

# **Agenda**

## **Tourism and Leisure Committee**

Date:

Thursday, 4 November 2021 at 6:30 pm

Town Hall, St Annes, FY8 1LW

Committee members:

Councillor Michael Sayward (Chairman)
Councillor Gavin Harrison (Vice-Chairman)

Councillors Peter Anthony, Tim Armit, Brenda Blackshaw, Sue Fazackerley
MBE, Shirley Green, Matthew Lee, Cheryl Little, Kiran Mulholland, Vince
Settle, Elaine Silverwood.

## **Public Platform**

To hear representations from members of the public in accordance with Article 15 of the Constitution. To register to speak under Public Platform: see <u>Public Speaking at Council Meetings</u>.

	PROCEDURAL ITEMS:	PAGE
1	Declarations of Interest:  Declarations of interest, and the responsibility for declaring the same, are matters for elected members. Members are able to obtain advice, in writing, in advance of meetings. This should only be sought via the Council's Monitoring Officer. However, it should be noted that no advice on interests sought less than one working day prior to any meeting will be provided.	1
2	Confirmation of Minutes:  To confirm the minutes, as previously circulated, of the meeting held on 9  September 2021 as a correct record.	1
3	Substitute Members:  Details of any substitute members notified in accordance with council procedure rule 23(c).	1
	DECISION ITEMS:	
4	Larbreck Avenue Play Area Elswick	3 -
	INFORMATION ITEMS:	
5	Ranger Service Presentation	
6	Corporate Plan Progress Report	10 - 1
7	Fairhaven Heritage Lottery Project Update	1
8	Annual Tourism Statistics	1

9	Arts Service Review Working Group	2
10	General Fund Revenue Budget Monitoring Report - Position as at 30 September	2 ··
11	Capital Programme Monitoring Report - Position as at 30th September 2021	34

Contact: Lyndsey Lacey-Simone - Telephone: (01253) 658504 - Email: democracy@fylde.gov.uk

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http://fylde.cmis.uk.com/fylde/DocumentsandInformation/PublicDocumentsandInformation.aspx

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## **DECISION ITEM**

REPORT OF	MEETING	DATE	ITEM NO	
DEVELOPMENT SERVICES DIRECTORATE	TOURISM AND LEISURE COMMITTEE	4 NOVEMBER 2021	4	
LARBRECK AVENUE PLAY AREA ELSWICK				

#### **PUBLIC ITEM**

This item is for consideration in the public part of the meeting.

## **SUMMARY**

The report concerns a small play area located in Elswick which is currently maintained by Fylde Council as part of the schedule of parish playgrounds but is neither in the ownership of the borough council nor the parish council. The report proposes making an adverse possession claim to the Land Registry on behalf of the parish council and if successful then transfer the land to Elswick Parish Council.

## **RECOMMENDATIONS**

## The Committee is recommended to:

- 1. To authorise officers to make an adverse possession application for the play area at Larbreck Avenue provided that Elswick Parish Council confirm its acceptance of the land if the application is successful.
- 2. If the application is successful, the land then be transferred to Elswick Parish Council.
- 3. If the application is successful, that the Tourism and Leisure Committee consider a capital bid that would assist Elswick Parish Council in replacing missing items of equipment and repair surfacing. On the agreement that Elswick Parish Council contribute £10,000 to the required works.
- 4. If the application is unsuccessful that officers bring a further report to committee outlining the implications of pursuing a Compulsory Purchase Order to acquire the site.

## **SUMMARY OF PREVIOUS DECISIONS**

None

CORPORATE PRIORITIES	
Economy – To create a vibrant and healthy economy	
Environment – To deliver services customers expect	
Efficiency – By spending money in the most efficient way	
Tourism – To create a great place to live and visit	٧

## **REPORT**

## **BACKGROUND**

- 1. Fylde Council maintains a small play area on Larbreck Avenue, Elswick. The play area and adjacent grass covers an area of 1,095m<sup>2</sup> and contains two items of play equipment. The cost to Fylde Council to maintain the play area is currently £576 per annum. A plan of the site is attached at appendix 1.
- 2. The play area was provided and laid out by the developer of an adjacent residential development. The planning permission for the development, granted in 1975, had included a requirement to provide the play area and to implement a landscaping scheme. However, there was no requirement to transfer ownership of the play area.
- 3. The play area is not owned by Fylde Council or by Elswick Parish Council. Because the land is not registered at the Land Registry<sup>1</sup>, it has not been possible to find out who owns it. The 1975 planning application refers to the owner as Mr Salthouse c/o Land Development Consultants, Wood Street, St Anne's. Attempts have been made to make contact using these details, but without success.
- 4. During the 1980s, maintenance costs for this play area were deducted from the Parish Precept paid over to Elswick Parish Council, by Fylde Council as was then policy with all Town and Parish Councils. Since 2010, Fylde Council have paid for the maintenance of the play area directly.
- 5. The purpose of this report is to bring about a resolution of the current unsatisfactory situation in that Fylde Council is maintaining a facility that it has no proprietary interest in.

## OPTIONS AND RECOMMENDED WAY FORWARD

- 6. The options for dealing with this situation are:
  - a) Do nothing and Fylde Council carry on maintenance and management of the play area. This may or may not include replacement of any equipment in the future.
  - b) Fylde Council withdraws entirely. Equipment would be left unmaintained and eventually fall into disrepair and may become dangerous. Although Fylde Council would be unlikely to be legally responsible for the equipment, there will be an expectation locally that the council should not abandon the site.
  - c) Fylde Council makes an application for adverse possession to the Land Registry and if successful transfer the land to Elswick Parish Council.
  - d) Fylde Council makes a compulsory purchase order on behalf of Elswick Parish Council (which doesn't have the powers to do this), with a view to regularising the ownership position (Under this process the council would have to pay the compensation to the owner as well even if the owner is not identified, the compensation is paid into the court). The parish council would need to underwrite the costs of this.

It is recommended that option c) (make an application for adverse possession) is the most appropriate way forward at this stage.

## ADVERSE POSSESSION

- 7. Acquiring land by adverse possession is the process by which a person who is not the legal owner of the land can become the legal owner by proving possession of the land for a specified period of time. As the land is unregistered the period would be 12 years under the Limitation Act 1980.
- 8. There are two elements to adverse possession:
  - Factual Possession, and
  - Intention to possess.

<sup>&</sup>lt;sup>1</sup>Voluntary registration of land at the Land registry was not in place at the time the area was developed.

The case for and against each is discussed in the following paragraphs:

- 9. To show Factual Possession, the land must have been in the applicant's possession for 12 years up to the date of application. The test is there must be a sufficient degree of exclusive physical control over the land and the applicant must have the necessary capacity to exercise exclusive physical control. What is deemed 'sufficient' will depend on the circumstances of that particular case and the manner in which the land is used. In broad terms the claimant must be shown to have been dealing with the land as an occupying owner would have expected to deal with it and no one else must have done so.
- 10. Our evidence in support of factual possession will be maintenance inspection schedules which document when inspections and repairs have been carried out. This demonstrates that the borough council has dealt with it in terms of maintenance, upkeep and looking after the land.
- 11. As a play area, the council has clearly not exerted exclusive control in the sense of excluding all others. However, case law<sup>2</sup> suggests that for certain kinds of land, the necessary factual possession can be established without all other person being excluded from the land.
- 12. To show intention to possess, there needs to be shown an intention to possess the land on the council's own behalf and exclude all others (as far as reasonably practicable), however an intention to possess is not the same as an intention to own or acquire ownership. The evidence needed to show factual control would also be material in showing an intent to possess.

#### **ASSESSMENT**

- 13. Fylde Council have maintained this play area for many years. Regular inspection, repair and maintenance of the play facilities has been undertaken and also repairs to the lighting column. It is considered that an application for adverse possession based on the information held, being that Fylde Council have maintained the equipment for many years, can be made.
- 14. Officers have met with representatives from Elswick Parish Council to establish a way forward. Elswick Parish Council confirm that they would support an application by Fylde Council for adverse possession of the land, and state they do not know of any other organisation or individual that would object or make a claim for the land themselves.
- 15. If Fylde Council are successful with the application for adverse possession, Elswick Parish Council have confirmed that they would support the transfer of the land to them. Although, the Parish Council would require some financial assistance from Fylde Council to support to replace missing items and carry out surfacing repairs.
- 16. Elswick Parish Council have confirmed that they are willing to contribute £10,000 if Fylde Council will contribute the remaining amount of funds to carry out the required works. The estimated figure to carry out all the works required is circa £40,000. This would include replacement of missing and deteriorating equipment, new fencing and surfacing, furniture, path and lighting repairs. The site already has a group of parents who have raised circa £2000 towards future improvements, and Elswick Parish Council have confirmed that they will work with Fylde officers to work through the 10-point community parks development plan.
- 17. Elswick Parish Council have also confirmed that they would be responsible for the future maintenance of the play area and would cover the annual maintenance costs currently incurred by Fylde Council.

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Thorpe v Frank and Another [2019] EWVA CIV 150: Repaving a Forecourt was sufficient for adverse possession claim under the Limitation Act 1980. In this case the relevant area had always been open plan in character and paving with a permanent surface was a clear assertion of possession sufficient for the purposes of the Limitation Act 1980 and material in determining that possession had been taken. In the case of open land, it was generally impossible to secure every part of the boundary so as to prevent intrusion. It did not matter that, after the work, the (true) owner could continue to pass and repass over the area as before. The case is noteworthy as it establishes that laying paving alone may suffice to establish possession, though it will depend upon the nature of the land and how it is used. Although no authority had been put forward where paving alone had been found to constitute possession, in a number of cases making physical changes to the surface of land had been held to be material in determining that possession had been taken

- 18. If the application is unsuccessful, it means another claim cannot be made for a further 2 years, however option d) (a Compulsory Purchase Order (CPO)) would still be available.
- 19. Regardless of being successful or not, by submitting a claim Fylde Council would be covering all avenues before considering whether to take the formal CPO route which is a longer process.
- 20. It is therefore recommended that an application for adverse possession (c above) is made to the Land Registry and if successful the land then be transferred to Elswick Parish Council.
- 21. If subsequently the application is unsuccessful a report will be brought to members outlining the implications of a CPO application.

IMPLICATIONS			
Finance	The report proposes making an application for adverse possession of the play area to the Land Registry and if successful transferring the land to the parish council. The costs of this process are estimated to be £80 and will be met from existing revenue budgets.		
Legal	The legal implications of this are outlined in the report.		
Community Safety	None arising from this report		
Human Rights and Equalities	None arising from this report		
Sustainability and Environmental Impact	None arising from this report		
Health & Safety and Risk Management	None arising from this report		

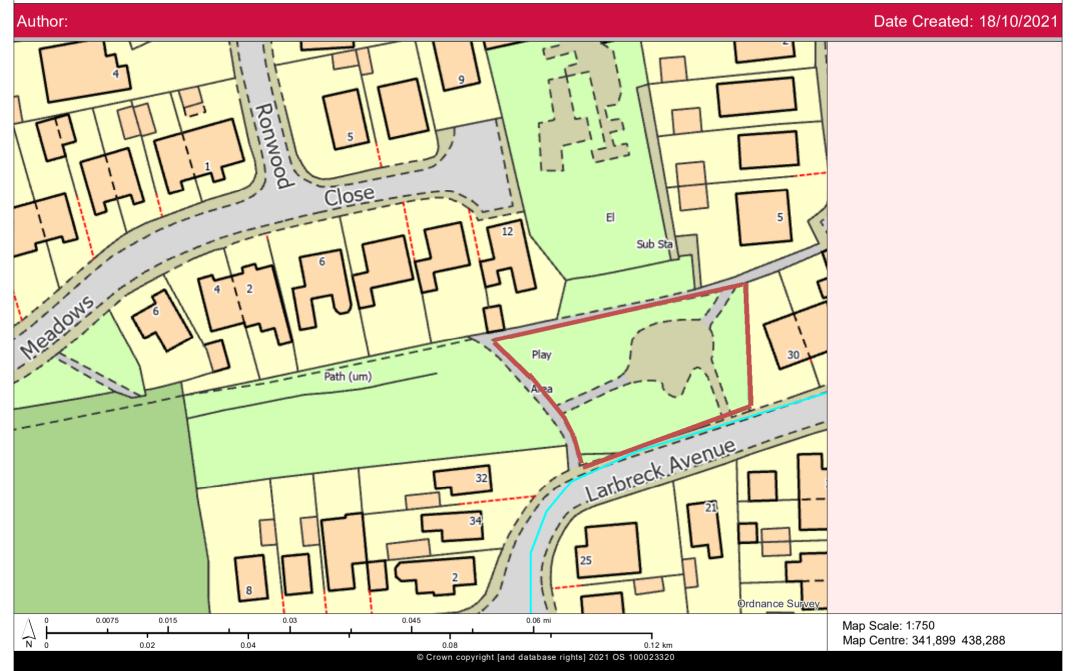
LEAD AUTHOR	CONTACT DETAILS	DATE
Paul Walker	paul.walker@fylde.gov.uk 01253 658431	4 June 2021

BACKGROUND PAPERS			
Name of document	Date	Where available for inspection	
None			

Attached documents –
Appendix 1 – Location/site plan

## Larbreck avanue







## INFORMATION ITEM

REPORT OF	MEETING	DATE	ITEM NO	
DEVELOPMENT SERVICES DIRECTORATE	TOURISM AND LEISURE COMMITTEE	4 NOVEMBER 2021	5	
RANGER SERVICE PRESENTATION				

#### **PUBLIC ITEM**

This item is for consideration in the public part of the meeting.

## SUMMARY OF INFORMATION

The Ranger Service are to attend the 4<sup>th</sup> November Tourism and Leisure Committee Meeting to deliver a presentation on their role and responsibilities.

The presentation is designed to raise awareness of the Ranger Service day-to-day activities and highlight the numerous successful environmental schemes delivered during the past 4 years.

The Ranger Service fulfil both operational and development functions relating to coast, environment, community engagement and education. They deliver a number key aims within the Fylde Coastal Strategy, Park Management Plans and the Corporate Plan 20-24 goals linked with the Environment, Economy and Tourism.

A list of the staff team is illustrated in **Table 1.0** below:

Table 1.0

Role	Post duration	Post funding
Area Conservation Ranger (Dunes)	5-year fixed term contract	Externally funded until 31.3.2023
Area Conservation Ranger (North)	5-year fixed term contract	Externally funded until 31.3.2023
Conservation Operative (Dunes)	5-year fixed term contract	Externally funded until 31.3.2023
Area Conservation Ranger (South)	Permanent	Internally funded
Coastal Patrol Officer	Permanent	Internally funded

Two posts including the Area Conservation Ranger (South) and Coastal Patrol Officer, are funded through internal Council revenue and hold permanent contracts.

The remaining posts are externally funded and hold temporary 5-year fixed term contracts ending 31<sup>st</sup> March 2023. Both the Area Conservation Ranger (Dunes) and Conservation Operative (Dunes) are responsible for the operational delivery of the Fylde Sand Dunes Project in partnership with the Wildlife Trust and Blackpool Council. These posts are funded by a 5-year grant from the Environment Agency ending 31<sup>st</sup> March 2023 and are required to deliver the agreed strategic outputs for the duration of the project period. The Fylde Sand Dunes project partnership have recently submitted a grant application to the Environment Agency to ensure the continuation of the project and associated staff for a further 5 years. However, funding is not guaranteed.

The Area Conservation Ranger (North) post is funded by Section 106 monies obtained from the Persimmon Homes housing development on Clifton Drive North. The Section 106 agreement set several agreed conservation and education deliverables to mitigate and minimise environmental disturbance from the housing development on Fylde's coastline. Internal revenue funding will need to be found beyond 31<sup>st</sup> March 2023 to secure this post.

The team's upcoming priorities for 2021 - 2023 will be to develop a Fylde-wide Volunteer Ranger Service, Volunteer Beach Warden Service and to engage with schools from across the region in environmental education, highlighting the value of Fylde's environment.

A future report will be presented to the Tourism and Leisure Committee providing an update on external funding and detailing options around future service provision.

## **SOURCE OF INFORMATION**

Lisa Foden E: <a href="mailto:lisa.foden@fylde.gov.uk">lisa.foden@fylde.gov.uk</a>

## WHY IS THIS INFORMATION BEING GIVEN TO THE COMMITTEE?

To provide the Tourism and Leisure Committee information about the Ranger Service.

## **FURTHER INFORMATION**

Lisa Foden - Parks and Coastal Services Manager



## INFORMATION ITEM

REPORT OF	MEETING	DATE	ITEM NO	
LEAD OFFICER	TOURISM AND LEISURE COMMITTEE	4 NOVEMBER 2021	6	
CORPORATE PLAN ACTION UPDATE				

#### **PUBLIC ITEM**

This item is for consideration in the public part of the meeting.

## SUMMARY OF INFORMATION

The purpose of the report is to provide the committee with the latest progress against the corporate actions relevant to the committee that are scheduled for completion at the time of the meeting.

Actions / Outcomes due for completion by December 31st, 2021:

- 1. Pursue museum accreditation of LSA Art Collection with Arts Council England and explore options available for display with partners. There has been continued support from the member Arts Working Group who have met with officers several times to review and approve policies and procedures. Discussions are ongoing with external venues for display of some aspects of the Collection, such as Lytham Hall and to offer 'works on loan' to external galleries with loans to galleries in both Falmouth and Paris scheduled.
- 2. Promote the parks development approach to partnerships across the borough on parks and open spaces. The team have been hugely successful in developing partnerships to achieve National Green Flag Award accreditation, North West in Bloom Awards and deliver projects such as playground refurbishments, creation of nature areas, drainage schemes and the installation of recreational facilities.
- 3. Deliver an events programme that covers the coast and countryside. The tourism team provide coordination and support to a diverse range of third-party event organisers around the borough. Support includes funding, staging, bunting, chairs, promotions, marketing advice and support on a range of logistical event issues and initiatives. This includes Club / Gala / Carnival Days across Fylde and support on road closure applications with LCC and the Police. Fylde Council promotes events for free through the <a href="www.discoverfylde.co.uk">www.discoverfylde.co.uk</a> website, plus social media channels. The team will continue to support event organisers around the borough wherever possible.

#### **SOURCE OF INFORMATION**

Relevant officers responsible for delivery of the Corporate Plan action / outcome.

## **LINK TO INFORMATION**

The 2020-2024 Corporate Plan

## WHY IS THIS INFORMATION BEING GIVEN TO THE COMMITTEE?

This information is provided to inform the committee about progress against the key strategic objectives the council has set out in the corporate plan.

## **FURTHER INFORMATION**

Contact: Alex Scrivens <u>alex.scrivens@fylde.gov.uk</u>



## INFORMATION ITEM

REPORT OF	MEETING	DATE	ITEM NO
DEVELOPMENT SERVICES DIRECTORATE	TOURISM AND LEISURE COMMITTEE	4 NOVEMBER 2021	7

## FAIRHAVEN HERITAGE LOTTERY PROJECT UPDATE

#### **PUBLIC ITEM**

This item is for consideration in the public part of the meeting.

## **SUMMARY OF INFORMATION**

## **Building Works Contract**

Practical Completion was issued for the Building Works contract on 13<sup>th</sup> September 2021 and now has entered the 12 months defects rectification period. The Café tenant has since moved into the café premises and opened to the public on 20<sup>th</sup> October following their own internal training and fit out period. The completed works are now monitored by the end users and on-site management team, with any minor defects to be identified and rectified by the main contractor.

## **Landscape Works Contract**

All works associated with the engineering of the Landscape works have now been completed, including the raising of the stepping stones within the Japanese Gardens. The planting works will be undertaken by the inhouse gardening team.

## Interpretation

In the last reporting period, the rotating kiosk and camera link has been installed within the Pagoda (RSPB) building. The outstanding work that remains within the funded interpretation scheme is the completion of the Fairhaven app; the storyboard for which has been finalised and has now been transferred to the software developer to complete the finished app within the next 4 weeks.

## **Activity and Events Programme**

Activity and Events are being delivered as per the NLHF approved purposes. The Watersports Centre is now operational and has been the main base for delivering Watersports activity sessions as per the Activity Plan. The original grant expiry date of February 2022 has been agreed in principle by the NLHF to be extended until end of August 2022 to deliver Activity and Events that were postponed/cancelled due to COVID related restrictions.

## **SOURCE OF INFORMATION**

Charlie Richards, Senior Projects Manager

## WHY IS THIS INFORMATION BEING GIVEN TO THE COMMITTEE?

A request was made at the Tourism & Leisure Committee held on the 7<sup>th</sup> September 2017 for a regular information item to be presented to the Committee.

## **FURTHER INFORMATION**

Contact – Charlie Richards, Senior Projects Manager, 01253 658472, charlie.richards@fylde.gov.uk

Contact – Mark Wilde, Head of Tourism, Leisure and Cultural Services, 01253 658475, mark.wilde@fylde.gov.uk



## **INFORMATION ITEM**

REPORT OF	MEETING	DATE	ITEM NO	
DEVELOPMENT SERVICES DIRECTORATE	TOURISM AND LEISURE COMMITTEE	4 NOVEMBER 2021	8	
ANNUAL TOURISM STATISTICS				

#### **PUBLIC ITEM**

This item is for consideration in the public part of the meeting.

## **SUMMARY OF INFORMATION**

Through an annual subvention agreement with the county's official Destination Management Organisation (DMO), Marketing Lancashire Ltd, Fylde Council is provided with an annual report detailing a range of tourism statistics. These statistics, which are compiled on behalf of Marketing Lancashire Ltd by Global Tourism Solutions (UK) Ltd, use the STEAM economic impact modelling process that are considered as the official tourism statistics. The latest figures cover January to December 2020, stating tourism revenue was £112 million from 1.19 million tourism visits and supported over 1,435 full time equivalent jobs within Fylde.

Nine months of the report was during the covid pandemic. In 2020 across Lancashire, visitor numbers were down -68.9% from 67.7m to 21.37m; economic impact generated fell by -63.4% from £4.4bn to £1.61bn and active jobs (FTE supported) stood at 23,270 a drop of -61.7%.

## SOURCE OF INFORMATION

Global Tourism Solutions (UK Ltd) Ltd

## **INFORMATION ATTACHED**

Fylde's Visitor Economy 2020

## WHY IS THIS INFORMATION BEING GIVEN TO THE COMMITTEE?

To provide the Tourism and Leisure Committee with an update on the latest official tourism statistics for Fylde.

## **FURTHER INFORMATION**

Contact Tim Dixon, Fylde Borough Council Tel 658436

## **FYLDE'S VISITOR ECONOMY 2020**

A total of 1.19 million

**Tourism Visits,** equating to 6% of all tourism visits to Lancashire

**0.21 million visits** were made by visitors **staying in Fylde** as part of a holiday or short break, generating **0.86 million nights** in accommodation across the district

**0.98 million tourism visits** made by **Day Visitors** to the district



£

A total of **£111.95 million** was generated within the local economy through visitor and tourism business expenditure

Day Visits generated £37.07 million for the local economy of Fylde in 2020

Comprising 7,450 non-serviced and 2,925 serviced beds

Visitors to Fylde supported **1,435** active full time equivalent jobs



In total, **staying visitors**generate a **total economic impact** of **£74.88 million** for the businesses and communities of Fylde

1.83 million Visitor

Days and Nights
generated by visitors in 2020

Total bedstock

in Fylde is 10,372 beds

Visitor Numbers fell by -64.3% between 2019 and 2020



**Economic Impact decreased by -58.8%** between 2019 and 2020



## **FYLDE'S VISITOR ECONOMY 2020**

	2018	2019	2020	YOY Variance
Total Visitor Numbers (millions)	3.27	3.33	1.19	-64.3%
Day Visitors (millions)	2.75	2.82	0.98	-65.2%
Staying Visitors (millions)	0.52	0.51	0.21	-58.8%
Total Visitors Days (millions)	4.68	4.76	1.83	-61.5%
Visitor Days – staying visitors (millions)	1.93	1.94	0.86	-56.5%
Total Economic Impact (£millions)	264.18	271.90	111.95	-58.8%
Economic Impact day visitors (£millions)	99.15	104.20	37.07	-64.4%
Economic Impact staying visitors (£millions)	164.33	167.70	74.88	-55.3%
FTE Jobs supported	3,344	3,314	1,435	-56.7%
Accommodation Stock (bedspaces)	11,594	10,076	10,372	+2.9%
Serviced Accommodation Stock	3,056	3,122	2,925	-6.3%
Non-serviced accommodation stock	8,538	6,954	7,450	+7.1%



## **Marketing Lancashire**

STEAM Tourism Economic Impacts 2020 Year in Review



## The Visitor Economy of Lancashire

Between 2012 and 2018, Lancashire's visitor economy sector saw 6 years of consecutive growth resulting in a sector that welcomed 67.7m visitors and was valued at £4.4bn. In 2020, the sector faced a range of unprecedented circumstances arising through the global Covid-19 pandemic, from national lockdowns and enforced periods of closure to varying local restrictions across the county, introduction of the furlough scheme and reduced operating capacity resulting from the implementation of social distancing measures. Whilst the sector has demonstrated much resilience and innovation in response to this crisis, there is no doubt that, alongside other economic factors such as Brexit, they have had a devastating impact on local tourism markets and this report seeks to quantify the effects through a review of key economic outputs measured through STEAM, the tourism specific economic impact model, owned and operated by Global Tourism Solutions (UK) Ltd. The geographical scope of this report is the ceremonial county of Lancashire with comparisons benchmarked against 2018.



2020

## **Visitor Types**

Staying Visitors encompass all tourists staying overnight for at least one night in one of the following types of accommodation:

- Serviced Accommodation Hotels, Guest Houses, B&Bs, Inns etc
- Non-Serviced Accommodation Self-Catering properties such as Houses, Cottages and Apartments, as well as Camping and Caravanning, Hostels and University / College accommodation available for visitor use
- Staying with Friends and Relatives (SFR) unpaid overnight accommodation with local residents

Day Visitors visiting the area on a non-routine and non-regular leisure day trip from a home or holiday base

## The COVID-19 Pandemic

The COVID-19 pandemic of 2020 brought extraordinary challenges for economies globally, with the crisis deepening within the first quarter, culminating in a (UK) national lockdown in March shutting all but essential businesses. Although the response to COVID saw disruption for businesses and individuals across the UK, some parts of the country, including Lancashire, saw more business disruption than other UK visitor destinations, due to the impact of not only national lockdowns, but also local lockdowns and the inclusion of much of the county in the higher tiers when the local authority tiering system was introduced. Each of these interventions, intended to reduce spread of COVID-19, brought movement and operating restrictions for businesses, residents and visitors. STEAM has taken account of a wide range of business performance data relating to estimates of the impact of COVID on the visitor economy. The economic outcomes for 2020 need to be viewed within this context.

Comparing 2018 and 2020, some of Lancashire's COVID related losses are estimated to be:

	47.37m	Total Reduction in Visits to Lancashire	-68.9%
Visits	5.06m	Lost staying visits	-61.9%
	42.31m	Lost day visits	-69.9%
	57.33m	Total Reduction in Visitor Days Spent in Lancashire	-66.6%
Visitor Days	15.02m	Lost staying visitor days	-58.8%
	42.31m	Lost day visitor days	-69.9%
	£2.80bn	Total Reduction in Economic Value	-63.4%
Economic Value	£1.31bn	Lost economic value arising from staying visits	-58.6%
	£1.49bn	Lost economic value arising from day visits	-68.3%

Total
Visitor
Numbers
21.37m

## **Visitor Numbers**

Between 2012 and 2018 the total number of visits grew by nearly 6.4m (+10.2%) to a total of 67.74m visits. Despite the extreme challenges posed by COVID, there were an estimated 21.37m tourism visits to Lancashire in 2020, representing a fall in visits of 68.9% between 2018 and 2020.

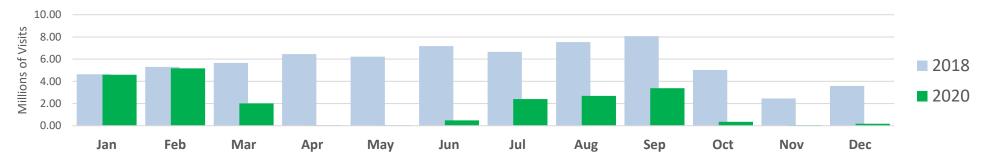
Day visitors to the county are Lancashire's largest visitor market. There were an estimated 18.21m tourism day visits in 2020, accounting for 85.2% of all visits made to Lancashire. In 2018, it was estimated that there were just over 60m tourism day visits. A significant proportion of the county's annual day visits would usually occur between March and October. In 2018, 77% of day visits occurred during this period. In 2020, with the restrictions in trade and movement, 52% of day visits occurred between March and October, with the majority of the remainder occurring in the short period pre-COVID (January and February).

In, 2020, Lancashire saw 3.16m staying visits – visits made by guests in paid accommodation or stays with friends and relatives in local homes. Staying visitors accounted for 14.8% of all visitors to Lancashire in 2020. In 2018, the total number of staying visits to Lancashire was 8.22m, and the drop in visits between 2018 and 2020 was 61.6%. Taking 2018 as a typical year, the serviced accommodation sector accounted for 4.37m stays, non-serviced accommodation saw 1.4m stays and stays with friends and relatives fell between the two at 2.45m stays. The table below shows the 2020 visits, relative to 2018 visiting levels.

## **Key Figures: Visitor Numbers: 2020**

Visitor Numbers		Serviced	Non-Serviced	SFR	Staying Visitors	Day Visitors	All Visitors
2020 (Millions)	M	1.486	0.622	1.048	3.156	18.215	21.371
2018 (Millions)	M	4.366	1.399	2.451	8.216	60.525	68.741
Change 18/20 (%)	%	-66.0	-55.5	-57.2	-61.6	-69.9	-68.9
Share of Total (%)	%	7.0	2.9	4.9	14.8	85.2	100.0

#### Total Visits – Seasonal Distribution of Visits 2018 and 2020





## **Visitor Days**

Visitor Days comprise the volume of day visits and the total number of days and nights spent by staying visitors. Lancashire's visitors spent an estimated 28.75m visitor days in the area during 2020. In 2018, the estimated number of tourism visitor days spent in Lancashire was 86.07m, illustrating the significant loss in footfall and trade incurred during the COVID pandemic.

There were an estimated 18.21m tourism day visits to Lancashire during 2020 and these accounted for 63.4% of all visitor days. As noted previously, the number of day visits to Lancashire fell by more than two thirds in 2020, compared to 2018 (-69.9%).

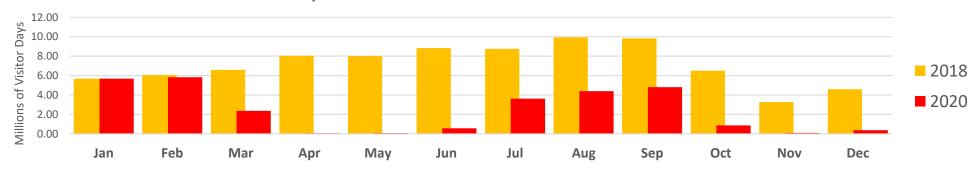
Staying visitors to Lancashire accounted for roughly one third of all visitor days spent in the county during 2020 (36.6%). These overnight visits to the area generated 10.53m visitor days in 2020. By comparison, in 2018, staying visits accounted for 25.5m visitor days and nights.

When looking at visitor days spent in the area, in 2018, serviced (9.48m) and non-serviced accommodation (9.73m) generated nearly identical numbers of days. In 2020, while both the serviced and non-serviced accommodation sectors were significantly disadvantaged by COVID, the latter was able to adapt to requirements for social distancing more readily and to accommodate those visitors who specifically sought out accommodation types that were self-contained or were perceived to be lower risk.

## **Key Figures: Visitor Days: 2020**

Visitor Days		Serviced	Non-Serviced	SFR	Staying Visitors	Day Visitors	All Visitors
2020 (Millions)	M	3.285	4.533	2.715	10.534	18.215	28.749
2018 (Millions)	M	9.481	9.732	6.337	25.550	60.525	86.074
Change 18/20 (%)	%	-65.4	-53.4	-57.1	-58.8	-69.9	-66.6
Share of Total (%)	%	11.4	15.8	9.4	36.6	63.4	100.0

## Total Visits – Seasonal Distribution of Visitor Days 2018 and 2020



## **Average Length of Stay for Different Visitor Types: 2020**

Day **Visitors** 

1.0

All Visitors

1.3

Serviced **Accommodation** 

2.2

**Staying with Friends/Relatives** 

2.6

**Staying Visitors** 

3.3

**Non-Serviced Accommodation** 

7.3

Total **Economic Impact** £1.61bn

## **Economic Impact**

Prior to 2020, the annual value of tourism activity had been growing steadily, with growth of 29.7% between 2012 and 2018 alone. In 2018, Lancashire's visitor economy was estimated to be worth £4.41bn. The significant fall in trade arising from the COVID pandemic had a devastating impact on many businesses and it is estimated that direct and indirect losses within the visitor economy of the county were in the order of £2.8bn, leaving a total remaining (achieved) value of £1.61bn in 2020.

Within the total economic impact figure of £1.61bn, there are expenditures made by visitors on goods and services, totalling £1.2Bn, and the indirect and induced economic effects of local businesses and residents spending tourism revenues locally, accounting for a further £393m.

In 2020, Lancashire's day visitor market accounted for 42.8% of the value of tourism activity (£0.69bn), with the staying visitor market accounting for the remaining portion 57.2% (£0.92bn).

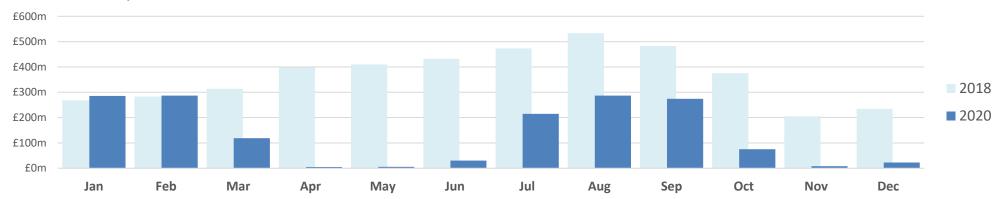
**Key Figures: Economic Impact: 2020** 

Economic Impact		Serviced	Non-Serviced	SFR	Staying Visitors	Day Visitors	All Visitors
2020 (£ Billions)	£Bn	0.500	0.309	0.114	0.922	0.691	1.613
2018 (£ Billions) £Bn		1.364	0.615	0.252	2.230	2.179	4.410
Change 18/20 (%)	%	-63.4	-49.8	-54.9	-58.6	-68.3	-63.4
Share of Total (%)	%	31.0	19.1	7.0	57.2	42.8	100.0

## Average Economic Impact Generated by Each Type of Visitor: 2020

Economic Impact	Serviced	Non-Serviced	SFR	Staying Visitors	Day Visitors	All Visitors
Economic Impact per Day	£152.20	£68.12	£41.83	£87.56	£37.93	£56.11
Economic Impact per Visit	£336.51	£496.24	£108.34	£292.21	£37.93	£75.48

## Total Economic Impact – Seasonal Distribution Value 2018 and 2020



## **Breakdown of Economic Impact: 2020**

Economic			Direct Visitor	r Expenditure				
Impact by Sector	Accommodation	Food & Drink	Recreation	Shopping	Transport	Total Direct	Indirect & Induced	Total
Totals	£173m	£396m	£92m	£411m	£148m	£1.2Bn	£393m	£1.61bn

**Accommodation:** Payments for overnight stays in accommodation, such as room rates, pitch fees and hire charges for

non-serviced accommodation

**Recreation:** Covering expenditure on a wide range of leisure activities such as museum, event, concert / theatre and

attractions attendance as well as sports participation and spectating.

**Transport:** Expenditure within the destination on travel, including fuel and public transport tickets

**Food and Drink:** Spend on eating and drinking at restaurants, cafes and other venues, takeaway food, snacks and

groceries

**Shopping:** What visitors spend on items including clothing / jewellery, household items, music / films / games, gifts

and smaller items, books and maps, plants and garden items

Indirect: The expenditure by local tourism businesses within the local supply chain



# Total FTEs Supported 23,270

## **Employment Supported by Tourism**

In 2018, total employment arising from the visitor economy was estimated to be 60,782 FTEs.

The expenditure and activity of visitors to Lancashire supported a total of 23,270 Full-Time Equivalent jobs (FTEs) in 2020.

Within the total employment figure of 2020, STEAM includes the jobs generated by the expenditure of visitors on goods and services, totalling 19,320 FTEs, and the *indirect* and *induced* employment supported through local businesses and residents spending tourism revenues locally, accounting for a further 3,950 FTEs.

## Employment Supported by Tourism: Full-Time Equivalents (FTEs) by Type: 2020

Employment Supported by Sector		Direct Visitor Employment						Total
2020	Accommodation	Food & Drink	Recreation	Shopping	Transport	Total Direct	Induced	lotai
Totals	7,021	5,138	1,451	4,855	856	19,320	3,950	23,270

## **Employment Support Mechanisms**

In response to the COVID pandemic and the risk of high levels of unemployment arising from lost trade, the government introduced direct subsidy of employment costs through the furlough scheme and income support payments for the self-employed. These payments assisted businesses in covering employment costs during a period where income from trading would be insufficient to support the level of employment that would normally be present locally. Although not all types of employment would have met the criteria for support, there were relatively high levels of take up of both schemes across all sectors of the economy, with support continuing for much of 2021.

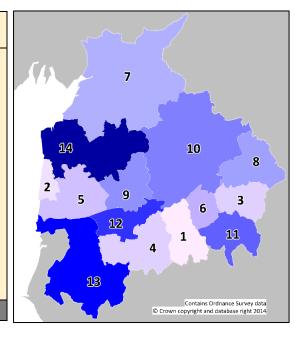
The STEAM employment outputs for 2020 do not include the jobs / Full Time Equivalents (FTEs) for those employees supported through the government employment support mechanisms on the basis that these are not driven by the expenditure and activity of visitors and were retained irrespective of activity within the visitor economy.

Overall, changes in levels of employment supported by the visitor economy reported for 2020 compared to 2018 and earlier, will reflect a number of factors, including:

- Changes in visitor supply / demand
- Redundancy
- Reduced seasonal employment levels of employment / length of season
- Recruitment that did not occur or occurred at different levels or over different periods to usual
- Unfilled vacancies / underemployment
- Individuals whose employment was subsidised / post retained while not working through government support

## STEAM Key Impacts by Authority area: Marketing Lancashire

2018	Outputs by Area	Visitor	Numbers	Econo	mic Impact	Employn	nent FTEs
2010	Outputs by Area	Share	Total	Share	Total	Share	Total
1	Blackburn with Darwen Borough Council	6%	4.4m	4%	£189.6m	4%	2,332
2	Blackpool Council	27%	18.2m	36%	£1,581.5m	42%	25,387
3	Burnley Borough Council	4%	2.6m	3%	£119.9m	2%	1,481
4	Chorley Borough Council	5%	3.6m	4%	£188.4m	4%	2,338
5	Fylde Borough Council	5%	3.3m	6%	£263.5m	6%	3,344
6	Hyndburn Borough Council	3%	2.1m	2%	£93.5m	2%	1,125
7	Lancaster City Council	11%	7.7m	11%	£478.6m	10%	6,209
8	Borough of Pendle	4%	2.8m	3%	£130.4m	3%	1,657
9	Preston City Council	10%	7.0m	7%	£330.7m	7%	4,045
10	Ribble Valley Borough Council	6%	4.4m	6%	£260.8m	6%	3,454
11	Rossendale Borough Council	2%	1.4m	1%	£63.6m	1%	816
12	South Ribble Borough Council	5%	3.4m	4%	£176.9m	4%	2,161
13	West Lancashire District Council	4%	2.9m	4%	£170.7m	3%	2,072
14	Wyre Borough Council	7%	4.8m	8%	£361.6m	7%	4,362
	LANCASHIRE	100%	68.7m	100%	£4,409.6m	100%	60,782



2020	Outputs by Area	Visitor I	Numbers	Econo	mic Impact	Employn	nent FTEs
2020	Outputs by Area	Share	Total	Share	Total	Share	Total
1	Blackburn with Darwen Borough Council	5%	1.1m	3%	£55.8m	3%	691
2	Blackpool Council	28%	6.0m	36%	£588.0m	44%	10,281
3	Burnley Borough Council	3%	0.7m	2%	£34.5m	2%	435
4	Chorley Borough Council	5%	1.1m	4%	£64.3m	3%	805
5	Fylde Borough Council	6%	1.2m	7%	£111.9m	6%	1,435
6	Hyndburn Borough Council	2%	0.5m	2%	£28.0m	1%	324
7	Lancaster City Council	12%	2.5m	12%	£192.1m	11%	2,566
8	Borough of Pendle	3%	0.7m	2%	£39.2m	2%	517
9	Preston City Council	11%	2.3m	7%	£115.2m	6%	1,405
10	Ribble Valley Borough Council	6%	1.3m	6%	£91.8m	5%	1,275
11	Rossendale Borough Council	2%	0.4m	1%	£19.4m	1%	249
12	South Ribble Borough Council	5%	1.0m	4%	£58.2m	3%	726
13	West Lancashire District Council	5%	1.0m	4%	£67.5m	4%	817
14	Wyre Borough Council	7%	1.5m	9%	£147.1m	7%	1,742
	LANCASHIRE	100%	21.4m	100%	£1,613.2m	100%	23,270

#### Notes:

- Visitor Numbers and Economic Impact figures rounded to one decimal place
- The total Economic Impact Figures may appear in this report expressed in millions (m) or billions (bn)
- FTEs are Full Time Equivalent jobs
- The STEAM employment outputs for 2020 do not include the jobs / Full Time Equivalents (FTEs) for those employees supported through the government employment support mechanisms on the basis that these are not driven by the expenditure and activity of visitors. Although the STEAM outputs for Lancashire indicate that the total employment for 2020 was reduced by about 60% in 2020 (compared to 2018) - not all of the reduction in jobs would be 'lost' through redundancy.

## **STEAM Comparative Headlines: 2018 and 2020**





## **INFORMATION ITEM**

REPORT OF	MEETING	DATE	ITEM NO					
DEVELOPMENT SERVICES DIRECTORATE	TOURISM AND LEISURE COMMITTEE	4 NOVEMBER 2021	9					
ARTS SERVICE REVIEW WORKING GROUP								

#### **PUBLIC ITEM**

This item is for consideration in the public part of the meeting.

## **SUMMARY OF INFORMATION**

The Arts Service Review Working Group was initially set up in 2016 to "To review the council's approach to the management of the Lytham St Annes Art Collection". This Member working group has met regularly to review progress and to support the work of officers in pursuing Arts Council England (ACE) accreditation in line with 'Spectrum' guidelines which is in the current Corporate Plan. At the last Working Group meeting held on 12<sup>th</sup> October 2021, progress towards accreditation was noted and supported. A workshop to include members of the Arts Service Review Working Group, relevant officers and representatives from the Friends of the Collection is proposed to be arranged for Autumn 2021, to explain the Spectrum guidelines and how these will affect the future management of the art collection.

## **SOURCE OF INFORMATION**

N/A

## **INFORMATION ATTACHED**

N/A

#### WHY IS THIS INFORMATION BEING GIVEN TO THE COMMITTEE?

To provide the Tourism and Leisure Committee with an update on the work of the Arts Service Review Working Group

## **FURTHER INFORMATION**

Contact Tim Dixon, Fylde Borough Council Tel 658436



## INFORMATION ITEM

REPORT OF	MEETING	DATE	ITEM NO
MANAGEMENT TEAM	TOURISM AND LEISURE COMMITTEE	4 NOVEMBER 2021	10

# GENERAL FUND REVENUE BUDGET MONITORING REPORT 2021/22 - POSITION AS AT 30<sup>th</sup> SEPTEMBER 2021

## **PUBLIC ITEM**

This item is for consideration in the public part of the meeting.

## **SUMMARY OF INFORMATION**

The purpose of this report is to provide an update on the General Fund Revenue Budget of the Council as at 30<sup>th</sup> September 2021 and specifically for those areas under the remit of the Committee.

## **SOURCE OF INFORMATION**

Chief Financial Officer – the report is based upon information extracted from the financial ledger system of the Council for the period to 30<sup>th</sup> September 2021 and feedback received from budget holders.

## **LINK TO INFORMATION**

General Fund Revenue Budget monitoring Report to 30<sup>th</sup> September 2021:

http://www.fylde.gov.uk/council/finance/budget-monitoring/

## WHY IS THIS INFORMATION BEING GIVEN TO THE COMMITTEE?

This information is provided to enable the committee to consider and scrutinise periodic revenue budget monitoring reports for those areas under the remit of the Committee.

## **FURTHER INFORMATION**

Contact: Paul O'Donoghue, Chief Financial Officer.

Tel 01253 658566 e-mail: paul.o'donoghue@fylde.gov.uk

## **GENERAL FUND REVENUE BUDGET MONITORING REPORT 2021/22**

## POSITION AS AT 30<sup>TH</sup> SEPTEMBER 2021

## **Summary**

The purpose of this report is to provide an update on the General Fund Revenue Budget of the Council as at 30<sup>th</sup> September 2021. The report includes a narrative description of the most significant variances from the profiled latest budget and details any actions required to address these. Appendix A to this report shows the value of the most significant variances for all of the Council services by Committee and provides a brief explanation for each variance. In addition to the budget areas identified in the supporting Appendix of the report the Council has separately received funding from the Contain Outbreak Management Fund and a progress update report will be presented to the Environment Health & Housing Committee later in the year as delivery against the scheme continues.

## 1. Background

- 1.1 The Council operates a system of Revenue Budget Monitoring which revolves around the production of detailed monthly monitoring reports for budget holders. Significant variances from the expected budget position at the point of monitoring, both for expenditure and income, are summarised in monitoring reports which are periodically reported to each Programme Committee for information purposes. This report therefore details the findings and issues emerging from budget monitoring carried out to 30<sup>th</sup> September 2021.
- 1.2 It should be noted that work continues on improving budget profiling across the Council in order that budget profiles more accurately reflect the spending pattern of individual budgets across the financial year. This serves to enhance budget monitoring and focus attention on true variances rather than budget profiling issues. This is a continuous process with budget holders so that the improved profiling continues to refine the budget monitoring system.
- 1.3 Council approved the 2021/22 budget at its meeting on 4<sup>th</sup> March 2021. Subsequently on 29<sup>th</sup> July 2021 the Finance and Democracy Committee approved the financial outturn position for 2020/21. The impact of those approvals, including savings and growth items approved at the Council budget meeting, along with slippage from 2020/21 as approved by the Finance and Democracy Committee, are now reflected in the financial ledger. Therefore, this report monitors expenditure and income against the updated approved budgets for 2021/22.

## 2. Budget Rightsizing Exercise

2.1 For a number of years the Council has carried out an annual budget rightsizing exercise to analyse underspends which have occurred over the last 3 financial years and to adjust current and future year budgets to better reflect the level of resource requirement in the context of current financial constraints. This process will be repeated during 2021/22 and the resulting changes to budgets will be reflected in later updates to the Councils Financial Forecast.

## 3. Conclusions

Last year and this year has seen particular volatility in expenditure and income levels as the impact of the covid restriction measures on the financial position of the Council for 2021/22 and possibly beyond, together with the potential for future general reductions in central government funding from 2021/22 onwards, requires that the Council continue the approach to continually seek opportunities to achieve savings and efficiencies to enable a balanced budget position and financial stability.

Regular budget monitoring reports are an integral part of the Council's financial monitoring framework and these reports will be available on the Councils website.

External pressures outside the Council's control are impacting on all local authorities. Instructions remain in place that officers should not commit to any unnecessary expenditure and should seek to maximise efficiencies wherever possible.

Finance staff work continuously with budget holders across the Council and are heavily reliant upon budget-holders to be able to understand and quantify the potential impact of in-year hotspot variances within their areas of responsibility.

We are at the mid-point of the 2021/22 financial year and much uncertainty exists with respect to the remainder of the year. Therefore, it is not possible to draw any firm conclusions on the in-year financial position. The financial risks facing the Council, as set out in the MTFS to Council in March 2021 remain alongside the significant addition risks presented by the pandemic. Instructions issued by Management Team that budget holders remain prudent are still in place, and the overall financial position of the council will be captured in the next update of the financial forecast in the Medium Term Financial Strategy which will be presented to members in the forthcoming committee cycle.

Kev

BLUE	Variance currently showing but expected to be on target at year end
GREEN	Favourable variance against latest budget
AMBER	Adverse variance against latest budget
RED	Projected adverse outturn variance

NANCE & DEMOCRACY COMMITTEE / CORPORATE CROSS CUTTING BUDGETS									
Service Area	Detailed Description	Full Year Budget £	Budget as at Period 6 £	Actual & Commitments as at Period 6 £	Variance as at Period 6 £	FAV / ADV	Alert	Budget Holder Comments	
All Council services	Employee costs including basic pay, pension, NI, and overtime, plus agency costs	9,929,509	5,014,755	4,913,569	-101,186	FAVOURABLE	BLUE	The budget forecast which was approved by Council in March 2021 assumes Employee Cost Savings (including vacancy savings arising from delays in the recruitment to vacant posts) of £300,000 per annum from 2021/22 onwards. The actual level of savings achieved in relation to direct employee costs for the current year to date shows a level of savings in excess of this. However, the figures shown here do not include the in-year employee pay award which is yet to be agreed which will reduce the favourable variance currently indicated. This budget will be kept under review during the remainder of the financial year and may be adjusted as part of the budget right-sizing exercise.	
Human Resources	Training Exps - qualifications	15,000	7,500	0	-7,500	FAVOURABLE	GREEN	On site and travel-to training has been reduced / not available due to COVID restrictions March to August, courses and events will be increased with outcomes from appraisals which are also six month behind. It is likely that not all the budget will be required but too early to estimate an underspend figure at this stage.	
Mayoralty	Mayoral Chauffeur/Assistant	19,485	9,747	3,915	-5,832	FAVOURABLE	GREEN	There have been reduced Mayoral engagements during the year due to covid restrictions and consequently lower expenditure has been incurred to date, but this is now starting to return to normal. The budgets will be adjusted as necessary as part of the budget right-sizing exercise.	
Council Tax Collection Costs	Council Tax Costs Recovered	-200,000	-100,000	7,369	107,369	ADVERSE	RED	Court action has ceased during the pandemic but has commenced again in October. It is expected that part of the loss of income will be offset by specific government covid grant for this purpose and the budgets will be adjusted as necessary as part of the budget right-sizing exercise.	
Bank Charges	HSBC Bank - Card Processing	62,500	31,250	36,863	5,613	ADVERSE	RED	Anticipated overspend due to an increased number of customers being encouraged to pay by card due to Covid. This budget will be kept under review during the remainder of the financial year and may be adjusted as part of the budget right-sizing exercise.	
Lytham Institute	Covid-19 Business Support Grant	0	0	-12,000	-12,000	FAVOURABLE	GREEN	Additional one-off unbudgeted Restart Grant in 2021/22 which will contribute to the in year running costs.	
	Purchase of Computer Equipment	280,138	140,069	62,979	-77,090	FAVOURABLE	BLUE	An underspend is currently recorded against the profiled budget, however with a core infrastructure and network transformation project and associated license costs in response to the challenges of end of life platforms and	
Computer Services	Computer - Telephone Charges	20,000	10,000	4,033	-5,967	FAVOURABLE	BLUE	enablement of hybrid working underway we expect variances to normalise in the next period. A parallel and essential modernisation project to telephony ahead of the decommission of the PSTN lines is being scoped and due to commence	
Computer Services	Computer - Program Licence Chgs	144,000	72,000	47,778	-24,222	FAVOURABLE	BLUE	before the end of the calendar year which will enable full internet dialling and direct routing of calls through video and voice platforms. These commitments also pick up business continuity, ongoing network hardening and security works, Town Hall WIFI replacement and meeting room improvements enabling a modern, secure and fit for purpose network in	
	Computer - Development Costs	174,456	87,228	16,271	-70,957	FAVOURABLE	BLUE	line with the ICT Strategy.	

Kev

BLUE	Variance currently showing but expected to be on target at year end
GREEN	Favourable variance against latest budget
AMBER	Adverse variance against latest budget
RED	Projected adverse outturn variance

#### TOURISM AND LEISURE COMMITTEE

Service Area	Detailed Description	Full Year Budget £	Budget as at Period 6 £	Actual & Commitments as at Period 6 £	Variance as at Period 6	FAV / ADV	Alert	Budget Holder Comments
Fairhaven Cafe	Café Rent	-16,750	-8,375	0	0	ADVERSE	RED	The Café has been closed during the first half of the financial year as works was completed as part of the Fairhaven Restoration Project. The rent concession will be adjusted as part of the budget right-sizing exercise.
	Adventure Golf	-160,000	-120,000	-164,778	-44,778	FAVOURABLE	GREEN	Extra income due to good weather and competitor product not available in Spring due to covid restrictions. New business, so forecasting not based on historical data.
Fairhaven Lake and Gardens	Watersport Activities	-41,222	-30,916	-2,313	28,603	ADVERSE	RED	Water sports centre not open until September due to timescales of HLF project
	Combined Tickets/Other Fees	0	0	-6,265	-6,265	FAVOURABLE	GREEN	New golf / boat ticket introduced in May 2021 to split out combi ticket from golf only ticket to provide additional data.
Management of the Arts & Heritage Assets	Support to Arts	14,000	7,000	0	-7,000	FAVOURABLE	BLUE	Normal annual budget £4K. An additional one off £10K virement has been put against this code for match funding should a Coastal Explorers project application to Arts Council England (ACE) be successful, which will be communicated mid December 2021. Previous bid to the Big Lottery Fund for Coastal Explorers was unsuccessful.
Lytham Festival	Lytham Festival Income	-64,000	-64,000	0	64,000	ADVERSE	RED	The cancellation of the Lytham Festival (outdoor music event) due to restrictions on public gatherings has caused the loss of income from ticket sales. The budgets will be adjusted as necessary as part of the budget right-sizing exercise.
	1940's Lytham Wartime Festival	35,000	35,000	250	-34,750	FAVOURABLE	GREEN	The 1940's Lytham Wartime Festival was cancelled due to covid restrictions and therefore no expenditure has been incurred, nor income generated, in respect of this event. There is a net favourable variance of £16k. The budgets will be adjusted as necessary as part of the budget right-sizing exercise.
Fylde Tourism	Income - 1940's Lytham Wartime Festival	-18,000	-18,000	0	18,000	ADVERSE	RED	The 1940's Lytham Wartime Festival was cancelled due to covid restrictions and therefore no expenditure has been incurred, nor income generated, in respect of this event. There is a net favourable variance of £16k. The budgets will be adjusted as necessary as part of the budget right-sizing exercise.
	Kite Festival	30,000	30,000	26,494	-3,506	FAVOURABLE	GREEN	Reduced festival expenditure due to covid. There is a net adverse variance of £7k overall with the kite festival with the reduction of income below. The budgets will be adjusted as necessary as part of the budget right-sizing exercise.
	Income - Kite Festival	-20,000	-20,000	-9,340	10,660	ADVERSE	RED	Reduced income opportunities due to covid - reduced number of stalls / smaller fairground and limited sponsorship opportunities. There is a net adverse variance of £7k. The budgets will be adjusted as necessary as part of the budget right-sizing exercise.

Key

BLUE	Variance currently showing but expected to be on target at year end
GREEN	Favourable variance against latest budget
AMBER	Adverse variance against latest budget
RED	Projected adverse outturn variance

OPERATIONAL MANAGEMENT COMMITTEE

OPERATIONAL MANAGEMENT COMM Service Area	Detailed Description	Full Year Budget £	Budget as at Period 6 £	Actual & Commitments as at Period 6 £	Variance as at Period 6	FAV / ADV	Alert	Budget Holder Comments
	Repairs by Commercial Garages	43,400	21,700	15,520	-6,180			
Fleet & Plant	Fuel	330,595	165,298	138,223	-27,074	FAVOURABLE	GREEN	There are a number of favourable variances in respect of vehicle costs. These budgets will be kept under review during the remainder of the financial year and adjusted as necessary as part of the budget right-sizing exercise.
	Hire of Transport	63,357	31,679	20,724	-10,955			
Car Parking Fees	Car Parking Fees	685,000	445,000	481,232	36,232	FAVOURABLE	GREEN	Due to the good weather and increased staycations over the summer months due to Covid it is anticipated that the annual income will be greater than expected. The budgets will be kept under review and adjusted as necessary as part of the budget right-sizing exercise to reflect this.
Stanner Bank Car Park	Ticket Issuing Machines	0	0	12,491	12,491	ADVERSE	RED	Increased costs associated with maintenance and repair of the barrier system. Further costs likely to be incurred through the rest of the year, especially if there are further instances of vandalism and/or addition of a new CCTV system to cover the barrier.
	Bulky Waste Collection	35,000	17,500	0	-17,500	FAVOURABLE	GREEN	No in year expenditure due to there being no current service in operation. These budgets will be kept under review during the remainder of the financial year and adjusted as necessary as part of the budget right-sizing exercise.
Fylde Waste Schemes	Household Refuse Special Colln	-40,000	-20,000	0	20,000	ADVERSE	RED	No in year income due to there being no current service in operation. These budgets will be kept under review during the remainder of the financial year and adjusted as necessary as part of the budget right-sizing exercise.
	Green Waste Subscription Charge	-545,000	-545,000	-590,760	-45,760	FAVOURABLE	GREEN	Additional customers signed up for 21/22 contributing to additional unbudgeted income. These budgets will be kept under review during the remainder of the financial year and adjusted as necessary as part of the budget right-sizing exercise.
Public Conveniences	Miscellaneous Receipts	-25,000	-15,000	-20,673	-5,673	FAVOURABLE	GREEN	Additional unbudgeted income due to increased number of visitors following lockdown/staycations. These budgets will be kept under review during the remainder of the financial year and adjusted as necessary as part of the budget right-sizing exercise.
Land Charges	Fee Income	-65,000	-32,500	-43,050	-10,550	FAVOURABLE	GREEN	Increased land charge fee income received in year. These budgets will be kept under review during the remainder of the financial year and adjusted as necessary as part of the budget right-sizing exercise.

Key

BLUE	Variance currently showing but expected to be on target at year end
GREEN	Favourable variance against latest budget
AMBER	Adverse variance against latest budget
RED	Projected adverse outturn variance

#### ENVIRONMENT, HEALTH & HOUSING COMMITTEE

Service Area	Detailed Description	Full Year Budget £	Budget as at Period 6	Actual & Commitments as at Period 6 £	Variance as at Period 6	FAV / ADV	Alert	Budget Holder Comments	
Covid-19 Support	Unringfenced Covid Grant Support	294,000	147,000	633	-146,367	FAVOURABLE		The Government provided un-ringfenced Covid support grant to all local authorities in 2021/22, with Fylde receiving £392k for the year. Of this £33k was allocated to Town and Parish areas to support covid recovery, and to date £50k has been vired to support agency labour costs within Operational Services to ensure continuing service delivery and £15k has been vired to the Cemetery & Crematorium to ensure covid compliance. This budget will be kept under review as part of the ongoing response to the Covid pandemic throughout the remainder of the current financial year.	
	Practical Support for Self- isolation/expenditure	0	0	5,750	5,750	ADVERSE	AMBER	Lancashire County Council are providing funding for practical support for self isolation. Officers are continuing to expoptions to deliver the requirements of the funding.	
	LCC Funding / Practical Support for Self- Isolation	0	0	-73,612	-73,612	FAVOURABLE	BLUE		
6 1440 Wiles as Park Ford	Welcome Back fund - expenditure	243,516	121,758	0	-121,758	FAVOURABLE	BLUE	This budget is specifically held to assist in the economic recovery following the Covid pandemic. Funds are required to be spent before April 2022, with all spending agreed by the Department for Levelling Up, Housing and Communities. It is expected that the budget will be used in full before the end of the financial year.	
Covid-19 Welcome Back Fund	Covid-19 Welcome Back Grant	-243,516	-121,758	0	121,758	ADVERSE	AMBER	This grant funding is specifically held to assist in the economic recovery following the Covid pandemic. Funds are required to be spent before April 2022, with all spending agreed by Department for Levelling Up, Housing and Communities. It is expected that the budget will be used in full before the end of the financial year and the grant is claimed in arrears.	
Cemetery and Crematorium	Cremations	-1,140,000	-570,000	-472,261	97,739	ADVERSE	RED	There has been a reduced demand for services from residents outside of the borough. These budgets will be kept under review during the remainder of the financial year and adjusted as necessary as part of the budget right-sizing exercise.	

Kev

BLUE	Variance currently showing but expected to be on target at year end
GREEN	Favourable variance against latest budget
AMBER	Adverse variance against latest budget
RED	Projected adverse outturn variance

PLANNING COMMITTEE

Service Area	Detailed Description	Full Year Budget £	Budget as at Period 6 £	Actual & Commitments as at Period 6 £	Variance as at Period 6 £	FAV / ADV	Alert	Budget Holder Comments	
Building Control	Inspection Fee - Dwellings	-143,000	-71,500	-124,732	-53,232	FAVOURABLE	GREEN	Increased Building Control fee income received in year due to an increased demand. These budgets will be kept under review during the remainder of the financial year and adjusted as necessary as part of the budget right-sizing exercise.	
	Consultants Fees	25,000	12,500	6,215	-6,285	FAVOURABLE	BLUE	This budget is held to allow for the appointment of specialist consultants to assist in the determination of planning applications. Spend depends on the needs of the service based on the nature and type of applications received. These budgets will be kept under review during the remainder of the financial year and adjusted as necessary as part of the budget right-sizing exercise.	
Development Management	Advertising	12,000	6,000	11,333	5,333	ADVERSE	RED	This budget is for the publishing of press notices in the local paper required by statute. Spend is related to the nature of applications received and so is largely outside the control of the council. The number of applications received during the year to date is higher than in previous years and this is also reflected in increased application fee income. These budgets will be kept under review during the remainder of the financial year and adjusted as necessary as part of the budget right-sizing exercise.	
	Planning Application Fees	-675,000	-337,500	-433,328	-95,828	FAVOURABLE	GREEN	The number of planning application fees received during the year to date is significantly higher than previous years.  There will be additional spend against other budgets as a direct consequence and these budgets will be kept under review during the remainder of the financial year and adjusted as necessary as part of the budget right-sizing exerc	
	Pre-Planning Advice Fees	0	0	-9,123	-9,123	FAVOURABLE	GREEN	The number of pre-application submissions made to the council is difficult to predict. All fee income will be indicated as a surplus. These budgets will be kept under review during the remainder of the financial year and adjusted as necessary as part of the budget right-sizing exercise.	
Planning Appeals	Planning Appeal Hearing Costs	45,000	22,500	0	-22,500	FAVOURABLE	BLUE	The number of planning appeals held during the year to date has been limited and no awards of costs have been made against the council. A decision on one application for costs is outstanding and will be reported in the next monitoring period. This budget will be kept under review during the remainder of the financial year and adjusted as necessary as part of the budget right-sizing exercise.	
Planning Enforcement	Enforcement Costs	35,000	17,500	0	-17,500	FAVOURABLE	BLUE	This budget is held to cover legal action against a particular site. Further action has been placed on hold due to Coronavirus restrictions and having regard to government advice. This budget will be kept under review during the remainder of the financial year and adjusted as necessary as part of the budget right-sizing exercise.	
Development Management Team	Consultants Fees	20,000	10,000	0	-10,000	FAVOURABLE	BLUE	This budget is held to address capacity issues in the planning service and will be utilised by the end of the financial year.	
Planning Policy	Local Development Framework Costs	30,000	15,000	0	-15,000	FAVOURABLE	BLUE	The costs associated with the examination of the local plan have not yet been received. It is currently anticipated that this budget will be utilised in full by the end of the financial year.	
Economic Regeneration	Consultants Fees	150,000	75,000	0	-75,000	FAVOURABLE	BLUE	This budget is to deliver the St Annes Town Centre Masterplan. Consultants have been appointed and are expected to complete the work by April 2022.	
	LCC - Lancashire Economic Recovery Grant	-108,000	-54,000	0	54,000	ADVERSE	AMBER	The grant has not been received as yet. This funding is held to deliver the Island Masterplan.	
St Annes/Pleasure Island/Salters Wharf	Consultants Fees	120,000	60,000	0	-60,000	FAVOURABLE	BLUE	This budget is held to deliver the Island Masterplan. Consultants have been appointed and are expected to complete the work by April 2022.	



## INFORMATION ITEM

REPORT OF	MEETING	DATE	ITEM NO							
MANAGEMENT TEAM	TOURISM AND LEISURE COMMITTEE	4 NOVEMBER 2021	11							
CADITA	CARITAL PROCESSANAE MACAUTORING REPORT 2024 /22									

# CAPITAL PROGRAMME MONITORING REPORT 2021/22 – POSITION AS AT 30<sup>th</sup> SEPTEMBER 2021

## **PUBLIC ITEM**

This item is for consideration in the public part of the meeting.

## **SUMMARY OF INFORMATION**

The purpose of this report is to provide an update on the approved Capital Programme of the Council as at 30<sup>th</sup> September 2021 and specifically for those schemes under the remit of the Committee.

## **SOURCE OF INFORMATION**

Chief Financial Officer – the report is based upon information extracted from the financial ledger system of the Council for the period to 30<sup>th</sup> September 2021 and feedback received from budget holders.

## **LINK TO INFORMATION**

Capital Programme Monitoring Report to 30<sup>th</sup> September 2021:

http://www.fylde.gov.uk/council/finance/budget-monitoring/

## WHY IS THIS INFORMATION BEING GIVEN TO THE COMMITTEE?

This information is provided to enable the committee to consider and scrutinise the Capital Programme monitoring reports for those schemes under the remit of the Committee.

## **FURTHER INFORMATION**

Contact: Paul O'Donoghue, Chief Financial Officer.

Tel 01253 658566 e-mail: <a href="mailto:paul.o'donoghue@fylde.gov.uk">paul.o'donoghue@fylde.gov.uk</a>

## **Summary**

The purpose of this report is to provide an in-year progress update in respect of those schemes within the Capital Programme that have been approved for delivery in 2021/22, together with an update on the overall Five-Year Capital Programme of the Council. This report includes a narrative description of some of the more significant schemes within the Capital Programme and details any risks and the actions required to address these. Appendix A to this report provides an update by Committee on schemes scheduled for commencement or delivery in 2021/22. Appendix B provides a summary of the latest position for the 5 year Capital Programme and Appendix C provides details of the financing of the programme.

## 1. Background

The Council approved the Capital Programme on 4<sup>th</sup> March 2021. That update showed a balanced capital programme position from 2020/21 onwards. This report includes year to date expenditure and sets out the latest phasing of the programme and any additions or changes since the capital programme was presented to Council in March 2021. The Programme has also been rolled forward to include the year 2025/26.

## 2. Notes on Specific Schemes

There are a number of schemes for which further information is provided below:

## (i) Town Centre Regeneration Kirkham

Following the Government's Future High Street funding initiative (FHSF), the Planning Committee resolved, in the autumn of 2019, to choose Kirkham Town Centre as its choice to pursue any bids for funding under the scheme. The first opportunity, being part of the broader FHSF, named the High Street Heritage Action Zone initiative (HS HAZ) was launched. This was a competitive process and seeks to enhance the historic environment of high streets that have conservation area status. Following the expansion of the funding for the scheme, due to unprecedented bids from a national perspective, the Kirkham bid proved to be successful, following a recommendation to Government from Historic England (HE). HE is the body responsible for administering the scheme. The grant award is £1.8m and will be match funded from a number of sources including Fylde Council, Kirkham Town Council and Section 106 payments for public realm improvements attributed to residential planning permissions. The scheme will run over 4 years, commencing in April 2020, and includes a wide range of projects.

In line with many other authorities, due to COVID 19, the implementation of the scheme has been delayed and a revised project plan, which sets out the projects to be delivered and the associated funding, has been agreed with Historic England.

A further bid for £9.1m was also submitted under the main body of the Future High Street Fund during 2020 and proposed to deliver a number of schemes across the whole of the town centre including the re-purposing of buildings, traffic management measures, building reuse and enhancement and public realm projects. This was once again a competitive process. The bid was well founded, and the economic case was very strong. In April 2021 an award of £6.29m for the Kirkham scheme was announced from the Ministry of Housing, Communities and Local Government (MHCLG) which was approved at Council on the 5<sup>th</sup> July 2021. A report will be presented to Planning Committee to seek approval of various property acquisitions as part of the project.

The Kirkham Futures Regeneration Programme, which encompasses the funding streams identified above is a complex multi-stranded programme with strict delivery timeframes. As such the Programme has been added to the Council's Strategic Risk Register in order that the identified risks can be managed.

## (ii) St Annes Sea Wall

St Annes Seawall is 660m long and was constructed in 1935. It reduces the risk of coastal erosion and flooding to over 400 properties. The seawall surrounds The Island, which is one of three strategic headlands which are critical to maintaining healthy beaches, dunes and reducing the risk of coastal erosion along Fylde Council's frontage. St Annes Seawall is at the end of its design life and is in poor condition; it is cracking and crumbling and is subject to ongoing repairs and maintenance. Voids have previously been identified resulting in settlement of the promenade. The crest level is low and overtopping during storms results in damage to the promenade and

flooding of the car park, swimming pool and fitness centre plant room, and flooding up to the thresholds of the cinema, casino, amusement, and restaurant complex.

In 2020 the council were awarded £300k Pipeline acceleration funding to develop the St Annes Seawall Outline Business Case. Following this a bid has now been submitted to the Environment Agency formally for their appraisal and consideration and if EA funding is approved the planning phase will commence consisting of technical surveys including topographical, geotechnical, detailed design, ecological and bird surveys and an environmental impact assessment. It will include securing all the necessary licenses, consents and approvals including: Marine License, Planning Permission and Environment Agency Flood Risk Activity Permit (FRAP) licence. The scheme will be in the sum of £11.8m funded by Environment Agency grant of £9.5m and the council's contribution of £2.3m towards the total project cost which was approved at Council on the 5<sup>th</sup> July 2021. EA have now approved the scheme and the final award is a total scheme cost of £12.1m funded by EA Grant of £9.7m and the council's contribution of £2.4m. This has now been reflected within this capital programme update and will also be updated in the next MTFS forecast to be presented in November. Following the planning phase it is proposed to start the construction phase early 2023.

## (iii) Fairhaven Lake and Gardens Heritage Lottery Scheme

In December 2018, the council was notified that it had been successful in securing the second round capital grant from the Heritage Lottery Fund in the sum of £1.4m for the restoration of Fairhaven Lake & Gardens, with further match funding provided by Fylde Council and other external financial contributions. Works have progressed throughout 2020/21 albeit at a reduced pace as a result of the pandemic and the Adventure Golf is now complete and open to the public and the restoration works are due to be completed during 2021. Fairhaven Café re-opened in October 2021.

Until the scheme is fully delivered there remains the possibility of additional contract costs beyond those in the approved budget.

## (iv) St Annes Regeneration Schemes

The next section of works has been agreed along St. Annes Road West between The Pier and The Square (known as the Square-Pier Link). A scheme designed to the available budget was presented and approved by Planning Committee, but the Regeneration Manager was asked to look at extending the scheme, potentially widening pavements to provide an enhanced pedestrian ambience and increased paving space capacity to absorb high levels of footfall that is encountered at peak times. As matters stand, the potential for achieving these enhancements to the scheme is being discussed with Lancashire County Council as any further amendments would have to be agreed, since there would be changes to the highway configuration. It is now proposed to pursue the scheme as part of a wider programme of works in the town centre following the preparation of a masterplan which has recently been commissioned.

## (v) Lytham Regeneration Schemes

In respect of the large capital scheme for Lytham town centre, a number of suggestions have been made by the Lytham Business Group and other parties, some of which require careful consideration along with agencies such as Lancashire County Council. Options are being considered involving local members and a draft plan is being drawn together. This will have a phased programme of works to be considered in due course by the Planning Committee. It is envisaged that the first phase of work, the improvements to lighting on East, Central and West Beaches will be completed during the current financial year in line with the scheme agreed by Planning Committee in March 2021. The Lytham Beach Lighting Scheme is programmed for delivery during the current financial year and the proposed improvements to Clifton Street are now timetabled for Q2 2022/23 in line with the Corporate Plan. Plans have been prepared and will be presented to the Town Centre Working Group at the earliest opportunity. This will enable detailed schemes to be prepared and consulted upon.

## (vi) Better Care Fund (Formerly Disabled Facilities Grants)

As the local housing authority, the Council has a statutory duty to provide disabled adaptations within the Borough. In order to fund these works the Council receives grant support which previously was provided by the Department for Communities and Local Government (DCLG). From 2015/16 the Government established the 'Better Care Fund', and under these new arrangements the funding for Disabled Facilities Grants transferred to the Department of Health, with funding being distributed to all Councils via the upper-tier authority for that area. As such, in Lancashire the fund is administered by Lancashire County Council. Each upper-tier authority then allocates the funding to their respective housing authorities (i.e. district councils within their area) to enable them to continue to meet this statutory responsibility.

The level of government funding has increased significantly under the 'Better Care Fund' arrangements and the budget for 2021/22 of £1.236m provides for the delivery of disabled adaptations to similar levels as 2020/21. It is anticipated that for 2021/22 all identified need for disabled adaptations can be met from the existing resource.

## (vii) M55 Link Road (Inc. S106 monies for design work)

The accelerated delivery of the £27m M55 Heyhouses Link Road is subject to a funding package made up from a number of sources. This funding is now in place and work has started on site with the earthworks being the first phase. The road will then be constructed by Lancashire County Council's in-house team and is due for completion in early 2024.

## 3 Conclusions

- 3.1 Actual expenditure to 30<sup>th</sup> September 2021 is £2.052m against a full year budget of £14.016m. This equates to 14.6% of the latest budget. Progress on the delivery of a number of schemes has been delayed due to covid restrictions. This is noted as appropriate in the analysis at Appendix A. Consequently, the phasing of some schemes have been adjusted or re-phased into 2022/23 as part of this update and will be reflected in future Financial Forecast updates during the year.
- 3.2 Capital Receipts total £161,575 against a total in year budgeted figure of £185,000 made up of Right to Buy Receipts and General Asset Sales. Any changes to this will be reflected in future Financial Forecast updates during the year.
- 3.3 The current Capital Programme as updated is showing a balanced position for 2021/22 onward. The Capital Programme and the associated financing will be subject to discussion with members during the months in the lead up to the annual budget setting process for 2022/23.
- 3.4 Any additional expenditure which is not fully funded by external finance would normally require the generation of capital receipts or further borrowing (the latter placing further pressure on the Revenue Budget from the consequent repayment costs). However, Budget Council on 4<sup>th</sup> March 2013 approved the creation of a Capital Investment Reserve to finance future capital expenditure. The balance of this reserve at 31<sup>st</sup> March 2021 was £5.223m including the budgeted transfer into the reserve of £1.813m in respect of 2020/21. Of this £2.441m is already committed to deliver existing approved capital schemes in the year 2021/22 and a further budgeted contribution into the reserve of £1.706m in 2021/22 is estimated, leaving a forecast unallocated balance on the reserve at 31<sup>st</sup> March 2022 of £4.488m. The estimated transfer in is subject to change as costs and income undoubtedly fluctuate over the next 2 financial years.

An updated position in respect of the Capital Investment Reserve will be included within future updates of the Financial Forecast presented to the Finance and Democracy Committee and to Council. Additional future projects will be subject to further consideration as part of the budget setting process for 2022/23. Whilst it remains the case that this reserve is the preferred source of finance for any further additions to the Capital Programme, continuing contributions to the reserve are required in order to maintain a sustainable funding source for future years.

CODE APPROVED SCHEMES	Head of Service / Budget Holder	Financing Source	Approved Budget 2021/22 £000	Slippage B/F from 2020/21 £000	Adjustments from 04/03/21 £000	Updated Budget 2021/22 £000	Expenditure to 30/09/21 £000	Variance £000	Budget Holder Comments
FINANCE & DEMOCRACY COMMITTEE			£000	£000	£000	£000	1000	£000	
Z188 Purchase of Land Adjacent to Squires Gate Station	Darren Bell	Capital Investment Reserve	0	5	1	6		6	This project is ongoing. As agreed at Full Council, the compulsory purchase of the land will now be initiated which could take 12 months to complete.
Sub total	ı		0	5	1	6	0	6	
TOURISM & LEISURE COMMITTEE									
Z112 Fairhaven Lake & Promenade Gardens Restoration	Mark Wilde	Capital Investment Reserve	1,025	408		1,433	922	511	Building and Landscaping works are scheduled to be completed during 2021. The lake works project will be undertaken during 2021/22.
<b>2097</b> Promenade Footways	Darren Bell	No external finance - funded by borrowing / general asset disposal receipts	115			115		115	This funding has been identified to improve the footway surface around St Annes Promenade bandstand and boating pool. The scheme is linked with the Square to Pier Link and Gateway scheme to be delivered through the Planning Committee with the intention that works will run concurrently by the same contractor. These works are currently delayed with a likely start date during 2021/22. When the Pier scheme is progressed this scheme will be finalised and a draw-down report for funding presented to the committee.
<b>Z176</b> Staining Playing Fields Development Scheme	Mark Wilde	S106 Developer Contributions / Capital Investment Reserve	0	43		43		43	Plans for landscaping works are currently being developed with project completion anticipated during 2021.
<b>Z179</b> Coastal Signage Improvements	Darren Bell	Capital Investment Reserve	0	68		68	2	66	Phases 2 and 3 (Digital Beach Signs and Beach Safety Signs) have been completed. Phases 1, 3 and 5 (Consolidation / Rationalisation, Waymarking & Directional and Heritage & Interpretaion) are currently being modelled.
Z181 Coastal Explorers	Mark Wilde	Capital Investment Reserve	20		-20	0		0	Following the unsuccessful bid with the Big Lottery further options had been explored with the Arts Council for additional funding but this was also unsuccessful. As this money was originally intended to form the basis of match funding as part of a wider scheme the contribution from FBC is now not required. An update report will be presented to a future committee on this basis.
<b>Z192</b> Fylde Sand Dunes Improvement Scheme	Mark Wilde	S106 Developer Contributions / Specific Grants	0	46		46	15	31	The first phase of the scheme to regrade the dunes opposite the Persimmon Homes development has now been successfully completed. A tendering exercise has been completed for the second and third phases of the scheme - which include new dune entrance ways and signage. Draft artwork has been produced by a graphic designer for the signs and is ready for completion by December 2021. A contractor has been selected for the entranceway installation and this will be completed by December 2021.
Z197 Blackpool Road North Playing Fields Drainage	Darren Bell	Capital Investment Reserve	50	55	40	145	116	29	Works are substantially complete. Additional works on the maintenance of football pitches are to be completed Spring 2022.
Z210 Additional Parks Access Control Measures	Mark Wilde	Capital Investment Reserve	16			16	16	0	Following a tender exercise, a contractor was commissioned to deliver the access control scheme, which is now nearing completion. Waddington, Lima and Beauclerk Gardens Open Spaces are now complete.
<b>Z211</b> Ashton Gardens Lighting Improvement Scheme	Darren Bell	Capital Investment Reserve	25			25		25	This scheme has been delivered and completed to budget. Awaiting final invoice.
<b>Z212</b> Park View Drainage Improvement Scheme	Darren Bell	Capital Investment Reserve	40			40	1	39	Anticipated scheme completion to budget during 2021/22.
z213 Fairhaven Boathouse - Remodelling and Refurbishment Scheme	Mark Wilde	Capital Investment Reserve	224			224	7	217	Anticipated to be completed during the winter period of 2021/22.
<b>Z214</b> Play Area Improvements	Mark Wilde	Capital Investment Reserve	100			100		100	The scheme is currently at consultation and design stage. The following step is to prepare the tender documentation including contract and specification, by September 2021. Ground works are expected to commence from January 2022.
<b>2215</b> Friends of Newton Community Park Improvement Scheme - Fylde Council Contribution	Mark Wilde	Capital Investment Reserve	50		50	100	30	70	Scheme approved at Finance & Democracy Committee 29th March 2021. Anticipated scheme completion to budget during 2021/22.
<b>Z219</b> Fairhaven Kiosk / Ice Cream Bar Project	Darren Bell	Funding Volatilty Reserve	0		20	20		20	Scheme approved at Council 5th July 2021. Scheme details currently being developed. A draw-down report is expected to be submitted to committee March 2022.
Sub total	I		1,665	620	90	2,375	1,109	1,266	

Appendix A (Cont'd)

				A	C!' D /F		Hardete d			Appendix A (Cont'd)
CODE	APPROVED SCHEMES		Financing Source	Approved Budget 2021/22 £000	from 2020/21 £000	Adjustments from 04/03/21 £000	Updated Budget 2021/22 £000	Expenditure to 30/09/21 £000	Variance £000	Budget Holder Comments
	OPERATIONAL MANAGEMENT COMMITTEE									
Z038	Replacement Vehicles	Kathy Winstanley	Borrowing	447	39		486		486	It is anticipated that part of the replacement vehicle purchases for this financial year will be required to be rephased in future updates of the financial forecast due to expected longer lead times from the tenders. This will be reviewed later in the year.
Z049	Car Park Improvements	Darren Bell	No external finance - funded by borrowing / general asset disposal receipts	70			70		70	The improvement of the interface between Stanner Bank car park and Inner Promenade is currently ongoing, expected completion end October 2021. The remaining budget will be rephased to future years within a future forecast update of the medium term financial strategy to contribute to the resurfacing of Fairhaven Rd and/or Swimming Pool Car Parks.
Z165	Public Transport Improvements	Darren Bell	S106 Developer Contributions	48	90		138		138	This scheme relates to developer contributions (s106) funding that is paid to Lancashire County Council (LCC). The funding will contribute to the delivery of improved public transport services where an enhanced public transport requirement is identified as a result of increased housing development. These payments may be made over a period of several years and in this instance the s106 agreement allows for payments to be made up until 2028.
Z130	Fairhaven and Church Scar Coast Protection Scheme	Darren Bell	Specific Government Grant (Environment Agency) / Capital Investment Reserve		10		10	2	8	This is the residual Sand Dune improvement works on the Dunes North of Fairhaven Lake. This was an outstanding condition of the Fairhaven Coastal Defence scheme which Environment Agency Grant in Aid can be claimed.
Z207	St Anne's Sea Wall	Darren Bell	Specific Government Grant (Environment Agency)			891	891		891	In 2020 the council were awarded £300k Pipeline acceleration funding to develop the St Anne's Seawall Outline Business Case. Following this a bid has now been submitted to the Environment Agency formally for their appraisal and consideration and if £A funding is approved the planning phase will commence consisting of technical surveys including topographical, geotechnical, detailed design, ecological and bird surveys and an environmental impact assessment. It will include securing all the necessary licenses, consents and approvals including: Marine License, Planning Permission and Environment Agency Flood Risk Activity Permit (FRAP) licence. The scheme bid was to the the sum of £11.8m funded by Environment Agency grant of £9.5m and the council's contribution of £2.3m towards the total project cost which was approved at Council on the 5th July 2021. £A have now approved the scheme and the final award is a total scheme cost of £12.1m funded by EA Grant of £9.7m and the council's contribution of £2.4m. This has now been reflected within this capital programme update and will also be updated in the next MTFS forecast to be presented in November. Following the planning phase it is proposed to start the construction phase early 2023.
Z182	Accommodation/ facilities at Snowdon Road Depot - Welfare Improvements	Darren Bell	Capital Investment Reserve	350	-144		206	132	74	Scheme completed - awaiting final invoices.
Z190	Charging Infrastructure for Electric Taxis	Darren Bell	Specific Government Grant		150		150		150	Contracts and leases are being finalised. Work has already started in other districts with contractors expected to start install in the coming months.
Z195	Cemetery and Crematorium - Infrastructure Phase 3b	Darren Bell	Capital Investment Reserve		35		35		35	Further infrastructure works are anticpated to be completed during 2021/2022.
Z199	Outdoor Digital Signage	Mark Evans	Capital Investment Reserve		30		30	10	20	The outdoor digital signage proposal has been referred to the Town Centres Working Group in order to consider alternative siting proposals that will be more suitable in the conservation area location in which they are proposed. Various options are currently being examined and it is expected that the projects will be delivered within this financial year.
Z216	Staining Drainage Improvement Scheme	Darren Bell	Capital Investment Reserve	65			65		65	Scheme to be completed during 2021/22.
Z217	South Fylde Line Study	Darren Bell	Specific Grant / Capital Investment Reserve	0		70	70	7	63	The capacity study by Network Rail started June 2021, due for completion by October 2021. Stantec were appointed as contractors to carry out the study and prepare SOBC documents at end June 2021, scheme to be completed by end November 2021.
	Sub tota	ı		980	210	961	2,151	151	2,000	

Appendix A (Cont'd)

CODE APPROVED SCHEMES		Financing Source	Budget	from	Adjustments from	Updated Budget	Expenditure to 30/09/21	Variance	Budget Holder Comments
			2021/22 £000	2020/21 £000	04/03/21 £000	2021/22 £000	£000	£000	
ENVIRONMENT, HEALTH & HOUSING COMMITTEE									
<b>2010</b> Disabled Facilities Grants (DFG) Programme	Mark Evans	Specific Grant (Better Care Fund) / External Contributions / Grant repayments	1,130	106		1,236	544	692	Following delays as a result of Covid restrictions, the grant programme is now progressing as normal and all of the original funding is expected to be fully committed by the end of the financial year.
Z161 Housing Needs Grant	Mark Evans	DFG Grant Repayments		27		27		27	Housing Needs grant awards are dependent on the repayments received by the sale of properties where DFG grant has previously been provided. The funding to be used where professional services have been provided, such as architectural fees, but the DFG grant has not gone ahead in 2021/22. Funding has been used in previous years for specific community information events. Planning of a 2022/23 programme of events is underway as part of the HMO Inpsection project.
<b>Z209</b> Progress Housing Buy Backs	Mark Evans	S106 Developer Contributions		58		58		58	Finance & Democracy Committee in November 2020 approved a a fully funded addition to the Capital Programme — 'Progress Housing Buy Backs' in 2020/21 for £57,500. Progress Housing have confirmed they now expect completion of the purchases in Autumn of 2021 and will be invoicing for the full amount by the end of the year.
Z107 CCTV Replacement Schemes	lan Curtis	Specific Grant (LSP Performance Reward Grant)	27			27	25	2	Expenditure of £27k on rapid redeployable cameras has been authorised. Four WCCTV speed dome cameras have been ordered and will be delivered at the end of July. A report will be taken to committee in September on the replacement of the town centre CCTV systems from analogue to IP cameras.
<b>Z201</b> Hydration Points	Darren Bell	Capital Investment Reserve	60			60		60	The project was delayed due to Covid restrictions which would have stopped the points being used. Following a presentation to Members in September 21, it was decided to focus on a limited number of sites and submit a drawdown report following approval from United Utilites for new connections to the water supply infrastructure. It is proposed to have a number of units installed in February/March 2022.
<b>Z205</b> Fylde Affordable Housing Delivery Programme	Mark Evans	S106 Developer Contributions	60			60		60	This funding had been allocated to deliver an affordable housing survey which requires community engagement that could not be carried out within the previous social distancing restrictions that had to be observed. As a result the project has been delayed. The contract has been awarded and it is anticipated that the survey will be completed during the current financial year 2021/22.
<b>Z208</b> Affordable Housing Scheme, Lytham Road, Warton	Mark Evans	S106 Developer Contributions	130	130		260		260	Council (19/10/20) approved a scheme for affordable housing on Lytham Road Warton, utilising S106 funding. phased equally over two financial years (2020/21 and 2021/22), the sum of £260,000 to be fully funded from a portion of the balance of S106 developer contributions for affordable housing currently held by the Council for this purpose (from Agreement ref: 12/0717 - Moss Farm, Cropper Road, Westby). Negotiations are still underway to approve the Affordable Housing Statement for the site, in line with the conditions for the grant.
Sub to	tal		1,407	321	0	1,728	569	1,159	

Appendix A (Cont'd)

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CODE	APPROVED SCHEMES		Financing Source	Approved Budget 2021/22 £000	Slippage B/F from 2020/21 £000	Adjustments from 04/03/21 £000	Updated Budget 2021/22 £000	Expenditure to 30/09/21 £000	Variance £000	Budget Holder Comments
	PLANNING COMMITTEE									
Z138	St Annes Regeneration Schemes	Mark Evans	S106 Developer Contributions / Capital Investment Reserve	100	24		124	1	123	The funding was specifically aimed at delivering the Wood Street (Phase 3) Scheme. Works commenced but, despite being suspended due to the covid situation, have now been completed on phase 3a (north side). There are some works that have not yet been invoiced, which are currently undergoing a snagging process prior to final sign off. Any residual amounts unspent will be directed towards the implementation of an enhanced Pier Link project in accordance with the decision made by Planning Committee on 22 June 2020.
Z185	St Annes Road West – Square to Pier link and Gateway	Mark Evans	Capital Investment Reserve	110			110		110	This project was referred back to the Planning Committee by the Finance and Democracy Committee. It has subsequently been resolved to pursue the delivery of the Pier Link as part of a wider programme of investment in St Annes Town Centre that will be guided by a Town Centre Masterplan.
Z139	Lytham Regeneration Schemes	Mark Evans	S106 Developer Contributions / Capital Investment Reserve	800		-750	50		50	Work has commenced on the redesign and re-planning of the public realm of Lytham Centre. The Corporate Plan now programmes the delivery of the Clifton Street Works (£750k) during Q2 of 2022/23 and this element has been re-phased into next year as part of this update. The Lytham Beach Lighting Scheme (£50k) is programmed for delivery during the current financial year.
Z136	Kirkham Public Realm Improvements	Mark Evans	S106 Developer Contributions / Capital Investment Reserve		3		3	1	2	This is a residual amount from the last phase of regeneration works allocated for signage which will now be delivered as part of the Kirkham Future High Street Fund / Heritage Action Zone programme.
Z158	M55 Link Road (Inc. S106 monies for design work)	Mark Evans	S106 Developer Contributions / M55 Link Road Reserve	2,000	122		2,122		2,122	The accelerated delivery of the £27m M55 Heyhouses Link Road is subject to a funding package made up from a number of sources. This funding is now in place and work has started on site with the earthworks being the first phase. The road will then be constructed by Lancashire County Council's in-house team and is due for completion in early 2024.
Z172	St Annes Pier - Coastal Revival Fund	Mark Evans	Specific Grant	5			5		5	This scheme is funded by a specific grant from MHCLG for which Fylde Council is acting as the accountable body. The spend of the remaining funds rests with the owners of the Pier, but is anticiapated to be completed during the current financial year.
Z187	Kirkham and Wesham Station	Mark Evans	S106 Developer Contributions		15		15		15	This funding was identified to allow a feasibility study to be carried out which would examine the alternative proposals available to deliver off street parking at Kirkham and Wesham Station. Following an initial delay as a result of changes to the rail franchise operating on the Preston-Blackpool Line, the feasibility study has now been completed (considered by Planning Committee on 11/11/2020). Awaiting final invoice.
Z193	Future High Street Fund: Kirkham	Mark Evans	Specific Grant		17	3,489	3,506	19	3,487	A further bid for £9.1m was also submitted under the main body of the Future High Street Fund during 2020 and proposed to deliver a number of schemes across the whole of the town centre including the re-purposing of buildings, traffic management measures, building reuse and enhancement and public realm projects. This was once again a competitive process. The bid was well founded and the economic case was very strong. In April 2021 an award of £6.2m for the Kirkham scheme was announced from the Ministry of Housing, Communities and Local Government (MHCLG) which was approved at Council on the 5th July 2021. A report will be presented to Planning Committee to seek approval of various property acquisitions.
Z202	Wesham Community Centre	Mark Evans	Capital Investment Reserve / S106 Developer Contributions / Specific Grant	60	32		92		92	This scheme was programmed to commence in early October 2020, Whilst preliminary ground works commenced, a national shortage of building materials delayed delivery. Work has continued on the project which is nearing completion and should be concluded during the current year.
Z203	Elswick Village Green	Mark Evans	Capital Investment Reserve / S106 Developer Contributions / Specific Grant	115			115		115	Elswick PC are leading this proposal and have faced a number of challenges in delivering the project in line with the originally agreed programme. Progress of the project continues to be monitored and the Parish Council have been offered support to deliver the project.
Z204	Kirkham Heritage Action Zone	Mark Evans	Capital Investment Reserve / S106 Developer Contributions / Specific Grant	1,327	177	35	1,539	202	1,337	This is a 4 year programme with spending being spread across the programme period. Delays of approx 6 months have resulted from the Coronavirus pandemic and officers have agreed a reprofiling of the spend with historic England. A further grant award of £80k has been successful from Historic England and a report was presented to F&D (29/07/21) for a fully funded capital budget increase approval.
Z186	Tree Planting Scheme	Mark Evans	Capital Investment Reserve	25			25		25	Anticipated scheme completion to budget during 2021/22.
Z218	25 Victoria Road St Annes Y-Pad Scheme	Mark Evans	S106 Developer Contributions	0		50	50		50	Scheme approved at Finance & Democracy Committee 29th March 2021. It is phased over two financial years (2021/22 and 2022/23) for £200,000 with 25% being paid at start on site and the remainder 75% on project completion once the units are allocated to Fylde Coast YMCA, after regard and consideration of the compliance with the financial regulations.
	Sub tota	1		4,542	390	2,824	7,756	223	7,533	
	Total Expenditure	2		8,594	1,546	3,876	14,016	2,052	11,964	
				-	-				-	

## UPDATED 5 YEAR CAPITAL PROGRAMME 2021/22 TO 2025/26 - BY SCHEME

			Estimate 2021/22 £000	Estimate 2022/23 £000	Estimate 2023/24 £000	Estimate 2024/25 £000	Estimate 2025/26 £000
	FINANCE & DEMOCRACY COMMITTEE						
Z188	Purchase of Land Adjacent to Squires Gate Station	Sub total	6	0	0	0	0
	TOURISM & LEISURE COMMITTEE	Sub total	0	0		0	
Z112	Fairhaven Lake & Promenade Gardens Restoration		1,433				
Z097	Promenade Footways		115	40	40	40	40
Z176	Staining Playing Fields Development Scheme		43				
Z179	Coastal Signage Improvements		68				
Z181	Coastal Explorers		0				
Z192	Fylde Sand Dunes Improvement Scheme		46				
Z197	Blackpool Road North Playing Fields drainage		145				
Z210	Additional Parks Access Control Measures		16				
Z211	Ashton Gardens Lighting Improvement Scheme		25				
Z212	Park View Drainage Improvement Scheme		40				
Z213	Fairhaven Boathouse - Remodelling and Refurbishment Scheme		224				
Z214	Play Area Improvements		100				
****		sil Contribution					
Z215	Friends of Newton Community Park Improvement Scheme - Fylde Coun	icii Contribution	100				
Z219	Fairhaven Kiosk / Ice Cream Bar Project	Sub total	20 2,375	340 380	40	40	40
	OPERATIONAL MANAGEMENT COMMITTEE	Jub total	2,313	300	40	40	40
2038	Replacement Vehicles		486	306	971	791	1,251
Z049	Car Park Improvements		70	30	30	30	30
Z165	Public Transport Improvements		138	30	50	50	30
Z130	Fairhaven and Church Scar Coast Protection Scheme		10	30			
Z207	St Anne's Sea Wall		891	1,870	7,480	1,870	
Z182	Accommodation/ facilities at Snowdon Rd Depot - Welfare Improvement	nts	206	1,070	7,400	1,070	
Z190	Charging Infrastructure for Electric Taxis		150				
Z195	Cemetery and Crematorium - Infrastructure Phase 3b		35				
Z199	Outdoor Digital Signage		30				
Z216	Staining Drainage Improvement Scheme		65				
Z216 Z217			70				
2217	South Fylde Line Study	Sub total	2,151	2,236	8,481	2,691	1,281
	ENVIRONMENT, HEALTH & HOUSING COMMITTEE		2,151	2,200	0,101	2,031	1,201
Z010	Disabled Facilities Programme		1,236	1,130	1,130	1,130	1,130
Z161	Housing Needs Grant		27				
Z209	Progress Housing Buy Backs		58				
2107	Rapid Deployment CCTV Replacement Projects		27				
Z201	Hydration points		60				
	Fylde Affordable Housing Delivery Programme		60				
Z208	Affordable Housing Scheme, Lytham Road, Warton		260				
	<b></b>	Sub total	1,728	1,130	1,130	1,130	1,130
	PLANNING COMMITTEE						
Z138	St Annes Regeneration Schemes		124				
Z185	St Annes Road West – Square to Pier link and Gateway		110				
Z139	Lytham Regeneration Schemes		50	750			
Z136	Kirkham Public Realm Improvements		3				
Z158	M55 Link Road (Inc. S106 monies for design work)		2,122				
Z172	St Annes Pier - Coastal Revival Fund		5				
Z187	Kirkham and Wesham Station		15				
Z193	Future High Street Fund: Kirkham		3,506	2,118	683		
Z202	Wesham Community Centre		92				
Z203	Elswick Village Green		115				
Z204	Kirkham Heritage Action Zone		1,539	1,067	622		
Z186	Tree Planting Scheme		25				
Z218	25 Victoria Road St Annes Y-Pad Scheme	_	50	150			
		Sub total	7,756	4,085	1,305	0	0
	1	Total Expenditure	14,016	7,831	10,956	3,861	2,451

## UPDATED 5 YEAR CAPITAL PROGRAMME 2021/22 TO 2025/26 - FINANCING

	Estimate 2021/22 £000	Estimate 2022/23 £000	Estimate 2023/24 £000	Estimate 2024/25 £000	Estimate 2025/26 £000
FINANCING:					
Capital Receipts - General Asset Sales	160	45	45	45	45
Capital Receipts - Right to Buy Receipts	25	25	25	25	25
Better Care Fund / Disabled Facilities Grant	1,156	1,090	1,090	1,090	1,090
Disabled Facilities Grant Repayments - 'Housing Needs Grants'	27				
Section 106 Monies - St Annes	74				
Section 106 Monies - Lytham	50	80			
Section 106 Monies - M55 Link-Road	122	20			
Section 106 Monies - Public Transport Improvements Section 106 Monies - Kirkham and Wesham Station	138 15	30			
Section 106 Monies - Fylde Sand Dunes Improvement Scheme	19				
Section 106 Monies - Wesham Community Centre	18				
Section 106 Monies - Elswick Village Green	35				
Section 106 Monies - Kirkham Heritage Action Zone	69	223	168		
Section 106 Monies - Fylde Affordable Housing Delivery Programme	60				
Section 106 Monies - Affordable Housing Scheme, Lytham Road, Warton	260				
Section 106 Monies - Progress Housing Buy Backs	58				
Section 106 Monies - 25 Victoria Road St Annes Y-Pad Scheme	50	150			
Capital Investment Reserve	1,520	670			
Capital Investment Reserve - Underwriting max £343k - Fairhaven	251				
M55 Link-Road Reserve Funding Volatility Reserve - Additional Contribution to M55 Link Road	1,308 692				
Funding Volatility Reserve - Additional Contribution to M55 Link Road  Funding Volatility Reserve - Fairhaven Kiosk / Ice Cream Bar Project	20	340			
Funding Volatility Reserve - St Annes Sea Wall	20	340	2,300		
Other External Finance (see analysis below )	7,453	4,872	6,357	1,910	40
Direct Revenue Finance	120	,-	-,	,	
Prudential Borrowing	316	306	971	791	1,251
Total Financing	14,016	7,831	10,956	3,861	2,451
Total surplus (-) / shortfall in year  Cumulative surplus (-) / shortfall	0	0	0	0	0
See note below for external funding available to finance the above schemes:  Other External Finance: Analysis					
LSP Performance Reward Grant Environment Agency - Fairhaven and Church Scar	27				
Environment Agency - St Anne's Sea Wall	10 771	1,870	5,180	1,870	
Coastal Revival Fund - St Annes Pier	5	1,870	3,180	1,870	
Central Governement Grant - Future High Street Fund: Kirkham	3,506	2,118	683		
Staining Parish Council	10	•			
New Fylde Housing - DFG Contribution	80	40	40	40	40
Lancashire Environmental Fund - Fylde Sand Dunes Imp't Scheme	27				
Heritage Lottery Fund - Fairhaven Restoration Project	1,169				
Sport England - Fairhaven Restoration Project - confirmed	100				
United Utilities - Fairhaven Restoration Project	60				
Lytham Schools Foundation - Fairhaven Restoration Project	5				
Café Tenant Contribution  PSPR Fairbayon Postoration Project	15 3				
RSPB - Fairhaven Restoration Project Central Government - Charging Infrastructure for Electric Taxis	150				
Wesham Town Council	24				
Elswick Parish Council (Elswick Village Green)	10				
Kirkham Town Council (Kirkham Heritage Action Zone)	150				
External Grants - Lancs Env Fund (Elswick Village Green)	30				
External Grants - Pocket Parks (Elswick Village Green)	15				
External Grants - Historic England (Kirkham Heritage Action Zone)	778	618	272		
External Grants - Historic England - Additional Grant (Kirkham HAZ))	35	35	10		
Private Sector / Other (Kirkham Heritage Action Zone)	357	191	172		
Department for Transport (South Fylde Line Study)	50				
Project Partners (South Fylde Line Study)	16				
Newton Community Park - Lancashire Environment Fund	30				
Newton Community Park - Newton & Clifton Parish Council	15				
Newton Community Park - Friends of Newton Community Park	7,453	4,872	6,357	1,910	40
	1,433	4,012	0,337	1,310	40