



FYLDE BOROUGH COUNCIL



Meeting Agenda

**Community Outlook Forum
Lowther Pavilion, Lytham
12 December 2005, 7.00pm**

COMMUNITY OUTLOOK FORUM

MEMBERSHIP

CHAIRMAN - Councillor Louis Rigby
VICE-CHAIRMAN – Councillor Susan Fazackerley

Councillors

Richard Fulford-Brown	Stephen Wall
Karen Henshaw	Colin Walton
Kiran Mulholland	Andrea Whittaker
William Thompson	

Contact: Andrew Lee, St. Annes (01253) 658491, Email: andrewl2@fylde.gov.uk



CORPORATE OBJECTIVES

The Council's investment and activities are focused on achieving our five key objectives which aim to :

- Conserve, protect and enhance the quality of the Fylde natural and built environment
- Work with partners to help maintain safe communities in which individuals and businesses can thrive
- Stimulate strong economic prosperity and regeneration within a diverse and vibrant economic environment
- Improve access to good quality local housing and promote the health and wellbeing and equality of opportunity of all people in the Borough
- Ensure we are an efficient and effective council.

CORE VALUES

In striving to achieve these objectives we have adopted a number of key values which underpin everything we do :

- Provide equal access to services whether you live in town, village or countryside,
- Provide effective leadership for the community,
- Value our staff and create a 'can do' culture,
- Work effectively through partnerships,
- Strive to achieve 'more with less'.



A G E N D A

PART I - MATTERS DELEGATED TO COMMITTEE

ITEM	PAGE
1. DECLARATIONS OF INTEREST: <i>In accordance with the Council's Code of Conduct, members are reminded that any personal/prejudicial interests should be declared as required by the Council's Code of Conduct adopted in accordance with the Local Government Act 2000.</i>	4
2. CONFIRMATION OF MINUTES: <i>To confirm as a correct record the Minutes of the Public Protection Committee held on 14 November 2005.</i>	4
3. SUBSTITUTE MEMBERS: <i>Details of any substitute members notified in accordance with council procedure rule 26.3</i>	4
4. FYLDE COMMUNITY SAFETY PARTNERSHIP GOVERNMENT OFFICE FOR THE NORTH WEST REVIEW	5 – 12
5. REPORT BACK ON THE PLANNING ISSUES FOR CHILDRENS HOMES IN FYLDE	13 – 15
6. THE NORTHERN WAY	16 – 19

REPORT



REPORT OF	MEETING	DATE	ITEM NO
CHRISTINE MILLER	COMMUNITY OUTLOOK COMMUNITY FORUM	12 TH DECEMBER 2005	5

FYLDE COMMUNITY SAFETY PARTNERSHIP GOVERNMENT OFFICE FOR THE NORTH WEST REVIEW

Public/Exempt item

This item is for consideration in the public part of the meeting.

Summary

To receive and accept the Mid-Year Performance Review report of the Community Safety Partnership produced by Government Office for the North West (GONW) on the on 20th October 2005.

Recommendation/s

1. That the Community Outlook Community Forum recommends to Councillors that Fylde Borough Council receives and accepts this report.
2. That Members make any comments that they feel are appropriate about the review in the context of the Council's Partnership Working Policy.

Executive brief

The item falls within the following executive brief[s]: Community (Councillor Tim Ashton), Quality of Life (Councillor Patricia Fieldhouse)

Report

1. The Fylde Community Safety Partnership is required to formally report to GONW on an annual basis by provision of an end of year review. This year, for the first time, a more

Continued....

rigorous process has been introduced with a requirement for formal face to face mid-year review covering targets, finances, projects and management.

2. Representatives from GONW met with key Partnership representatives at the Town Hall on 20th October 2005 to review work and assess partnership performance as measured against key priorities and agreed Home Office targets.
3. The feedback report is attached at Appendix 'A' for member's comments.
4. In the context of the Council's Partnership Working Policy, the Fylde Community Safety Partnership is categorised as a 'Statutory' partnership. This partnership was not included in the Council's recently completed review of partnership performance as it was recognised that arrangements for external monitoring were already in place. The report by GONW now lends itself to facilitating the Council's review of the performance of this partnership. In accordance with the Partnership Working Policy, Statutory Partnerships should be reviewed to ensure the following:
 - all statutory obligations are being fulfilled
 - performance targets are set and are being met
 - appropriate measures are in place to manage risk
 - the Council's contribution/investment represents value for money

IMPLICATIONS	
Finance	No implications
Legal	No implications
Community Safety	The Partnership provides improved community safety and public reassurance thus reducing the fear of crime
Human Rights and Equalities	No further implications arising from the report.
Sustainability	No further implications arising from the report.
Health & Safety and Risk Management	No further implications arising from the report.

REPORT AUTHOR	TEL	DATE	DOC ID
Christine Miller	01253 658441	28 th November 2005	GONW CDRP Review NOV05

LIST OF BACKGROUND PAPERS

NAME OF DOCUMENT	DATE	WHERE AVAILABLE FOR INSPECTION
None		

Attached documents

Appendix 'A' – Letter from GONW

Appendix B – Glossary of abbreviations



GOVERNMENT OFFICE
FOR THE NORTH WEST

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October 2005

FAO: CDRP Chair
Fylde CDRP

Dear Colleague

Fylde CDRP Mid-Year Review performance review meeting – feedback letter

I am writing to thank you for hosting the recent partnership review meeting. At the end of the meeting, I said I would feed back key issues, thus ensuring a common understanding of current situations, challenges and any future actions necessary. Please accept this letter as feedback from the above meeting.

To confirm, the following were in attendance at the meeting:

Name	Title	Organisation
Karen Williams	Team Leader	Government Office North West
Carolyn Standen	Crime and Drug Adviser	Government Office North West
Cllr Bernard Whittle	CDRP Chair	
Christine Miller	Community Safety Officer	Fylde Borough Council
Chief Supt. Russ Weaver	Divisional Commander	Lancashire Constabulary
Jenny Gommery	Chief Inspector	Lancashire Constabulary
Sgt. Brian Ward	CDRP LA Liaison Officer	Lancashire Constabulary
Sgt. Billy Giffin	LDAT/PPO/DIP Co-ordinator	Lancashire Constabulary

The meeting detailed the progress to date and the many Partnership interventions against the crime types within the PSAs. This enabled us to gain a clear understanding of the various Partnership approaches by Fylde CDRP in taking forward the 3 year target we agreed with your partnership earlier this year.

The main context of the meeting throughout obviously focussed on performance, particularly in relation to areas needing ongoing or further attention. In order of the meeting, we confirm the following points were discussed and agreed:

- **PSA**

We were pleased to hear that the Iquanta Partnership Performance data features highly on each of your CDRP Partnership agendas as this is how all CDRPs performance is measured by the Home Office.

Progress against PSA 1 target is currently on track with September 12 month rolling total -v- baseline data showing that the CDRP has a good chance of reaching the 05/06 milestone. There is currently an 8.9% reduction in BSC comparator crime. All areas are showing good reductions with the exception of assault on police showing a 190% increase. On the face of it this is a substantial increase, but I would suggest perhaps the CDRP has evidence to explain this increase and address accordingly.

- **PPO**

The meeting recognised that the PPO scheme is working well, with a good relationship between partner agencies and communication lines established. There is some concern over the constraints placed on the YOT, in terms of ability to work only with those under 18. A more flexible approach would be welcomed. The CDRP recognised that education and welfare services needed to be strengthened within the system but as a whole the scheme was working well with criminality reduced.

- **Financial Expenditure**

No concerns over financial expenditure. The meeting recognised the working starting in order to scope for activities in 06/07.

- **LAA / SSCF**

Concerns were raised over the County/District partnership and lack of funding notification. We are encouraged that the CDRP is engaged with the County as this is the key way to ensure that the Fylde CDRP priorities are represented.

- **Leadership Audit / Improvement Plan**

The meeting recognised that although a formal improvement plan is not required, work is ongoing to continually improve areas of partnership performance, for example, focussing on establishing baselines.

- **Any other Issues**

A comprehensive account of the partnership activities was given, showing the commitment of the partnership and the progress made to date.

One main area of concern was regarding domestic violence and taking forward the partnership action with the court procedures. The meeting recognised the approach to this including length of time cases coming to court and cost in terms of court preparation time is an area which the partnership is aware is in need of addressing. We have raised this with our GONW Regional Domestic Violence Lead who is now aware of the challenges this poses for

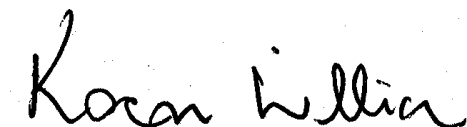
the partnership. We recognise this is a somewhat difficult area to influence due to the necessary independence of the courts and the legal profession, but one which may be helped by the imminent introduction of specialist Domestic Violence Courts in Lancashire and further discussion between CPS, Police and GONW.

I found the meeting extremely useful and hope you also benefited from the exercise. We look forward to our ongoing work with your CDRP Partnership in supporting you throughout the lifetime of the 3 year crime and disorder strategy.

I would ask that you place this feedback letter on your next convenient CDRP Partnership agenda and encourage you to share the information contained in this letter with the wider partnership.

Thank you once again for hosting the recent partnership review meeting. If you have any further queries or require clarification on any of the points above, please do not hesitate to contact me.

Yours sincerely

A handwritten signature in black ink, reading "Karen Williams". The signature is written in a cursive, flowing style.

Karen Williams
Team Leader
Crime and Drugs Team
Home Office Group
Government Office North West

Glossary

Fylde Community Safety Partnership

The Fylde Community Safety Partnership was established in October 1998 in response to the Crime and Disorder Act of the same year. It is made up of a number of key organisations including; Fylde Borough Council, Lancashire County Council, Police, Primary Care Trust, Probation Service, Fire and Rescue Service, Young Offending Team, Lancashire Drugs Action Team, Police Authority, Neighbourhood Watch Association, Age Concern, Voluntary Sector, Magistrates Court Service, and the Town and Parish Councils

The Partnership has identified a number of key priority aims to ensure that people from across the Fylde stay safe. These include:

- Safer Streets
- Safer Homes
- Substance Misuse
- Young Peoples Issues
- Anti Social Behaviour
- Prolific and Priority Offenders
-

The Partnership operates through a Steering Group that sets the direction and a tasking and co-ordinating group who implement and manage projects. These groups report to the full partnership, who monitors progress against the strategy, twice a year.

PSA – Public Service Agreement

Prolific and Priority Offenders (PPO)

This is a Home Office initiative involving a multi-agency approach to target the core offenders who are individually responsible for a disproportionately high percentage of crime.

The Fylde Community Safety Partnership support all the agencies involved in the Prevent and Deter, Catch and Convict and Rehabilitate and Resettle strands of this initiative. It is important to stress that as part of 'Prevent and Deter' strand, the Partnership will be identifying those young people who are most at risk of becoming Prolific Offenders. Appropriate diversionary initiatives will be put in place to prevent them from becoming the next Prolific Offenders.

The main agencies involved are:- Police, Probation, Prison Service, Youth Offending Team, Crown Prosecution Service, Health Service, Social Services, Job Centre and Housing. By utilising all these agencies plus other private sector substance misuse and voluntary services, we can provide a complete, 'joined up' approach to dealing with prolific offenders.

LAA – Local Area Agreement

SSCF – Safer and Stronger Communities Fund

The Safer and Stronger Communities Fund (SSCF) was introduced for all Local Authorities in England in April 2005. The Fund brings together ODPM and Home Office funding streams aimed at tackling crime, anti-social behaviour and drugs, empowering communities, and improving the condition of streets and public spaces; in particular for disadvantaged neighbourhoods where these issues often require more attention.

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REPORT



REPORT OF	MEETING	DATE	ITEM NO
BUILT ENVIRONMENT UNIT	COMMUNITY OUTLOOK COMMUNITY FORUM	12 TH DECEMBER 2005	6

REPORT BACK ON THE PLANNING ISSUES FOR CHILDRENS HOMES IN FYLDE

Public/Exempt item

This item is for consideration in the public part of the meeting.

Summary

The Built Environment Unit will provide a verbal update to the actions arising from the Community Outlook Forum on 17th October 2005

Recommendation/s

1. Those members note the report.
2. That Members make appropriate comments in response to the review.

Executive brief

The item falls within the following executive brief: Community (Councillor Tim Ashton).

Report

1. A Task and Finish Group was formed by the Community Outlook Forum in May 2005 to investigate what the presence of children's homes meant for the wider communities of the Borough. The Task and Finish looked into three different areas of investigation. The three areas concentrated on; Police Issues, Planning Issues and Regulatory Agency Issues.

2. The key issue from a planning perspective is whether a material change of use has taken place in respect of either building. If there has been a material change of use, the council could, if it considered it expedient, issue an enforcement notice requiring the cessation of the present use.
3. It is assumed that the use of the properties before they became children's homes was as dwellinghouses. The question is therefore whether they have changed their use to something other than a dwellinghouse. The planning definition of a dwellinghouse is in the Town and Country Planning (Use Classes) Order 1987. This is as follows:

"Use as a dwellinghouse (whether or not as a sole or main residence)-

(a) by a single person or by people living together as a family, or

(b) by not more than six residents living together as a single household (including a household where care is provided for residents)
4. If the use of the properties does not fit within this definition, a change of use may have taken place, which can be enforced against.
5. On the 17th October 2005, the Community Outlook Forum resolved that officers of the Built Environment Unit be asked to confirm
 - a) Their view that the homes fall within the normal use of a dwellinghouse (class C3)
 - b) That liaison has taken place with other authorities which hold the view that this type of property is classed differently and report back to the Forum and the Development Control Committee on the implications for the authority in adopting this approach.
6. Mark Evans will report back to the Forum the conclusions from the Built Environment Unit.

IMPLICATIONS	
Finance	None arising from this report
Legal	None arising from this report
Community Safety	None arising from this report
Human Rights and Equalities	None arising from this report
Sustainability	None arising from this report
Health & Safety and Risk Management	None arising from this report

REPORT AUTHOR	TEL	DATE	DOC ID
Carolyn Whewell	01253 658423	28 th November 2005	Children's Homes NOV05

LIST OF BACKGROUND PAPERS		
NAME OF DOCUMENT	DATE	WHERE AVAILABLE FOR INSPECTION
Community Outlook Forum Minutes 17 th October 2005	17 th October 2005	Http://www.fylde.gov.uk/ccm/content/website/domestic-and-legal-services/agendas-and-minutes/community-outlook-forum/17-october-2005.en

Attached documents

No attachments

REPORT



REPORT OF	MEETING	DATE	ITEM NO
OVERVIEW AND SCRUTINY BUSINESS UNIT	COMMUNITY OUTLOOK FORUM	12 TH DECEMBER 2005	7

THE NORTHERN WAY

Public/Exempt item

This item is for consideration in the public part of the meeting

Summary

The Northern Way Programme is a Central Government funded scheme, led by the Regional Development Agencies. The aim is to establish the North of England as an area of exceptional opportunity combining a world class economy with an excellent quality of life. Blackpool Council is co-ordinating the programme of work for the Fylde Coast concentrating on two of the main priorities: advance manufacturing and tourism, both of which have implications for Fylde.

Recommendation/s

1. That members note the work accomplished so far and decide how they wish to monitor future progress.

Executive brief

The item falls within the following executive brief: Economy (Councillor Roger Small).

Report

The Northern Way

- 1 The Northern Way is being led by the three Northern Regional Development Agencies (RDAs) - Yorkshire Forward, One NorthEast and the Northwest Regional Development

Agency. Ten main investment projects and priorities have been outlined in “Moving Forward: The Northern Way”: These are:

- **bring more people into employment** - tackling major factors that contribute to worklessness by building on existing pathways to work programmes through working in partnership with the Department of Work and Pensions.
- **strengthen the North as knowledge base** - building on the North as a knowledge base and technology strengths and increasing expenditure on research and development.
- **build a more entrepreneurial North** - increasing the rate of business start-ups, launching the Northern Enterprise in Education Programme, the Northern Enterprise Initiative and the Northern Leadership Academy.
- **capture a larger share of global trade: key clusters** - ensuring that the companies in key manufacturing and services continue to grow.
- **meet employers skills needs** – ensuring our workforce is sufficiently skilled and productive to enable our communities to compete in global markets.
- **improve access to the Northern airports** – preparing a Northern Airports Priorities Plan improving surface access to northern airports.
- **improve access to the North’s sea ports** – increasing ship arrivals at Northern Ports and increase the throughput of northern ports.
- **create premier transit systems in each city region and stronger linkages between regions** – reducing congestion on our inter-urban strategic road networks and increase reliability on key inter-urban and gateway strategic routes.
- **create truly sustainable communities** – guiding the preparation of Regional Spatial Strategies, to include specific proposals for each of the eight city regions to demonstrate how best to strengthen their communities.
- **market the North to the world** – marketing the north with a joint campaign to international markets will improve awareness of the North overseas and attract UK entrepreneurs back to the North.

2. The Northern Way's Steering Group with key stakeholders drawn from across the North Group has met to discuss the remit and main issues that The Northern Way will seek to address. A Growth Strategy report in September 2004 and a Business Plan in June 2005 outlining the changes actions needed so the North can start driving forward with the implementation of these recommendations.

3 The North has been split into eight regions each based around a major city and surrounding urban and rural populations. The Central Lancashire region concentrates on the areas of Blackpool, Blackburn and Preston. Alan Cavill from Blackpool Borough Council is co-ordinating the Northern Way Programme work for the Fylde Coast area. Activity for the Fylde Coast concentrates on two areas, both of which have potential benefits for Fylde.

Advanced Manufacturing

- 4 The Central Lancashire City Region boasts the largest concentration of advanced manufacturing employment across the North, encompassing firms in the aerospace, electronics, optical equipment and environmental technology sectors and providing some fifty thousand jobs. The Northern Way will put in place a range of programmes, with an Aerospace Innovation Centre (AIC) based at the University of Central Lancashire as the flagship venture. The AIC will create a focal point to link and develop the strengths of the Region's one thousand aerospace companies with the very best of the knowledge base within the North West Higher Education Sector. Other areas of importance include advance engineering and environmental technologies. Located within the borough of Fylde are two major local employers: British Nuclear Fuels (Salwick) and British Aerospace (Warton) which are likely to be affected by the Programme.

Tourism

- 5 Central Lancashire's tourism offer is the most comprehensive of all the Northern City Regions, comprising extensive coastline and the seaside resort of Blackpool, high quality estuary landscapes, outstanding upland areas and a range of market towns and rural hamlets. Total tourism spend in the City Region of Central Lancashire accounts for over 50% of the North West total.
- 6 The Northern Way plans a total remodelling of the resort over a fifteen year period in order to reverse recent trends and avoid getting drawn into a spiral of decline. Blackpool has responded in typical fashion to this challenge. Blackpool Borough Council has commissioned a "Masterplan" consisting of State-of-the-art casino and entertainment developments along with public transport enhancement spearheaded by an upgraded tramway and town centre and neighbourhood initiatives. The "Masterplan" will require private sector investment of £2,200M and create or safeguard in the region of twenty two thousand jobs. Potentially this could lead to ten thousand new homes across the Fylde Coast.
- 7 Located within Fylde is Blackpool Airport. The Northern Way proposes to develop and expand the airport as the City Region Airport for Central Lancashire together with associated investments in Transport routes to the airport.
- 8 Earlier this year, The Northern Way hosted a consultation event, followed by the launch of the Business Plan in June. A second round of consultation was held to agree the Central Lancashire City Regional Plan. Paul Drinnan from the Economic Wellbeing and Regeneration Business Unit represented Fylde Borough Council at this consultation.

IMPLICATIONS	
Finance	This Programme is likely to affect NWDA future spending. As a recipient of NWDA funds, Fylde Borough Council needs to be involved as much as possible in the process
Legal	None arising from this report
Community Safety	None arising from this report
Human Rights and Equalities	None arising from this report
Sustainability	None arising from this report
Health & Safety and Risk Management	None arising from this report

REPORT AUTHOR	TEL	DATE	DOC ID
Carolyn Whewell	01253 658423	29 th November 2005	Northern Way Report

LIST OF BACKGROUND PAPERS		
NAME OF DOCUMENT	DATE	WHERE AVAILABLE FOR INSPECTION
Moving Forward: The Northern Way	September 2004	http://www.thenorthernway.co.uk/report_sept04.html
The Northern Way Business Plan	June 2005	http://www.thenorthernway.co.uk/docs/2005/NWBP.pdf
Central Lancashire City Regional Development Programme	25 th May 2005	http://www.thenorthernway.co.uk/docs/2005/cityregions/CLancs.pdf

Attached documents

None