CAPITAL PROGRAMME MONITORING REPORT 2015/16 -

POSITION AS AT 30TH NOVEMBER 2015

Summary

The purpose of this report is to provide an in-year progress update in respect of those schemes within the Capital Programme that have been approved for delivery in 2015/16, together with an update on the Council's overall Five Year Capital Programme. This report includes a narrative description of the most significant risks to the Capital Programme and details any actions required to address these. Appendix A to this report provides an update by Committee on schemes scheduled for commencement or delivery in 2015/16. Appendix B provides a summary of the latest position for the 5 year Capital Programme and Appendix C provides details of the financing of the programme.

1. Background

The Council approved the Capital Programme on 3rd March 2015. That update showed a balanced capital programme position from 2015-16 onwards. This report includes year to date expenditure and sets out the latest phasing of the programme and any additions or changes since the last current position was presented to Council in March 2015. The Programme has also been rolled forward to include the year 2019/20.

2. Capital Programme Re-Phasing of Budgets

This monitoring report sets out the latest phasing of the Programmed Schemes and any resulting revenue implications of borrowing will be reflected in future updates to the Councils Financial Forecast.

3. Notes on Specific Schemes

There are a number of schemes for which further information is provided below:

(i) Accommodation Project

The accommodation project was originally included in the capital programme on the basis that the scheme would be self-financing from capital receipts from the sale of 3 sites (St David's Road Depot, Derby Road, Wesham and the Public Offices). Actual asset sales and receipts are dependent on market conditions and cannot be predicted with certainty. St David's Road depot was sold in 2012/13, and the site at Derby Road, Wesham was sold in 2013/14. The Public Offices has been re-marketed during 2014/15 and the Accommodation Working Group have reviewed a number of further expressions of interest. Disposals of this nature where external agencies, planning decisions, external legal specialists and property developers are involved often take many months to conclude.

In August 2015 the Finance and Democracy Committee approved virements of £230k from phases 7 and 8 of the scheme to fund the phase 3 works and approved the commencement of the phase 3 works during 2015/16. The report also noted that the cost limiting approach to providing satisfactory accommodation will not be possible from within the funding realised from the sale of surplus assets. Subsequently in December 2015 Council approved the establishment of an Accommodation Project Reserve; the transfer into the Accommodation Project Reserve of £504k from favourable in-year revenue budget variances in 2015/16; and capital virements in the total sum of £310k from Phase 7 of the Accommodation Project capital scheme to fund Phases 4 and 5 of the works (£280k to be vired into Phase 4 and £30k into Phase 5). A further report will be presented to a later meeting of this Committee which will provide full details of the proposed works in relation to the next phases of the scheme, and which will request approval to enter into contractual agreements to deliver those works.

The cross-party Accommodation Working Group continues to monitor and manage this project and regular update reports on the project will continue to be provided to Members.

ii) Coast Protection Scheme

The Strategic Appraisal Report for the Fylde Shoreline Strategy was approved by the Environment Agency's Large Project Review Group (LRPG) in January 2014 and included the replacement of sea defences at Fairhaven and Church Scar. Following this approval further funding was released by DEFRA and Cabinet approved spend for a Coastal Headland Study Project Appraisal Report (PAR) in the sum of £175k, fully funded from DEFRA resources. This report has now been completed and was submitted for approval by the Environment Agency's LRPG on the 6th August 2015. Once the Project Appraisal Report is approved, further funding from DEFRA is then required to complete the next stage. This is the detailed, customer led design of the new sea walls and involves gaining the necessary approval for the work to progress, planning permission, Marine Management Organisation licence, environmental impact assessment and appropriate assessment with regards to the potential to disturb overwintering birds during construction. Once these approval are obtained it will unlock funding for both Fairhaven Lake and Church Scar sea defence construction schemes.

The overall cost of the Fairhaven Sea Wall is currently estimated by DEFRA to be £7.3m, and Church Scar Sea Wall to be £9.4m. The DEFRA funding spans the years 2015/16 to 2018/19. Fylde Council's contribution of £400k towards sea wall development works is fully-funded from the Capital Investment Reserve. Further updates and any future changes to the scheme will be reported to members and the Capital Programme will be updated accordingly.

(iii) Disabled Facilities Grants (DFGs)

As local housing authority, the Council has a statutory duty to provide disabled adaptations within the Borough. In order to fund these works the Council receives grant support which previously was provided by the Department for Communities and Local Government (DCLG).

As part of the 2013 Spending Round review the Government established the 'Better Care Fund', with the intention of "providing an opportunity to transform local services so that people are provided with better integrated care and support". Under these new arrangements from 2015/16 onwards the funding for Disabled Facilities Grants (DFGs) transferred to the Department of Health, with funding being distributed to all Councils via the upper-tier authority for that area. As such, in Lancashire the fund will be administered by Lancashire County Council. Each upper-tier authority then allocates the funding to their respective housing authorities (i.e. district councils within their area) to enable them to continue to meet this statutory responsibility.

This Council has previously made a decision to limit DFG expenditure to the level of the funding received for this purpose. In order to monitor the level of demand upon this resource the number of applications on the various categories of waiting lists and the periods of waiting time for DFG's are closely monitored and are reported to Members as appropriate.

The Capital Programme includes annual provision for DFG's at the level of the 2015/16 grant allocation. However this is the only year for which the allocation has been confirmed and for 2016/17 onwards the figures in the programme are estimates and will only be confirmed in the year they are due. For as long as DFG works remains a statutory obligation the grant is unlikely to be withdrawn by the Government but could be reduced.

Any future reduction in DFG income received by the Council will have a direct impact on the level of works that can be undertaken. There is also a direct revenue implication on DFG fees which would also have to be adjusted.

(iv) Project Slippage

Areas of slippage must be addressed in future years to ensure that no loss of external grant is imposed due to conditions associated within specified timescales.

(v) Other Capital Receipts

The approved programme for 2016/17 onwards assumes "Right to Buy" receipts of £25k per annum and "General Asset Sales" of £45k per annum. Future receipts are dependent on prevailing market conditions and values cannot be predicted with certainty. This will be monitored and reviewed during the year and adjusted accordingly in future monitoring reports, along with the impact this may have on the financing of the programme.

(vi) Capital Investment in St. Annes Pool

As part of the arrangement with the YMCA for the operation of the pool, the Council undertook to provide Capital support in the event of major works, repair or breakdown and a provision of £153k was included in the programme for this eventuality. There is now a remaining capital resource of £93k in 2015/16. There is a risk that this remaining resource is insufficient to meet future capital expenditure needs for the facility.

4 Conclusions

- 4.1 As set out in Appendix A, actual expenditure to 30th November 2015 is £1.673m against a revised full year budget of £4.396m. This equates to 38.1% of the latest budget. The expenditure on a number of schemes is phased later during the financial year.
- 4.2 The current Capital Programme as updated is showing a balanced position for 2015/16 onward. There are a number of priority areas beginning to emerge across the Council's property asset portfolio that will require further investment. The Capital Programme and the associated financing will be subject to discussion with Members during the months in the lead up to the annual budget setting process for 2016/17.
- 4.3 Any additional expenditure which is not fully funded by external finance would normally require the generation of capital receipts or further borrowing (the latter placing further pressure on the Revenue Budget from the consequent repayment costs). However Budget Council on 4th March 2013 approved the creation of a Capital Investment Reserve to finance future capital expenditure. The balance of this reserve at 31st March 2015 was £2.720m after an additional contribution at outturn for 2014/15 of £247k. Commitments to date of £2.379m leave a current uncommitted balance on the reserve of £341k. It is anticipated that this reserve would offer the preferred source of finance for any further additions to the Capital Programme in future years.

CAPITAL PROGRAMME - 2015/16 IN-YEAR SCHEME MONITORING REPORT - AS AT 30/11/15

	APPROVED SCHEMES	Financing Source	Approved Budget 2015/16 £000	Slippage B/F from 2014/15 £000	Adjustments from 03/03/15 £000	Updated Budget 2015/16 £000	Expenditure to 30/11/15 £000	Variance £000	Comments				
	FINANCE & DEMOCRACY COMMITTEE												
Z120	Accommodation Project - Phase 3 - East Wing Inc. Lift	Proceeds from the	315	2	230	547	133	414	In August 2015 the Finance and Democracy Committee approved virements of £230k from phases 7 and 8 of the scheme to fund the phase 3 works and approved the commencement of the phase 3 works during 2015/16. Subsequently in December 2015 Council approved the establishment of an Accommodation Project Reserve; the transfer into the Accommodation				
Z121	Accommodation Project - Phase 4 - Chaseley Link Bridge	sale of surplus Council Assets, and the Accommodation	202		280	482		482	Project Reserve of £504k from favourable in-year revenue budget variances in 2015/16; and capital virements in the total sum of £310k from Phase 7 of the Accommodation Project capital scheme to fund Phases 4 and 5 of the works (£280k to be vired into Phase 4 and £30k into Phase 5). A further report will be presented to a later meeting of this Committee				
Z122	Accommodation Project - Phase 5 - One Stop Shop	Project Reserve	272		30	302		302	which will provide full details of the proposed works in relation to the next phases of th scheme, and which will request approval to enter into contractual agreements to delive those works.				
Z132	Compliance with INSPIRE Directive	Specific Government Grant (INSPIRE)	0	7		7	7	0	The INSPIRE directive places a legal obligation on public authorities which hold geographical regarding the environment within their locality. The budget has been adjusted to reflect slippage approved by Committee 22nd June 2015. The scheme has now been completed within the budget.				
	Sub total		789	9	540	1,338	140	1,198					
	TOURISM & LEISURE COMMITTEE												
Z102	Ashton Gardens Depot	Proceeds from the sale of surplus Council Assets	61	2	-63	0		0	The budget for this scheme has been adjusted to reflect the slippage as approved by the Finance and Democracy Committee of 22nd June 2015. The scheme is currently on hold pending the disposal of the Public offices site (the works will need to be completed prior to that disposal). The scheme has been re-phased into 2016/17 as the the disposal of that site is now not expected to take place in 2015/16.				
Z126	Snowdon Road Depot	Capital Investment Reserve	320			320	121	199	The works on this scheme have commenced and completion is expected during December 2015.				
Z127	Hope Street Pavilion Refurbishment - Phase 2	Capital Investment Reserve/ External Donations	79		74	153	147	6	The works on this scheme have now been completed to budget. Capital Retention payment outstanding.				
Z076	St Annes Pool	No external finance - funded by borrowing/general asset disposal receipts	93			93		93	This represents the balance of the maintenance scheme resource which will be retained and drawn upon when required.				
Z128	St Annes Pool - External Works	Capital Investment Reserve/ Arts Council Grant	120		-120	0		0	A scheme has been proposed which will be designed in-house subject to the delivery of other priority projects. Once designed there will need to be consultation with stakeholders and then dialogue with the Arts Council over match funding. This scheme will not now proceed in 2015/16 and has been re-phased into 2016/17.				

Appendix A

Appendix A (Cont'd)

	APPROVED SCHEMES	Financing Source	Approved Budget 2015/16 £000	Slippage B/F from 2014/15 £000	Adjustments from 03/03/15 £000	Updated Budget 2015/16 £000	Expenditure to 30/11/15 £000	Variance £000	Comments		
	TOURISM & LEISURE COMMITTEE (CONT)		1000	LOOD	1000	1000	LUUU	1000			
Z112	Fairhaven Lake & Promenade Gardens - First round	Capital Investment Reserve	20		-20	0		0	This scheme represented the match funding for the development of the Heritage Lottery Development Bid. Given that the first round bid was unsuccessful a report was presented in September 2015 to the Tourism & Leisure Committee outlining how the Fairhaven Masterplan can be delivered in the future. This scheme will not now proceed in 2015/16 and has been re-phased into 2016/17.		
Z145	Park View Playing Field - Sand & Water Play Facility	Specific Government Grant (Coastal Communities)	272			272	261	11	The works on this scheme have now been completed to budget. Capital Retention payment outstanding.		
Z146	Community Parks Improvement Programme - Frobisher Drive Play Equipment	S106 Developer Contributions	0		34	34	33	1	This scheme has now been completed with a minor underspend.		
Z133	Replacement Boats Fairhaven	Capital Investment Reserve	0	55		55	19	36	The original supplier was unable to deliver to the council's specification and the contract was terminated accordingly. Some of the boat fleet has been replaced with reconditioned craft. A report was presented in September 2015 to the Tourism & Leisure Committee allocating the remaining funding to an alternative procurement option. The scheme is expected to be completed in line with the budget during 2015/16.		
Z097	Promenade Footways	No external finance - funded by borrowing/general asset disposal receipts	40		-40	0		0	Funding for this scheme has been amalgamated into the Fairhaven Footways Improvements project below.		
Z135	Fairhaven Footway Improvements	Capital Investment Reserve / General Asset Sale Receipts	15		40	55		55	The works in relation to this scheme has been designed and tendered. A report was presented in September 2015 to the Tourism and Leisure Committee to seeking approval to the commencement of the scheme. The scheme is expected to be completed in line with the budget during 2015/16.		
Z141	Lowther Pavilion Roof	Capital Investment Reserve	8			8		8	This funding represents the resource required to undertake the preparatory works for the substantive scheme programmed for 2016/17. Surveys are underway to inform a design and specification for partial re-roof. Dialogue is also taking place with Trustees over their refurbishment requirements and further development ambitions.		
Z142	Fairhaven Toddlers Play Area	Capital Investment Reserve	67			67		67	The scheme went to tender in September 2015 and a report was presented in November 2015 to the Tourism & Leisure Committee seeking approval to the commencement of the works. The scheme is expected to be completed in line with the budget during 2015/16.		
Z143	Sand Dunes re-modelling at North Beach Car Park / Summerfields	Capital Investment Reserve	20			20		20	Surveys were completed in October 2015. The design works have also been commissioned. The scheme will require stakeholder engagement and the necessary approvals prior to commencement. A detailed proposal is currently being worked in consultation with Councillors and Residents. The scheme is expected to be completed in line with the budget during 2015/16.		
Z144	Freckleton Memorial Park	Capital Investment Reserve	50		-50	0		0	This scheme is phased over two years. In addition to the Council's contribution a further £80k of external funding has been secured. Furthermore the outcome of two more external bid submissions in the total sum of £50k is awaited. The outcome of those bids is anticipated for December 2015. The outcome of those bid submissions will determine the extent of the scheme. The scheme has been re-profiled into 2016/17 as it is now unlikely that it will be delivered in the current year.		
-	Sub total		1,165	57	-145	1,077	581	496			

Appendix A (Cont'd)

	APPROVED SCHEMES	Financing Source	Approved Budget	Slippage B/F from	Adjustments from	Updated Budget	Expenditure to 30/11/15	Variance	Comments
			2015/16 £000	2014/15 £000	03/03/15 £000	2015/16 £000	£000	£000	
	OPERATIONAL MANAGEMENT COMMITTEE								
Z038	Replacement Vehicles	Capital Investment Reserve / Borrowing	802	24		826	428	398	The budget for this scheme has been adjusted to reflect the slippage as approved by the Finance and Democracy Committee of 22nd June 2015. All vehicle acquisitions are expected to be completed in line with the budget during 2015/16.
Z049	Car Park Improvements	No external finance - funded by borrowing/general asset disposal receipts	30			30	30	0	Eight new Pay & Display meters have been purchased and installed. The scheme has been completed to budget in 2015/16.
Z116	Fylde Headlands Preliminary Work	Specific Government Grant (Environment Agency)	70	16		86	41	45	The Project Appraisal Report has been submitted for approval by the Environment Agency Large Projects Review Group on 6th August 2015. Further work will be required later in the year to continue to meet Environment Agency requirements for schemes of this scale and nature.
Z131	Repair & Renewal - Flood Defences	Specific Government Grant (Environment Agency)	0	30	-15	15	15	0	The grant scheme has come to an end with 3 claims been approved. Any unused grant will be returned to the Environment Agency.
	Sub total			70	-15	957	514	443	
	ENVIRONMENT, HEALTH & HOUSING COMMI	TTEE							
Z010	Disabled Facilities Grants Programme	Specific Grant (Better Care Fund) / External Contributions / Grant repayments	366	52	199	617	320	297	The budget for this scheme has been adjusted to reflect the slippage as approved by the Finance and Democracy Committee of 22nd June 2015, increased grant allocation, recycled grant repayments and a further contribution of £40k from New Fylde Housing in 2015/16. The programme is expected to be completed in line with the budget during 2015/16.
Z107	Rapid Deployment CCTV Replacement Projects	Specific Grant (LSP Performance Reward Grant)	0		82	82	40	42	The budget for CCTV camera replacement is planned to be spent on the revised CCTV project as approved by Council. Any remaining monies are to be earmarked and allocated to replacement cameras as and when they are required (subject to a community impact assessment and approval by committee) as also previously agreed by Council.
Z106	Infant Memorial Garden - Phase 2	Capital Investment Reserve / NHS & Other donations	0	15		15	16	-1	This scheme has now been completed with a minor overspend.
Z113	Cemetery and Crematorium - Infrastructure Works	Capital Investment Reserve	0		6	6		6	This part of the scheme is for the initial design phase of the of the substantial burial ground extension works programmed for 2017/18. The design work is currently being undertaken.
Z108	Cemetery / Crematorium Pumping Station	Capital Investment Reserve	0	4		4	4	0	The works on this scheme have been completed. The final invoice is awaited and the total scheme cost is expected to be within the budget.
Z134	New memorial garden - Lytham Park Cemetery	Capital Investment Reserve	41			41	8	33	A new boundary fence has been installed. A report was presented to the November 2015 meeting of the Environment, Health & Housing Committee approving the location, draw down of funding and the procurement route of the various elements of the scheme. The scheme is expected to be completed to budget in 2015/16.
	Sub total		407	71	287	765	388	377	

Appendix A (Cont'd)

	APPROVED SCHEMES	Financing Source	Approved Budget 2015/16 £000	Slippage B/F from 2014/15 £000	Adjustments from 03/03/15 £000	Updated Budget 2015/16 £000	Expenditure to 30/11/15 £000	Variance £000	Comments
	DEVELOPMENT MANAGEMENT COMMITTEE								
Z136	Kirkham Regeneration Scheme - Town Centre Phase 4	Capital Investment Reserve	50			50	50	0	A report was presented to a special Development Management Committee in August 2015 that outlined the scheme and sought approval to the commencement of the works. In addition to this there will be a further £35k of revenue monies allocated to this scheme from the High Street Innovation Fund. Commencement on site started September 2015. Scheme is expected to be completed to budget in 2015/16
Z137	Woodlands Road Regeneration Scheme - Town Centre Phase 3	Capital Investment Reserve / S106 Developer Contributions	85	4		89		89	A report was presented to Development Management Committee in November 2015 approving commencement of the works. Scheme is expected to be completed to budget in 2015/16.
Z138	Public Realm Regeneration - St Annes	S106 Developer Contributions	80			80		80	The public realm scheme at Park Road has now been completed to budget in 2015/16. Awaiting final invoice.
Z138	St Annes Regeneration Schemes	S106 Developer Contributions	274		-274	0		0	This funding is earmarked for the next phase of St Annes Town Centre including St Annes Road South and The Crescent. A draft scheme will be prepared early 2016 for delivery during 2016/17. Consequently this scheme has been re-phased into 2016/17.
Z139	Lytham Regeneration Schemes	S106 Developer Contributions	130		-130	0		0	Section 106 monies have been received and design on the scheme will commence from April 2016 with implementation later in the financial year. Scheme will be re-phased into 2016/17.
Z140	Staining Regeneration Schemes	S106 Developer Contributions	40			40		40	This project is subject to ongoing discussions with Staining Parish Council. A draft scheme is to be prepared based on the outcome of those discussions.
	Sub total		659	4	-404	259	50	209	
	Total Expenditure		3,922	211	263	4,396	1,673	2,723	

UPDATED 5 YEAR CAPITAL PROGRAMME 2015/16 TO 2019/20 - BY SCHEME

		Updated Estimate 2015/16	Estimate 2016/17	Estimate 2017/18	Estimate 2018/19	Estimate 2019/2020
FINANCE & DEMOCRACY COMMITTEE		£000	£000	£000	£000	£000
Accommodation Project - Phase 3 - East Wing Inc. Lift		547				
Accommodation Project - Phase 4 - Chaseley Link Bridge		482				
Accommodation Project - Phase 5 - One Stop Shop		302				
Accommodation Project - Phase 6 - Council Chamber		502	179			
Accommodation Project - Phase 7 - Internal Refurb / Services			465			
Accommodation Project - Phase 8 - Car Park & External Works			405			
Compliance with INSPIRE Directive		7	0			
	Sub total	1,338	644	0	0	0
TOURISM & LEISURE COMMITTEE		,				
Ashton Gardens Depot		0	63			
Snowdon Road Depot		320				
Hope Street Pavillion Refurbishment - Phase 2		153				
St Annes Pool		93				
St Annes Pool - External Works		0	120			
Fairhaven Lake & Promenade Gardens - First Round		0	20			
Park View Playing Field - Sand & Water Play Facility		272	20			
Community Parks Improvement Programme - Frobisher Drive Pla	av Fauinment	34				
Replacement Boats Fairhaven Lake	ly Equipment	55				
Promenade Footways		0	40	40	40	40
Fairhaven Footways Improvements		55	40	40	40	40
Lowther Pavilion Roof		8	115			
		67	115			
Fairhaven Toddlers Play Area	c					
Sand Dunes re-modelling at North Beach Car Park / Summerfield Freckleton Memorial Park	5	20 0	50			
	Sub total	1,077	408	40	40	40
OPERATIONAL MANAGEMENT COMMITTEE		1,077	400			
Replacement Vehicles		826	68	1,487	680	840
Car Park Improvements		30	30	30	30	30
Fylde Headlands Preliminary Work		86				
Fairhaven and Church Scar Coast Protection Scheme		0	3,600	7,300	5,600	
Repair & Renewal - Flood Defences		15	-,	.,	-,	
	Sub total	957	3,698	8,817	6,310	870
ENVIRONMENT, HEALTH & HOUSING COMMITTEE	_					
Disabled Facilities Programme		617	468	468	468	468
Rapid Deployment CCTV Replacement Projects		82				
Infant Memorial Garden - Phase 2		15				
Cemetery and Crematorium - Infrastructure Works		6		294		
Cemetery / Crematorium Pumping Station		4				
New memorial garden - Lytham Park Cemetery		41				
	Sub total	765	468	762	468	468
DEVELOPMENT MANAGEMENT COMMITTEE						
Kirkham Regeneration Scheme - Town Centre Phase 4		50				
Woodlands Road Regeneration Scheme - Town Centre Phase 3		89				
Public Realm Regeneration - St Annes		80				
St Annes Regeneration Schemes		0	274			
Lytham Regeneration Schemes		0	130			
Staining Regeneration Schemes		40				
	Sub total	259	404	0	0	0
	Total Expenditure	4,396	5,622	9,619	6,818	1,378

UPDATED 5 YEAR CAPITAL PROGRAMME 2015/16 TO 2019/20 - FINANCING

	Updated Estimate 2015/16 £000	Estimate 2016/17 £000	Estimate 2017/18 £000	Estimate 2018/19 £000	Estimate 2019/2020 £000
FINANCING:					
Capital Receipts - General Asset Sales	45	45	45	45	45
Capital Receipts - Right to Buy Receipts	132	25	25	25	25
Capital Receipts - (Accommodation Project)	890	644			
Capital Receipts - Vehicle Sales Leasing					
Better Care Fund / Disabled Facilities Grant	480	468	468	468	468
Section 106 Monies - Woodlands Road, Ansdell	4				
Section 106 Monies - St Annes	80	274			
Section 106 Monies - Lytham	0	130			
Section 106 Monies - Staining	40				
Section 106 Monies - Parks Improvement - Frobisher	34				
Capital Grant - Repayments	57				
Capital Investment Reserve	1,147	634	393	78	182
Accommodation Project Reserve	441	63			
Other External Finance (see analysis below)	621	3,290	7,300	5,600	
Direct Revenue Finance	73	ŗ	·	,	
Prudential Borrowing	352	49	1,388	602	658
Total Financing	4,396	5,622	9,619	6,818	1,378
Total surplus (-) / shortfall in year	0	0	0	0	0
Cumulative surplus (-) / shortfall	0	0	0	0	0
See note below for external funding available to finance the abov	e schemes:				
Other External Finance: Analysis					
LSP Performance Reward Grant	82				
Environment Agency - Fylde Coastal Preliminaries	86	3,200	7,300	5,600	
Environment Agency - Flood Defence	15				
Other Contributions - Hope Street Pavillion Refurbishment	66				
Arts Council - St Annes Pool	0	90			
NHS - Infant Memorial Garden Donation and fund raising	13				
INSPIRE Grant	7				
New Fylde Housing - DFG Contribution	80				
Coastal Communities Grant	272				
	621	3,290	7,300	5,600	0