across the district. Three of the twenty one wards namely Central, Ashton and Warton have numbers of ASB incidents reported significantly higher than the Fylde average.

The table below highlights the levels of ASB reported in Fylde according to classification with incidents reported to the **police in bold type** and incidents reported to (council in brackets).

Incident Class	Apr-Dec2009	Apr-Dec2010
Rowdy or inconsiderate behaviour	1943 (0)	1565 (1)
Neighbours	274 (102)	329 (88)
Malicious Communication	238 (0)	222 (0)
Vehicle Nuisance and Inappropriate Vehicle Use	251 (2)	181 (0)
Animal Related Problems (involving ASB)	125 (514)	110 (597)
Noise	68 (112)	109 (77)
Abandoned vehicles (not stolen/not causing obstruction)	102 (24)	105 (19)
Environmental Damage or littering	42 (348)	58 (634)
Hoax calls to the emergency services	54 (0)	44 (0)
Street Drinking	38 (0)	33 (0)
Inappropriate use / sale / possession of fireworks	13 (0)	13 (0)
Begging / Vagrancy	5 (0)	3 (0)
Prostitution Related Activity	0 (0)	3 (0)
Solvent Misuse	9 (0)	3 (0)
Graffiti / criminal damage (council only)	(70)	(38)
Totals	3162 (1172)	2778 (1454)

It can be seen from the table above that more ASB is reported to the police where total figures are showing a decreasing trend. Although dealing with a smaller number of ASB complaints council figures are showing an increasing trend. The main ASB issues for the police are around rowdy or inconsiderate behaviour, neighbours, malicious communication and vehicle nuisance. The main ASB issues dealt with by the council are environmental damage and littering, animal related problems and to a lesser extent neighbours and noise.

There are government plans to change the way ASB is recorded in the future with a move away from the fourteen classes to just three based around the type of harm caused : **personal threat, public nuisance and environmental ASB.** In common with other district in Lancashire Fylde has started to develop an ASBRAC (anti-social behaviour risk assessment conference) process which aims to identify individuals at a high risk of personal harm from ASB and provide a multi-agency response / support.

Following on from our assessment this year we have put the below together to address the ASB categories issues =

Personal Threat

Recommendations:

- To consider setting up an area response team.
- Mediation provision.
- Private landlords making better use of tenancy agreements (education).
- ASB monthly multi agency meeting takes place and identifies possible solutions.
- To deliver ASBRAC.
- Council lead officer for ASB as a theme. Police ASB patrol. Police and local authorities to have minimum standards of service. Monitoring of delivery, levels and satisfaction.
- Develop multi agency ASB plan for Fylde.
- Private housing providers and private landlord's interventions by the local authority.

Environmental and Animal Related ASB

Recommendations:

- Better integrated recording systems.
- Increased partnership activity / campaigns / Improve local knowledge.
- Review bylaws of fouling and aggressive dogs.
- Increased publicity through the press or other media outputs.
- Local residents policing the parks would reduce the incidents with the new Big Society powers.
- Being more proactive on ticketing offenders.
- The community to provide more details of prolific offenders, leading to more intelligence to help with the prosecution.

Public Nuisance / Rowdy Inconsiderate Behaviour

Recommendations:

- Key theme for CSP, for effective performance monitoring and management. Work with young people in schools.
- Real time breakdown of the issues required specifically linked to rowdy behaviours.
- Encourage more community cohesion and activities to address generational activity. Facilities for younger children.
- Youth service to target ages 13yrs old onwards.
- Tackle alcohol related issues, 'Raising the Bar' with the licensing industry.
- Alcohol awareness.
- Use CCTV to target hotspot areas.

Road Safety

The aim of this summary is to highlight the key areas of road safety concern of children and young people up to the age of 25 years within the district of Fylde and compare these with the overall situation across the county of Lancashire.

There are different issues to be addressed as children develop from birth to adulthood. The analysis has therefore been divided into the age ranges 0-15, 16-19 and 20-25 with the younger age group further subdivided into the age ranges of 0-5, 6-10, 11-15, and each are considered separately. Any numbers or percentages used are for the 5 year period from 2005 to 2009 inclusive unless otherwise stated. The concerns identified are generally where the percentage of the county for the casualty category is substantially higher than the population percentage for that age group.

0 to 15 years

Fylde				Lancashire
No.	% of County	County Rank adjusted for population		
12823	5.5%	11	Population (0 to 15 years)	231999
171	4.8%	9	All child casualties	3585
35	2.7%	12	All child Pedestrians	1300
29	6.1%	5	All child Pedal cyclists	472
13.3	n/a	9	Rate of casualty / 1000 population	15.5
16	2.7%	12	Killed and serious casualties	589
6	1.6%	12	KSI Pedestrians	385
8	9.0%	1	KSI Pedal cyclists	89
1.2	n/a	12	Rate of KSI / 1000 population	2.5

Overall for school aged children Fylde Borough experiences casualty rates better than the County average but there were a total of 171 casualties in this age group over the period in question. However in looking at the detail, it becomes apparent that the rate for Killed or Seriously Injured pedal cycle casualties are the worst in the County and that for all pedal cycle casualties is above the County average.

0 to 5 years

Fylde				Lancashire
No.	% of County	County Rank adjusted for population		
4265	5.4%	11	Population (0 to 5 years)	78959
33	4.7%	9	All child casualties	708
5	2.0%	10	All child Pedestrians	248
7.7	n/a	9	Rate of casualty / 1000 population	9.0
1	1.1%	11	Killed and serious casualties	89
1	1.4%	10	KSI Pedestrians	72
0.2	n/a	11	Rate of KSI / 1000 population	1.1

The 0 to 5 year age group in Fylde has casualty rates below the County average for vulnerable road users. Of the 33 casualties in the period concerned five were pedestrians with the remainder being injured most likely as vehicle occupants.

6 to 10 years

Fylde				Lancashire
No.	% of County	County Rank adjusted for population		
4177	5.5%	11	Population (6 to 10 years)	75440
53	4.9%	7	All child casualties	1083
11	2.6%	11	All child Pedestrians	429
8	5.8%	6	All child Pedal cyclists	139
12.7	n/a	7	Rate of casualty / 1000 population	14.4
1	0.6%	12	Killed and serious casualties	168
0	0.0%	12	KSI Pedestrians	133
1	5.3%	7	KSI Pedal cyclists	19
0.2	n/a	12	Rate of KSI / 1000 population	2.2

The 6 to 10 yrs age group again displays lower than County average casualty rates. However, pedal cycle casualty rates are starting to increase relative to the rest of the County, although actual numbers are low and small numerical differences lead to large percentage differences.

11 to 15 years

Fylde				Lancashire
No.	% of County	County Rank adjusted for population		
4381	5.6%	11	Population (11 to 15 years)	77600
85	4.7%	10	All child casualties	1794
19	3.0%	12	All child Pedestrians	623
21	6.7%	5	All child Pedal cyclists	315
19.4	n/a	10	Rate of casualty / 1000 population	23.1
14	4.2%	11	Killed and serious casualties	332
5	2.8%	12	KSI Pedestrians	180
7	10.4%	1	KSI Pedal cyclists	67
3.2	n/a	11	Rate of KSI / 1000 population	4.3

Whereas pedestrian casualty rates are amongst the lowest in the County for the 11 to 15 age group, pedal cycle rates are the fifth highest. Of greater concern is that for Killed and seriously injured pedal cycle casualties for which Fylde has the worst rate in the County. Whilst the actual number is small at 7 in 5 years it is very nearly twice the number expected on the basis of the population figure for this age group in Fylde.

16 to 19 years

Fylde				Lancashire
No.	% of County	County Rank adjusted for population		
2946	5.0%	11	Population (16 to 19 years)	58894
252	5.8%	3	All young people casualties	4370
8	1.9%	12	All young people Pedestrians & cyclists	430
201	6.4%	1	All young people car occupant casualties	3144
85.5	n/a	3	Rate of casualty / 1000 population	74.2
23	3.7%	11	Killed and serious casualties	628
3	3.0%	10	KSI Pedestrians & cyclists	101
14	4.1%	10	KSI car occupants	339
7.8	n/a	11	Rate of KSI / 1000 population	10.7

The age group 16 to 19yrs includes the youngest drivers and riders of powered two wheelers. In this age group Fylde has the third highest rate in the County for all casualties and the highest County rate for car occupants. However these casualties are on the whole less severe than most other Boroughs in the County.

20 to 25 years

Fylde				Lancashire
No.	% of County	County Rank adjusted for population		
3555	4.7%	11	Population (20 to 25 years)	75681
282	5.9%	1	All casualties	4802
15	3.6%	9	All Pedestrians & cyclists	415
227	5.9%	1	All car occupant casualties	3825
79.3	n/a	1	Rate of casualty / 1000 population	63.5
25	4.1%	8	Killed and serious casualties	608
2	1.9%	10	KSI Pedestrians & cyclists	107
18	4.7%	6	KSI car occupants	383
7.0	n/a	8	Rate of KSI / 1000 population	8.0

This age group exhibits the same pattern in that it has the highest rates for all casualty types and all car occupant casualties but casualty severity rates are increased from the previous age group.

Quintile		Number of wards	Child Pop	Child KSI pedestrian	Child KSI P/C	VRU KSI/000 child pop	Child Pop	VRU KSI
1	0 - 20% most deprived	0	0	0	0		0.0%	0.0%
2	21 - 40%	2	643	0	0	0.000	5.0%	0.0%
3	41 - 60%	12	3258	5	1	1.842	25.4%	42.9%
4	61 - 80%	5	8239	1	6	0.850	64.3%	50.0%
5	81 - 100%	2	683	0	1	1.464	5.3%	7.1%
Total		21	12823	6	8	1.092	100.0%	100.0%

Recommendations:

- The use of more road safety awareness campaigns through the number of preferred communication methods with young people such as Twitter and Facebook.
- Create closer targeted links with Lancashire Road Safety Partnership.
- Coordinated and targeted education and enforcement campaigns

Fire Safety

While there is a large proportion of older people residing in the Fylde District there will continue to be a high risk of fire. (23.9% of the Fylde population are 65+ compared to an England and Wales average of 16.4%).

County and National statistics relating to fire deaths identify that persons in this age group are at a higher risk. St Annes Station Plan clearly states its intentions in targeting high risk groups, over the 1700 Home Fire Safety Checks completed 62% were targeted at residents in the 65+ age group.

Reducing the risk of fire within this group is a priority for LFRS and recognises the importance of partnership work and the benefits that early intervention can deliver. LFRS utilises its Older Persons Advocates to engage with its higher risk residents liaising with care agencies that come into regular contact with the elderly and so improving their quality of life.

Recommendations:

- Close working between the Lancashire Fire Rescue service and Fylde Borough Council streetscene services on fly tipping with enforcement officers.
- Awareness training on candle usage.
- Championing removing chip pan fryers, crossing cutting health and wellbeing priority.

Perception / Tolerance Levels

Due to the makeup of Fylde surveyed levels are high but the reality is that the figures are low, if two to three young people hang around it's seen as a risk by some residents of the community being perception data. However looking at the population's figures by ward level it is interesting to identify that the wards Ansdell, Ashton, Central and Clifton have the large age groups of 70-85+ years old of which these wards are the most reported ASB issues highlighting the possibility of tolerance thresholds clashing. Benchmarking crime, ASB, public disorder etc Fylde figures are one of the lowest within the North West.

Some residents appear to have high expectations therefore resulting in perception issues around the fear of potential crime occurring. This will continue to be worked on throughout the next 12 months to drive the ongoing change culture shift. CCTV has helped addressing this issue, people like it, feel safer but difficult to measure as perception impact and does it directly reduce criminality. Looking at the criminal damage age groups young people are not the majority of crimes committed. There is a perception in PACTs that the alcohol problem with young people is worse than it is and a general perception that there is no drug problem in fact evidence would argue this fact. Over the past 18 months addressing the fear of crime has been a distinct target nationally for the Police force which is something we have been committed to carry out in Fylde.

Recommendations:

- Joint media work such as on press releases, positive news stories (ADDACTION and J2R - via LDAAT). Improve awareness of services and issues - council and employer websites.
- There is a need to protect Paterson Centre to avoid negative local reactions with help from councillor involvement so that the centre has the opportunity to fully develop and embed.
- Need positive press and media to change attitudes and promote joint working.
- Residents need awareness / education of the reality as their fear of crime often relates to young people hanging about with "nothing to do".
- Communicate by using technology to get young people involved and identify the missing needs.
- Use best practice methods of the past year such as the Lancashire Fire Service using the local libraries with young people's services to keep up to date with what young people want or to keep the ideas in mind.
- Promote Big Society concept to the community to self governance to help.

TOP FIVE PRIORITIES IDENTIFIED

The **Top Five Priorities** identified from the Fylde Strategic Assessment carried out for 2009/10 have resulted in the following the scanning, analysis and consultation process.

These have been identified as follows:-

1. **Domestic Abuse**
2. **Alcohol harm**
3. **Road Safety**
4. **Violent Crime**
5. **Anti Social Behaviour**

EMERGING PRIORITIES

Emerging Trends

- Drugs and Emerging Trends
- Door step crime
- Illicit tobacco
- Tolerance levels
- Perception levels
- Housing Issues

Emerging Threats

The emergence of Travellers in Fylde in a particular neighbourhood area adjacent to another Policing Division, has presented certain issues and tensions amongst the local community. Legal action has been necessary to ensure that the travelling community are in compliance with the law. This situation continues to be monitored by both the Police and the Local Authority.

This has previously been raised as a possible emerging trend as there are indications that adjoining land has been purchased and approaches made to other landowners.

The current economic situation and 'cutbacks' which are inevitable to Public Services including Local Government and the Police are likely to impact on Community Safety within Fylde and therefore partners are having to find better ways of service provision with fewer resources. This is a challenge which all partners are being asked to address over the coming years. New legislation and Government enabling powers will assist communities to have a bigger part to play in determining Community Rights and embracing the 'Big Society'.

Statement of Area Needs

As a result of the consultation with Fylde CSP Partners, public consultation and analysis, our 'Priorities' clearly demonstrate that there are areas of need which the CSP do not necessarily lead on but have been identified amongst our priorities.

Road Safety; Commissioning of Services in respect of Adult and Young Peoples Alcohol and Drug Abuse, Fire Prevention are prime examples. There is no specific locally provided funding allocated within our District for Domestic Violence or any for ANPR which is of paramount importance in relation to serious and organised crime, extremism and rural acquisitive crime.

Fylde Community Safety Partnership

Community Safety Plan

Fylde CSP completed its end of year strategy (March 2010) with a further overall crime reduction of 3.5% which continues the year on year reductions. Clearly, the true partnership working initiatives continue to impact on crime reduction and further acknowledgement goes to all our partners for their contributions throughout this period. There remain consistent reductions in 'all crime' throughout the District with impressive detection rates.

Following the Strategic Assessment carried out in 2009, this document formed the basis of the Community Safety Plan by identifying the Fylde Priorities and the current local targets have remained on course.

The continuation of interventions, measures, initiatives and policies which had been implemented during the previous year have been successful and therefore attempts will be made to sustain them as well as exploring new ones to meet any challenges which may present themselves. A Partnership Planning Day 'Away day' was held in October where all partners were invited to participate and contribute towards the planning process for the next twelve months.

Fylde is still very well placed amongst its Most Similar Groups i.e. demographics and population and therefore remains one of the safest places in the country.

The Three Year Strategy has been replaced by an annual Strategic Assessment and a Community Plan over a three year rolling programme however at this point in time CSPs await the National Crime Reduction Strategy and the National Drug Strategy.

Funding for Community Safety has traditionally been allocated from the LCC Area Based Grant although this is subject to a 'damping' process and has seen a further reduction this year. Further funding was made available from retained monies by the Safer Lancashire Board who decided how it could benefit the CSPs in relation to the provision of monies for Domestic Violence. Additional funding came by way of the Police Authority Second Homes and LDAAT for the projects which address substance misuse in Fylde.

Alcohol

Fylde CSP has produced an Alcohol Strategy which forms part of the North Locality Alcohol Harm Reduction Group.

The Action Plan for Fylde is constantly reviewed and updated to address the issues which directly concern the people of Fylde. Resources will be aimed at the Health, Wellbeing and Safety of all age groups.

The four thematic groups within the local group are attended by Fylde Borough Council Community Safety, FBC Licensing, Lancashire Constabulary, Lancashire Fire and Rescue, North Lancs Primary Care Trust, Lancashire Drug and Alcohol Action Team and Lancashire Young Peoples Services.

Specialist Alcohol Worker for Young People

The continuation of the work of a Fylde Specialist Alcohol Worker for Young People was secured by funding made available from LDAAT, drawing on the success of the previous year's work, it was agreed to spread this work across the locality to enable the Districts of Wyre and Lancaster to benefit from the experience gained. The work continues to be provided and managed by Young ADDACTION with ongoing performance contract monitoring conducted by the Lancashire Drug and Alcohol Action Team. Attempts are ongoing to maintain the position prior to the re-commissioning of Young Peoples Services in relation to substance misuse across Lancashire. The Fylde initiative has been evaluated and acknowledged as an initiative which should be considered as a way forward.

The Tier 2 Specialist Alcohol Worker for Young People continues to provide alcohol misuse education and services and dealing with referrals as well as group work and one to one work.

The monies secured from the Lancashire Drug and Alcohol Action Team the LPSA (Local Public Service Agreement) reward grant money for 'Capital'. The bid for £160k was approved by the Joint Commissioning Group, has now provided a Youth Café (Chillies Café) in the Paterson Building, St Albans Road, St Annes where attendance is growing. Adult service provision is now operating from the same premises, where J2R are able to meet Fylde clients on a one to one basis. This facility will assist in addressing concerns by the local community about the growing numbers of groups of young people found drinking alcohol and the effects this has on their health and the perceptions given to the community about the level of ASB particularly 'Rowdy and Inconsiderate Behaviour'.

Diversiory Activities

Three Fun Days were provided by Fylde Borough Council and a Police lead 'Confidence' initiative included a series of days where 'inflatable' activities and entertainment were provided as a means of diversionary activity for young people. Fylde currently have a cycling officer and a cricket coach who make a significant contribution to engagement with young people.

Information about a host of activities arranged and organised by several approved youth activities and organisations can be accessed on Fylde Borough Council's Website. It is supplemented by the LCC Positive Activities for Young People Website - Go4 It.

A working group coordinated by YPS and involving the CSP to discuss providing positive activities and youth provision was made difficult when essential Positive Activity Funding was suspended during the summer months and subsequently a locality bid to supplement this has been successfully made to LDAAT who can support diversionary activities which will address substance misuse amongst young people. The Police and Fire Awareness Initiative at Wesham Fire Station continue as a worthwhile initiative.

In November, 2010 an agency alcohol awareness event took place in St Annes and Kirkham which was marketed as a 'Mocktail' evening where young people were given the opportunity to sample non alcoholic drinks. This formed part of a national alcohol awareness week.

Carr Hill High School were successful in coming second in the 'Northern Beat' finals which involved the production of a short theatre presentation on the subject of alcohol/drugs and teenage pregnancy.

Partners were all involved in the Police lead summer confidence campaign which identified specific themed weeks, one of which concentrated on anti social behaviour where the public were given the opportunity to speak personally with all agencies. Queries were answered or taken away in order to address concerns.

Two successful multi agency 'clean sweep' operations were also conducted where local ward councillors were on hand to answer questions from residents.

Recent Successful and Forthcoming Initiatives and Activities:

- ✓ Continued Funding for a Domestic Violence Outreach Worker
- ✓ A contribution to the Tower Programme (Substance Misuse) Arrest referral worker
- ✓ Policing and Partner Operations to address Violent Crime, Domestic Violence Criminal Damage and Acquisitive Crime and joint alcohol proxy sales operations with Trading Standards
- ✓ Social Marketing Alcohol Advice advertisements on Blackpool Victoria Hospital A and E Department and Local Health Centre Display Screens
- ✓ Funding of Speed Indication Devices to supplement existing ones in Fylde
- ✓ Purse Bells re pick pocketing offences
- ✓ Joint Police and Trading Standards Licensing Operations
- ✓ Ice Scrapers re cold weather Road Safety issues
- ✓ Cycle locks and cycle coding

- ✓ Locally distributed advertising literature
- ✓ Funding activities for young people by FBC Sports Development during the summer holidays.
- ✓ Provision of signage in connection with a newly imposed Designated Public Place Order on Lytham Green.
- ✓ Crime Prevention Leaflets
- ✓ Alcohol Test Strips
- ✓ Staining 'Gating' Project
- ✓ Alcohol Signage
- ✓ Property Marking Kits
- ✓ Graffiti Removal
- ✓ Two Clean sweep Operations
- ✓ Body Cameras for use by the Police at crime scenes
- ✓ Hotel Watch Posters distributed to all hotels in Fylde

All the agreed projects and initiatives have continued to play a significant part in reducing crime and anti social behaviour across Fylde.

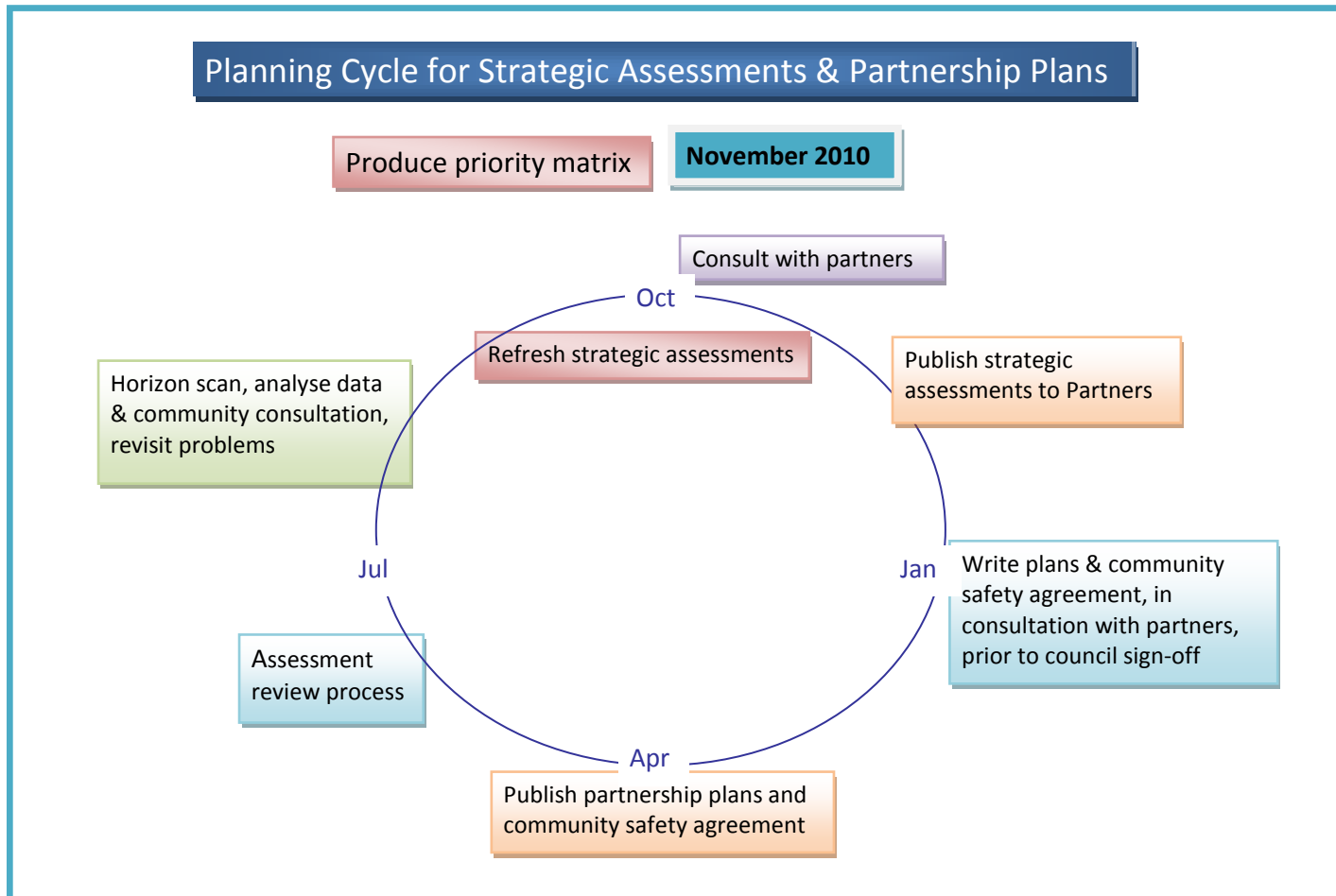
Priority targets continue to be met and exceeded within the Fylde CSP despite reducing financial resources and ever emerging challenges.

Success can only continue with the commitment of partners and the most significant challenge to the partnership is how to address the public concerns and perceptions on crime and anti social behaviour which seem at odds with the evidence on recent trends in crime, policing and justice.

Despite the removal of the single 'Confidence' target for the Police, reducing the fear of crime and ensuring that the Police and Local Authority work together to reduce crime and anti social behaviour remains a priority for the Fylde Community Safety Partnership. Strong neighbourhood involvement is required to identify and assist the victims of crime and ASB, particularly amongst the most vulnerable sections of the community. Neighbourhood Policing Teams and their neighbourhood Key Individual Network (KIN) should serve to reinforce the overall aim to build safer, stronger and confident communities.

APPENDIX 1 – THE PLANNING CYCLE

The Strategic Assessments are undertaken on an annual planning cycle. See diagram below:



APPENDIX 2 – DATA SOURCES

- Crime Reduction <http://www.crimereduction.gov.uk/antisocialbehaviour>
- Crime & Disorder Act 1998
- Crime & Disorder (Overview Scrutiny) 2010
- C.O.R.A data April 2009 to October 2010
- Association of Chief Officers 2004
- Home Office Domestic Violence definition 2006/07
- MADE data April 2009 to October 2010
- SLEUTH September 2009 to October 2010
- iQuanta BSC Comparative Crime figures 01/04/09 to 30/10/09 and 01/04/10 to 30/10/10)
- Safer Lancashire Community Partnerships 2009/10
- British Crime Survey (Tracker)
- Section 27, Violent Crime Act 2006
- Section 30, Policing & Crime Act 2009
- Department of Health (2006b) A Parent's Guide to Drugs and Alcohol. London, HMSO
- HIT (2003) Drunk – An adult's guide to young people and alcohol
- Data Interchange Hub - <https://www.hub.info4local.gov.uk/dihweb/>
- Places Analysis Tool - <http://www.pat.communities.gov.uk/pat/>
- Floor Targets Interactive - <http://www.fti.communities.gov.uk/fti/>
- State of the Cities database - <http://www.socd.communities.gov.uk/>
- Indices of Multiple Deprivation - <http://www.imd.communities.gov.uk/>
- Data4nr.net - <http://www.data4nr.net/introduction/>
- Neighbourhood Statistics - <http://www.neighbourhood.statistics.gov.uk/>
- Fylde Borough Council resources and performance management system Performance Plus

APPENDIX 3 – PRIORITY SCORING SYSTEM

Category	Description	Scoring System	
Geographic Extent	Is this problem confined to one small area or is it widespread across the borough?	0	not a problem in our area
		1	small evidence that this is the case in our area
		2	moderate evidence that this is the case in our area
		3	Substantial evidence that this is the case in our area.
Scale relative to other areas	Compared to Most Similar Families on Iquanta or with those used by the fire service, is the problem worse, the same as or better than other areas?	0	This is better than MSF
		1	This is the same as MSF
		2	This is slightly worse than MSF
		3	This is substantially worse than MSF
Direction of Travel	Is the problem getting worse, getting better or staying the same?	0	Improving
		1	Staying the same
		2	Worsening slightly
		3	Worsening substantially
Level of Harm	Is this problem a signal crime? Is it a precursor to something more serious? Does it disproportionately affect one sector of society?	0	Not a problem in our area
		1	Some small evidence that this is the case in our area
		2	Moderate evidence that this is the case in our area
		3	Substantial evidence that this is the case in our area.
Threat Level	What is the probability of this problem occurring?	0	There is little chance of the event/outcome predicted, probability $\leq 10\%$
		1	There is some chance of the event/outcome predicted, probability $\leq 50\%$
		2	There is a better than even chance of the event/outcome predicted, probability $\geq 51\%$
		3	There is an almost certain chance of the event/outcome predicted, probability $\geq 90\%$
Of Community Concern	Does community consultation indicate that this is a real concern?	0	Not a problem in our area
		1	Some small evidence that this is the case in our area
		2	Moderate evidence that this is the case in our area
		3	Substantial evidence That this is the case in our area.
Local Strategies/Targets	Is this included in a number of local partner strategies and plans? For example, community plans, LAA, police control strategy, IRMP, health plans	0	Not included in any local strategies or plans.
		1	One partner includes it in a local strategy
		2	Two partners include it their local strategies
		3	More than two partners include it in their local strategy or plans

APPENDIX 4 – DETAILED PRIORITY MATRIX

Problem Locally	Geographic Extent	Scale Relative to Other Areas	Direction of Travel	Level of Harm	Threat Level	Community Concerns Expressed	Local Strategy/Targets	Overall Score	Rank
Domestic Abuse	3	2	3	3	3	2	3	19	1
Alcohol harm	3	1	2	3	3	2	3	17	2
Road Safety	2	3	2	2	1	3	3	16	3
Violent Crime	2	1	2	3	2	2	3	15	4
Anti Social Behaviour DISORDER	3	0	1	2	2	3	3	14	5
Anti Social Behaviour ENVIRONMENTAL	3	1	2	1	2	3	2	14	5
Fire Safety	2	1	2	2	2	1	1	11	7
Serious Acquisitive Crime	2	0	0	2	3	2	2	11	7
Drugs and Emerging Trends	2	0	2	1	2	1	2	10	9
Door step crime	1	2	0	2	1	1	1	8	10
Illicit tobacco	1	0	1	1	1	1	1	6	11
Tolerance levels *								0	12
Perception levels *								0	12
Housing Issues *								0	12
Raise the profile of treatment & services *								0	12
Brief interventions training *								0	12
* Following detailed discussions after the Fylde Strategic Assessment away day held on 20/10/10 it was agreed not to score some sections (highlighted in RED) due to the lack of supporting evidence, however still acknowledge the local concerns raised.									

APPENDIX 5 – PESTELO

Political

- Local Elections (May 2011)
- Possibility of a cabinet reshuffle within the coalition Government
- Possibility of a new conflict in the world which may increase violent extremism.
- The recession may produce a political shift to far-right extremism.

Environmental

- Improvements to building and environmental design will reduce the opportunity for crime.
- Improvements to street lighting
- Impact of travelling community in rural areas

Social

- Social discontent may lead to an increase in community tensions
- Financial hardship will reduce people's freedom to move and may result in more homelessness.
- Fear of crime is greatest amongst older people. As the number of older people in our population is increasing, this fear will also increase.
- Crime could activities will increase as a result of housing problems and unemployment
- There has been a shift in drinking patterns from pubs to in the home.

Technological

- Automatic number plate recognition will make it easier to find criminals and reduce crime.
 - Selector DNA/ Smart Water property may prevent theft and make it easier to return property to the owner.
 - CCTV (close circuit television) will improve safety and reduce fear of crime.
- .Technological advancements leading to new products on the market attractive to criminals eg. Satellite navigation trackers
- The recession could result in a reduction in investment in CCTV and other security measures and a subsequent increase in vulnerability

Economic

- All public sector organisations have seen reductions in their budgets from central government.
- In addition, income from business rates and council tax has fallen.
- Costs are rising due to inflation and interest rate changes.
- Recessions are linked with increases in violent, drug and alcohol related and acquisitive crimes
- Deliberate fire setting is also known to increase in recessions

Legal (proposed legislation)

- Coroners and Justice Bill
- Localism Bill
- Improving schools and safeguarding children Bill
- Policing, crime and private security Bill
- Citizens, Immigration and Borders Bill 2008-09, change in the immigration rules
- Community tension monitoring requirement imposed on all local authorities

Organisational (possible changes which could have an impact)

- Regional and/or Local Government reorganisation.
- Changes in the way partners share information.
- An updated local area agreement, which may place community safety higher or lower in the partnership's priorities.
- A change in the way we set targets so that they are based on public satisfaction.
- Police Authority re-organisation
- LAA refresh, with possibility that community safety may become more or less prominent on the partnership's agenda
- Efficiency saving exercises being undertaken by a number of partner organisation

REPORT



REPORT OF	MEETING	DATE	ITEM NO
DIRECTOR OF STRATEGIC DEVELOPMENT SERVICES	POLICY DEVELOPMENT SCRUTINY COMMITTEE	24 TH MARCH 2011	6

REVIEW OF ASSETS

Public Item

This item is for consideration in the public part of the meeting.

Summary

The Committee has commenced a review of assets and at the last meeting appointed a Task and Finish group. The group has met and proposes a schedule of concessionary lettings (attached) the Committee to agree to review.

Recommendation

That the Committee notes the report, makes comments and / or recommendations on the attached schedules (a, b and c) and agrees the list of concessionary lettings to be reviewed by the task and finish group (schedule d).

Cabinet Portfolio

The item falls within the following Cabinet portfolios:

Portfolio Title:

Planning and Development
Leisure and Culture

Cllr. Trevor Fiddler
Cllr Sue Fazackerley

Report

- 1) The Committee at its meeting on the 3rd February resolved:
To appoint a Task and Finish Group to assist in the work required to undertake the review of assets. Appointed were Councillors Craig- Wilson, Mulholland and Speak.
- 2) The Task and Finish group has since met to commence the review. In attendance by invitation to observe were also the relevant Portfolio Holders, Cllrs Fiddler and Fazackerley.
- 3) Appended to the report are four schedules which members are asked to note and comment on.
 - a) 2007 Review
These are the assets last reviewed by Scrutiny and Cabinet in 2007. It includes the resolution of Cabinet and a summary of actions since the review.
 - b) 2008-10 Asset reviews
These are reviews or actions that have been instigated and progressed since 2007.
 - c) Current Asset reviews
These are reviews or actions currently underway and about to concluded.
 - d) Concessionary lettings subject to review
This is a list of lettings which it is proposed will be the subject of the latest review.
- 4) Members are asked to note a), b) and c) above and make any additional comments or observations. Members are asked to agree to schedule d), the list of concessionary lettings subject to review.
- 5) It is anticipated that the Task and Finish group will meet again and report back in the new administrative year after May.

IMPLICATIONS	
Finance	The Council's continued budgetary pressures places increased emphasis on further maximising the financial return of assets. Subsequent asset reviews will inevitably be expected to generate further income and/or generate savings.
Legal	No direct implications
Community Safety	No direct implications
Human Rights and Equalities	No direct implications
Sustainability and Environmental Impact	No direct implications
Health & Safety and Risk Management	No direct implications

Report Author	Tel	Date	Doc ID
Paul Walker	(01253) 658431	Date of report	15 th March 2011

List of Background Papers		
Name of document	Date	Where available for inspection
None		

Attached documents

Schedules:

- a) 2007 Review
- b) 2008-10 Asset reviews
- c) Current Asset reviews
- d) Concessionary lettings subject to review

Schedule A - 2007 Asset Review

	Property	Cabinet resolution	Action since review
1	North Beach Car Park	To market the site for disposal	Decision in 2010 to retain as a car park and introduce charges
2	Former Central Vehicle Maintenance Unit depot on Heeley Road	To market the site for disposal	Sold
3	Former Adult Training depot St David's Road	To market the site for disposal	Currently being offered for sale
4	Wesham Offices/Depot	To market the site for disposal The Wesham Offices should be considered for a decampment option for the temporary relocation of council employees whilst the Town Hall was being re-developed	Currently being offered for sale
5	Public Offices site	To market the site for disposal	Currently being offered for sale
6	Town Hall site	To market the upper floors of the building for disposal	Cabinet resolved in 2010 to retain, modify and improve the Town Hall
7	Ground Rents	Offer for sale to individual householders then sell remainder in the open market	All have been offered for sale to individual householders. 25 applications have been approved and are being processed. Remainder soon to be offered for sale on-block.
8	Moreland Avenue allotments, Wesham	That Wesham Town Council is contacted to ascertain if it has any interest in leasing the whole of the allotment site. If there is no interest the allotment site together with the garage site should be disposed of to a registered social landlord in order to provide affordable housing. If the Town Council was interested in acquiring the allotment site the garage site should be disposed of for affordable housing only.	Review undertaken. Portfolio Holder decision made to transfer to Town Council
9	Garage site, Morland Ave., Wesham		No realistic residential development potential. Garage development not viable. Proposed to be transferred to Parish Council

10	St Paul's Avenue car park	To identify resources in the 2008/09 Corporate Plan to produce a regeneration plan for Fairhaven Lake, a part of which would be considering the future use of the St. Paul's Avenue Car Park.	The whole of Fairhaven site is now the subject of a masterplanning exercise. In the meantime retained as car park - charges reviewed
11	Calder Close playing fields and scout hut	To improve maintenance and usage of the existing open space with the remainder of the site retained for now for possible future use as affordable housing	Site retained and improved. Town Council proposal under consideration for cycleway and improvements to surrounds. Adjacent Scout hut to be included in next review of rents
12	Waddington Road Playing fields	To improve the environmental and recreational potential of the site	Retained and improved through grant funding
13	Pier Hole mud flats, Lytham	To meet with Natural England, the RSPB and the Environment Agency to discuss implications for the site	Sold to Lytham Wildfowlers
14	Park View changing rooms	To enter into a dialogue with Park View 4U over the potential transfer of the building to allow it to be developed for community use as an Eco centre or similar at no cost to the council	Building demolished. Let March 2011 to ParkView4U for construction of community centre/café - in progress
15	Section of Beach fronting North Prom car park	To include the site within the emerging regeneration proposals for the Promenade and consider as part of this including consultation with the St. Annes Land and Building Company	Planning application for beach huts to be submitted shortly
16	Solarium and sensory Gardens adj. St. Annes pier	To include the site within the emerging regeneration proposals for the Promenade and consider as part of this including consultation with the St. Annes Land and Building Company	Retained and improved
17	Scruples site, Lytham Green	To advertise the site for a suitable short term moveable concession	Retained - development proposals discounted due to legal restrictions
18	Land at Wray Crescent, Wrea Green	To retain the status quo pending publication of the Fordham report	Report to Cabinet March 2011 recommending transfer to Parish Council

19	Ashton gardens nursery site	To develop for educational use which is complimentary to the restored gardens and as a possible site for low impact depot garages following the sale and development of the St. Annes civic sites	Retained and let in part to and used by; the LSP's Food Cooperative, St Annes Build Up Project and Omerod Trust
20	Dickie Bush site, Ansdell	To retain the site as it is but seek any interest from residents in setting up a local friends group	Retained and improved by Ansdell in Bloom
21	Blackpool Road Playing Fields	To develop a dialogue with the developer/airport/ Lytham Town Trust to establish the basis of a scheme to consider whether it is or is not in the interests of the council to proceed	Ownership of the airport has changed and it is not clear if development is still proposed
22	Former CAB building, Orders Lane, Kirkham	To investigate the level of interest from the neighbouring occupier as a special purchaser with a view to maximising the value of the site	Demolished with the site to be transferred to New Fylde Housing as part of adjacent development
23	Jetty on river bank, Helical Springs, Lytham	To renegotiate the lease with Helical Springs at maximum rental based on comparable income realised by Wyre Borough Council for similar moorings in its administrative area	Retained - adjacent landowner not interested in acquisition
24	Former landfill site, Graving Dock Rd, Lytham	To enter into dialogue with adjoining land owners to establish the basis of different forms of development to consider if it would be in the interests of the council to dispose	Retained - investigations and discussions continuing with adjacent landowners
25	Clifton Lytham Housing Association (Melton Grove)	That if the Directors of Clifton Lytham Housing choose not to dispose of the Association to a registered social landlord that the Council no longer supports the administrative costs to the Association	Sale agreed subject to retention of 15 houses for social housing - Portfolio Holder report March 2011
26	Carr Bridge Caravan Park	That the property be retained by the council as an investment property	Decision not to sell due to Finance calculation on rent/capital receipt. Subject to regular review
27	Former conveniences, Ansdell Road South	To offer the site for sale	No legal title - investigations ongoing

Schedule B - 2008/10 Asset Reviews

	Property	Situation	Action	Financial implications
1	Former TIC Building	Closed in 2010	Let as Clockhouse Café	Rent of £15,000 p.a. achieved
2	Ashton Gardens Pavilion	New build	Let as Pavilion Café	Rent of £18,500 p.a. achieved
3	Fairhaven Lake Shop	Closed shop	Let as shop	Rent of £4,500 p.a. achieved
4	Morland Avenue Allotments, Wesham	Let to Town Council	Transferred to Town Council	Minimal
5	Site of Sandyachting Building	Vacant - previously let @ £210pa	Let to Trax	Rent of £2,500 p.a. achieved
6	Land at Chain Lane, Staining	Long lease to Parish Council	Transfer agreed to Parish Council	none
7	Wesham Offices	Vacated by PCT July 2010.	Part let to LCC and part on short term let to Fylde Conservative Assoc	Loss of £55,000 pa rent. Short term rental income equivalent to £3,000 pa from FCA and £11,650 from LCC
8	Interview room, Public Offices	Used free of charge by outside bodies	Charges introduced	Rental income £3,300 p.a. achieved
9	3 areas of open space in Freckleton	Managed by Freckleton PC	Transfer agreed to Parish Council	Minimal

Schedule C - Current Asset Reviews				
	Property	Situation	Action	Financial implications
1	Mortuary Building at Lytham Crematorium	Vacant and derelict	Let to Funeral Director	£3,750 rental income. Building improved at no cost. Securing of Crematorium income
2	Tom's Croft Car Park, Freckleton	Free car park	Report to Cabinet March 2001 recommending transfer to Parish Council	Saving of around £2,500 pa in rates, sewage charges
3	Allotments, School Lane Kirkham	Leased to Town Council	Report to Cabinet March 2011 recommending transfer of existing allotments and extension	Minimal
4	Land at Wray Crescent, Wray Green	Garages, allotments and play areas part let to PC	Report to Cabinet March 2011 recommending transfer to Parish Council	Minimal
5	Lytham Lifeboat House	Leased by RNLI	Report to Cabinet March 2011 recommending extension of lease	£100 pa
6	5 St George's Road, St Annes	Ground floor used as Parks office and Gardens Interpretation Centre	Part let to the Town Council under an annual licence	£6,000 income pa (£3,000 for rent and £3,000 contribution towards heating, lighting, rates and repairs)
7	North Beach	Windsports banned	Proposed licencing of Windsports - discussions ongoing with Trax	Initial income of £3,000 pa to cover Council costs
8	Central Beach	Proposed Beach Huts	Proposed grant of lease to private operator subject to planning permission	Rent per hut site yet to be agreed

9	North Beach	Annual Beach Bike Race	Investigating issues with a view to granting a licence for Feb 2012	Annual licence fee
10	Central Beach	Helicopter Pleasure Flights	Successful test flight held. Health & Safety issues under consideration	Annual licence fee
11	North Beach	Hovercraft to Southport	Early stages of investigation into issues	Annual licence fee

		Name of Lessee	Current Rent	Comments
1	Age Concern 7 St George's Rd St Annes	Age Concern	£3,750	Lease expired - proposed to be renewed shortly on commercial terms. Age Concern also receive a Council grant
2	Bowling Greens - East End, Lorne Street, Lytham	East End Bowling Club Management Committee	£0	Management agreement to bowling club at no rent
3	Bowling Green, Mellor St, Kirkham	Kirkham Bowling Club Man Committee	£0	FBC leases the land at £1,700 p.a. and gives the bowling club free use. Lease renewal under consideration
4	CAB Moor St Kirkham	Kirkham and Rural Fylde CAB	£1,700	FBC pays a grant plus all costs of occupation including rates, heat and light, cleaning, repairs and window cleaning
5	Council Chamber, Moor street, Kirkham	Kirkham Town Council	£72	FBC pays all costs of occupation including rates, heat and light, cleaning, repairs and window cleaning
6	Farmers Market St Annes		£0	Free use of car park one day each month
7	Nursery at Wray Crescent	Wray Crescent playgroup	£7	Assigned to Wray Crescent playgroup
8	Model Boat Club Blackpool & Fylde	Blackpool and Fylde Model Boat Club	£35	No formal agreement for use of part of Fairhaven lake
9	Ribble Cruising Club	Trustees of Ribble CC	£310	Non assignable ground lease. Review to Ground Rental value every 7 years
10	Scout HQ Kirkham	2nd Kirkham Scout Group	£106	Ground lease for 50 years from 1999
11	RNLI Station St Annes	RNLI, West Quay Rd, Poole	£0	Lifeboat station and souvenirs. Non-assignable 50 year lease from 2003 at peppercorn rent
12	Lytham Windmill	Trustees of Lytham Heritage Group	£0	Free licence for Windmill museum expired 2009. Currently subject to annual extensions pending long term agreement
13	Former Lifeboat House, Lytham	Vacant	£0	Proposed extension to Windmill museum
14	2 plots at Park View	Park View 4u	£0	Non-assignable lease of play areas
15	Boathouse, Fairhaven Lake	Trustees of Ribble Cruising Club	£0	Occupied under historic verbal agreement
16	Boathouse, Fairhaven Lake	Sea Scouts	£0	Occupied under historic verbal agreement
17	Fairhaven Lawn Tennis Club	Fairhaven Lawn Tennis Club	£4,655	The charge equates to the annual cost to FBC of grounds maintenance. No rent is paid
18	Fairhaven Cottage	Vacant	£0	Long term to be considered within Fairhaven Masterplan. Temporary uses under consideration
19	Ribble Discovery centre	RSPB	£0	6 year lease from 2007 at peppercorn rent

Policy Development Scrutiny Committee



Date	3 February 2011
Venue	Town Hall, St Annes
Committee members	Councillor Fabian Craig-Wilson (Chairman) Councillor Kiran Mulholland (Vice-Chairman) Ben Aitken, Frank Andrews, Christine Akeroyd, David Chedd, Maxine Chew, John Davies, Leonard Davies, Patricia Fieldhouse, Karen Henshaw JP, Elizabeth Oades, Heather Speak
Other Councillors	Cheryl Little
Officers	Clare Platt, Tracy Scholes, David Gillet, Mike Walker, Gary Sams, Annie Womack
Others	

Public Platform

There were no members of the public wishing to speak.

1. Declarations of interest

Members were reminded that any personal/prejudicial interests should be declared as required by the Council's Code of Conduct adopted in accordance with the Local Government Act 2000.

2. Confirmation of minutes

RESOLVED: To approve the minutes of the Policy Development Scrutiny Committee meeting held on 6 January 2011 as a correct record for signature by the chairman.

3. Substitute members

The following substitutions were reported under council procedure rule 22.3:

Councillor Christine Akeroyd for Councillor Brenda Ackers

Councillor Maxine Chew for Councillor Elaine Silverwood

4. National Food Hygiene Rating Scheme

Mr Mike Walker, Head of Public Protection, explained that support was being sought from members for Fylde Borough Council to introduce the National Food Hygiene Rating Scheme to be run in partnership with the Food Standards Agency (FSA). He said that there would be no undue pressure on council resources as a result of implementing the scheme.

He explained that the scheme was designed to provide consumers with information about hygiene standards of food premises, determined from the most recent food hygiene inspection. The rating would reflect the level of compliance with legal requirements.

The rating would be available to view on the FSA website. Once premises had been scored they would be provided with a sticker to display and a certificate, enabling customers to make an informed choice about where they choose to eat or shop for food.

Safeguards were incorporated to ensure fairness to businesses. These included an appeals procedure; a 'right to reply' to publication of the hygiene rating and a mechanism for requesting a re-inspection for a re-rating.

In response to queries from members, Mr Walker clarified that there would be publicity through the media, and including at our own One Stop Shop and through the website; he also confirmed that owners were not obliged to display the stickers, but he doubted that they would want to raise a query in customers' minds by not doing so. He also explained the appeals mechanism, and the three elements that would be used to arrive at an overall rating. The ratings for all premises would be available on the FSA website, but for those consumers without a computer, they could call in to the One Stop Shop if they had a query about a specific trader.

The committee resolved:

1. To recommend that the introduction of the National Food Hygiene Scheme be endorsed
2. To recommend that the National Food Hygiene Rating Scheme policy be adopted

There was no recorded vote as the Chairman decided that the matter was not controversial, and the resolution was carried by show of hands.

5. Partnership Working Annual Report

At the December meeting of the Committee, members considered the annual report on partnership working and concluded that in terms of those appointments to outside partnerships involving elected members, work was required to update the list of outside bodies as the continued operation of some was questioned. Tracy Scholes, Director of Governance and Partnerships introduced the report and provided an updated list for members.

Members of the committee's concerns centred around the dissemination of information which was obtained by members at the meetings they attended as a representative of the council. They felt that there should be a mechanism for those representatives to report back to councillors and to officers.

After the debate the committee resolved:

1. To recommend to Cabinet that future appointments to outside bodies should require those members who are appointed to report back either six monthly or annually depending on the significance of the partnership. And that a record should be kept of the number of meetings each year and whether the nominated member attended.
2. To recommend that where the appointment is to a specific post holder (i.e. Mayor, Leader, or Portfolio Holder) that the appointment should nominate the post holder rather than a named individual.
3. That the performance and role of Age Concern in the Fylde should be reviewed both at budget setting and at the occasion of their annual report presentation to committee.

There was no recorded vote as the Chairman decided that the matter was not controversial, and the resolution was carried by show of hands.

.6. Operation of Mayoralty

This report was also presented by Tracy Scholes. She explained that the Council had a written policy encompassing procedure notes for the Mayor and Deputy Mayor and the Mayoral Team to follow in each mayoral year. This policy is kept under review. A copy of the policy was attached with some amended wording to consider at paragraph nine.

The amended wording suggested limiting the number of mayoral events attended to an average number based on recent years in order that the mayoral budget can be managed effectively.

During the discussion that followed, members agreed that a cap on the number of events was reasonable. Other issues raised were the type of engagements which were suitable and whether a geographic limit to the range of appointments should also be considered.

The current Mayor, Councillor Elizabeth Oades, expressed the opinion that in years when a draw needed to be made, that it should be done well in advance of the subsequent appointment so that the incoming mayor would have plenty of time to prepare.

It was pointed out that the policy makes reference to the twin town of Verne, and it should be made clear that this is not the twin town of the Borough, but of St Annes.

A query was also brought up relating to members who achieved seniority but deferred their appointment or declined to take part in a draw where it was necessary, and members asked the policy should be applied properly in such cases.

After the discussion the committee resolved:

1. To recommend that, where there is more than one member eligible for selection in any year, the draw to resolve the issue should be made well in advance
2. In future, to ensure that the part of the policy which permits any member to decline appointment for one year, for one instance only, is enforced. And that declining the appointment again in the subsequent year will result in the member losing seniority and being moved to the bottom of the list.
(The seniority list is attached to these minutes)
3. That a cap should be imposed on the number of mayoral engagements to be undertaken, the cap to be set at the annual average worked out over the three years from 2007/08.
4. That where practicable, events should be limited to those that focus on the Fylde and its near environs as opposed to attending engagements wider afield.

There was no recorded vote as the Chairman decided that the matter was not controversial, and the resolution was carried by show of hands.

7. Fylde Coast Choice-Based Lettings

This report was introduced by David Gillett, Head of Housing Services. He explained that Choice Based Letting (CBL) was a framework for allocating social rented properties owned by housing associations and councils to potential tenants in housing need.

There was a new Allocation Scheme for the Council which would set out who will get priority in the letting of affordable housing in the Borough. The Allocation Scheme comprised a borough-specific Area Lettings Plan and a Fylde Coast Consistent Assessment Policy.

The report also outlined a process to establish a Partnership Agreement that would set out the responsibilities of the nine partners in establishing and operating a proposed new Fylde Coast CBL system.

Project costs were included and the report sought approval to enter into a contract with an IT provider for the new CBL system that would be operated by the principal social housing providers across Fylde, Blackpool and Wyre.

Mr Gillett reminded members that CBL had been the subject of a report to Cabinet in 2009 and had been out to wide consultation.

He told the committee that currently anyone seeking to find accommodation would have to fill in 14 application forms with 14 providers. CBL would prevent that, the process would be standardised, would be less stressful and less bureaucratic.

Members raised several issues, among them a concern that persons without a verifiable connection to the Fylde would be able to access Fylde accommodation. Mr Gillett drew members' attention to the Lettings Plan which demonstrated the need for applicants to show a local connection in order for them to achieve a high priority, as the system is designed to show preference to those with a local connection. Properties in the rural parishes would only be let to those with a strong connection to that village.

He also confirmed that homeless people from Blackpool and Wyre would not have to be housed in Fylde.

It was queried whether costs would escalate, but Mr Gillett said that the costs overall were considerably less and gave considerable gain and were not expected to escalate.

After an in-depth debate of the various issues raised, and following a recorded vote, the committee RESOLVED:

1. To recommend approval of a new Allocation Scheme for the Council which will set out who will get priority in the letting of affordable housing in the Borough. The Allocation Scheme to comprise a borough-specific Area Lettings Plan and a Fylde Coast Consistent Assessment Policy.
2. To recommend approval of the process to establish a Partnership Agreement that sets out the responsibilities of the nine partners in establishing and operating a proposed new Fylde Coast CBL system.
- 3 To recommend that project costs should be approved and that the council should enter into a contract with an IT provider for the new CBL system that will be operated by the principal social housing providers across Fylde, Blackpool and Wyre.

Votes for the recommendations (9) Cllrs Akeroyd, Aitken, Andrews, Fieldhouse, L Davies, Chedd, Speak, Mulholland, Craig-Wilson

Votes against the recommendations (5) Cllrs Oades and K Henshaw

Abstentions (2) Cllrs Chew and J Davies

8. Review of Assets

At its meeting on 9 December the Committee considered a report on the management of leisure assets and resolved that officers should review the letting of leisure assets where subsidies are provided. Cabinet subsequently asked for this recommendation to be extended to all assets.

Gary Sams, Principal Estates Surveyor, introduced the report which set out the work that has been done to date to identify the extent to which Council properties are occupied on a subsidised basis, and the additional work which needs to be undertaken to provide the Committee with a full picture of the subsidies provided to occupiers of Council land and buildings.

Mr Sams advised members that a number of assets had been identified which had previously been let by the Council at less than full rental value. Further work was required to confirm the list and to undertake a valuation of each property to assess its open market rental value, which would reveal the financial impact of these concessionary lettings.

He said that it was difficult to look at rents in isolation as some occupiers received additional support from the Council including grants and the payment of costs such as repairs, heating and lighting and rates. Others, such as bowling clubs, also received funding towards grounds maintenance. A full assessment of the total cost of this support would require the input of staff from the Technical Services, Parks and Leisure and Community Services sections of the Council.

It was suggested, given the depth of information that needed to be prepared and considered for each asset, that a small member task and finish group be formed to undertake this task during late February/early March. The group would then make observations to the next scheduled Policy Development Scrutiny Committee meeting on the 24th March prior to recommendations being made to Cabinet.

The committee resolved:

To appoint a Task and Finish Group to assist in the work required to undertake the review of assets. Appointed were Councillors Craig-Wilson, Mulholland and Speak.

There was no recorded vote as the Chairman decided that the matter was not controversial, and the resolution was carried by show of hands.

FYLDE BOROUGH COUNCIL MAYORALTY

SENIORITY LIST – JANUARY 2011

	COUNCILLOR	DATE ELECTED
1	LIZ OADES - Mayor 2010-2011	1991
2	LOUIS RIGBY (has already been Mayor in 91/92)	1976
3	HOWARD HENSHAW – Mayor 2011-12	1995
3	TOM THRELFALL – Mayor 2012-13	1995
5	GEORGE CALDWELL (has already been Mayor in 1995/96)	1973 (broken service 1979-1983)
6	TIM ASHTON (excluded himself from draw with Liz Oades in 2010) – Mayor 2013-14	1991
7	ROGER SMALL – Mayor 2014-15	1997
8	DAWN PRESTWICH (has already been Mayor in 1997/98)	1977
9	JANINE OWEN	1999
9	LINDA NULTY	1999
9	HEATHER SPEAK	1999
9	PETER HARDY	1999
9	JOHN L. COOMBES	1999
9	BARBARA PAGETT	1999
9	KEVIN EASTHAM	1999
9	SIMON RENWICK	1999
17	PAUL HAYHURST (has already been Mayor in 2000\1)	1979
18	PATRICIA FIELDHOUSE (has already been Mayor in 2001\2)	1979
19	CHRISTINE AKEROYD	2002
20	MAXINE CHEW	2003
20	ELIZABETH CLARKSON	2003
20	PETER COLLINS	2003
20	RICHARD FULFORD-BROWN	2003
20	KEITH HYDE	2003
20	ALBERT POUNDER	2003

26	TREVOR J. FIDDLER (has already been Mayor in 2004\5)	1979 (broken service 1995-99)
27	KEITH BECKETT	1983 (broken service 1986-2007)
28	KAREN HENSHAW	2003 (broken service 2007-2010)
29	BRENDA ACKERS	2007
29	BEN AITKEN	2007
29	KAREN BUCKLEY	2007
29	DAVID CHEDD	2007
29	MICHAEL CORNAH	2007
29	JOHN DAVIES	2007
29	BARBARA DOUGLAS	2007
29	DAVID EAVES	2007
29	TONY FORD	2007
29	CRAIG HALEWOOD	2007
29	KATHLEEN HARPER	2007
29	KEN HOPWOOD	2007
29	ANGELA JACQUES	2007
29	CHERYL LITTLE	2007
29	ELAINE SILVERWOOD	2007
29	JOHN R. SINGLETON	2007
45	SUSAN FAZACKERLEY (has already been Mayor 2008/9)	1987
46	LEONARD DAVIES	2009
47	FRANK ANDREWS	2010
48	PAUL RIGBY (has already been Mayor 2009/10)	1987
49	JOHN BENNETT	1976 Does not wish to be considered for Mayoralty (Declared December 1994)
50	KIRAN MULHOLLAND	1991 Does not wish to be considered for Mayoralty (Declared August 2009)
51	FABIAN C. WILSON	2003 Does not wish to be considered for Mayoralty (Declared January 2011)

Policy Development Scrutiny Committee



Date	21 February 2011
Venue	Town Hall, St Annes
Committee members	Councillor Kiran Mulholland (Vice-Chairman) Councillors Brenda Ackers, Ben Aitken, Frank Andrews, Tim Ashton, David Chedd, Leonard Davies, John Davies, Paul Hayhurst, Karen Henshaw JP, Dawn Prestwich, Elizabeth Oades, Elaine Silverwood, Roger Small
Other Councillors	Susan Fazackerley, Barbara Pagett, Maxine Chew, Ken Hopwood, Kath Harper, Linda Nulty
Officers	Joanna Scott, Clare Platt, Ian Curtis, Annie Womack
Others	Members of the public; press

1. Declarations of interest

Members were reminded that any personal/prejudicial interests should be declared as required by the Council's Code of Conduct adopted in accordance with the Local Government Act 2000.

Councillors Oades and Silverwood declared a personal interest as councillors for Kirkham Town Council.

2. Confirmation of minutes

As this was a special call-in meeting, there were no previous minutes to confirm.

3. Substitute members

The following substitutions were reported under council procedure rule 22.3:

Councillor Tim Ashton for Councillor George Caldwell
Councillor Roger Small for Councillor Fabian Craig-Wilson
Councillor Paul Hayhurst for Councillor Heather Speak
Councillor Dawn Prestwich for Councillor Patricia Fieldhouse

4. Request for Call-in – Transfer of Assets

Ten members of the council had invoked the recovery and call-in procedure to question a cabinet decision made on 19 January 2011 concerning the Transfer of Assets to Town and Parish Councils. The decision in question related to the recommendations of the Policy Development Scrutiny Committee on the subject, made on 6 January 2011. Cabinet had not approved the recommendations as they stood and had amended them. Members of the committee were required to consider whether the decision made was not in the interests of the inhabitants of the borough and ought to be reconsidered.

The Chairman invited the lead signatory, Councillor Elizabeth Oades, to explain why she felt that the decision was not in the interests of the residents of the borough and ought to be reconsidered.

Cllr Oades proposed to cover the call-in request as two issues, the first with reference to the transfer of open space assets to Kirkham Town Council, and the second to cover the issue of strategic assets.

She reminded the committee of the background to the proposed transfer to Kirkham Town Council (KTC), and then moved on to the current proposal that KTC, upon transfer of open space assets, should retain and pay for the services of Fylde Borough Council (FBC) to maintain those assets for a 3 year period.

Cllr Oades argued that this would be extremely onerous for Kirkham and would fetter KTC's ability to find a best value solution, that it was uncompetitive, and that they should have the option to test the market for the best service for the best price.

She felt that there was ambiguity surrounding parish precepts and special expenses and outlined her concerns, which were articulated as a potential for double-rating residents for the parks service. She disputed the costs mentioned in the report for central support costs and suggested that future costs at Kirkham would be covered by the existing administrative set-up.

Cllr Oades did not believe that it was in residents' interests for FBC to control what happened to Kirkham's assets after transfer. She said that if KTC was permitted to go out to competitive tender they would be able to show localism, deliver efficiencies and value for money services, and show a strong culture of local service delivery.

She requested that the committee recommend to Cabinet that the assets be transferred to Kirkham Town Council during the course of the next financial year and that FBC continue the maintenance until end of March 2012.

Cllr Oades went on to talk about the second issue, strategic assets. She said that historically the Town and Parish Councils had objected to subsidising the maintenance of Kirkham, Lytham and St Annes parks and gardens whilst at

the same time paying for their own open spaces through parish precepts. This was resolved by giving them grants towards the cost.

This arrangement had continued until 3 years ago when equitable taxation had been agreed and the Town and Parish councils were advised that they would no longer have to pay towards maintenance in Kirkham, Lytham and St Annes. It was agreed that these areas would pay for their own upkeep through special expenses. Cllr Oades suggested that the grants had been withdrawn, but remained in the budget.

She said that FBC intended to identify certain facilities in Lytham St Annes as strategic assets, which would mean that all areas of the borough will pay towards their upkeep. Town and Parish councils had already reached an agreement 3 years ago that they would no longer be required to subsidise Lytham St Annes facilities, but Cllr Oades said that under the plan for designating some assets as strategic, they will not only pay for their own facilities in their entirety they will also be paying towards those in Lytham St Annes, but will not have any grants made available to them

Cllr Oades concluded by asking that the committee recommend to Cabinet that the whole question of strategic assets be looked at again.

The Chairman asked Councillor Susan Fazackerley, Portfolio Holder for Leisure and Culture, to respond.

Councillor Fazackerley addressed the issues raised and acknowledged that although the recommendations of the Policy Development Scrutiny Committee of 6th January had been amended by Cabinet on 19th January the intention had been to try to ensure that the timing and terms of that transfer were acceptable to both parties.

She pointed out that the report from X Associates had indicated that significant residual costs would remain with Fylde Borough Council following the transfer of assets to Kirkham Town Council, including staffing costs, early termination penalties for vehicle leasing and central support services. The report had also identified the risks and opportunities of asset transfer and had suggested ways to manage them, through a phased management and maintenance arrangement.

In view of these issues, Cabinet had felt that the Council needed some time to reduce the costs in a managed way, and the report had recommended a transitional period of 3 years.

However, Cllr Fazackerley said that after negotiation with representatives of KTC it was now felt that transition could be facilitated much sooner and that a date of April 2012 would be achievable, which she hoped would prove acceptable to both parties. She therefore proposed that the maintenance of grounds owned by FBC in Kirkham would continue to be provided by FBC until 31 March 2012. During 2011/12 work would progress to transfer the ownership of those assets, so that on 1 April 2012 they would transfer to the ownership of KTC, when the Town Council will have agreed and implemented

ongoing maintenance arrangements, in line with their aspirations. Similarly, during this twelve month period officers of FBC would be working hard to reduce the residual costs remaining with FBC.

She also assured the committee that, as previously recommended by the Policy Development Scrutiny Committee, and agreed by Cabinet, the issue of strategic assets and the associated budgetary options would also be progressed.

At this point, prior to the committee debating the topic, the Chairman asked Cllr Fazackerley to leave the room.

After a debate of the various issues raised, and following a recorded vote, the committee RESOLVED:

- 1 That the decision of Cabinet should be called in.
- 2 That the original recommendations of the Policy Development Scrutiny Committee from 6 January (***appended below*****) should be referred back to Cabinet for reconsideration, with the following additional provisions:
 - (a) that with reference to the transfer of assets to Kirkham Town Council (*original recommendation 1 below*), when considering the referral from the committee Cabinet should have regard to the statement of the Portfolio Holder that transfer could be effected by April 2012, and that Kirkham Town Council would have implemented ongoing maintenance arrangements.
 - (b) that with reference to the identification of strategic assets, and the budgetary and governance arrangements (*original recommendations 2 (a) and (b) below*), a cross-party working group be appointed which will report back to members.

****Original Recommendations**

1. That officers explore Asset Transfers further in relation to Kirkham Town Council, allowing the Town Council to go out to competitive tender for the parks and open space maintenance with outcomes showing localism, and delivering efficiencies and value for money services.
2. That officers be requested to bring forward further reports on:
 - (a) Identification of which assets constitute strategic assets
 - (b) The budgetary and governance implications of open space transfer to Town Councils, separate to the budgetary options in relation to the strategic assets.

Votes for a call-in (12) Cllrs Aitken, Andrews, Chedd, J Davies, L Davies, Hayhurst, K Henshaw, Mulholland, Oades, Prestwich, Silverwood, Small

Votes against a call-in (1) Cllr Ashton

Abstentions (1) Cllr Ackers

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