

INFORMATION ITEM

REPORT OF	MEETING	DATE	ITEM NO
DEVELOPMENT SERVICES DIRECTORATE	OPERATIONAL MANAGEMENT COMMITTEE	22 MAY 2018	8

BUS SHELTERS - UPDATE OF ACTIVITY AND DEVELOPMENTS

PUBLIC ITEM

This item is for consideration in the public part of the meeting.

SUMMARY OF INFORMATION

The report provides a progress update of activity and developments in the past 3 years in relation to the management of bus shelters in the borough.

SOURCE OF INFORMATION

Director of Development Services (Technical Services Division)

LINK TO INFORMATION

[15 September 2015 Operational Management Committee](#)

[24 November 2015 Operational Management Committee](#)

[19 January 2016 Operational Management Committee](#)

[15 November 2016 Operation Management Committee](#)

WHY IS THIS INFORMATION BEING GIVEN TO THE COMMITTEE?

Members have asked for an update report to be provided on the management of bus shelters in the borough.

FURTHER INFORMATION

Contact - Andrew Loynd, andrew.loynd@fylde.gov.uk, 01253 658527

INFORMATION NOTE

BUS SHELTERS - UPDATE OF ACTIVITY AND DEVELOPMENTS

Background

At the Operational Management Committee meeting of [15 September 2015](#) a report was presented requesting the use of S106 funding from a residential development on Highbury Road East for the installation of 2 bus shelters on Leach Lane which was approved and installed for just under £6,600. On [24 November 2015](#) a capital bid of £30,000 for 2016/17 was considered by the Operational Management Committee to fund up to 8 new and replacement shelters. The committee recommended the capital bid for bus shelters in principle pending a detailed report on bus shelter provision.

A detailed report was presented to the Operational Management Committee on [19 January 2016](#) on the provision of bus shelters across the Fylde Borough. This highlighted that there are 68 shelters owned by Fylde Council with an annual maintenance budget of £9,000. 66 shelters are provided under a long-standing agreement with Adshel/Clear Channel where they supply and maintain the shelters at their cost in return for the advertising space this offers. A further 25 shelters which had been installed by Lancashire County Council, as a result of their Section 106 and Section 278 ¹requests, were under dispute as to whether Fylde Council or Lancashire County Council had responsibility for maintaining them.

The resolution of the committee was to continue maintaining the 68 bus shelters Fylde Council are directly responsible for, to recommend the proposed capital bid of £30,000 for additional and replacement bus shelters, to extend the agreement with Adshel/Clear Channel for 5 years and formally advise Lancashire County Council of the concerns of the Borough Council in relation to the lack of maintenance of the 25 shelters.

A report to the Operational Management Committee of [15 November 2016](#) proposed that the agreed £30,000 capital budget be spent on replacing 4 existing shelters and installing 4 new ones depending on final project costs. The 4 replacement shelters are located at Dixons Farm Mews, Clifton; Church Road (Methodist Church), St Annes; Church Road (Elms Avenue), Lytham and Preston Old Road (Stanagate to Preston), Clifton. The 4 new shelters are located at Clifton Drive North (Sandgate), Clifton Drive North (St Leonards Road West), Clifton Drive (Fairhaven Hotel) and Shephard Road (Newton Road).

Also at the Operational Management Committee of [15 November 2016](#) a separate report was submitted to propose the installation of a further 4 shelters at locations close to the Queens Manor development in St Annes. At a cost of £20,000 to be funded by an S106 contribution, the ongoing maintenance of these would be met by Fylde Council. These were located on Clifton Drive South (Osbourne Road), Clifton Drive South (Cartmell Road), Albany Road (High school lay-by) and Church Road (opposite Lindsay Avenue).

All new and replacement bus shelters were installed in early 2017. The total number of bus shelters that Fylde Council are responsible for maintenance is now 76. A new shelter was also installed by Adshel/Clear Channel on the A585 at Mill Farm in 2016, taking the number managed by Adshel/Clear Channel to 67 shelters.

¹ A section 278 agreement allows private developers to either fund or complete works to public highways outside or beyond the development site itself, such as traffic calming and capacity improvements. The document is signed by the local highway authority and the developer to ensure that works are completed to the highway authority's satisfaction.

Feedback

The general response from members of the public following the installation of the shelters in 2017 has been broadly positive. Some comments were received regarding a few shelters which did not have sides which allowed driving rain to get waiting passengers wet. The model of bus shelter that has been used is a modular design and as such it may be possible for half width or full width sides to be retrofitted so long as footpaths are not impeded. However in one or two of the locations the footway is narrow meaning through visibility must be maintained to ensure road safety.

Outstanding/new requests

From the report of [15 November 2016](#), 5 potential locations for new bus shelters were suggested but only 4 could be funded. The one shelter not installed was on Blackpool Road close to Milner Road. As a result of the new shelters on Clifton Drive North a complaint was received from a member of the public who uses the stop outside Darley Court, near the junction with Beach Road as this is now the only bus stop on Clifton Drive North without a shelter. There are also a further 10 requests for shelters from 2016 or before which are listed below.

Bus stop ID2500B0398, Leach lane (opposite Dawson Road), St Annes	Bus Services 17 and 916
Bus stop ID 2500LAA16035, Shepherd Road (adjacent Hope Street Recreation Ground), St Annes	Bus Service 78
Bus stop ID 2500DCL2074, Garstang Road, A586 (by Blackpool Old Road), Little Eccleston	Bus Services 42, 76, 77, 527, 607 and 853
Bus stop ID 2500LA00072, Moor Street (opposite Ward Street), Kirkham	Bus Services 75, 578 and 598
Bus stop ID 2500BTA01069, Clifton Drive South (by East Bank Road), St Annes	Bus Services 7, 11, 21, 68, 68C and 916
Bus stop ID 2500LAA07596, Lytham Road, A584 (by Land Registry), Warton	Bus Services 68, 76, 78, 598, 602, 853 and 959
Bus stop ID2500BTA01099, Heyhouses Lane (outside Booths), St Annes	Bus Services 78 and 688
ID2500BTA01098, Heyhouses lane (opposite Clifton Housing Development), St Annes	Bus Services 78 and 688
Bus stop ID2500B0276 , Commonsides (opposite Ansdell Library), Ansdell	Bus Services 853 and 916
Bus stop ID2500B0277, Central Drive (opposite Derby Road), Ansdell	Bus Services 853 and 916

Outstanding S106 funding possibly available for bus shelters

The current S106 agreement funding that has been collected and could be spent on bus shelters are as follows:

£13,400 available to be spent on bus services/facilities in the vicinity of Crossacres, Highbury Road, St Annes with no time limit for this amount to be spent. Previously just under £6,600 was spent from the total available fund of £20,000 on 2 shelters on Leach Lane.

£13,200 available ‘...to provide or to facilitate the improvement of public transport or the development and implementation of sustainable transport initiatives in the vicinity of...’ Baines Farm, Staining. Funding must be spent by April 2021.

£22,320 available for ‘...the improvement of public transport facilities and sustainable transport initiatives within the vicinity of...’ Orchard Court, South Promenade, St Annes. Funding to be spent by October 2026.

LCC response

Following the Operational Management Committee resolution on [19 January 2016](#) to formally advise Lancashire County Council of the concerns of the Borough Council in relation to the lack of maintenance of their 25 shelters, Cllr Eaves, as Chair of the Committee, wrote to Cllr John Fillis. The response received, as reported to the Operational Management Committee on [15 November 2016](#), did not state whether Lancashire County Council formally accepted or denied liability for the bus shelters in question. A follow-up letter was sent to Cllr Iddon, the current County Cabinet Member for Highways and Transport, in September 2017 with Cllr Eaves original enquiry enclosed. A response to this was received in April 2018 and is attached. Following further clarification regarding two shelters (by Wood Street and on Albany Road) Lancashire County Council formally accept responsibility for maintaining all of them.

It should be noted the following request from Lancashire County Council:

‘For clarification purposes, I would ask in future that as the local planning authority, Fylde Borough Council specify in any future S106 Developer Agreements involving a contribution towards improved public transport that they are specifically worded and do not use generic terminology. If it established, that as part of the development, there is a requirement for the installation of a bus shelter(s) then a commuted sum for upkeep and maintenance of £800 per unlit shelter and £1,000 per lit shelter for a minimum period of five years is written into the agreement.’

Redundant shelters

A review of Lancashire County Council’s MapZone system, where all designated bus stops and current bus routes are mapped, has enabled an assessment of which shelters are no longer used by a bus service. Of those bus stops that do not currently have a bus service passing by them (either a primary route or a once-a-day service for commuters), only three of them have shelters. One of them is on Central Beach in Lytham which serves a National Express coach route from Blackpool to London. One shelter on Kilnhouse Lane opposite Tesco Express is provided by Adshel/Clear Channel. Only one shelter owned by Fylde Council is redundant; a brick shelter on the green triangle between Ballam Road and Park View Road in Lytham which is currently in reasonable condition and may be used by some as a sheltered seating area.

Maintenance

The maintenance budget was increased to £9,000 per year in 2015/16 when Fylde Council was responsible for 68 shelters. When the 8 new shelters were proposed, their maintenance was expected to be funded from that revised budget. However, should further new shelters be installed then the maintenance budget may need to be revised to take account of increase.

Some of the current bus shelters that have glazed/Perspex windows have been open to repeated vandalism. Older models have panes in both upper and lower sections of the shelters whereas newer shelters have metal sheeting on the lower section and Perspex panes on the upper sections. Historically these panes have been replaced like-for-like though over time this has resulted in mounting costs. As a lot of the vandalism involve lower section panes on older models needing to be replaced, Technical Services are currently trailing replacing them with metal sheeting that is colour co-ordinated with the shelter frame. It is hoped that this will reduce maintenance costs while being in keeping with the look of the shelters. Photographs of two trial shelters are shown below

Figure 1. Heeley Road



Figure 2. Norwood Road



FURTHER INFORMATION AVAILABLE FROM

Andrew Loynd, andrew.loynd@fylde.gov.uk, 01253 658527