



Fylde Council

## **Statement of Community Involvement (SCI)**

March 2020

## Contact Information

Planning Services  
Fylde Borough Council  
Town Hall  
St Annes Road West  
Lytham St Annes  
Lancashire FY8 1LW

Tel: 01253 658418

Email: [planningpolicy@fylde.gov.uk](mailto:planningpolicy@fylde.gov.uk)

Website:

<https://new.fylde.gov.uk/resident/planning/planning-policy-local-plan/>

## Disclaimer

The factual information contained in this Statement of Community Involvement is believed to be correct at the time of survey or publication and care has been taken to ensure accuracy. However, neither Fylde Council nor any of its officers give any guarantee, warranty or representation in respect of any information contained within.

# TABLE OF CONTENTS

1. WHAT IS A STATEMENT OF COMMUNITY INVOLVEMENT (SCI)?	4
2. FYLDE'S APPROACH TO COMMUNITY INVOLVEMENT IN PLANNING	5-7
<b>PART 1 – PLANNING POLICY</b>	
3. LOCAL PLAN REVIEW CONSULTATIONS	8-10
4. SUPPLEMENTARY PLANNING DOCUMENT CONSULTATIONS	11-13
5. NEIGHBOURHOOD PLANNING CONSULTATIONS	14-20
6. COMMUNITY INFRASTRUCTURE LEVY (CIL)CONSULTATIONS	21-23
<b>PART 2 – DEVELOPMENT MANAGEMENT</b>	
7. WHAT IS DEVELOPMENT MANAGEMENT?	24
8. PRE-APPLICATION CONSULTATIONS	25-27
9. PLANNING APPLICATION CONSULTATIONS	28-30
10. DETERMINING PLANNING APPLICATIONS	31-32
11. PLANNING APPEALS	33-34
APPENDIX A – FURTHER SOURCES OF INFORMATION	35-36
APPENDIX B – FYLDE COUNCIL CUSTOMER SERVICE CHARTER	37

# 1. WHAT IS A STATEMENT OF COMMUNITY INVOLVEMENT (SCI)?

## What is a SCI?

1.1 Under Section 18 (Part 2) of the Planning and Compulsory Purchase Act 2004 local planning authorities are required to prepare a 'Statement of Community Involvement' (SCI). The SCI sets out what consultation will take place with the community with regard to planning policy documents and planning applications. An SCI states who the Council will consult with, when and how.

1.2 The SCI provides clarity on the extent of community involvement in the planning system and sets out clear consultation procedures and standards that the Council will follow when undertaking consultations.

## Why is Fylde Council Producing a New SCI?

1.3 Fylde Council's existing SCI was adopted in September 2011. It was updated in 2015. Since 2015 there have been alterations to the planning system including the publication of the revised National Planning Policy Framework 2019 (NPPF19). The *Neighbourhood Planning Act 2017* has introduced a requirement on Local Planning Authorities (LPAs) to include within their SCIs their policies for giving advice or assistance on making and modifying neighbourhood development plans and on making neighbourhood development orders. Additionally, The Town and Country Planning (Local Planning) (England) (Amendment) Regulations 2017 amended section 10A to include a duty on LPAs to review their SCIs every five years.

## Scope of SCI

1.4 Fylde is a two tier authority with Fylde Council responsible for most planning functions however Lancashire County Council has responsibility for planning in regards to Highways and Minerals. This SCI only relates to planning functions that Fylde Council undertakes as Lancashire County Council planning functions are covered by their own SCI.

## When will Fylde Council Produce its Next SCI?

1.5 It is a legal requirement for LPAs to review their SCI every five years. Additionally, Fylde Council will consider updating or replacing the SCI if there are any significant changes to the planning system.

## 2. FYLDE'S APPROACH TO COMMUNITY INVOLVEMENT IN PLANNING

### Corporate Community Engagement

2.1 Fylde Council is committed to engaging with the community as part of its improvement programme, Fylde Council welcomes the contributions of the community to help improve customer experience and service delivery. As part of Fylde Council's Customer Service Charter the Council is committed to excellent customer service. See Appendix B for details.

2.2 The consultation principles and methods contained within this SCI are aligned with wider corporate objectives contained within the emerging Fylde Council Corporate Plan 2020-2024.

### Planning Policy

2.3 As part of involving the community in planning policy documents, Fylde Council will maintain an up to date consultation database so that anyone that wishes to be informed of the progress of the local plan or any other planning documents is directly consulted when a document goes out for consultation. Anyone wishing to be added to the database can do so by emailing: [planningpolicy@fylde.gov.uk](mailto:planningpolicy@fylde.gov.uk). The database is managed and maintained in line with the General Data Protection Regulations.

2.4 In addition to the wider community, elected councillors and parish councils have extensive local knowledge and provide a link with the community. They will be fully informed and consulted when producing planning policy documents. Further information on how the council will work with the community on planning policy documents - is set out in Part 1 of this SCI.

2.5 All comments submitted during planning policy consultations will be acknowledged. Following planning policy consultations, a consultation summary will be produced which will summarise the key points made and provide a response to the issues raised. This will be published on the council's website:

<https://new.fylde.gov.uk/resident/planning/planning-policy-local-plan/>

### Planning Applications

2.6 As part of involving the community in planning applications, Fylde Council will ensure there is appropriate publicity for planning applications to facilitate community

involvement in planning. Further information on how the council will work with the community on planning applications - i.e. Development Management - is set out in Part 2 of this SCI.

Anyone wishing to comment on a planning application can email the following address:  
[planning@fylde.gov.uk](mailto:planning@fylde.gov.uk)

2.7 In addition to the wider community, elected councillors and parish councils will be fully informed and consulted when determining planning applications. Elected members will have a direct involvement in major planning applications through the Planning Committee.

More information on planning applications is available at the following webpage:  
<https://new.fylde.gov.uk/resident/planning/>

### **Duty to Cooperate**

2.8 As part of the legal Duty to Cooperate, neighbouring councils and other relevant organisations must work together across boundaries on strategic planning issues that affect them all. In accordance with the Town and Country Planning (Local Planning) (England) Regulations 2012, Fylde Council will work together on strategic planning issues with the following organisations.

Duty to Cooperate bodies:

- Blackpool Council (as a neighbouring authority)
- Lancashire County Council (LCC)
- Preston Borough Council (as a neighbouring authority)
- South Ribble Council (as a neighbouring authority)
- West Lancashire Council (as a neighbouring authority)
- Wyre Borough Council (as a neighbouring authority)
- Civil Aviation Authority
- Environment Agency (EA)
- Fylde and Wyre Clinical Commissioning Group
- Highways England
- Historic England
- Homes and Communities Agency
- Lancashire Local Enterprise Partnership
- Local Nature Partnership
- Marine Management Organisation
- The National Health Service Commissioning Board (NHS England)
- Natural England (NE)
- The Office of Rail regulation

2.9 As part of plan preparation Local Planning Authorities are required to produce a Statement of Common Ground with all of the Neighbouring Planning Authorities. A Statement of Common Ground is a record of the process of planning for strategic cross-boundary



matters. Where relevant, the Council will produce a Statement of Common Ground with the Neighbouring Planning Authorities acknowledged in the list above.

## Consultation Bodies

2.10 In addition to Duty to Cooperate organisations Fylde Council is required to consult specific consultation bodies, general consultation bodies and other consultees including the community, business and third sector groups during planning policy consultations. A list of organisations is provided below.

Specific Consultation Bodies	General Consultation Bodies
<b>Adjoining Local Authorities</b> <b>Lancashire County Council</b> <b>All parish councils within and adjoining the boundary of Fylde Borough Council</b> <b>Lancashire Constabulary</b> <b>The Coal Authority</b> <b>The Environment Agency</b> <b>English Heritage</b> <b>Natural England</b> <b>The Secretary of State for Transport</b> <b>Electronic Communications Operators</b> <b>Telephone Operators</b> <b>Electricity Operators</b> <b>Cumbria and Lancashire Primary Care Trust</b> <b>Gas Undertaker</b> <b>Sewage Undertaker</b> <b>Water Undertaker</b> <b>The Homes and Communities Agency</b> <b>Marine Management Organisation</b> <b>Network Rail</b> <b>Highways England</b> <b>Clinical Commissioning Groups</b> <b>The Homes and Communities Agency</b> <b>Electricity and Gas Companies</b> <b>Lancashire Constabulary</b>	<b>Voluntary Bodies</b> <b>Ethnic/Racial/National Groups</b> <b>Religious Groups and Churches</b> <b>Disabled Groups</b> <b>Local Businesses</b> <b>Business Support Agencies</b>
	<b>Other Consultees</b> <b>Health Agencies</b> <b>Learning Agencies</b> <b>Schools</b> <b>Transport Bodies and Groups</b> <b>Sports Clubs/Bodies</b> <b>Recreation Bodies</b> <b>Infrastructure and Service Providers</b> <b>Design/Townscape/Urban</b> <b>Conservation Bodies</b> <b>Nature Conservation/ Countryside Bodies</b> <b>Environmental Groups</b> <b>Planning Consultants and Agents</b> <b>The Development Industry</b> <b>Other miscellaneous bodies</b>

## Resources

2.11 Fylde Council will make sufficient resources available in order to meet its statutory responsibilities and the procedures and standards contained within this SCI.

## PART 1-PLANNING POLICY

# 3. LOCAL PLAN REVIEW CONSULTATIONS

### What is a Local Plan?

3.1 A Local Plan is the main planning policy document produced at the Local Authority level. It contains policies to guide the development of the area and includes allocations that set out areas for proposed development that will take place within a 15 year period. A Local Plan should plan positively to meet the areas needs for housing and economic development and deliver sustainable development.

A Local Plan must accord with national planning policy and is defined by the National Planning Policy Framework as:

*“The plan for the future development of the local area, drawn up by the local planning authority in consultation with the community.”*

### The Fylde Local Plan to 2032 (The Local Plan)

3.2 The Local Plan is the main policy document produced by the Council. Future development within Fylde will be guided by the plans and policies within the Local Plan, which runs from 1 April 2011 to 31<sup>st</sup> March 2032. The Local Plan was adopted by the Council on the 22<sup>nd</sup> October 2018. It forms part of the Development Plan for the Borough (along with any ‘made’ Neighbourhood Plans). Planning applications must be determined in accordance with the Development Plan unless other material considerations indicate otherwise.



## Why is the Local Plan being Reviewed?

3.3 The Local Plan was adopted in October 2018. It is a requirement by law to review the Plan every 5 years to ensure the Local Plan is up to date and reflects the changing needs of the area.

3.4 The Council are however, undertaking a Partial Review of the Fylde Local Plan to 2032. The Partial Review will address the two objectives of revising plans to reflect policy changes that the publication of the 2019 National Planning Policy Framework (NPPF19) has made and examining the issue of Wyre's unmet housing need which was a commitment in the Fylde Local Plan to 2032 and a precondition of the Inspector finding the Local Plan sound. The timetable for the Partial Review is set out in the Local Development Framework: <https://new.fylde.gov.uk/resident/planning/planning-policy-local-plan/local-development-scheme/>

## Local Plan Production Stages

3.5 A summary of the key consultation stages for any Local Plan review (whether partial or full) along with the consultation methods that will be used are provided below:

Local Plan Stage	Consultation Duration	Consultation Methods
<b>Preparation of a Local Plan (Regulation 18)</b>	Minimum of 6 weeks (excluding Bank Holidays)	It is anticipated that the following consultation methods will be used at all of these stages: <ul style="list-style-type: none"> <li>• Written/email consultations with the 'specific', 'general' and 'other' consultation bodies, including where relevant, individuals and organisations who have expressed a wish to be consulted;</li> </ul>
<b>Publication of a Local Plan (Regulation 19/20)</b>	Minimum of six weeks (excluding Bank Holidays)	<ul style="list-style-type: none"> <li>• Presentation to and discussion of the document with councillors;</li> <li>• Making the consultation document available on the council's website, hard copies available at the Council offices, public libraries and other appropriate deposit points;</li> </ul>

		<ul style="list-style-type: none"> <li>• Inviting representations on the document through press advertisements, press releases and a prominent invitation on the Council's website;</li> <li>• Invitations to meet with any individual who cannot read, or who has communication difficulties, if they feel that their concerns cannot adequately be conveyed in writing;</li> </ul>
--	--	--

3.6 Following the stages above, all representations received will be acknowledged and considered. Responses will be summarised and similar responses may be grouped together. The Council's responses to the comments made will be presented at Planning Committee. Comments will be published in accordance with General Data Protection Regulations. Responses received at Regulation 19 stage will be submitted to the Secretary of State together with the Local Plan and other submission documents. The submission documents, and the representations received will be considered at an independent examination. The Council will notify consultation bodies and those who have requested to be notified at this stage.

3.7 In addition to the above Fylde Council will provide details of the progress of the Local Plan on its website at the following address:

<https://new.fylde.gov.uk/resident/planning/planning-policy-local-plan/adopted-local-plan-to-2032/>

# 4. SUPPLEMENTARY PLANNING DOCUMENT CONSULTATIONS

## What are Supplementary Planning Documents?

4.1 Supplementary Planning Documents (SPD'S) are documents that expand upon the level of detail provided in the Local Plan and provide more detailed guidance on particular issues. Supplementary Planning Documents are defined by the National Planning Policy Framework (NPPF) as: *"Documents which add further detail to the policies in the Development Plan. They can be used to provide further guidance for development on specific sites, or on particular issues, such as design..."*

## Supplementary Planning Document Stages

4.2 Supplementary Planning Documents (SPD's) also form part of the Development Plan and can be used as a material consideration in planning decisions.

The key stages in the production of an SPD are listed below:



4.3 A summary of the key consultation stages in the production of Supplementary Planning Documents along with the consultation methods that will be used are provided below. Not all consultation methods will be used at the same time, as they will be dependent on the document being produced. The Council will consider the benefits of all consultation methods prior to the consultation period. All representations received will be acknowledged and considered. Responses will be summarised and similar responses may be grouped together. The Council's responses to the comments made will be presented at Planning Committee and comments will be published in accordance with General Data Protection Regulations.

SPD Stage	Consultation Duration	Consultation Methods
<b>Stage 1: Identifying Issues</b>	N/A	Engagement with local communities and relevant stakeholders to discuss issues proposed to be contained in the draft document and the development of policies.
<b>Stage 2: Draft SPD Consultation Regulation 12-13</b>	Between four-six weeks	<p>It is anticipated that the following consultation methods will be used at all of these stages:</p> <ul style="list-style-type: none"> <li>• The Council will assess the main issues arising from the consultation undertaken at stage 1 and will prepare a consultation statement setting out how each of these concerns has been addressed</li> <li>• Written/email consultations with the 'specific', 'general' and 'other' consultation bodies, including where relevant, individuals and organisations who have expressed a wish to be consulted;</li> <li>• If a sustainability appraisal report is required, the Council will also consult on this report at this stage. The Council will undertake a screening exercise to determine if a strategic environmental assessment is required</li> <li>• Presentation and discussion of the document with councillors;</li> <li>• Making the consultation document available on the council's website, and hard copies available at the Council offices, and other appropriate deposit points;</li> <li>• Inviting representation on the document through press advertisements, press releases and a prominent invitation on the Council's website;</li> </ul>

<b>Stage 3 Adoption (Regulation 14)</b>		<ul style="list-style-type: none"><li>• Invitations to meet with any individual who cannot read, or who has communication difficulties, if they feel that their concerns cannot adequately be conveyed in writing;</li><li>• The Council will consider comments that have been made to the Stage 2 Draft Consultation and any sustainability assessment (if required) and make any appropriate changes</li><li>• The SPD will be published alongside a Consultation Statement and an Adoption Statement.</li></ul>
---	--	--

4.4 Information on Supplementary Planning Documents can be found on the Council's website at: <https://new.fylde.gov.uk/supplementary-planning-guidance/>

# 5. NEIGHBOURHOOD PLANNING CONSULTATIONS

## What is Neighbourhood Planning?

5.1 Neighbourhood planning gives local communities the power to shape the development and growth of their local area.

5.2 Neighbourhood planning gives communities the power to:

- make a Neighbourhood Development Plan;
- make a Neighbourhood Development Order;
- make a Community Right to Build Order

## What is a Neighbourhood Plan?

5.3 The first stage in the neighbourhood planning process involves the designation of a Neighbourhood Area. An application must be made by a parish/town council or a prospective Neighbourhood Forum (or community organisation in the case of a Community Right to Build Order) to the local planning authority for a Neighbourhood Area to be designated. As shown on the diagrams on page 15 and 18, in non-parish areas, a Neighbourhood Forum must be established (regulations 8, 9 and 10) before work commences on the Neighbourhood Development Plan.

5.4 Following independent examination of the Neighbourhood Development Plan, the Independent Examiner can recommend the plan to progress to Referendum stage in which the community in the area vote on whether to accept the Neighbourhood Development Plan. The Referendum may also include the wider community in the adjoining areas. When a Neighbourhood Development Plan has come into legal force after a Referendum (i.e. a made Neighbourhood Development Plan), it forms part of the Development Plan (along with an adopted Local Plan).

5.5 The NPPF states that planning applications should be determined “in accordance with the development plan unless other material considerations indicate otherwise.”

5.6 The support that Fylde Council will provide in the neighbourhood planning process is set out through the following webpage:

<https://new.fylde.gov.uk/resident/planning/planning-policy-local-plan/neighbourhood-planning/>

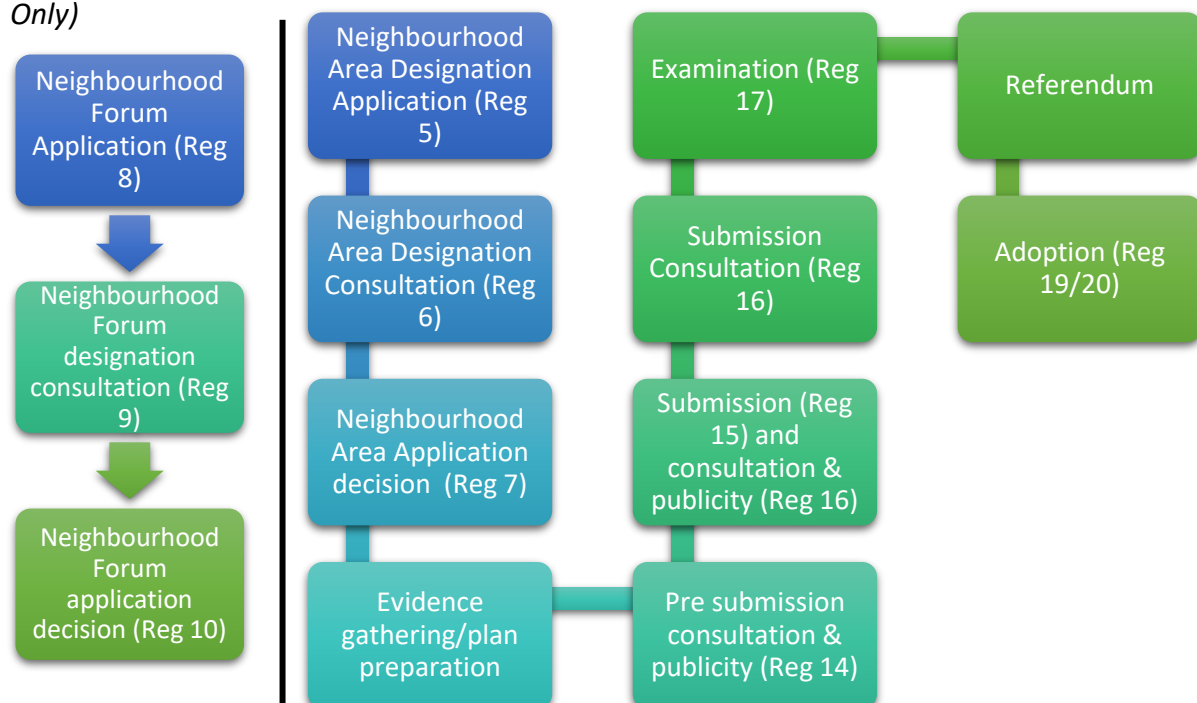


## Neighbourhood Development Plan Stages

5.7 A Neighbourhood Development Plan is a planning policy document produced at the neighbourhood level. A Neighbourhood Development Plan sets out policies for the area in question and can be used to influence the shape and form of development that will take place in the area. A Neighbourhood Development Plan is defined by the NPPF as: “A plan prepared by a Parish Council or Neighbourhood Forum for a designated neighbourhood area” (Annex 2 NPPF). A Neighbourhood Development Plan establishes general planning policies for the development and use of land in a neighbourhood area. The plan can be detailed or general, depending what the local community want.

5.8 The key stages in the production of a Neighbourhood Development Plan are taken from The Neighbourhood Planning (General) Regulations 2012 and are listed below.

(Non- Parish Areas  
Only)



5.9 The responsibility for producing a Neighbourhood Development Plan rests with the qualifying body (parish/town council or designated neighbourhood forum). However, there are certain requirements which a Local Planning Authority (LPA) must undertake under The Neighbourhood Planning (General) Regulations 2012 and The Neighbourhood Planning (Referendum) Regulations 2012. A summary of the key consultations undertaken by the Local Planning Authority in the production of a Neighbourhood Development Plan along with the anticipated consultation methods are provided below:

Neighbourhood Plan Stage	The Neighbourhood Planning (General) Regulations 2012)	Consultation Duration	Consultation Methods
Neighbourhood Area Designation consultation	(Reg 6)	Minimum of six weeks	<p>It is anticipated that the following consultation methods will be used at all of these stages:</p> <ul style="list-style-type: none"> <li>• Written/email consultations with relevant consultation bodies, (in accordance with Schedule 1 of the Neighbourhood Planning Regulations 2012) including individuals and organisations who have expressed a wish to be consulted;</li> <li>• Making the consultation document available on the Council's website and hard copies available at the Council offices, and other appropriate deposit points;</li> <li>• Inviting representations on the document through press advertisements and a prominent invitation on the Council's website;</li> <li>• Invitations to meet with any individual who cannot read, or who has communication difficulties, if they feel that their concerns cannot adequately be conveyed in writing;</li> <li>• Displaying site notices at prominent locations throughout the Neighbourhood Area.</li> </ul>
Neighbourhood Forum Designation consultation	(Reg 9)		
Submission Consultation & Publicity of a plan proposal	(Reg 16)		

- Note that Regulation 14 (Pre-submission consultation and publicity) is carried out by the parish/town council or neighbourhood forum.
- In addition, Fylde Council will publish any decision notices/Examiners reports on its website and in such other manner as it considers likely to bring it to the attention of

those who live and work or carry on business in the area once a decision has been made. (Regulations 7/10/19/20)

- In addition to the above, Fylde Council will provide details of the progress of each Neighbourhood Development Plan (including details of Examination or Referendum arrangements) on its website at the following address:  
<https://new.fylde.gov.uk/resident/planning/planning-policy-local-plan/neighbourhood-planning/>

## Neighbourhood Development Order

5.10 A Neighbourhood Development Order is defined in the NPPF as:

*“An Order made by a local planning authority (under the Town and Country Planning Act 1990) through which Parish Councils and neighbourhood forums can grant planning permission for a specific development proposal or classes of development.”*

A Neighbourhood Development Order (NDO) can grant planning permission for specific types of developments in a specific neighbourhood area. A Neighbourhood Development Order can therefore:

- Apply to a specific site, sites, or wider geographical area;
- Grant planning permission for a certain type or types of development;
- Grant planning permission outright or subject to conditions.

5.11 Once established, there would be no need for anyone to apply to the local planning authority for planning permission if it is for the type of development covered by the order. Neighbourhood Development Orders can therefore speed up the process of development in certain areas, however a Neighbourhood Development Order must meet any legal requirements and be in general conformity with national and local planning policy.

## Community Right to Build Order

5.12 A Community Right to Build Order is defined in the NPPF as:

*“An Order made by the local planning authority (under the Town and Country Planning Act 1990) that grants planning permission for a site-specific development proposal or classes of development.”*

5.13 A Community Right to Build Order (CRTBO) is a type of Neighbourhood Development Order with the slight difference that any community organisation, made up of individuals who live or work in the area for which the organisation is established, (not just a parish/town council or neighbourhood forum) can produce the order.

5.14 To be eligible to produce a Community Right to Build Order, the community organisation has to meet minimum conditions, this means the community organisation must be a

corporate body and meet minimum membership requirements as set out in Regulation 13 of The Neighbourhood Planning (Regulations) 2012.

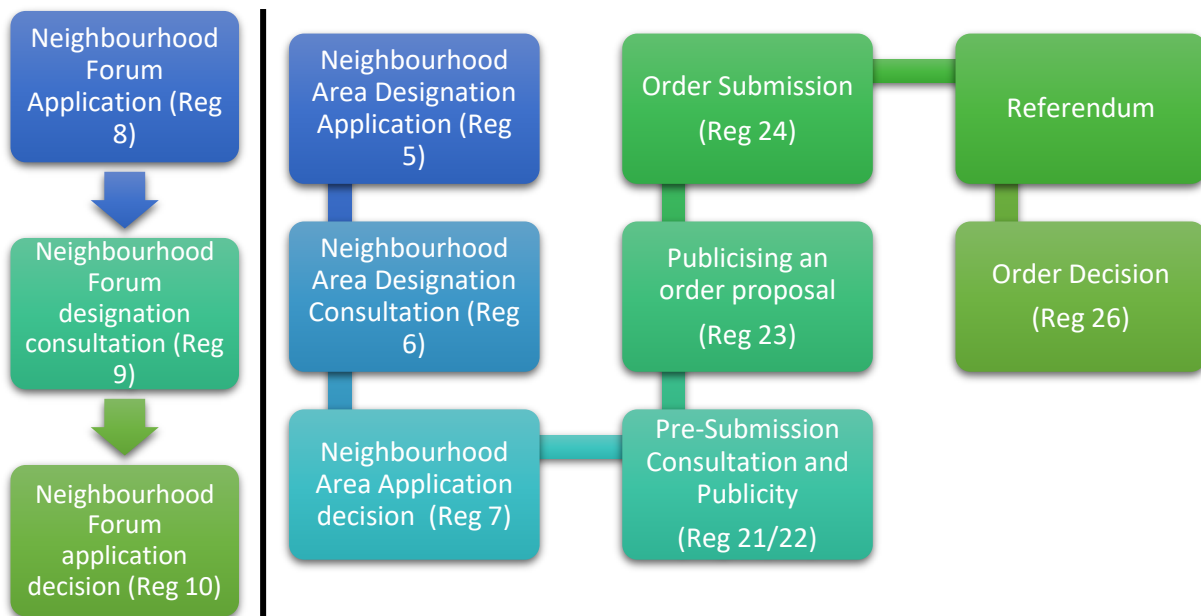
5.15 A Community Right to Build Order can grant planning permission for small-scale, community-led developments for community benefit on a specific site or sites in a Neighbourhood Area without going through the normal planning application process, providing it complies with the Order. Developments could include things like housing, community facilities, playgrounds or business and enterprise hubs. Any profit generated by the project or development stays within the community to be used for the community's benefit.

5.16 Community Right to Build Orders, in a similar manner to Neighbourhood Plans and Neighbourhood Development Orders, must be subject to an independent examination, and then be approved by the community in a referendum, before they can come into force.

### Neighbourhood Development Order/Community Right to Build Order Stages

5.17 The key stages in the production of a Neighbourhood Development Order/Community Right to Build Order are taken from The Neighbourhood Planning (General) Regulations 2012 and are listed below.

#### *Non-Parish Areas only*



5.18 The responsibility to produce a Neighbourhood Development Order/Community Right to Build Order is with the qualifying body (parish council/ neighbourhood forum/community group). However, there are certain requirements which a Local Planning Authority must undertake under the Neighbourhood Planning (General) Regulations 2012). A summary of the key consultations undertaken by the Local Planning Authority in the production of a

Neighbourhood Development Order/Community Right to Build Order along with the anticipated consultation methods are provided below:

Neighbourhood Development Order/Community Right to Build Order Stage	The Neighbourhood Planning (General) Regulations 2012)	Consultation Duration	Consultation Methods
Neighbourhood Area Designation consultation	(Reg 6)	Minimum of six weeks	<p>It is anticipated that the following consultation methods will be used at all of these stages:</p> <ul style="list-style-type: none"> <li>• Written/email consultations with relevant consultation bodies, including individuals and organisations who have expressed a wish to be consulted;</li> <li>• Making the consultation document available on the Council's website and hard copies available at the Council offices, and other appropriate deposit points;</li> <li>• Inviting representation on the document through press advertisements and a prominent invitation on the Council's website;</li> <li>• Invitations to meet with any individual who cannot read, or who has communication difficulties, if they feel that their concerns cannot adequately be conveyed in writing;</li> <li>• Displaying site notices at prominent locations throughout Neighbourhood Area or vicinity of the Community Right to Build Order.</li> </ul>
Neighbourhood Forum Designation consultation	(Reg 9)		
Publicising an order proposal	(Reg 23)		

- Note that Regulation 21 (Pre-submission consultation and publicity) is carried out by the neighbourhood forum/parish council/community group.
- In addition, Fylde Council will publish any decision notices/Examiners reports on its website and in such other manner as it considers likely to bring to the attention of

those who live and work or carry on business in the area once a decision has been made (Regulations 25/26/27).

- In addition to the above, Fylde Council will provide details of the progress of each Neighbourhood Development Order /Community Right to Build Order (including details of examination or referendum arrangements) on its website at the following address:

<https://new.fylde.gov.uk/resident/planning/planning-policy-local-plan/neighbourhood-planning/>



## 6. COMMUNITY INFRASTRUCTURE LEVY (CIL) CONSULTATIONS

### Other Consultations

6.1 In addition, to the consultations listed in previous chapters, Fylde Council will consult on other documents, such as the Community Infrastructure Levy (CIL).

### Community Infrastructure Levy

6.2 The Community Infrastructure Levy (CIL) is a charge levied on development to fund the provision of infrastructure requirements.

It is defined by the Planning Practice Guidance (PPG) as: “A charge which can be levied by local authorities on new development in their area”.

6.3 Before adoption a CIL draft charging schedule is subject to examination by an independent inspector into whether:

- The charging authority (i.e. the Local Planning Authority) has complied with the legislative requirements set out in the Planning Act 2008 and the Community Infrastructure Levy Regulations as amended;
- The draft charging schedule is supported by background documents containing appropriate available evidence; and
- The proposed rate or rates are informed by and consistent with the evidence on economic viability across the charging authority’s area.

## Community Infrastructure Levy Consultation Stages

6.4 If Fylde Council decides to implement the Community Infrastructure Levy relevant organisations and individuals will be consulted in accordance with the Community Infrastructure Levy Regulations 2010 as amended by 2011, 2012, 2014 and 2019 legislation.

A summary of the key consultation stages in the production of CIL along with the consultation methods that will be used are provided below:

CIL Stage	Consultation Duration	Consultation Methods
<b>Draft Charging Schedule (Regulation 16 of The Community Infrastructure Levy Regulations 2010 - amended 2019)</b>	Minimum of four weeks	<p>It is anticipated that the following consultation methods will be used:</p> <ul style="list-style-type: none"> <li>• Written/email consultations with the 'specific', 'general' and 'other' consultation bodies, including where relevant, individuals and organisations who have expressed a wish to be consulted; <ul style="list-style-type: none"> <li>➤ Neighbouring local planning authorities;</li> <li>➤ Relevant county councils;</li> <li>➤ All parish councils;</li> <li>➤ Businesses;</li> <li>➤ Local businesses and bodies which represent the interests of local businesses;</li> <li>➤ Voluntary groups;</li> <li>➤ Members of the public.</li> </ul> </li> <li>• Making the consultation document and the relevant evidence (where practicable) available on the Council's website and hard copies available at the Council offices, and other appropriate deposit points;</li> <li>• Inviting public representation on the document through press advertisements, press releases and a prominent invitation on the Council's website;</li> </ul>

		<ul style="list-style-type: none"><li>• Invitations to meet with any individual who cannot read, or who has communication difficulties, if they feel that their concerns cannot adequately be conveyed in writing;</li></ul>
--	--	--

### **Monitoring the Community Infrastructure Levy**

6.5 Details of Community Infrastructure Levy (CIL) receipts and expenditure will be reported in subsequent Authority Monitoring Reports if and when the Community Infrastructure Levy is implemented.

## PART 2-DEVELOPMENT MANAGEMENT

# 7. WHAT IS DEVELOPMENT MANAGEMENT?

### What is Development Management?

7.1 Development Management is the process by which the local planning authority shapes, considers, determines and delivers proposals in order to facilitate the right development in the right locations.

7.2 This is largely undertaken by the determination of planning applications and other related applications. In doing this local planning authorities will work pro-actively with applicants and other stakeholders in order to facilitate high quality sustainable development.

### Determining Planning Applications

7.3 Determining planning applications is the main mechanism by which the council will deliver high quality sustainable development. A summary of the key stages in the determination of planning applications is provided below. Some types of development are not subject to planning permission (known as permitted development). For a list of what requires a planning application and for further information please see the webpages below:

<https://www.gov.uk/guidance/when-is-permission-required>

<https://www.planningportal.co.uk/info/200125/does-you-need-permission>

### Key Planning Application Stages\*

\*Also applies to related applications such as Advertisement and Listed Building Consent.



## 8. PRE-APPLICATION CONSULTATIONS

### What are Pre-Application Consultations?

8.1 Pre-application consultations are consultations held by the applicant prior to a planning application being submitted.

8.2 Pre-application consultations can be undertaken by applicants with:

- the local planning authority
- statutory and non-statutory consultees
- the community

### What are the Benefits of Pre-Application Consultations?

8.3 Pre-application consultations can:

- Identify and so address problems before an application is submitted, and this may reduce the chance of refusal of planning permission;
- Prevent abortive work, as refinements to the proposal can be made at an early stage;
- Provide an opportunity to explain proposals to the community, reducing the potential for misconceived objections; and
- Reduce the time and cost in obtaining a decision.

### Fylde Council Pre-Application Service

8.4 Applicants for planning permission are encouraged to enter into pre-application consultations with both the community and Council officers. Whilst Fylde Council does charge for pre application advice, the charges are designed to be proportionate to the development that is proposed and are relatively modest. The charges start at £50 for advice on a simple house extension raising to £1000 for the most complex major scale development and have been introduced to allow the council; to devote appropriate resources to providing this advice in a timely manner. Further details of the charges and how to submit proposals for pre-application consideration are available on the council's webpage here:

<https://new.fylde.gov.uk/resident/planning/advice/>

## Recommended pre-application consultations

8.5 A list of recommended pre application consultation measures for applicants to undertake is provided below:

Planning Application Type	Recommended Consultation Methods
<b>Major</b> (Applications of: <ul style="list-style-type: none"> <li>• 10 or more dwellings or a site area over 0.5 hectares.</li> <li>• 1000 sq.m. or more gross floorspace or exceeding 1.0 hectares.)</li> </ul>	<ul style="list-style-type: none"> <li>• Consultation with Council Planning Officers.</li> <li>• Consultation events with the local community, perhaps through the parish / town council</li> <li>• Making detailed plans available for public view.</li> <li>• Press notices/leaflets or letters to nearby residents.</li> <li>• Submission of a consultation statement detailing pre- application consultation measures as part of application.</li> <li>• Depending on the proposal undertaken, pre-application consultation will be carried out with key consultees such as Lancashire County Council as Local Highway Authority, Environment Agency or Natural England. These all have their own pre-application advice services and using these services will often help at the time of submission of an application.</li> </ul>
<b>Minor</b> (Applications of: <ul style="list-style-type: none"> <li>• Less than 10 dwellings or a site area under 0.5 hectares.</li> <li>• Other uses less than 100sqm or site area less than 1 hectare.</li> <li>• Smaller scale development such as domestic extensions and changes of use.)</li> </ul>	<ul style="list-style-type: none"> <li>• Verbal/written consultation on the proposals with adjacent neighbours.</li> </ul>
<b>Conservation/Listed Building</b> (Any application for a listed building or that falls within a conservation area.)	<ul style="list-style-type: none"> <li>• Consultation with the Council's Conservation Planning Officer.</li> </ul>



	<ul style="list-style-type: none"><li>• Consultation with local or national heritage groups appropriate to the scale of project.</li></ul>
--	--

## 9. PLANNING APPLICATION CONSULTATIONS

### Planning Application Consultations

9.1 Local planning authorities have a duty to consult the community, statutory consultees and other stakeholders before determining applications for planning permission and to consider any comments raised.

### Who will we Consult Directly?

9.2 We will consult:

- The public - including consultation with neighbouring residents and community groups. We will write to all immediate neighbours of an application and/or post a notice on site where a proposal is prominent or there are no immediate neighbours.
- Statutory consultees – we will consult all relevant statutory consultees.
- Non statutory consultees - we will consult relevant consultees likely to have an interest in a proposed development.

9.3 Details of publicity requirements for planning applications and a list of when statutory and non- statutory consultees are required to be consulted are provided in the Planning Practice Guidance - consultation and pre-decision matters webpage in tables 1 and 2.

<http://planningguidance.planningportal.gov.uk/blog/guidance/consultation-and-pre-decision-matters/>

### How to View a Planning Application and Respond

9.4 All planning applications are available to view online at the following webpage:

<http://www3.fylde.gov.uk/online-applications/>

- Terminals are also available at the Town Hall for those without internet access.

9.5 Comments on planning applications are welcome from all interested parties. Neighbours to a site are always allowed at least 21 days to consider the scheme and to make comments. The Town and Parish councils are provided with this statutory timescale also, but this can almost always be extended to allow for their regular meeting schedule. Representations can be made either via email at [planning@fylde.gov.uk](mailto:planning@fylde.gov.uk), via letter or using a link to a comment page on the website available when viewing planning applications.

9.6 Representations can only be taken into account that deal with planning matters, all representations received will be open to public view (on request) and cannot remain confidential. Representations made during the consultation will be summarised in the officer's report which will state how the issues raised have been addressed in reaching the final recommendation.

9.7 In circumstances where a development proposal is subject to significant changes during its determination Fylde Council will undertake further consultation on these with neighbours, parish and town councils and other consultees as appropriate. Where a change is only minor or addresses concerns raised no such consultation will be undertaken.

## Planning Application Consultation Methods

9.8 A list of consultation methods the Council will use when consulting on planning applications is presented below.

<b>Neighbour notification</b>	<p>We will always write a letter to the occupiers of any property that shares a common boundary with the application site or property, which could be directly affected by the proposal, informing them of what the application is for and inviting them to view the plans and comment.</p> <p>Where a development has the potential for wider implications we will write to a wider range of neighbouring properties.</p>
-------------------------------	--

<b>Site Notice</b>	<ul style="list-style-type: none"> <li>• Major development (10 or more dwellings or development creating 1000 square metres of floor space or more)</li> <li>• Applications subject to Environmental Impact Assessment</li> <li>• Applications, which if approved, would be a departure from the development plan</li> <li>• Applications affecting public rights of way</li> <li>• Development affecting Listed Buildings, or their setting</li> <li>• Development affecting the setting of a Conservation Area</li> <li>• If the proposal is likely to affect people in a larger area than just neighbouring properties</li> <li>• Where there is open land, such as agricultural land, next to the application site</li> </ul>
<b>Advertisement in Local Press</b>	<ul style="list-style-type: none"> <li>• Major development (10 or more dwellings or development creating 1000 square metres of floor space or more)</li> <li>• Application subject to Environmental Impact Assessment</li> <li>• Applications, which if approved, would be a departure from the development plan</li> <li>• Applications affecting public rights of way</li> <li>• Development affecting Listed Buildings, or their setting</li> <li>• Development affecting Conservation Areas</li> </ul>
<b>Weekly Lists</b>	<ul style="list-style-type: none"> <li>• A weekly list of applications received and decisions made is produced</li> <li>• The weekly list will be sent to local interest groups who have expressed an interest in receiving details</li> <li>• The weekly list will be available on the Council's website</li> </ul>
<b>Website</b>	<ul style="list-style-type: none"> <li>• All applications, supporting documents and other relevant details are available online via the following webpage. <a href="http://www3.fylde.gov.uk/online-applications/">http://www3.fylde.gov.uk/online-applications/</a></li> <li>• It is possible to search by application number, address and set up registrations to be alerted to applications in your area.</li> </ul>

# 10. DETERMINING PLANNING APPLICATIONS

## Fylde Council's Scheme of Delegation

10.1 Under Fylde Council's scheme of delegation minor or uncontroversial applications will normally be determined by officers under powers delegated by the Council to the Director of Development Services.

10.2 Conversely major or controversial applications will normally be determined by the Planning Committee.

10.3 More information on the Council's scheme of delegation for planning applications is available in the Council's constitution at the following webpage:

<https://fylde.cmis.uk.com/fylde/DocumentsandInformation.aspx>

## Planning Committee

10.4 Major or controversial planning applications will normally be determined by the Planning Committee which is a committee composed of 12 elected members who usually meet once a month to make decisions on planning applications.

10.5 Members of the public are able to make verbal representation about a planning application, and where verbal objections are to be raised the applicant has a right to respond. In addition, applicants have a right to address the Planning Committee if officers have recommended refusal of their application. In order to ensure the workload of the Planning Committee is processed efficiently speakers are limited to three minutes with comments limited to material planning considerations.

10.6 Interested parties wishing to speak at Planning Committee must register before 12:00 on the Monday before the Planning Committee meets or by 4:30pm on Friday before if the Monday is a bank holiday. This can be done by email to [democracy@fylde.gov.uk](mailto:democracy@fylde.gov.uk).

The agenda and minutes of Planning Committee meetings are available at the weblink below:

[https://fylde.cmis.uk.com/fylde/Committees/tabid/62/ctl/ViewCMIS\\_CommitteeDetails/mid/381/id/20/Default.aspx](https://fylde.cmis.uk.com/fylde/Committees/tabid/62/ctl/ViewCMIS_CommitteeDetails/mid/381/id/20/Default.aspx)

## Planning Decision Considerations

10.7 Consultation responses will be taken into account when determining planning applications, however decisions on planning applications must be made in accordance with the development plan unless material

considerations dictate otherwise. Public opposition or support by itself is not a valid reason to refuse or approve a planning application.

10.8 A list of some of the most common material considerations that will be taken into account when deciding planning applications are presented below.

- Conformity with local planning policies/national guidance;
- Loss of outlook (but not loss of a view);
- Loss of privacy/overlooking;
- Loss of daylight or sunlight/overshadowing;
- Highways issues: highways safety, vehicular access, increased traffic generation from the proposed use;
- Noise or light pollution resulting from the proposed use;
- Visual appearance, design and quality of materials;
- Effect on character of a Listed Building/Conservation Area;
- Nature conservation; and
- Potential flood risk.

### **Planning Decision Time Limits**

10.9 The statutory time limits to determine planning applications are usually 13 weeks for applications for major development (unless an application is subject to an Environmental Impact Assessment, in which case a 16 week limit applies) and eight weeks for all other types of development.

### **Notification of Decision**

10.10 The Planning Service undertakes as much of its communications electronically as is possible to reduce the printing and postage costs to the council. The Decision Notice on a planning application will be emailed to applicants (or their agent if one is employed) immediately that the decision has been made. This sets out the decision with conditions if it is approved, or the reasons for a refusal. The Council's website has an "Applications On-line" service that allows the details of planning applications to be viewed, including planning decisions. If the decision is made by the Planning Committee, then the decision is also published in the minutes on the Council's website, although is generally delayed by a day to allow the minutes of the meeting to be collated.



# 11. PLANNING APPEALS

## Planning Appeals

11.1 An applicant for planning permission may decide to appeal against the local authority's decision if they feel the decision made is unreasonable or if a decision has not been made within the set time period. Appeals are determined by the Planning Inspectorate, or in cases of significant national importance (when an appeal is recovered) by the Secretary of State.

## Applicants Right to Appeal

11.2 Applicants have the right to appeal to the Secretary of State against a number of planning decisions made by the Council, including:

- Refusal of planning permission;
- Imposition of condition(s);
- Failure to determine an application within the time allowed;
- The serving of an enforcement notice; and
- Refusal to permit removal or works affecting trees covered by Tree Preservation Orders.

## Time Limits

11.3 There are strict time limits to appeal, and it is critical that these are complied with. An appeal against a refused householder or minor commercial application must be made within 12 weeks of the Council's decision. Advertisement appeals must be made within eight weeks and all other appeals within six months.

The government has produced a detailed guide on the appeal process which is available to download here:

<https://www.gov.uk/government/publications/planning-appeals-procedural-guide>

## Notification

11.4 If an appeal is submitted, the Council will notify any interested parties of the appeal, including those who made representations before the application was determined. These representations will be sent to the Planning Inspectorate and appellant and will be considered by the Inspector when determining the appeal.

11.5 Interested parties will also be informed that any further written representations should be sent to the Planning Inspectorate within five weeks of the start date of the appeal. It should be noted that interested persons will not have the opportunity to make representations on a householder appeal due to the 'fast track' appeal process. In this instance, representations received during the planning application consultation process only will be considered by the Inspector.

11.6 Planning Appeals are determined by one of three methods:

- Written Representations - these are determined by an exchange of written statements and where necessary, a site visit by an Inspector from the Planning Inspectorate;
- Hearing – these are less formal than an inquiry, centred around a discussion between the appellant and the Council about the merits of the case and are chaired by an appointed Inspector from the Planning Inspectorate; and
- Inquiry – these are more formal in their set up, again the appointed Inspector from the Planning Inspectorate will chair the inquiry which could last a number of days/weeks and are often used for more major cases.

11.7 The Inspector will make a decision to dismiss or allow the appeal or send a report to the Secretary of State. A copy of the decision notice will be sent to the appellant, the Council and any interested person who has requested a copy. It will also be available to view on the Planning Inspectorate's website at <https://acp.planninginspectorate.gov.uk/>

# APPENDIX A: FURTHER SOURCES OF INFORMATION

## Legislation

- The Planning and Compulsory Purchase Act 2004  
<http://www.legislation.gov.uk/ukpga/2004/5/contents>
- The Town and Country Planning (Local Planning) (England) Regulations 2012  
<http://www.legislation.gov.uk/uksi/2012/767/contents/made>
- Neighbourhood Planning (General) Regulations 2012  
[http://www.legislation.gov.uk/uksi/2012/637/pdfs/uksi\\_20120637\\_en.pdf](http://www.legislation.gov.uk/uksi/2012/637/pdfs/uksi_20120637_en.pdf)
- The Town and Country Planning (Development Management Procedure) (England) Order 2015 <http://www.legislation.gov.uk/uksi/2015/595/contents/made>

## National Policy/Guidance

- National Planning Policy Framework  
<https://www.gov.uk/government/publications/national-planning-policy-framework--2>
- Planning Practice Guidance  
<https://www.gov.uk/government/collections/planning-practice-guidance>
- Plain English Guide to the Planning System  
<https://www.gov.uk/government/publications/plain-english-guide-to-the-planning-system>
- Planning Aid  
<http://www.rtpi.org.uk/planning-aid/>
- Planning Portal  
<https://www.planningportal.co.uk/>

## Minerals and Waste/Highway Planning

- Minerals and Waste/Highway Planning - Lancashire County Council  
<https://www.lancashire.gov.uk/>

## Fylde Council

- Planning Applications  
<https://new.fylde.gov.uk/resident/planning/>
- Planning Policy  
<https://new.fylde.gov.uk/resident/planning/planning-policy-local-plan/>
- Neighbourhood Planning Webpage

<https://new.fylde.gov.uk/resident/planning/planning-policy-local-plan/neighbourhood-planning/>

- Corporate Plan

<http://www.fylde.gov.uk/council/performance/>

# APPENDIX B: FYLDE COUNCIL CUSTOMER SERVICE CHARTER

## Customer Service Charter

*Fylde Council is committed to excellent customer service,  
this charter explains the standards you can expect from us.*



We will aim to answer your enquiry at the first point of contact wherever possible.



During office hours, we aim to answer your telephone calls within 4 rings.



When you request a service by web or email, we will acknowledge receipt and response within 2 working days.



We will reply to letters within 5 working days of receipt.



If more time is needed to answer your enquiry, you will be told who is dealing with it and how long it will take.



On average, we aim to see our customers within 6 minutes of arrival at Fylde Direct one stop shop.

## IF WE FAIL, PLEASE LET US KNOW



TELEPHONE

01253 658585



ONLINE

[@fyldecouncil](http://fylde.gov.uk)



POST

Town Hall, St.  
Anne's FY8 1LW



CONTACT Fylde  
Direct, Public Offices,  
292 Clifton Drive  
South, St Annes,  
Lancashire, FY8 1LH



TEXT

07860 003290



FEEDBACK

[fylde.gov.uk/  
haveyoursay](http://fylde.gov.uk/haveyoursay)





© Fylde Borough Council Copyright 2020

You may re-use this document/publication (not including logos) free of charge in any format or medium. You must re-use it accurately and not in a misleading context. The material must be acknowledged as Fylde Borough Council copyright and you must give the title of the source document/publication.

Where we have identified any third party copyright material you will need to obtain permission from the copyright holders concerned.

This document/publication is also available on our website at [www.fylde.gov.uk](http://www.fylde.gov.uk).

Any enquiries regarding this document/publication should be sent to us at the Town Hall, St Annes Road West, St Annes FY8 1LW, or to [listening@fylde.gov.uk](mailto:listening@fylde.gov.uk).

Date: March 2020  
Our Ref: SCI

Review Date: N/A  
Authorised by: Julie Glaister, Planning Policy Manager