

Meeting Agenda

Community Outlook Scrutiny Committee
Town Hall, Lytham St. Annes
Thursday 18 September 2008, 7:00pm

The main doors to the Town Hall will be open to the public at 6:40pm

The maximum capacity for this meeting room is 60 persons – once this limit is reached no other person can be admitted.

COMMUNITY OUTLOOK SCRUTINY COMMITTEE

MEMBERSHIP

CHAIRMAN - Councillor Kiran Mulholland VICE-CHAIRMAN - Councillor Fabian Craig Wilson

Councillors

Brenda Ackers Richard Fulford-Brown

Craig Halewood John Singleton

Howard Henshaw Louis Rigby

Peter Collins

Contact: Peter Welsh, St. Annes (01253) 658502, Email: peterw@fylde.gov.uk



Our Vision

To establish Fylde Borough Council as a high performing local authority

Our Corporate Objectives

To improve the economic, social and environmental well-being of our communities through:

- The promotion and enhancement the natural and built environment
- Increasing the availability and access to good quality housing for all
- Maintaining healthy and safe communities and reduce the fear of crime
- Supporting and sustaining a strong and diverse Fylde coast economy to further enhance employment prospects

We will achieve this by:

Focusing on customer requirements

Clear community and organisational leadership

Delivering high quality, cost-effective services

Partnership working



AGENDA

PUBLIC PLATFORM

To hear representations from members of the public in accordance with Committee procedure rules

PART I - MATTERS DELEGATED TO COMMITTEE

	ITEM	PAGE
1.	DECLARATIONS OF INTEREST: if a member requires advice on declarations of interest he/she is advised to contact the legal services executive manager in advance of the meeting. (for the assistance of members an extract from the councils code of conduct is attached).	4
2.	CONFIRMATION OF MINUTES: To confirm as a correct record the minutes of the community outlook scrutiny committee held on 24 July 2008 as attached at the end of the agenda.	4
3.	SUBSTITUTE MEMBERS: details of any substitute members notified in accordance with council procedure rule 26.3	4
4.	LOCAL STRATEGIC PARTNERSHIP THEMATIC GROUP UPDATE – CRIME AND REDUCTION PARTNERSHIP	7 – 17
5.	NORTH LANCASHIRE TEACHING PRIMARY CARE TRUST – STRATEGIC PLAN CONSULTATION	18 – 33
6.	COMPILATION OF POLICE STATISTICS	34 – 38

CODE OF CONDUCT 2007

Personal interests

- 8.—(1) You have a personal interest in any business of your authority where either—
 - (a) it relates to or is likely to affect—
 - any body of which you are a member or in a position of general control or management and to which you are appointed or nominated by your authority;
 - (ii) any body-
 - (aa) exercising functions of a public nature;
 - (bb) directed to charitable purposes; or
 - (cc) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union),

of which you are a member or in a position of general control or management;

- (i) any employment or business carried on by you;
- (ii) any person or body who employs or has appointed you;
- (iii) any person or body, other than a relevant authority, who has made a payment to you in respect of your election or any expenses incurred by you in carrying out your duties;
- (iv) any person or body who has a place of business or land in your authority's area, and in whom you have a beneficial interest in a class of securities of that person or body that exceeds the nominal value of £25,000 or one hundredth of the total issued share capital (whichever is the lower);
- (v) any contract for goods, services or works made between your authority and you or a firm in which you are a partner, a company of which you are a remunerated director, or a person or body of the description specified in paragraph (vi);
- (vi) the interests of any person from whom you have received a gift or hospitality with an estimated value of at least £25;
- (vii) any land in your authority's area in which you have a beneficial interest;
- (viii) any land where the landlord is your authority and you are, or a firm in which you are a partner, a company of which you are a remunerated director, or a person or body of the description specified in paragraph (vi) is, the tenant;
- (xi) any land in the authority's area for which you have a licence (alone or jointly with others) to occupy for 28 days or longer; or
- (b) a decision in relation to that business might reasonably be regarded as affecting your well-being or financial position or the well-being or financial position of a relevant person to a greater extent than the majority of other council tax payers, ratepayers or inhabitants of the ward, as the case may be, affected by the decision;
- (2) In sub-paragraph (1)(b), a relevant person is-
 - (a) a member of your family or any person with whom you have a close association; or
 - (b) any person or body who employs or has appointed such persons, any firm in which they are a partner, or any company of which they are directors:
 - (c) any person or body in whom such persons have a beneficial interest in a class of securities exceeding the nominal value of £25,000; or
 - (d) any body of a type described in sub-paragraph (1)(a)(i) or (ii).

Disclosure of personal interests

- **9.**—(1) Subject to sub-paragraphs (2) to (7), where you have a personal interest in any business of your authority and you attend a meeting of your authority at which the business is considered, you must disclose to that meeting the existence and nature of that interest at the commencement of that consideration, or when the interest becomes apparent.
 - (2) Where you have a personal interest in any business of your authority which relates to or is likely to affect a person described in paragraph 8(1)(a)(i) or 8(1)(a)(ii)(aa), you need only disclose to the meeting the existence and nature of that interest when you address the meeting on that business.
 - (3) Where you have a personal interest in any business of the authority of the type mentioned in paragraph 8(1)(a)(viii), you need not disclose the nature or existence of that interest to the meeting if the interest was registered more than three years before the date of the meeting.
 - (4) Sub-paragraph (1) only applies where you are aware or ought reasonably to be aware of the existence of the personal interest.

- (5) Where you have a personal interest but, by virtue of paragraph 14, sensitive information relating to it is not registered in your authority's register of members' interests, you must indicate to the meeting that you have a personal interest, but need not disclose the sensitive information to the meeting.
- (6) Subject to paragraph 12(1)(b), where you have a personal interest in any business of your authority and you have made an executive decision in relation to that business, you must ensure that any written statement of that decision records the existence and nature of that interest.
- (7) In this paragraph, "executive decision" is to be construed in accordance with any regulations made by the Secretary of State under section 22 of the Local Government Act 2000(d).

Prejudicial interest generally

- 10.—(1) Subject to sub-paragraph (2), where you have a personal interest in any business of your authority you also have a prejudicial interest in that business where the interest is one which a member of the public with knowledge of the relevant facts would reasonably regard as so significant that it is likely to prejudice your judgement of the public interest.
 - (2) You do not have a prejudicial interest in any business of the authority where that business—
 - (a) does not affect your financial position or the financial position of a person or body described in paragraph 8;
 - (b) does not relate to the determining of any approval, consent, licence, permission or registration in relation to you or any person or body described in paragraph 8; or
 - (c) relates to the functions of your authority in respect of-
 - (i) housing, where you are a tenant of your authority provided that those functions do not relate particularly to your tenancy or lease;
 - (ii) school meals or school transport and travelling expenses, where you are a parent or guardian of a child in full time education, or are a parent governor of a school, unless it relates particularly to the school which the child attends;
 - (iii) statutory sick pay under Part XI of the Social Security Contributions and Benefits Act 1992, where you are in receipt of, or are entitled to the receipt of, such pay;
 - (iv) an allowance, payment or indemnity given to members;
 - (v) any ceremonial honour given to members; and
 - (vi) setting council tax or a precept under the Local Government Finance Act 1992.

Prejudicial interests arising in relation to overview and scrutiny committees

- **11.** You also have a prejudicial interest in any business before an overview and scrutiny committee of your authority (or of a sub-committee of such a committee) where—
 - (a) that business relates to a decision made (whether implemented or not) or action taken by your authority's executive or another of your authority's committees, sub-committees, joint committees or joint sub-committees; and
 - (b) at the time the decision was made or action was taken, you were a member of the executive, committee, sub-committee, joint committee or joint sub-committee mentioned in paragraph (a) and you were present when that decision was made or action was taken.

Effect of prejudicial interests on participation

- **12.**—(1) Subject to sub-paragraph (2), where you have a prejudicial interest in any business of your authority—
 - (a) you must withdraw from the room or chamber where a meeting considering the business is being held—
 - (i) in a case where sub-paragraph (2) applies, immediately after making representations, answering questions or giving evidence;
 - (ii) in any other case, whenever it becomes apparent that the business is being considered at that meeting;
 - unless you have obtained a dispensation from your authority's standards committee;
 - (b) you must not exercise executive functions in relation to that business; and
 - (c) you must not seek improperly to influence a decision about that business.
 - (2) Where you have a prejudicial interest in any business of your authority, you may attend a meeting (including a meeting of the overview and scrutiny committee of your authority or of a sub-committee of such a committee) but only for the purpose of making representations, answering questions or giving evidence relating to the business, provided that the public are also allowed to attend the meeting for the same purpose, whether under a statutory right or otherwise.

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REPORT



REPORT OF	MEETING	DATE	ITEM NO
CORPORATE RESOURCES – OVERVIEW AND SCRUTINY	COMMUNITY OUTLOOK SCRUTINY COMMITTEE	18 TH SEPTEMBER 2008	4

LOCAL STRATEGIC PARTNERSHIP THEMATIC GROUP UPDATE – CRIME AND REDUCTION PARTNERSHIP

Public Item

This item is for consideration in the public part of the meeting.

Summary

It falls within the terms of reference of the Community Outlook Scrutiny Committee to monitor the performance of the Local Strategic Partnership and its thematic groups. In June 2007, the Scrutiny Management Board recommended that the Community Outlook Scrutiny Committee should review the work of each of the Local Strategic Partnership Thematic Groups. County Councillor Bernard Whittle, Chairman of the Community Safety Partnership and Bryan Ward, Community Safety Officer will be present at the Committee to report on the work of the group.

Recommendations

- 1. To thank County Councillor Whittle and Bryan Ward for reporting on the work of the Community Safety Partnership
- 2. To note the report and provide any feedback comments to the LSP.

Cabinet Portfolio

The item falls within the following Cabinet portfolio:

Customer Relations and Partnerships: Councillor Albert Pounder Community and Social Wellbeing: Councillor Patricia Fieldhouse

Report

1. The Fylde Local Strategic Partnership (LSP) is a partnership of local public, private and voluntary organisations set up in 2003 to implement the actions in "A Vision for Fylde: Community Plan 2003-2013". The LSP comprises the LSP Forum, the LSP Executive with Equality and Diversity sub-group and the LSP Thematic Groups.

The Work of the Fylde LSP

- 2. The key tasks of the LSP are as follows:-
 - ❖ Prepare and implement the Sustainable Community Plan for the Fylde Borough, identifying and delivering the most important elements that need to be done, keeping track of progress and updating the Plan on a three-year basis.
 - ❖ Bring together local plans, partnerships and initiatives to provide a forum through which service providers such as the local authority, the police and health services can work together to meet local needs. From April 2008, this will be undertaken in the Fylde Borough through the Local Area Agreement.
 - Develop and implement a Compact between public sector agencies and voluntary and community sector organisations and groups.
 - ❖ Forging links with the Community. Empowering local communities by providing support for them to deal with issues in their local area.

The Structure of the Fylde LSP

- 3. The LSP is structured around the nine shared priority areas as follows:-
 - Children & Young People
 - Environmental Enhancement
 - Health and Well Being
 - Lifelong Learning
 - Community Safety
 - Enterprise & Employment
 - Neighbourhood Renewal (Shaping the Place)
 - Community Cohesion (under development)
 - Older People's Partnership Board

Fylde Community Safety Partnership

- 4. The Fylde Community Safety Partnership was established in October 1998 in response to the Crime and Disorder Act of the same year. It is made up of a number of key organisations who work together to ensure that the Borough of Fylde remains one of the country's safest places to live, work or visit.. The Partnership has identified a number of key priority aims to ensure that people from across the Fylde stay safe. These include:
 - Safer Streets
 - Safer Homes
 - Substance Misuse

- Young People's Issues
- Anti Social Behaviour
- Prolific and Priority Offenders

The current membership of the Partnership is:

- Fylde Borough Council
- Lancashire County Council
- Police
- Primary Care Trust
- Probation Service
- Fire and Rescue Service
- Young Offending Team
- Lancashire Drugs Action Team
- Police Authority
- Neighbourhood Watch Association
- Age Concern
- Voluntary Sector
- Magistrates Court Service
- Town and Parish Councils
- **5.** The Partnership operates through a Steering Group which sets the direction and a tasking and coordinating group who implement and manage projects. These groups report to the full partnership, who monitor progress
- 6. The Partnership has a statutory duty to produce a Community Safety Strategy every three years. The current Strategy sets out objectives and targets for tackling crime and disorder in the years 2005-2008. This document defines the key community safety priorities for the Fylde district and outlines how they will be addressed through clear action plans and effective partnership working. The current strategy was in place from April 2005 to March 2008 and a revised strategy is now being produced in consultation with all the key staleholders in the community. The Strategy is attached at Appendix A for reference
- 7. County Councillor Bernard Whittle and Bryan Ward will be attending the committee to advise members on the work that has been carried out by the group to date in relation to the targets set out Community Safety Plan. Members are requested to note the work undertaken and provide feedback to the LSP.

IMPLICATIONS		
Finance	None arising from this report	
Legal	None arising from this report	
Community Safety	None arising from this report	

Human Rights and Equalities	None arising from this report
Sustainability	None arising from this report
Health & Safety and Risk Management	None arising from this report

Report Author	Tel	Date	Doc ID
Carolyn Whewell	01253 658563	18 th February 2008	HWBThemGrp

List of Background Papers		
Name of document	Date	Where available for inspection
Document name		Council office or website address

Attached documents

Appendix 1 – Community Safety Plan

Fylde Community Safety Partnership CCTV Strategy 2005



Version IV

20.12.05

CCTV STRATEGY FOR THE BOROUGH OF FYLDE

1 INTRODUCTION

Over a number of years, the use of closed circuit television (CCTV) as a means to tackle crime and the fear of crime has expanded. The Fylde, like many places across the country, has introduced CCTV as a tool to help reduce crime and disorder and increase public confidence.

It is essential to ensure that the expansion of CCTV is being dealt with in a coherent and strategic manner, taking account of the requirements resulting from the Data Protection Act, Human Rights legislation, Criminal Procedure and Investigation Act and Regulation of Investigatory Powers Act.

There is also a need to take stock of where developments are currently at and how CCTV could develop over the coming years.

2 PURPOSE OF CCTV

When looking at the use and expansion of the current system it is important to know what purpose it is being used for. It is likely to fall into one of three categories:

- 1. To act as a deterrent and thus prevent incidents of crime and disorder occurring.
- 2. Help to promote a feeling of safety and security amongst the public, which can result in increased public confidence and help to reduce the fear of crime.
- 3. As a tool for gathering evidence in detecting crimes that have occurred.

Understanding the overall purpose of CCTV helps to inform what type of crime and disorder it can help to tackle. It is suggested that these are the same as those that fall under the remit of the multi-agency partnership as a result of the Crime and Disorder Act, which are:

- ♦ Anti-social behaviour
- ♦ Nuisance and Disorder
- ♦ Drug dealing
- ♦ Burglary (both domestic and commercial)
- ♦ Violence
- ♦ Car crime
- ♦ Hate crimes (such as racist and homophobic incidents)
- Support for victims of domestic violence.
- ♦ Criminal Damage

It must be stressed that CCTV is only one tool in helping to combat crime and the fear of crime. The Community Safety Partnership in Fylde is engaged in progressing other joint activities highlighted in its Community Safety Strategy.

The use of 'dummy' CCTV cameras will undermine the deterrent value of the system by increasing the odds in favour of offenders who wish to take risks. They would also

compromise public confidence, particularly for victims of crime, as well as being unable to gather evidence to detect any crime that has occurred. As 'dummy' CCTV cameras do not positively support the three areas defined in the 'Purpose of CCTV' the partnership will not consider using them within their Public Area System.

3 CCTV IN FYLDE

Currently there are a number of Rapid Deployment cameras located across the Fylde on CCTV poles. Some of these are positioned in specific locations as dictated by the grant conditions of the funding streams they came from.

The cameras are fully remote controlled using a compact portable control case. There is a control case at St. Annes, Lytham and Kirkham Police stations. These cases are to be used by trained personnel only and are subject to monitoring forms that provide an audit trail of their usage. The CCTV manager will have responsibility for ensuring the system is properly used and that the cases are correctly maintained.

The cameras record onto a built-in digital hard-drive and have various settings to obtain the required balance between video quality and length of recording time available.

The camera's DVR provides very good image quality and over 80 hrs of recording time (Depending on the scene being recorded). It is imperative that any images are downloaded within 80 hours of any incident. (Provisions of the C.P.I. Act in relation to 'unused material' must be considered in relation to every incident.)

Western Division Police Communications Room has been informed of the locations of all the cameras and appraised of the time constraints in respect of downloading images. They must be notified of any changes/developments to the system.

Suitable sites for CCTV poles will be identified through consultation with the Police, the Community Safety Partnership and the Council's CCTV manager, as well as any other interested parties, particularly members of the local community. A large number will have cameras fitted to them on a long term/permanent basis due to their nature and importance, for example busy Town Centre sites.

However, further CCTV poles will be sited in 'hotspot' areas identified through the consultation process and supported by evidence obtained through the incident recording systems of the partnership members.

There will be a number of cameras to be used solely for rapid deployment to these hotspot areas. The deployment will be for a limited period on successful application by the local Community Beat Officer to the CCTV manager. This officer will need to supply supportive evidence, in writing, with the application and can use any suitable means of conveying that information to the CCTV manager. All deployments will be under constant review to ensure that they are effectively targeting the most important 'hotspots'.

There are also two mobile CCTV vans deployed in the Fylde area. These have the capability for live monitoring whilst the van is operational and can also operate and download direct from the Rapid Deployment cameras situated on the street poles.

These vehicles are based at St Annes and Kirkham Police stations and are kept and operated by the Police. The vehicles cover the whole of Fylde and are deployed as operation needs arise by the geographical Inspector/relevant supervisor for the area. It is the responsibility of the Police to ensure that these vans comply with the relevant legislation, with the Fylde Borough Council CCTV manager available to assist that organisation in meeting these requirements.

The Beach Patrol vehicle has been fitted with a portable CCTV system to assist with antisocial behaviour on and around the shore. A secure video cabinet is available within a lockable office together with 33 numbered videos and the required logs in order to comply with Data Protection. This facility will be supervised and monitored by the CCTV manager to ensure compliance with all relevant legislation and to assist with any liaison with the police to further any prosecutions.

4. MANAGEMENT AND MAINTENANCE

Although the cameras are well sealed and fully weatherproofed they cannot be left indefinitely and be expected to perform at their peak. They do need regular checking by the CCTV manager to ensure they reliably provide quality images of the relevant area that they have been programmed to cover. Any repairs, reprogramming or general cleaning can then be done in a timely manner.

5. AIM AND OBJECTIVE OF THE STRATEGY

"To efficiently manage, develop and utilise the CCTV system within legal and financial constraints, to provide an effective tool for increasing public reassurance in Fylde by reducing crime, the fear of crime and bringing offenders to justice."

This will be done through the following objectives: -

- 1. To ensure that the use of CCTV complies with the relevant legislation, with particular reference to the Data Protection Act, Human Rights Act, Regulation of Investigatory Powers Act and the Criminal Prosecution and Investigation Act.
- 2. To ensure that any future purchases of CCTV and associated equipment are compatible with and improve upon the Rapid Deployment Systems that are currently in use within the Borough.
- 3. To continuously review, assess and improve the use of CCTV.

Details of how each of these objectives will be achieved are listed below:-

To ensure that the use of CCTV complies with the relevant legislation.

- Evaluate all legislation relating to CCTV, ensuring correct implementation and compliance.
- Ensure compliance with the Regulation of Investigatory Powers Act (RIPA) 2000.
- ♦ Promulgate the need for investigating officers to consider the requirements of CPIA in relation to Recording, Retaining and Revealing unused material in criminal investigations.
- Develop a public protocol for dealing with enquires and complaints.
- ♦ Ensure that advice on legislation requirements is available to organisations looking to use CCTV.
- Ensure that appropriate consultation is carried out when expanding systems.
- Undertake an inspection of working practices annually.
- Ensure that monitoring and maintenance is effective and to the highest standards at all times.
- ♦ All systems operators to receive training in operational and legal requirements. Implementation, management and maintenance of Public Space CCTV monitoring should be a Council responsibility, working in association with the Crime and Disorder Reduction Partnership. As CCTV continues to expand in Fylde there is clearly a need for the CCTV manager to assume the responsibilities outlined in this strategy and to oversee the development of the system.

To ensure that any future purchases of CCTV and associated equipment are compatible with and improve upon the Rapid Deployment Systems that are currently in use within the Borough.

- ♦ Identify suppliers of any current system and ensure compatibility for 'bolt on' systems with particular reference to monitoring equipment.
- Continue identifying and applying to relevant funding streams to improve the current CCTV system.
- ♦ Business Unit Managers to purchased any future CCTV systems for Fylde Borough Council via the Community Safety Team to ensure compatibility.
- Ensure that introduction of any system meets all legal and contractual obligations.

To continuously review, assess and improve the use of CCTV.

• Review current levels of capital and revenue expenditure.

- ♦ Undertake an annual inspection of Rapid Deployment Systems and six monthly inspections for all vehicles.
- ♦ Seek to further integrate/network control and monitoring functions with other neighbouring authorities.
- ♦ Secure stable and additional resource levels to ensure capital and revenue requirements are met.
- Ensure that current and future use of CCTV achieves requirements of Best Value.
- ♦ Conduct regular assessments of the operational effectiveness of the system.
- Continually review developments in CCTV/IT as they come to the market.
- ♦ Ensure that providers of CCTV services are clear in their obligations through the use of contractual/service level agreements.
- ♦ Identify good practice nationally to compare Fylde arrangements.

Community Safety Team Fylde Borough Council

CCTV COLUMN LOCATIONS:-

ST. ANNES

Location No.	Location
1.	Ashton Gardens – Main Walkway
2.	Ashton Gardens – Youth Shelter area
3.	St. Annes Square – Adjacent to Amphitheatre
4.	Park Road/Wood Street
5.	The Crescent/St. Andrews Road
6.	St. Davids Road North/St. Annes Road East
7.	St. Albans Road/Trafalgar Street
8.	St. Albans Road/Church Road
9.	Church Road/St. Thomas Road
10.	Blackpool Road North/Playing Fields
11.	Hove Park
12.	Hope Street Park
13.	St Davids Road South/St. Albans Road
14.	Spring Gardens/Windermere Square
15.	South Promenade/Beach terrace coach park

LYTHAM

16.	Fairhaven Lake – Skatepark
17.	Woodlands Road/Commonside
18.	Lytham Square
19.	Lytham Station Car Park
20.	Pleasant Street Car Park
21.	Park View 4U

RURAL FYLDE

22.	Market Square
23.	Poulton Street/Opp Kirkgate
24.	Town End
25.	Wesham – Opp. War Memorial
26.	Wesham – Railway Bridge, Station Road
27.	Warton – Harbour Lane/Clifton Ave.
28.	Warton – Adjacent Scout Hut.
29.	Freckleton – Memorial Park
30.	Newton – School Lane
31.	Wrea Green – Opp. Grapes PH
32.	Staining - Chain Lane
33.	Freckleton – Lower Lane/Kirkham Road

REPORT



REPORT OF	MEETING	DATE	ITEM NO
CORPORATE RESOURCES – OVERVIEW AND SCRUTINY	COMMUNITY OUTLOOK SCRUTINY COMMITTEE	18 TH SEPTEMBER 2008	5

NORTH LANCASHIRE TEACHING PRIMARY CARE TRUST – STRATEGIC PLAN CONSULTATION

Public Item

This item is for consideration in the public part of the meeting.

Summary

The North Lancashire Teaching Primary Care Trust (North Lancashire TPCT) is in the process of consulting on its' strategic plan for the next five years aiming to reduce regional health inequalities in a number of key areas including child health, cancer, mental health, vascular disease and end of life care. This report details the key points outlined in the plan and offers members the opportunity to comment and make recommendations on the presentation.

Recommendations

- 1. To thank Mr Tom Pickering, Director M & L Consortia on behalf of North Lancashire TPCT for his presentation.
- 2. To comment on the NLTPCT Strategic Plan
- 3. To consider the most appropriate means to respond to the consultation

Cabinet Portfolio

The item falls within the following Cabinet portfolio:

Community and Social Wellbeing Councillor Patricia Fieldhouse

Report

1. North Lancashire Teaching Primary Care Trust was established on 1 October 2006 following the reorganisation of PCTs in England. It is responsible for the

Continued....

- delivery of healthcare to the 327,500 residents of North Lancashire (Fylde, Lancaster and Wyre boroughs).
- 2. Expending its annual budget of almost £500 million, it pays for the care of North Lancashire residents in hospital, arranges healthcare through family doctors, dentists, pharmacists, and optometrists and directly provides a range of community services.
- 3. Equally important North Lancashire TPCT takes the lead in improving the health of the community more generally. Average length of life, incidence of some illnesses and conditions and access to some health services do vary within North Lancashire. Working in partnership with other agencies (for example local authorities, voluntary organisations and employers), it is a fundamental responsibility of North Lancashire Health to address these issues.
- 4. North Lancashire TPCT, is developing a strategic plan that sets out the top priorities for the next five years and the thinking behind them. All local partners are being consulted on the plan.
- 5. The outcomes in the plan need to show overall improvement in the health and wellbeing of the population with improved life expectancy and reduced health inequalities across different areas.
- 6. There are five key areas that will be addressed in the plan:
 - Children's Health To improve child health, reduce childhood illness and thus improve the health of the next generation.
 - Cancer To reduce premature mortality and narrow the life expectancy gap associated with cancer in North Lancashire
 - Vascular Disease To reduce premature mortality and narrow the life expectancy gap associated with vascular disease in North Lancashire.
 - Mental Health To treat mental health problems earlier and nearer home, by further developing prevention, well-being and community-based services to reduce the need for hospital care.
 - End of Life Care To allow individuals to die, pain free, in their place of choice with dignity, by increasing the level of support for them and their families.
- 7. Mr Tom Pickering, Director M & L Consortia will be making the presentation (attached at Appendix A) on behalf of the North Lancashire TPCT. Members are invited to comment on the proposals outlined in the presentation and consider the most appropriate means of responding to the consultation.

IMPLICATIONS	
Finance	None arising

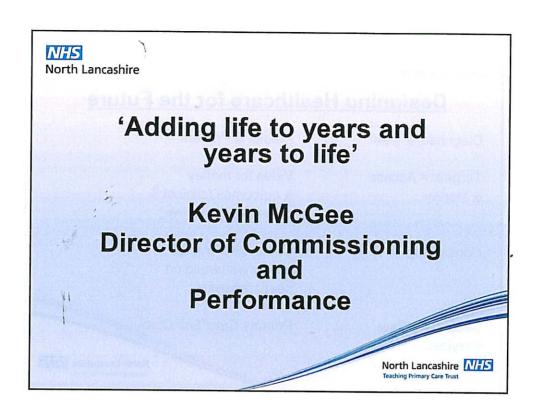
Legal	None arising
Community Safety	None arising
Human Rights and Equalities	None arising
Sustainability	None arising
Health & Safety and Risk Management	None arising

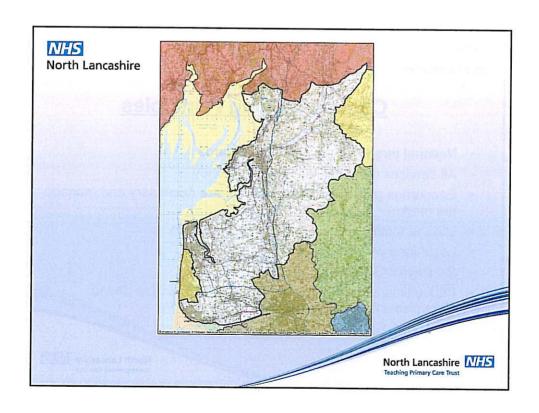
Report Author	Tel	Date	Doc ID
Carolyn Whewell	01253 658563	04/09/08	

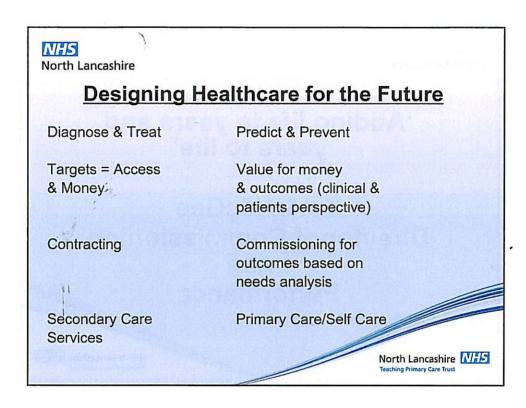
List of Background Papers		
Name of document	Date	Where available for inspection
Document name		Council office or website address

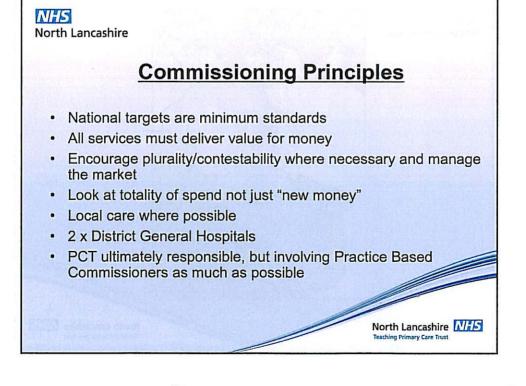
Attached documents

1. Appendix A: Powerpoint Presentation – North Lancashire TPCT







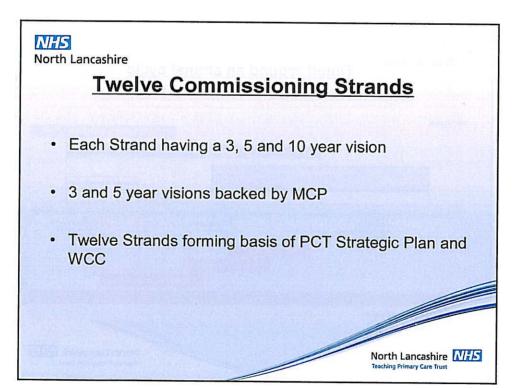


NFS North Lancashire

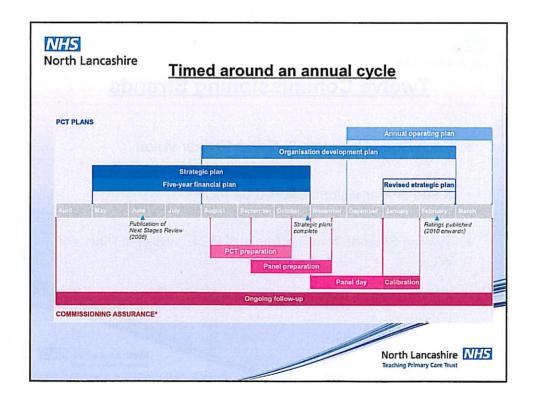
Twelve Commissioning Strands

- · Unscheduled and Emergency Care
- Long Term Conditions
- Mental Health
- · Oral Health Services
- · Children and Family Services
- Specialist Services
- · Learning Disabilities
- · Scheduled Care
- Sexual Health
- Primary Care
- Prison Health
- Estates

North Lancashire Teaching Primary Care Trust







North Lancashire

Strategic Planning Process

- Outcomes need to show overall improvement in the health and well-being of the population
- Two National "Must Do's"
 - improved life expectancy
 - reduced health inequalities
- Fire local big ticket areas
 - Children's Health
 - Cancer
 - Vascular Disease
 - Mental Health
 - End of Life Care

North Lancashire Miss

NHS

North Lancashire

Child Health

- **High Level Goal**
 - To improve child health, reduce childhood illness and thus improve the health of the next generation.
- **Specific Metrics**
 - The PCT will focus on increasing the percentage of infants breast fed at 6-8 weeks by 20% by 2013 and ensure that within all districts of North Lancashire the breast-feeding rate would be a minimum of 50% by 2018 (WCC Outcome Measure No 5).
 - The PCT will focus upon reducing the teenage conception rates by 10% by 2013 and ensure that all districts within North Lancashire have teenage conception rates that are below the national average by 2018 (WCC Outcome Measure No 4).
 - The PCT will focus upon halting the rise in obesity rates amongst children, so that the overall level within North Lancashire places the PCT in the top quartile of performance by 2013 and each district to be below average by 2018 (Local Measure not WCC)

North Lancashire Wis

North Lancashire

Cancer

High Level Goal

- To reduce premature mortality and narrow the life expectancy gap associated with cancer in North Lancashire

Specific Metrics

- The PCT will focus upon reducing premature cancer mortality (ie in people under 75yrs) by 15% by 2013, with a further stretch target reduction of 30% by 2018 (WCC Outcome Measure No 21).
- The PCT will focus upon increasing the proportion of women aged 25-64 who are screened for breast and cervical cancer, so that overall the PCT is in the top quartile for performance by 2013. The PCT will ensure that all practice populations, as a minimum, achieve national target coverage by 2018 (WCC Outcome Measure No 22 & 23 – for the WCC Competencies measurements the PCT will be measured on No 22 breast screening).

North Lancashire Wis

NHS

North Lancashire

Vascular Disease

High Level Goal

To reduce premature mortality and narrow the life expectancy gap associated with vascular disease in North Lancashire.

- The PCT will focus upon reducing premature mortality from heart disease, stroke and related diseases by 10% by 2013, with a further stretch target reduction of 15% by 2018 in people under the age of 75 years. (Local Measure not WCC)
- The PCT will focus upon reducing the life expectancy gap by 10% by 2013 between the most and least deprived wards with a further stretched target of 15% by 2018. (Local Measure not WCC)
- The PCT will focus upon increasing the percentage of stroke admissions given a brain scan within 24 hours of admission so that the PCT performance is within the top quartile by 2013 (WCC Outcome Measure No 33).
- The PCT will focus upon improving the rate of smoking quitters aged 16 and over, so that the PCT performance is in the top quartile by 2013 and ensure that all wards within North Lancashire are at least equal to the national average by 2018 (WCC Outcome Measure No 16).

North Lancashire Wis

North Lancashire

Mental Health

High Level Goal

- To treat mental health problems earlier and nearer home, by further developing prevention, well-being and community-based services to reduce the need for hospital care.

Specific Metrics

- The PCT will focus on reducing mental health in-patient admissions by 10% per 10,000 population by 2013 with a further stretch target reduction of 15% per 10,000 population by 2013 in line with the intention to deliver 20% reduction in in-patient admissions per 10,000 population by 2025. (WCC Outcome Measure No 55 - Other)

North Lancashire Wis

NHS

North Lancashire

End of Life Care

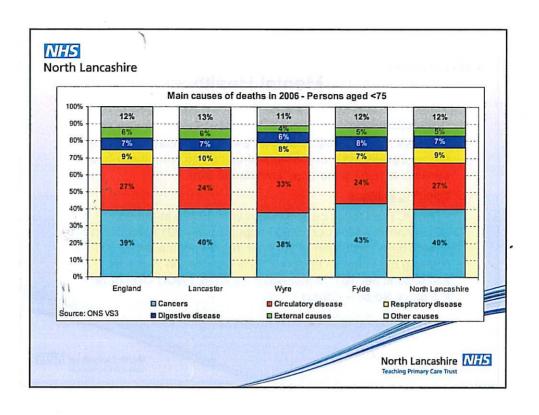
High Level Goal

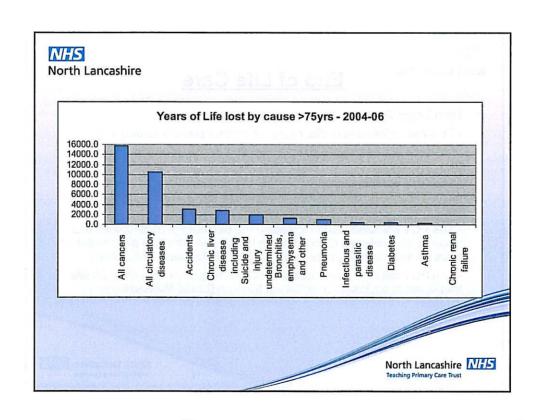
- To allow individuals to die, pain free, in their place of choice with dignity, by increasing the level of support for them and their families.

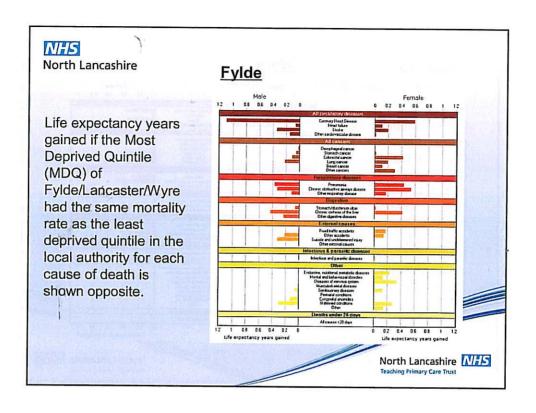
Specific Metrics

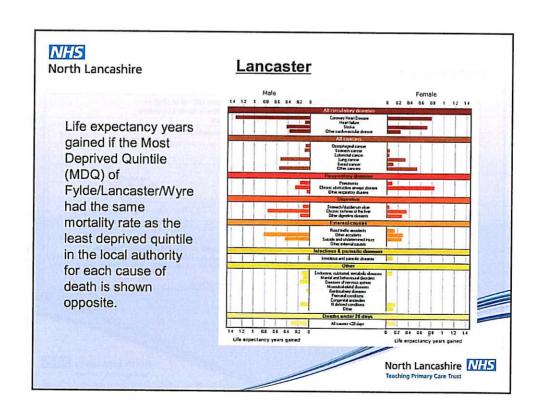
- The PCT will focus upon increasing the percentage of all deaths that occur at home so that the PCT is within the top quartile performance by 2013 (WCC Outcome Measure no 54).
- The PCT will focus upon increasing the percentage of all deaths that occur in the preferred place of death by 50% where there are no clinical reasons to be in acute care by 2013. (Local Measure - not WCC)
 - The PCT will also focus upon increasing the percentage of all deaths that occur at outside of hospital eg: hospice (Local Measure - not WCC).

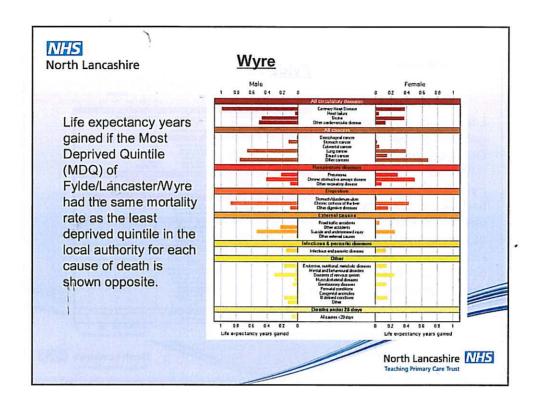
North Lancashire

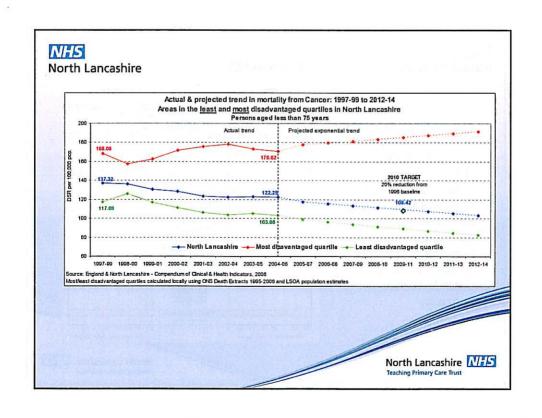


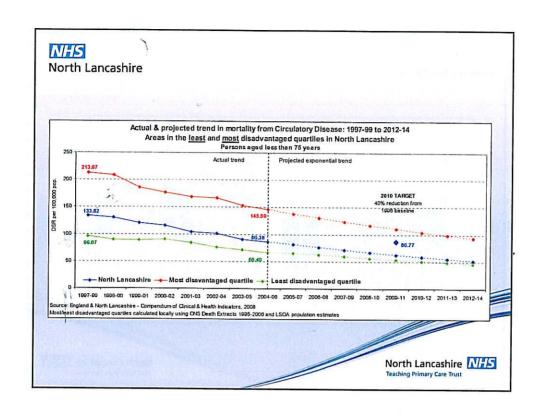


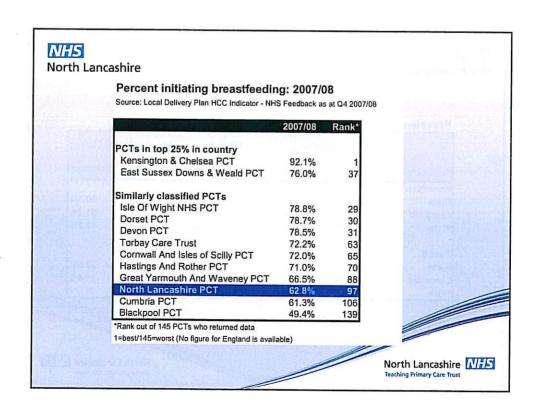


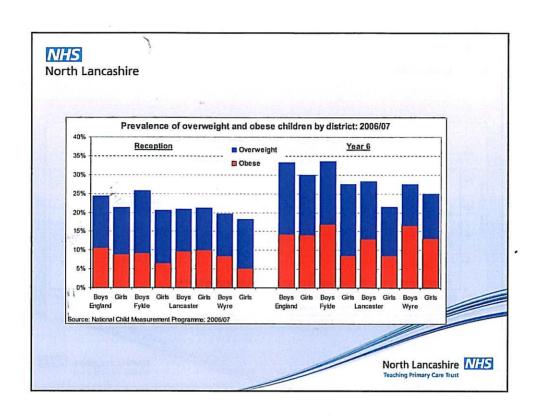


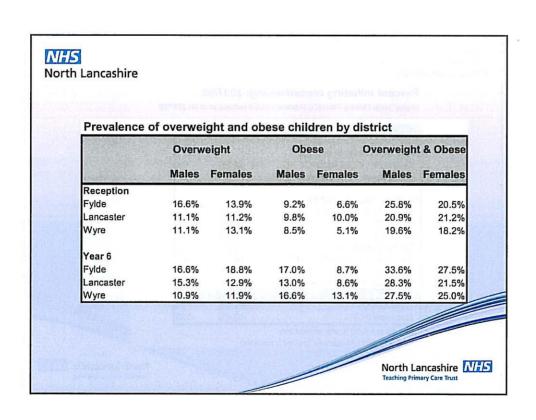












North Lancashire

Strategic Planning Conclusion

- (1) Systematic/consistent national approach
- (2) Based upon improving health outcomes
- (3) PCT judged upon improving health outcomes, and reducing health inequalities
- (4) Linked strongly to Joint Strategic Needs Assessment and Local Area Agreements

North Lancashire Miss

REPORT



REPORT OF	MEETING	DATE	ITEM NO
CORPORATE RESOURCES – OVERVIEW AND SCRUTINY	COMMUNITY OUTLOOK SCRUTINY COMMITTEE	18 TH SEPTEMBER 2008	6

COMPILATION OF POLICE STATISTICS

Public Item

This item is for consideration in the public part of the meeting.

Summary

The Scrutiny Management Board agreed to review a scrutiny request to look at police statistics in Fylde. Police Sergeant Bob Rushforth will be present at the committee to provide an overview of Fylde statistics.

Recommendations

- 1. To comment on the presentation on crime statistics.
- 2. To consider if any further information is required.

Cabinet Portfolio

The item falls within the following Cabinet portfolio:

Community and Social Wellbeing: Councillor Patricia Fieldhouse

Report

In February 2008, the Scrutiny Management Board agreed to look at a request to review how crime statistics are collected reported and analysed. The request was scored using the Council's formal criteria and emerged as a Band "A" priority topic. For reference, the request form is attached at Appendix A.

Police Sergeant Bob Rushforth, Fylde Liaison Officer between the Council and Lancashire Police will be present at the committee to provide a general overview of crime statistics in Fylde. The format of the presentation will be agreed in consultation with Councillor Halewood prior to the committee meeting.

Members are invited to question Sergeant Rushforth on the contents of the presentation and consider if any further information is required.

IMPLICATIONS		
Finance	None arising from this report	
Legal	None arising from this report	
Community Safety	None arising from this report	
Human Rights and Equalities	None arising from this report	
Sustainability	None arising from this report	
Health & Safety and Risk Management	None arising from this report	

Report Author	Tel	Date	Doc ID
Carolyn Whewell	01253 658563	8 th September 2008	

List of Background Papers		
Name of document	Date	Where available for inspection
Document name		Council office or website address

Attached documents

Appendix 1 – Request for Scrutiny – Police Statistics



Request Form for Item Inclusion in the Scrutiny Committee Work Plans

<u>Submitted by:</u> (Please give name and state whether - Fylde Borough Councillor / Parish Councillor / Member of the public / Officer

Craig Halewood- FBC

1. Define the Issue

There is a public perception that crime is increasing within FBC, although the figures state otherwise. It would be useful to understand how Police figures are collected, reported and analysed.

- 2. How does the issue meet the set criteria as detailed below?
- Poor performing service (including external agencies)
- Issue of public concern
- Where there has been a budget overspend/high cost area
- Contribution to Corporate objectives
- Where scrutiny can make a difference and generate tangible outcomes
- Government legislation
- Audit Commission concern
- Contribution to the Community Plan
- Issue has a wide impact
- Issue concerns a large proportion of councillors

Please list which criteria this review would meet based on the above list in the box below (the list is shown in relative order of importance and the more criteria applicable, the more likely a review)

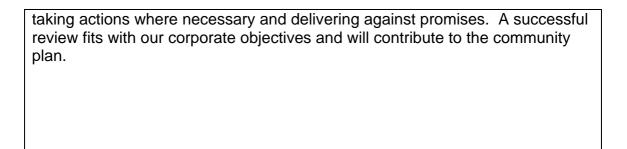
(Try to provide evidence which supports the criteria, the more details given will aid the Scrutiny Management Board in their selection)

As stated above, there is a growing perception that violent and abusive crime is increasing within the Fylde Borough and that little is being done to combat this. This is a matter of huge concern to residents and councillors alike, and has a wide impact.

We need to have clarity around the compilation of statistics, and also to understand and if necessary query the circumstances under which a crime is classed as "solved", or where it is not recorded at all.

We cannot reassure our constituents that they are safe in their communities and their houses until we have a full picture and understand how the figures are compiled. Additionally a scrutiny review should seek to ensure that we are made aware of any trends in the figures, corresponding changes to policing activities, and in particular what actions are being taken to combat violent crime.

As a council this will enhance our profile for the better, by being seen to be



3. What outcomes do you see occurring from the process?

An honest appraisal of the good work carried out by Police Officers can be delivered to members of the public.

4. Is the issue a light touch review or is the issue likely to require more than one visit to a committee / more intense input?

I'm sure there will be more than one session required.

5. Has the issue time limits the Management Board should be aware of?

I would suggest as soon as possible so that we might enhance confidence and quash any fears and rumours.

Comments

The request was forwarded to Bryan Ward, Community Safety Partnership Manager and Christine Miller, LSP Manager for comment.

Mr Bob Rushforth, The Local Authority Liaison Officer for Lancashire Police and Fylde Borough Council responded the following:

Any crime statistics cited by the police represent the crimes reported and recorded. In recording crime very strict guidelines are followed (copy of the Home Office counting rules attached) – the police are regularly audited to ensure compliance with the guidelines and to ensure that there is no "creative accounting". It is recognised that the statistics will always under represent the actual level of crime as there is and always has been a level of crime not reported – in some crime categories (examples might include domestic violence, rapes, hate crime) this is recognised as a concern and steps are taken to encourage reporting – these steps can sometimes lead to apparent increases.

In addition to a copy of the crime counting rules I have also attached a list of the Home Office Crime Classifications along with a list of the groupings which are often used when data is presented.

It is worth pointing out that all of the police crime data along with other community safety data is accessible to the public down to ward level via the MADE data published on the Safer Lancashire website (www.saferlancashire.co.uk). A councillor would be able to register as a user maximising access to the data.

If any councillor wants further clarification please ask them to make contact and I will happily spend time to explain all the data available as fully as possible.

Community Outlook Scrutiny Committee



Date	Thursday 24 th July 2008	
Venue	The Town Hall, Lytham St Annes	
Committee members	Kiran Mulholland (Chairman)	
	Fabian Wilson (Vice Chairman)	
	Brenda Ackers, Louis Rigby, Barbara Pagett, John Singleton	
Other Councillors		
Officers	Dave Joy, Eugene Leal, Andrew Shore, Carolyn Whewell, Darren Wrigley	
Others	Matthew Connor, Jonathan Croft, Anita Watson	

1. Declarations of interest

Members were reminded that any personal/prejudicial interests should be declared as required by the council's Code of Conduct adopted in accordance with the Local Government Act 2000.

Confirmation of minutes

RESOLVED: To approve the minutes of the Community Outlook Scrutiny Committee meeting held on 15th May 2008 as a correct record for signature by the chairman.

3. Substitute members

The following substitutions were reported under council procedure rule 22.3:

Councillor Barbara Pagett for Councillor Elaine Silverwood

4. North Lancashire PCT - Health Care Associated Infections

Anita Watson (Lead Nurse for Infection Control, North Lancashire Teaching Primary Care Trust) presented a report detailing the preventative measures undertaken to address incidents of MRSA and C-difficile in health care settings across North Lancashire.

Mrs Watson informed the committee that MRSA and C-Difficile were 2 distinctly different types of infection and were spread via different means. MRSA bacteria were usually spread through person-to-person contact with someone who had an MRSA infection, or who was colonised by the bacteria. Hospital patients were more at risk of developing MRSA infections due to a weakened immune system or an entry point for the bacteria to get into their body, such as a surgical wound. It was also possible for MRSA to be contracted from within the community via skin to skin contact with a carrier. All hospital wards had hand wash points and alcohol rub in place to prevent the spread of MRSA.

Mrs Watson reported that C-Difficile is a frequently identified cause of antibiotic-associated diarrhea in healthcare settings. The *Clostridium* family contains bacteria commonly found in the soil and in human and animal intestines. Typically, C. difficile bacteria live harmlessly until a disruption to the intestinal flora occurs, such as repeated, prolonged or inappropriate use of antibiotics, particularly the use of broad spectrum antibiotics. Antibiotics work by killing off the good bacteria in the gut enabling the C-difficile bacteria to spread and flourish. The spread of C-difficile can be prevented through maintaining a clean environment and thoroughly washing hands.

Mrs. Watson further reported that a number of measures were now in place to prevent the spread of both infections which had resulted in big improvements. These included:

- Hospital patients were now screened for MRSA before admittance. This had been a successful move in that only 3 case of MRSA (2 of which were acquired in a community setting) had been detected at Blackpool since April 2008.
- Healthcare staff for infection control meet twice a month to discuss root cause analysis and general preventative measures.
- Staff training on hygiene and dealing with blood culture specimens.
- Hand hygiene audits to check compliance now carried out weekly with the results published on the ward.
- A sustainable programme of cleaning has been introduced to maintain standards after the "superclean with steam" programme earlier this year.

Mrs. Watson further reported that the Strategic Health Authority was responsible for scrutinizing the PCT. The SHA were confident that all measures were being taken to prevent healthcare acquired infections. Since April 2008, Blackpool PCT had reported 3 cases of MRSA (2 acquired within the community) and 89 cases of C-difficile (30 acquired within the community).

There were a number of things that residents of Fylde could do to assist the prevention of healthcare acquired infections from within the community. These were listed as:

- Washing hands thoroughly including fingernails and between the fingers.
- Use the alcohol rub points made available before and after contact with hospital patients.
- Only take antibiotics when necessary.
- Stay at home for at least 48 hours after suffering from an infection.

Following the presentation, members questioned whether nurses were still able to travel to work in uniforms or whether suitable changing facilities were provided. Mrs. Watson reported that contact with uniforms did not cause infections for patients unless it came into contact with an open wound and this was very unlikely. Hospitals were now using plastic aprons for tasks and more changing facilities were being provided.

Members also questioned what measures were in place to address community acquired infections that were detected on entry into the hospital. Mrs. Watson reported that each case is investigated individually and both cases of MRSA at Blackpool which were acquired in a community setting were traced back to nursing homes. The PCT had facilitated some training to educate the staff on preventative measures for the future.

Members sought clarification on what public awareness campaigns had been undertaken. Mrs. Watson reported that the Association of the British Pharmaceutical Industry (ABPI) was undertaking work to reduce C-Difficile across three streams; restricted use of

antibiotics, General Practitioners and social care homes, and social marketing. A poster and sticker campaign was also in place to inform people to wash their hands.

The Chairman thanked Mrs Watson for the overview of North Lancashire. A number of Fylde residents also use facilities covered by Blackpool Victoria Hospital and members confirmed that they wished to request a meeting with the Director of Infection Control at Blackpool Victoria Hospital.

Following the discussion, it was RESOLVED:

- 1. To thank Mrs. Watson for her presentation
- To make contact with the lead person for infection control at Blackpool Victoria Hospital to meet with Councillor Kiran Mulholland and Councillor Fabian Craig-Wilson.

5. Land Drainage Roles and Responsibilities Presentation by the Environment Agency

Matthew Connor and Jonathan Croft (Environment Agency) presented a report detailing the role of the Environment Agency, Fylde Borough Council and riparian owners in the prevention of flooding and maintenance of water course ways in Fylde

Mr Conner and Mr Croft reported that the northern area of the Environment Agency covered the urban areas Preston, Blackpool, Burnley, Kendal, Penrith, and Barrow. It also included the Lake District, the Forest of Bowland, and part of the Yorkshire Dales. The main role of the Environment Agency in terms of flood risk management was to oversee the risk of flood from the major rivers and critical watercourse close to residential areas. A detailed presentation of the role of each of the agencies is appended to the minutes for reference.

Members were also presented with two maps (appended). Map 1 detailed the flood defences in the Fylde area. Map 2 details the river defence maintenance schedule. The blue lines show those on target and the green line shows those above targets. The two small areas with red lines pinpoint farm crossing points put in by landowners which were not built to Environment Agency standards.

Following the presentation, members questioned who was responsible for surface water flooding on roads following a heavy downpour of rain. Members were advised that surface water was not the responsibility of the Environment Agency but was largely due to poor drainage put in place by United Utilities or the riparian owner. The Environment Agency does have permissive powers to request that work is undertaken on drainage however, they did not have the resources to enforce the owners to do the necessary work.

The Government commissioned Sir Michael Pitt to undertake a review of flood defences following the floods of 2007. The PITT report highlighted that there needed to be a multi agency approach to flood defence and makes recommendations for changes to joint working across agencies in flood situations. The Environment Agency anticipates that improvements will be made following the Pitt review...

Following the debate, it was RESOLVED:

1. To thank Mr Connor and Mr Croft for their presentation.

6. Partnership Working Annual Report 2007/2008

Dave Joy (Deputy Chief Executive) presented the Partnership Working Annual Report for 2007/2008 detailing the performance of all of the council's statutory, formal and informal partnerships.

Mr. Joy reported that the Partnership Working Policy had been reviewed and updated to ensure the issue of equality was appropriately addressed. This was in accordance with the Local Government Equality Standard level 2 which was certified by the council on 2007/08.

Mr Joy stated that there were four types of partnership included in the appendix, the formal and statutory partnerships as well as service coalitions and information networks. Neither service coalitions nor information networks have formal governance arrangements however; there are no resource implications for the council in participating in these partnerships. Members were asked to review the list of partnerships and request further information from specific partnerships at future meetings.

Mr Joy further reported that the 2007/08 review of partnership performance had highlighted two new Formal Partnerships: the South Fylde Line Community Rail Partnership and the North West Coastal Group. These partnerships were formally service coalitions but were now defined as Formal partnerships as the council had been asked to make a financial contribution (£720 and £500 respectively). In accordance with the Partnership Working Policy the committee was asked to consider whether these partnerships should undergo a value for money evaluation.

Mr Joy also reported that a number of new information networks had been identified:

- Every Child Matters
- Wyre & Fylde School Sports Partnership
- Lancashire Recycling Forum
- Lancashire Waste Officers Group
- Lancashire Democratic Services Network Group
- Lancashire Electoral Administrators Group

Following the presentation, members questioned about some of the details of the two new formal partnerships and advised that both partnerships should be subject to the value for money evaluation in line with the Partnership Working Policy.

Councillor Louis Rigby requested that a response is sought from Fylde Cricket Development Group regarding the limited number of Fylde Cricket Clubs represented in the group.

Following the debate, it was RESOLVED:

- 1. To request that Fylde's Cricket Development Group respond to the committee to explain why not all cricket clubs in Fylde are included in the scheme membership.
- 2. To assign a task & finish group to evaluate the South Fylde Community Rail Partnership and the North West Coastal Group with the following membership
 - Councillor Kiran Mulholland

- Councillor Fabian Wilson
- Councillor John Singleton

7. Scrutiny Review of On Street Traffic Management Issues - Final Report

Carolyn Whewell (Scrutiny and Improvement Officer) presented a report detailing the main findings of the on-street traffic management task and finish group.

Miss Whewell reported that the main aim of the Task and Finish Group was to evaluate the relationship between LCC, FBC and Park wise in relation to traffic management issues. A number of recommendations were made as part of the interim report considered by the committee in July 2007. One of the key successes of the interim recommendations is the establishment of a joint officer traffic liaison group with Lancashire County Council and the police to discuss any traffic issues that arise, and also make others aware of any schemes in the area that may affect the network. The first meeting took place on 25th June and dates have been set for quarterly meetings for the coming year.

Miss Whewell further reported that the last two years had seen a more positive and proactive approach to communication and media activity through the work of the Council and Parkwise. This had resulted in a number of positive achievements:

- All 18 of Fylde's car parks have received the Association of Chief Police Officers (ACPO) Parkmark award status
- The development of the "Partnership Plus" service level agreement between the district, LCC, NCP and the Police, whereby Civil Enforcement Officers act as "eyes and ears" for the police and in return offences against the Enforcement Officers are rigorously pursued by the Police. This scheme had a high profile launch by the Chief Inspector of the Police just before Christmas 2007
- Proactive issue of press releases for radio and the local press by Parkwise and the Council

Fylde Borough Council is tied into the Parkwise partnership until September 2009. The task and finish group considered a summary of the options for the service beyond this date. Since the last report, Fylde has also entered into a partnership arrangement with Wyre Borough Council to share the services of a Joint Parking Manager. Officers have also visited Barrow-in-Furness District Council in Cumbria to compare their in-house service with the service provided throughout Lancashire.

There were three options for how this service can progress beyond the term of the current arrangements and which have already been considered by Lancashire County Council. The options were: to continue with the current arrangements with LCC, Fylde Borough Council to enforce off street parking and LCC to enforce on street parking - 'two tier' approach and to externalise the Civil Parking Enforcement service.

Andrew Shore (Technical Services Manager) and Eugene Leal (Parking Operations Manager) reported that Lancashire County Council were in the process of considering these options but had indicated that the enforcement for off street parking would be returned to the districts with Lancashire County Council enforcing on street parking. Officers were concerned that this approach would result in the District Councils having little or no influence over on street parking issues and that it damaged the principal of enhanced

two tier working across authorities. The Parkwise Board had not been included in this recommendation and all of the 12 districts were against the recommendation. The decision was due to be reviewed in September.

Following the debate, it was RESOLVED

- 1. To thank the task and finish group for the review
- 2. To endorse the establishment of the Officer Traffic Management Liaison Group
- 3. To establish a consultation group of members to review the decision made by LCC and to provide comment where necessary. The consultation group will consist of:
 - Councillor Kiran Mulholland
 - Councillor Fabian Craig-Wilson
 - Councillor Brenda Ackers
 - Councillor John Singleton
 - Councllor Barbara Pagett.

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