# **Minutes**

# COUNCIL



Date: Wednesday, 2 March 2016

**Venue:** Lowther Pavilion, Lowther Gardens, Lytham St Annes.

Members: Mayor (Councillor Peter Hardy)

Deputy Mayor (Councillor Heather Speak)

Councillors Ben Aiken, Christine Akeroyd, Peter Anthony, Tim Ashton, Jan Barker, Keith Beckett ISO, Brenda Blackshaw, Julie Brickles, Karen Buckley, Maxine Chew, Alan Clayton, Delma Collins, Peter Collins, Michael Cornah, Susan Fazackerley, Trevor Fiddler, Tony Ford JP, Gail Goodman, Shirley Green, Neil Harvey, Paul Hayhurst, Karen Henshaw JP, Angela Jacques, Cheryl Little, Roger Lloyd, Barbara Nash, Edward Nash, Graeme Neale, Linda Nulty, Elizabeth Oades, Sandra Pitman, Albert Pounder, Richard Redcliffe, Louis Rigby, Vince Settle, Elaine Silverwood, John Singleton JP, Roger Small,

Richard Taylor, Raymond Thomas, Vivienne Willder.

Allan Oldfield, Tracy Morrison, Paul Walker, Paul O'Donoghue, Paul Officers Present:

Swindells, Ian Curtis, Ross McKelvie, Sharon Wadsworth, Tara Walsh, Robert

McCormick and Katharine McDonnell

Other Attendees: Two members of the public

#### <u>Prayers</u>

Prayers were offered by Councillor Sue Fazackerley, Leader of the Council.

#### 1. Declarations of interest

Members were reminded that any disclosable pecuniary interests should be declared as required by the Localism Act 2011 and any personal or prejudicial interests should be declared as required by the Council's Code of Conduct for Members.

There were no declarations of interest.

#### 2. Budget Procedure Rules

The Mayor reminded members of the budget procedure rules, advising that the rules were reproduced in the agenda papers for their convenience.

#### 3. Confirmation of minutes

RESOLVED: To approve the minutes of the Council meeting held on 8 February 2016 as a correct record for signature by the Mayor.

#### 4. Mayor's Announcements

The Mayor reminded Councillors of the Mayoral Ball to be held on 11 March 2016 at Ribby Hall.

Tickets for the Mayoral Ball could be purchased from the Mayor's Secretary.

#### 5. Chief Executive's Communications

Allan Oldfield, Chief Executive advised there were paper copies of the Governance Review survey available for those members who required a copy.

#### 6. Questions from Members of the Council

There were no questions from members of the Council.

#### 7. Questions from Members of the Public

There were no questions from members of the public.

#### **Decision Items**

# 8. <u>Medium Term Financial Strategy Update, Including General Fund, Capital Programme and Treasury Management for 2015/16 to 2019/20</u>

Councillor Susan Fazackerley, Leader of the Council, introduced the budget for 2016/17. She expressed how proud she was that the Council had gone from strength to strength in challenging circumstances whilst continuing to deliver quality services. She thanked members and officers in their approach to dealing with cuts to the Council's funding, particularly the finance team.

Councillor Karen Buckley, Chairman of Finance and Democracy committee, presented the Medium Term Financial Strategy, which included the policy on special expenses, treasury management strategy and the budget proposals.

She advised that the draft budget proposals had been to every committee in addition to the draft fees and charges, whilst the committees had also had regular budget monitoring reports. She further commented that the first draft of the budget book had been made available for the November cycle of meetings.

Councillor Buckley stated that the Council had forecast a gross expenditure of £36.5m for 2016/17 which included all staffing costs, housing benefit costs, contracts, buildings, vehicles, supplies and services. This was offset by service specific income of £27.2m for 2016/17 through fees and charges, external contracts, interest, specific grants and certain reimbursements such as housing benefits subsidy.

The difference was the forecast budget requirement shown at Appendix E in the agenda papers. She advised that the funding streams available to meet the 2016/17 requirement of £9.371m were set out in detail in the agenda papers which included the revenue support grant, business rates, the transition grant, Council Tax and New Homes Bonus.

Councillor Buckley drew members' attention to the latter years of the forecast which showed a 44% reduction of Fylde's income streams. However she advised that the Council had for a number of years underspent and made in-year savings on its budget. She cited the current 2015/16 year where the original budgeted spend was just under £10m, however the expected spend at year end would be around £8.7m. Further she advised that for the last few years the Council had delivered at outturn a budget spend of under £9m, which gave her confidence that the reductions ahead could be managed.

In addition to the forecast reduction of revenue support grant, in 2018/19 Lancashire County Council would end the Waste Cost Sharing Agreement at a cost to Fylde of £763k. Councillor Buckley advised therefore that an increase in council tax was unavoidable, and an average increase of just under £5 per annum for a Band D property was proposed.

Councillor Buckley advised members of two revenue budget proposals, one for an Arts Development Officer and revenue implications for the Promenade Gardens capital scheme. She also drew members' attention to the proposed capital schemes.

Councillor Buckley concluded her presentation by thanking the Section 151 Officer and the finance team, the Chief Executive and management team and every budget holder for their relentless focus on value for money. She echoed the Section 151 Officer's opinion that the Council's finances were robust.

The proposal was moved by Councillor Buckley and seconded by Councillor Fazackerley.

Following a full debate on the budget, Councillor Oades, having indicated earlier, proposed an amendment which was seconded by Councillor Nulty. The amendment stated;

"that other means of funding the proposed Arts officer post be sought, and that the £31,000 shown in the Revenue budget for this purpose be removed".

Following a debate, a vote was taken and the amendment was LOST.

As the amendment was lost, a vote was then taken on the substantive motion and in line with Government guidance, a recorded vote was held;

**Votes for the proposal** (29) – Councillors Aiken, Akeroyd, Anthony, Ashton, Blackshaw, Buckley, D Collins, Cornah, Fazackerley, Fiddler, Goodman, Green, Harvey, Hayhurst, Jacques, Little, B Nash, E Nash, Neale, Pitman, Pounder, Redcliffe, Settle, Singleton, Small, Speak, Taylor, Thomas and Willder

#### Votes against the proposal (0)

**Abstentions** (14) Barker, Beckett, Brickles, Chew, Clayton, P Collins, Ford, K Henshaw, Lloyd, Nulty, Oades, Rigby, Silverwood, Hardy

The proposal was carried and it was therefore RESOLVED:

- 1. To approve and adopt the recommendations of the Finance and Democracy Committee as follows:
- (a) The revised estimates for 2015/16 and the revenue budget for 2016/17 as set out in Appendix E, which includes a transfer to the Funding Volatility Reserve in the sum of £3.0m and a transfer to the Capital Investment Reserve in the sum of £32k;
- (b) The budget proposals and changes to Reserves and Balances as set out in Appendices F & H;
- (c) The updated Five Year Capital Programme including the changes proposed by the Budget Working Group, as set out in Appendix G, with the correction of the name of the capital scheme from Warton with Westby Parish Council Play Area to the correct name of Bryning with Warton Parish Council Play Area;
- (d) The updated Useable Reserves & Balances Policy as detailed in Appendix H;
- (e) An average Band D Council Tax of £190.77 for 2016/17 (excluding Town and Parish precepts), which is a 2.68% increase from the 2015/16 average Band D charge;
- (f) The Special Expenses policy as set out in Appendix I; which includes that:
  - for the purposes of charging special expenses, both the special expense costs and the tax bases relating to the areas of Lytham and St Annes will each be aggregated and the Council Tax charge per property at each band level will be the same across the whole area; and
  - the annual special expense charge per property will be set for 2016/17 at the 2015/16 level plus 2.8%, that being £69.84 per band D property; and

- the annual borough wide charge per property will be set for 2016/17 at the 2015/16 level plus 2.8%, that being £148.87 per band D property; and
- the budget resource to be allocated to delivering concurrent services and chargeable
  as special expenses for 2016/17 will be set at a sum equivalent to the annual special
  expense charge per property (band D equivalent) multiplied by the tax base for the
  special expense area;
- (g) The schedule of fees and charges for 2016/17 as detailed in Appendix J;

#### **Treasury Management**

- (h) The Treasury Management Policy set out in Appendix K;
- (i) The Treasury Management Strategy set out in Appendix L, which incorporates the Minimum Revenue Provision Statement, the Council's Borrowing Strategy, Investment Strategy, and Treasury Prudential Indicators and Limits;

#### **Council Tax Resolution**

- (j) The Council is recommended to approve the Council Tax Resolution as follows:
- 2. To note that the Section 151 Officer, under delegated authority, on 15<sup>th</sup> December 2015 calculated:
  - (a) the Council Tax Base 2016/17 for the whole Council area as 28,747 [Item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")]; and
  - (b) a Council Tax Base, for dwellings in those parts of its area to which a Parish/Neighbourhood precept relates, as indicated below:

All Areas	28,747
Unparished Areas - Lytham	7,594
Pryping with Worton	1 245
Bryning-with-Warton	1,245
Elswick	426
Freckleton	1,918
Greenhalgh-with-Thistleton	189
Kirkham	2,129
Little Eccleston-with-Larbreck	203
Medlar-with-Wesham	1,241
Newton-with-Clifton	989
Ribby-with Wrea	782
Singleton	423
Staining	816
St.Annes	9,653
Treales, Roseacre & Wharles	217
Weeton-with-Preese	294
Westby-with-Plumptons	628

- 3. That the Council Tax requirement for the Council's own purposes for 2016/17 (excluding Parish precepts) is £5,484,065.
- 4. That the following amounts be calculated for the year 2016/17 in accordance with Sections 31 to 36 of the Act:-
- a. £47,566,247 Being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
- **b. £41,230,017** Being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
- c. £6,336,230 Being the amount by which the aggregate at 4(a) above exceeds the aggregate at 4(b) above, calculated by the Council, in accordance with Section 31A(4) of the Act, as its Council Tax requirement for the year. (Item R in the formula in Section 31A(4) of the Act).
- d. **£ 220.41** Being the amount at 4(c) above (Item R) all divided by Item T (Para 2(a) above), calculated by the Council, in accordance with Section 31B(1) of the Act, as the basic amount of its Council Tax for the year (including Parish precepts).
- e. £2,056,695 Being the aggregate amount of all special items (Special Expenses and Parish precepts) referred to in Section 34(1) of the Act and as shown below:

		Special
	Parish Amount	Expenses
	£	£
Bryning-with-Warton	89,502	
Elswick	28,058	
Freckleton	99,600	
Greenhalgh-with-Thistleton	4,974	
Kirkham	177,032	
Little Eccleston-with-Larbreck	8,000	
Medlar-with-Wesham	57,594	
Newton-with-Clifton	50,023	
Ribby-with Wrea	48,829	
Singleton	17,935	
Staining	60,668	
St.Annes	175,193	674,165
Treales, Roseacre & Wharles	10,332	
Weeton-with-Preese	15,470	
Westby-with-Plumptons	8,955	
Unparished Areas - Lytham		530,365
Total	852,165	1,204,530

#### f. £148.87

Being the amount at 4(d) above less the result given by dividing the amount at 4(e) above by the amount at Item T (Para 2(a) above) calculated by the Council in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no special items relate.

**g.** Part of the Council's area:

	£
Bryning-with-Warton	220.76
Elswick	214.73
Freckleton	200.80
Greenhalgh-with-Thistleton	175.19
Kirkham	232.02
Little Eccleston-with-Larbreck	188.28
Medlar-with-Wesham	195.28
Newton-with-Clifton	199.45
Ribby-with Wrea	211.31
Singleton	191.27
Staining	223.22
St.Annes	236.86
Treales, Roseacre & Wharles	196.48
Weeton-with-Preese	201.49
Westby-with-Plumptons	163.13
Unparished Areas - Lytham	218.71

Being the amounts given by adding to the amount of 4(f) above the amounts of the special item or items relating to dwellings in those parts of the Council's area 4(e) above divided in each case by the amount at 2(b) above, calculated by the Council in accordance with Section 34(3) of the Act, as the basic amounts of its Council Tax for the year for dwellings in those parts of its area to which one or more special items relate;

h.

The amounts set out in the table below being the amounts given by multiplying the amounts at 4(g) above by the number which, in the proportion set out in Section 5(1) of the Act, is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in valuation band D, calculated by the Council, in accordance with Section 36(1) of the Act, as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands.

Council Tax for Each Part of the Council's area (Fylde Borough Council and Special Items only):

#### Valuation Bands

	Α	В	С	D	E	F	G	Н
	£	£	£	£	£	£	£	£
Bryning-with-Warton	147.17	171.70	196.23	220.76	269.82	318.88	367.93	441.52
Elswick	143.15	167.01	190.87	214.73	262.45	310.17	357.88	429.46
Freckleton	133.87	156.18	178.49	200.80	245.42	290.04	334.67	401.60
Greenhalgh-with-Thistleton	116.79	136.26	155.72	175.19	214.12	253.05	291.98	350.38
Kirkham	154.68	180.46	206.24	232.02	283.58	335.14	386.70	464.04
Little Eccleston-with-Larbreck	125.52	146.44	167.36	188.28	230.12	271.96	313.80	376.56
Medlar-with-Wesham	130.19	151.88	173.58	195.28	238.68	282.07	325.47	390.56
Newton-with-Clifton	132.97	155.13	177.29	199.45	243.77	288.09	332.42	398.90
Ribby-with Wrea	140.87	164.35	187.83	211.31	258.27	305.23	352.18	422.62
Singleton	127.51	148.77	170.02	191.27	233.77	276.28	318.78	382.54
Staining	148.81	173.62	198.42	223.22	272.82	322.43	372.03	446.44
St Annes including special expenses	157.91	184.22	210.54	236.86	289.50	342.13	394.77	473.72
Treales, Roseacre & Wharles	130.99	152.82	174.65	196.48	240.14	283.80	327.47	392.96
Weeton-with-Preese	134.33	156.71	179.10	201.49	246.27	291.04	335.82	402.98
Westby-with-Plumpton	108.75	126.88	145.00	163.13	199.38	235.63	271.88	326.26
Lytham	145.81	170.11	194.41	218.71	267.31	315.91	364.52	437.42

4.1 To note that the County Council, the Police and Crime Commissioner for Lancashire and Lancashire Combined Fire Authority have issued precepts for 2016/17 to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the tables below.

## **Lancashire County Council**

Band	Band	Band	Band	Band	Band	Band	Band
Α	В	С	D	E	F	G	Н
£	£	£	£	£	£	£	£
783.24	913.78	1,044.32	1,174.86	1,435.94	1,697.02	1,958.10	2,349.72

#### Police and Crime Commissioner for Lancashire

| Band   |
|--------|--------|--------|--------|--------|--------|--------|--------|
| Α      | В      | С      | D      | Е      | F      | G      | Н      |
| £      | £      | £      | £      | £      | £      | £      | £      |
| 108.15 | 126.17 | 144.20 | 162.22 | 198.27 | 234.32 | 270.37 | 324.44 |

## **Lancashire Combined Fire Authority**

Band	Band						
Α	В	С	D	E	F	G	Н
£	£	£	£	£	£	£	£
43.67	50.94	58.22	65.50	80.06	94.61	109.17	131.00

5. That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2016/17 for each part of its area and for each of the categories of dwellings.

Total Council Tax for the each part of the Council's Area:

#### Valuation Bands

Valuation Ballas										
Council Tax Schedule	Band									
	Α	В	С	D	E	F	G	Н		
	£	£	£	£	£	£	£	£		
Fylde Borough Council	99.25	115.79	132.33	148.87	181.95	215.03	248.12	297.74		
Lancashire County Council	783.24	913.78	1,044.32	1,174.86	1,435.94	1,697.02	1,958.10	2,349.72		
Lancashire Police & Crime Commissioner	108.15	126.17	144.20	162.22	198.27	234.32	270.37	324.44		
Lancashire Combined Fire Authority	43.67	50.94	58.22	65.50	80.06	94.61	109.17	131.00		
Sub - Total	1,034.31	1,206.68	1,379.07	1,551.45	1,896.22	2,240.98	2,585.76	3,102.90		
Parish/Town Councils & Special Expenses										
Bryning-with-Warton	1,082.23	1,262.59	1,442.97	1,623.34	1,984.09	2,344.83	2,705.57	3,246.68		
Elswick	1,078.21	1,257.90	1,437.61	1,617.31	1,976.72	2,336.12	2,695.52	3,234.62		
Freckleton	1,068.93	1,247.07	1,425.23	1,603.38	1,959.69	2,315.99	2,672.31	3,206.76		
Greenhalgh-with-Thistleton	1,051.85	1,227.15	1,402.46	1,577.77	1,928.39	2,279.00	2,629.62	3,155.54		
Kirkham	1,089.74	1,271.35	1,452.98	1,634.60	1,997.85	2,361.09	2,724.34	3,269.20		
Little Eccleston-with-Larbreck	1,060.58	1,237.33	1,414.10	1,590.86	1,944.39	2,297.91	2,651.44	3,181.72		
Medlar-with-Wesham	1,065.25	1,242.77	1,420.32	1,597.86	1,952.95	2,308.02	2,663.11	3,195.72		
Newton-with-Clifton	1,068.03	1,246.02	1,424.03	1,602.03	1,958.04	2,314.04	2,670.06	3,204.06		
Ribby-with Wrea	1,075.93	1,255.24	1,434.57	1,613.89	1,972.54	2,331.18	2,689.82	3,227.78		
Singleton	1,062.57	1,239.66	1,416.76	1,593.85	1,948.04	2,302.23	2,656.42	3,187.70		
Staining	1,083.87	1,264.51	1,445.16	1,625.80	1,987.09	2,348.38	2,709.67	3,251.60		
St Annes including special expenses	1,092.97	1,275.11	1,457.28	1,639.44	2,003.77	2,368.08	2,732.41	3,278.88		
Treales, Roseacre & Wharles	1,066.05	1,243.71	1,421.39	1,599.06	1,954.41	2,309.75	2,665.11	3,198.12		
Weeton-with-Preese	1,069.39	1,247.60	1,425.84	1,604.07	1,960.54	2,316.99	2,673.46	3,208.14		
Westby-with-Plumpton	1,043.81	1,217.77	1,391.74	1,565.71	1,913.65	2,261.58	2,609.52	3,131.42		
Lytham	1,080.87	1,261.00	1,441.15	1,621.29	1,981.58	2,341.86	2,702.16	3,242.58		

6. In accordance with Section 52ZB (and associated relevant provisions) of the Local Government Finance Act 1992 the Council determines that the basic amount of Council Tax for the financial year 2016/17 is not excessive.

As the billing authority, the Council has not been notified by a major precepting authority that its relevant basic amount of Council Tax for 2016/17 is excessive and that the billing authority is not required to hold a referendum in accordance with Section 52ZK Local Government Finance Act 1992.

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